

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS
APPROPRIATIONS BILL, 2014

JULY 30, 2013.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Ms. GRANGER, from the Committee on Appropriations,
submitted the following

R E P O R T

together with

MINORITY VIEWS

[To accompany H.R. 2855]

The Committee on Appropriations submits the following report in
explanation of the accompanying bill making appropriations for the
Department of State, foreign operations, and related programs, for
the fiscal year ending September 30, 2014, and for other purposes.

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OVERVIEW

The Committee recommendation for fiscal year 2014 for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$34,103,000,000 in new discretionary budget authority, which is \$7,990,000,000, or nineteen percent, below the fiscal year 2013 enacted level (defined as the amount provided within Public Law 113–6 and excluding emergency funding, the 251A sequester, and any other adjustments imposed by the Office of Management and Budget pursuant to section 3004 of Public Law 113–6) and \$13,766,510,000, or twenty-nine percent, below the fiscal year 2014 request. Amounts contained in this report that reflect the fiscal year 2013 enacted level do not include the effects of sequestration or any other adjustments imposed by the Office of Management and Budget.

In addition, the recommendation includes \$6,520,000,000 in title VIII to support Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT), pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985. The Committee continues to ensure that these temporary and extraordinary costs are on a glide-path downward by reducing OCO/GWOT appropriations by forty-two percent below the fiscal year 2013 enacted level.

The Committee notes that the total amount provided in the Committee recommendation, including funds designated as OCO/GWOT, decreases by \$12,673,100,000, or twenty-four percent, below the fiscal year 2013 enacted level and \$11,053,851,000, or twenty-one percent, below the fiscal year 2014 request.

The Committee recommendation reflects the challenges inherent in achieving deficit reduction by focusing on discretionary spending. Significantly reducing our Federal budget deficit and the national debt will also require mandatory savings to be achieved. The Committee, therefore, has made difficult funding trade-offs in order to protect the national security interests of the United States.

The Committee recommendation yields savings by terminating or not providing funding for twenty-two accounts and reducing funds for many other programs. The Committee also continues to normalize budgeting for the activities previously funded under Assistance to Europe, Eurasia, and Central Asia and funds those programs under Economic Support Fund, Global Health Programs, and International Narcotics Control and Law Enforcement, but notes that this budgeting shift that began in fiscal year 2013 shall in no way diminish the focus on programs in the region, particularly democracy promotion activities to counter repressive governments.

The Committee recommendation, as detailed in the bill and accompanying report, prioritizes the following: (1) security programs, including embassy security and international security assistance; (2) humanitarian and health programs; (3) programs that promote democratic principles and American values; and (4) oversight, transparency, and accountability measures.

Security Programs

The Committee remains focused on supporting programs that are critical to the national security of the United States. First and foremost, the Committee has prioritized the security of our diplomatic and development staff and the facilities where they work. The Committee recommendation includes full funding of the \$4,831,486,000 request for Embassy Security, Construction, and Maintenance and Worldwide Security Protection. The Committee provides direction under Administration of Foreign Affairs regarding reporting requirements that must be met for this security funding.

The Committee continues to provide unwavering support for Israel's security, reflected by full funding for the United States-Israel Memorandum of Understanding (MOU) at \$3,100,000,000. The Committee recommendation also supports Jordan by providing the MOU funding level of \$660,000,000 and by making additional funds available in title VIII of the Act for OCO/GWOT to help Jordan address the extraordinary strain it faces from unrest in the region.

Additionally, to address concerns about instability in Latin America, the Committee recommendation supports the request for security assistance to key countries in the region. The Committee believes it is critical to continue robust support for counter-narcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform activities in Mexico, Colombia, Central America, and the Caribbean in order to fight drug trafficking and violent crime before it reaches the borders of the United States. The security and stability of these neighbors directly affects the security of the United States.

The Committee notes the continued importance of United States assistance to secure and stabilize the front-line states of Afghanistan, Pakistan, and Iraq. The Committee understands, however, that the staffing and programmatic requirements in these countries will remain under continuous review and therefore has not designated specific funding recommendations by country to allow the Administration time to refine its plans to reduce the size and scope of programs and staff in consultation with the Committee. For this reason, the Committee requires spend plans and advance notification before funds are obligated for these countries, pursuant to sections 7015 and 7076 of this Act.

The Committee is committed to applying the lessons learned from the transition in Iraq to the ongoing transition in Afghanistan and includes a new certification requirement to ensure that funds are spent wisely, necessary agreements with the host government are in place, and security concerns are addressed. The Committee is concerned about the oversight of development programs when United States military support is no longer available in Afghanistan to provide transportation and security to oversee programs. The Committee directs the Administrator of the United States Agency for International Development (USAID) to continue to keep the Committee updated on plans to eliminate waste, fraud, and abuse and ensure sustainability of projects begun with United States assistance. The Committee also includes new language in section 7046 of this Act to ensure enforcement of the prohibition on

illegal taxation of implementers of United States assistance and continues language supporting the rights of women and girls.

The Committee notes that there are many areas of the world that are facing unrest, and if funds are re-directed toward unplanned or unrequested contingencies that emerge in countries where the United States has national security interests, the Committee requires notification 15 days in advance of any obligation of funds. The Committee notes that the advance notification requirement may only be waived if failure to do so would pose a substantial risk to human health and welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State to use this authority judiciously.

Humanitarian and Health Programs

The Committee notes that foreign assistance is often essential to advance foreign policy and national security objectives and that such assistance also reflects the values, generosity, and goodwill of the people of the United States. The Committee believes that even during these very difficult economic times at home, the most vulnerable populations around the world, those who are affected by disease, hunger, and displacement due to conflict and natural disasters, cannot be overlooked. The Committee notes that these conditions can threaten and destabilize countries and governments, and could undermine our national security. For this reason, the Committee continues to provide robust funding levels for global health activities, as well as disaster and refugee assistance.

Programs that Promote Democratic Principles and American Values

The Committee notes that during this time of unprecedented political change in many countries around the world, American leadership is critical and funding for democracy promotion is of the utmost importance. For this reason, the bill maintains the fiscal year 2013 enacted level for the National Endowment for Democracy, which is \$14,314,000 above the request, and the estimated level requested for the Democracy Fund. The Committee recommendation also meets the request level for the Broadcasting Board of Governors, including Voice of America programming.

The Committee is concerned about the harassment and persecution faced by civil society around the world, and expects the Department of State and USAID to support the role of civil society in democracy and governance strategies in order to accomplish the following: hold governments accountable; spur democratic change, including through, but not limited to, support for free and fair elections; and improve the effectiveness of government institutions. The Committee includes new requirements prohibiting direct government-to-government assistance unless the Secretary of State can certify that the recipient government has demonstrated a commitment to democracy and is taking steps to protect the rights of civil society, including freedom of association and assembly.

The Committee continues the prohibition on foreign governments approving democracy, human rights, and governance assistance and includes a new requirement that the Secretary of State submit a report on how the Department of State ensures compliance with the prohibition. The Committee further requires that the Secretary of State and the Administrator of USAID submit strategies to pro-

mote democracy in countries where governance programs are planned but that have governments that act in a manner contrary to the advancement of democracy.

Oversight, Transparency, and Accountability

The Committee takes seriously its responsibility to conduct proper oversight, and during calendar year 2013, the Subcommittee on State, Foreign Operations, and Related Programs held ten hearings and member briefings in order to further examine the programs in the Subcommittee's jurisdiction to prioritize funding requests, remove redundant or inefficient programs, address vulnerabilities for fraud and corruption, and improve transparency of assistance programs. Additionally, the Surveys and Investigations (S&I) staff of the Committee began five reviews, and S&I continues to provide updates on studies that began in prior years. The Government Accountability Office also provides reports on matters in the Subcommittee's jurisdiction and began one study this year at the Subcommittee's direction.

Proper management of taxpayer dollars must be a focus of all Government agencies, and this is particularly important for the Department of State, USAID, and other agencies charged with advancing the interests of the United States around the world. Waste, fraud, and abuse in the programs funded in this bill will not be tolerated. Reflecting its commitment to oversight, transparency, and accountability, the Committee has maintained and strengthened provisions contained in prior year appropriations Acts on multi-year commitments, direct government-to-government assistance, the United Nations (UN), and contributions to international financial institutions. The Committee adds a new provision requiring certain conditions to be met before competition is limited to local organizations.

TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of more than 280 diplomatic locations in over 180 countries. The Committee recommends a total of \$8,862,263,000 for these activities of the Department of State. Of the total amount provided, \$8,703,363,000 is derived from general-purpose discretionary funds and \$158,900,000 is mandatory spending.

The Committee recommendation provides \$4,831,486,000 to meet urgent security requirements, including those identified by the Benghazi Accountability Review Board and other Department of State reviews. The amount provided is the same as the budget request and will build upon the enhanced embassy security funding made available in the Consolidated and Further Continuing Appropriations Act, 2013 (Public Law 113–6). Funds are available for facility construction and upgrades at United States diplomatic and consular missions, the Department of State's costs associated with the expansion of the Marine Security Guard Program, and per-

sonnel and equipment to protect United States Government employees and their families under Chief of Mission authority and property worldwide.

The Committee notes that the Department of State has submitted, in classified form, the report required by section 1707(c) of Public Law 113–6. However, the Committee does not believe the report adequately responds to the directive that the Secretary of State provide the Committees on Appropriations with an assessment of security requirements at United States diplomatic facilities worldwide, a comprehensive plan for addressing such requirements, and a detailed description of embassy security improvements to be supported from the enhanced funding appropriated for fiscal year 2013. The Committee directs the Secretary of State to submit to the Committees on Appropriations a more responsive, detailed, and forward-looking report immediately. The Committee expects the report to include timelines and budgets for how the Department will implement the recommendations of the Benghazi Accountability Review Board and other Department security reviews over the past year and identify those priorities that are immediate and those that will be implemented over a longer period of time. Furthermore, the report should note what resources are currently available, and what, if any, additional resources will be needed. The report should include information at the country, post, mission, or facility level. Finally, the Committee directs the Secretary of State to incorporate the comprehensive plan and funding requirements in the operating plans required by section 7076 of this Act.

DIPLOMATIC AND CONSULAR PROGRAMS

Fiscal year 2013 enacted level ^{1,2}	\$6,550,947,000
Fiscal year 2014 request	7,282,363,000
Committee recommendation	5,666,032,000
Change from request	–1,616,331,000
Change from enacted level	–884,915,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$5,666,032,000 for Diplomatic and Consular Programs, including up to \$1,791,174,000 for Worldwide Security Protection (WSP). Additional funds are provided under title VIII for OCO/GWOT.

The Committee recommendation does not include directives in the bill for public diplomacy, as in prior years. The Committee continues to support public diplomacy personnel and programs and expects the Secretary of State to include projected funding for public diplomacy in the spend plan required by section 7076 of this Act.

With the exception of positions related to security, the Committee recommendation does not include the funds requested for hiring new staff above attrition in fiscal year 2014. The Committee recommendation also does not include the requested extension of authority for Foreign Service overseas comparability pay adjustments. The authority to grant overseas comparability pay is a matter within the jurisdiction of the authorization committees.

Funds made available under this heading are allocated in the following manner:

Human resources.—The Committee recommendation includes \$2,069,218,000 for human resources, of which \$255,866,000 is for

WSP. Funds in this category support American salaries at overseas and domestic United States diplomatic missions.

Overseas programs.—The Committee recommendation includes \$1,202,401,000 for overseas programs, which supports the operational programs of regional bureaus of the Department of State. Funds support the operations of United States embassies, consulates, and other diplomatic posts worldwide. Additional funds are provided in title VIII of this Act for OCO/GWOT.

Diplomatic policy and support.—The Committee recommendation includes \$754,890,000 for the operational programs and management offices of the functional bureaus of the Department of State.

Security programs.—The Committee recommendation includes \$1,639,523,000 for security programs, of which \$1,535,308,000 is for WSP. Funds support the personnel, equipment and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

Fees and Transfers

The Committee recommendation also includes language similar to prior years and requested for fiscal year 2014, which: (1) permits not to exceed \$10,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and terrorism rewards; (2) provides \$1,806,600 in fees collected from other Executive Branch agencies and \$520,150 from reserves for use of facilities at the International Center Complex, as authorized by law and for development, maintenance, and security of additional properties for the use as an International Center by foreign governments or international organizations; (3) provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the State Department Basic Authorities Act of 1956; and (4) makes not to exceed \$5,000,000 in fee collections available until expended for various activities.

International Center, Washington, D.C.—The Committee recommendation does not include a separate appropriation for the International Center, as proposed in the request. The recommendation continues prior year language under this heading related to the collection of fees from other executive agencies and funds derived from the reserve authorized by section 5 of the International Center Act.

Border Security Program

In addition to the funds appropriated under this heading, an estimated \$2,585,541,000 will become available through authorized fees and surcharges for the Border Security Program, of which \$1,852,316,000 is from the collection of Machine Readable Visa fees, \$47,161,000 is from the collection of Fraud Prevention fees, and \$686,064,000 is from collection of Enhanced Border Security Program fees. The Committee recommendation does not include the requested extension of the Western Hemisphere Travel Initiative (WHTI) surcharge authority. The Committee understands that the extension of this authority is under consideration by the authorization committee of jurisdiction. If enacted, the WHTI surcharge will make available an additional \$186,150,000 for the Border Security program. This would bring the total amount for the program to

\$2,771,691,000 to address workload increases in the passport and visa program and the proposed security enhancements.

Visa program.—The Committee directs the Secretary of State to develop and conduct a pilot program for processing B–1 and B–2 visas in geographically large countries using secure remote videoconferencing technology as a method for conducting visa interviews of applicants unless the Secretary determines and reports to the Committees on Appropriations that such program poses an undue security risk and cannot be conducted in a manner consistent with maintaining security controls. Within 90 days of completion of the pilot program, the Secretary shall provide the Committees on Appropriations with a detailed description of the results of the program, including an assessment of the efficacy, efficiency, and security of the remote videoconferencing technology as a method for conducting visa interviews of applicants and provide recommendations for whether such program should be continued, broadened, or modified.

The Committee is concerned that granting United States entry visas to high-level officials from dangerous and oppressive states, especially Communist Party members from Cuba, raises national security, foreign policy, and human rights concerns, and is inconsistent with section 102(e) of the Cuban Liberty and Democratic Solidarity Act (LIBERTAD) Act of 1996 (Public Law 104–114), Section 1 of Presidential Proclamation 5377, and Presidential Proclamation 8697 regarding human rights. As such, the Committee directs the Secretary of State to take all necessary measures to ensure that high-level Cuban government officials, and their immediate family members, do not gain United States entry in the future.

Worldwide Security Protection

The Committee recommendation includes \$1,791,174,000 for WSP within the funds appropriated under this heading in this title. Additional funds are provided under title VIII for OCO/GWOT.

The WSP program provides the core funding for the protection of life, property, and information of the Department of State. WSP funding supports a worldwide guard force protecting overseas diplomatic missions, residences, and domestic facilities. Roughly 2,000 direct-hire diplomatic security personnel are deployed worldwide to support and protect United States Government staff and facilities. In addition, the WSP program appropriation supports the protection of national security information, and the integrity of the Department of State’s network of information systems.

The amount recommended includes the full amount necessary for the recurring costs of the 151 new security positions funded in fiscal year 2013.

Other matters

Ambassador’s Fund for Cultural Preservation.—The Committee recommendation includes language prohibiting funds under this heading from supporting the Ambassador’s Fund for Cultural Preservation. Given the fiscal constraints facing the Committee, support of cultural preservation projects from the Department of State’s core operating account cannot be justified.

American Institute in Taiwan.—The Committee recommendation includes authority for the Secretary of State to transfer up to \$9,400,000 of the funds appropriated under this heading to funds appropriated under Payment to the American Institute in Taiwan. The transfer of funds is necessary to offset the loss of non-immigrant visa fee revenue resulting from the approval of Taiwan as a Visa Waiver Program country.

Asia-Pacific region.—The Committee notes the passage of H. Res. 121 in the House of Representatives on July 30, 2007 and urges the Secretary of State to encourage the Government of Japan to address the issues raised in the resolution.

Conflict Stabilization Operations (CSO).—The Committee recommendation continues the authority for the Secretary of State to transfer up to \$30,000,000 of the funds appropriated under this heading to CSO.

Domestic workers of foreign missions.—The Committee is concerned that the Department of State is not fully and effectively implementing section 203(a)(2) of the William Wilberforce Trafficking Victim Protection Act of 2008 that is intended to protect domestic workers of foreign missions and international organizations. The Committee directs the Secretary to consider the following as “credible evidence” when determining whether to suspend the issuance of A-3 or G-5 visas, under such section: (1) a final court judgment (including a default judgment) issued against a current or former employee of such mission or organization; (2) the issuance of a T-visa to the victim; or (3) a request by the Department of State to the sending state that immunity of individual diplomats or family members be waived to permit criminal prosecution. Additionally, the Committee urges that appropriate steps be taken to conduct private, face-to-face interviews of A-3 and G-5 visa holders applying to extend their status as a means to better detect and prevent abuse.

International religious freedom.—The Committee directs the Department of State to fully implement both the letter and intent of section 108 of the International Religious Freedom Act of 1998, including the directives to maintain lists of persons believed to be imprisoned for their religious faith and to incorporate religious freedom concerns at every possible opportunity during meetings between United States Government representatives and foreign dignitaries. The Committee recommends that the Under Secretary for Political Affairs maintain an active, consolidated prisoner of conscience list as a means of elevating these issues during senior bilateral discussions.

The Committee notes that the 2013 annual report of the United States Commission on International Religious Freedom recommends that the Secretary of State re-designate eight countries, and add seven new countries, to the list of countries of particular concern (CPC), those governments that have engaged in or tolerated particularly severe violations of religious freedom. The Committee is concerned that the Administration has only once issued CPC designations and urges the Secretary of State to fully comply with the requirements of section 402 of the International Religious Freedom Act of 1998.

Iran.—The Committee supports sanctions on Iran and urges the Secretary of State to continue to make every effort to secure a co-

ordinated international response to Iran's nuclear program to bring Iran into compliance with treaties, UN resolutions, and international standards.

Lobbying restrictions.—The Committee is concerned about a growing perception that former senior United States Government diplomatic officials are representing a foreign entity or government that the Department of State has determined to be a state sponsor of terrorism or a country of particular concern. The Committee urges the Secretary of State to examine this matter and to take appropriate steps, either administratively or through a legislative proposal, to ensure that appropriate rules are in place.

Mexico.—The Committee recognizes a need for greater economic engagement between the United States and Mexico and urges the Department of State to explore opportunities in this area, including engagement with business leaders in both countries, in order to enhance dialogue and cooperative efforts to improve economic growth, increase global market competitiveness, improve United States-Mexico trade and investment, create jobs, and raise living standards for citizens of both countries, within a framework that fully respects and supports national sovereignty and interests.

The Committee urges the Department of State to strengthen its engagement in the United States-Mexico Binational Bridges and Border Crossing Group infrastructure needs on the border.

Office of Global Health Diplomacy.—The Department of State shall submit to the Committees on Appropriations, not later than 180 days after enactment of this Act, a report on the goals and activities of the Office of Global Health Diplomacy, with a particular emphasis on activities undertaken to maximize effective coordination across implementing agencies and anticipated budgetary and management needs.

Monitoring and combating trafficking in persons.—The Committee recommendation includes \$6,521,000 for the Office to Monitor and Combat Trafficking in Persons, which is the same as the request.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and Web site information in all United States Embassies and Consulates in areas where visa applications are processed.

The Committee urges the Bureau of Democracy, Human Rights and Labor to continue its efforts to combat human trafficking and exploitive labor practices overseas, including its efforts to encourage businesses to adopt policies and participate in multi-stakeholder initiatives to eliminate such practices within corporate supply chains, and strengthen its efforts to include human trafficking and slavery issues within its intergovernmental cooperation programs.

Satellite Disputes.—The Committee is concerned about the satellite coordination dispute between the United States and Russia regarding areas serving critical regions of North and South America, Europe, the Middle East, and Africa. The Committee expects the Department of State to actively monitor this issue to ensure that the matter is resolved in a manner that protects United States rights and interests and directs the Secretary of State to update the Committees on Appropriations and other appropriate committees on any developments related to this issue.

Special envoys.—The Committee urges the Secretary of State to review the number of special envoys at the Department of State with a view towards the elimination of envoys that are no longer needed and are duplicative of the work of the regional and functional bureaus. In addition, the Committee urges the Secretary of State as part of the review to, if authorized, appoint a special envoy to promote religious freedom of minorities in the Near East and South Central Asia, with a priority focus on Egypt, Iran, Iraq, Afghanistan, and Pakistan.

Tibet.—The Committee previously provided funding for a United States consulate in Lhasa, Tibet, and directed the Department of State not to consent to opening a consular post in the United States by the People's Republic of China until such time as the People's Republic of China consents to opening a United States consular post in Lhasa, Tibet. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the status of efforts to establish a United States consulate in Lhasa, Tibet, and a description of the restrictions, if any, on travel to and within the Tibet Autonomous Region and other Tibetan autonomous jurisdictions faced by United States diplomatic personnel.

United States Interests Section in Havana (USINT).—The Committee appreciates the importance of the Department of State, and particularly the USINT, for its critical role in furthering important United States policy goals. The Committee encourages the Department of State to ensure that USINT personnel and facilities are accessible to pro-democracy activists in Cuba and other independent members of civil society. The Committee further encourages USINT to actively facilitate connections between Americans in the United States, or Americans who travel to Cuba, with Cuban pro-democracy activists, independent labor unions, independent librarians, independent human rights groups, independent religious organizations, and other Cubans not affiliated with the government who are working for change from within Cuba, and to keep the Committee informed on its efforts.

Western Hemisphere.—The Committee encourages the Department of State to expand support of educational and cultural exchange programs with countries in Latin and Central America and increase opportunities in the region for students from disadvantaged backgrounds or historically underserved populations to participate.

The Committee is aware of the work of the Bureau of Western Hemisphere Affairs to promote stable democracies throughout the region through racial and ethnic equality initiatives, including coordinating and implementing joint action plans with governments such as Brazil and Colombia. The Committee recommendation includes funds to continue these initiatives during fiscal year 2014.

Warehousing alternatives.—The Committee remains concerned about the costs associated with shipping and warehousing of furnishings for Foreign Service Officers posted overseas. The Committee urges the Department of State to review options for substantially reducing these costs, while improving delivery times and available choices for Foreign Service Officers. The Committee directs the Secretary of State to report to the Committees on Appro-

priations, not later than 30 days after enactment of this Act, on the findings of this review.

Workforce diversity.—The Committee supports ongoing partnerships between the Department of State and community colleges and universities that focus on recruiting and preparing students from institutions with large minority populations for positions in the United States Foreign Service. The Committee directs that funding for these partnerships be done on a competitive basis.

The Committee requests the Secretary of State to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on initiatives to increase diversity in the Department of State's workforce. The report shall detail racial and ethnic minority recruitment, retention, and promotion efforts; professional development support for mid-career and senior professionals, including in the Senior Executive and Foreign Services; and diversity training for Department of State mid-career and senior leadership.

CONFLICT STABILIZATION OPERATIONS

Fiscal year 2013 enacted level ^{1,2}	\$0
Fiscal year 2014 request	42,207,000
Committee recommendation	0
Change from request	– 42,027,000
Change from enacted level	0

¹The fiscal year 2013 enacted level does not include the 251A sequester or the section 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level includes funds under this heading in title VIII and designated for OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include funding under this heading for fiscal year 2014. However, language is included under Diplomatic and Consular Programs permitting the Secretary of State to transfer up to \$30,000,000 to this account for support of authorized conflict stabilization operations.

CAPITAL INVESTMENT FUND

Fiscal year 2013 enacted level ¹	\$59,380,000
Fiscal year 2014 request	76,900,000
Committee recommendation	76,900,000
Change from request	0
Change from enacted level	+17,520,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$76,900,000 for Capital Investment Fund. These amounts are in addition to an estimated \$163,181,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of \$240,081,000 in fiscal year 2014 for support of the Information Technology Strategic Plan of the Department of State.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2013 enacted level ^{1,2}	\$61,904,000
Fiscal year 2014 request	69,406,000
Committee recommendation	59,406,000
Change from request	– 10,000,000
Change from enacted level	– 2,498,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$59,406,000 for support of the oversight personnel and activities of the Office of Inspector

General (OIG) at the Department of State. Additional funds are provided under title VIII for OCO/GWOT. When combined with funds appropriated in title VIII for OCO/GWOT, the amount recommended meets the request.

The Committee directs the Office of Inspector General to include in its inspection reports any incidents and related amounts of damages or losses in which United States Government equipment, property, or other materials within the purview of the Chief of Mission have been seized, destroyed, or otherwise rendered useless by a government that is also a recipient of United States bilateral assistance.

The Committee recommendation deletes language carried in prior years waiving the statutory requirement that all posts be inspected every five years. The Committee understands that this language is under consideration by the authorizing committee of jurisdiction.

The funds appropriated will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and Broadcasting Board of Governors. The Committee urges the OIG to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the Special Inspector General for Afghanistan Reconstruction (SIGAR), to both ensure the development of comprehensive oversight plans and to avoid duplication and overlap.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal year 2013 enacted level ^{1,2}	\$583,200,000
Fiscal year 2014 request	562,659,000
Committee recommendation	438,847,000
Change from request	-123,812,000
Change from enacted level	-144,353,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$438,847,000 for Educational and Cultural Exchange Programs. Additional funds are provided under title VIII for OCO/GWOT.

Funding recommended under this heading supports international educational, professional, and cultural exchange programs, including the Fulbright student and scholar exchanges, Citizen Exchanges and the International Visitors Program, as well as related staff and administrative costs.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2014.

Special academic, professional, and cultural exchange programs.—The Committee recommendation does not specify amounts for special academic, professional, and cultural exchange programs, as was the practice in prior years. The Committee encourages the Secretary of State to continue support of these programs where consistent with strategic priorities, including Tibetan exchanges and fellowships and the George Mitchell Fellowship Program. The

Committee expects that funds for special exchange programs will be awarded on a competitive basis and the planned levels for each will be included in the fiscal year 2014 operating plan.

Other exchanges.—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; educator programs, including critical language programs; and programs providing overseas training in strategic languages for Americans. The Committee urges the Secretary of State to continue to give priority to exchange programs from countries with high national security importance.

Western Hemisphere.—The Committee encourages the Department of State to expand support of educational and cultural exchange programs with Mexico and other countries in Latin and Central America and increase opportunities in the region for students from disadvantaged backgrounds or historically underserved populations to participate.

Fee limitation.—The Committee recommendation includes a limitation of not to exceed \$5,000,000 on the use of fees or other payments received from or in connection with English teaching, educational advising and counseling, and exchange visitor programs as authorized by law. This is the same as the request.

REPRESENTATION EXPENSES

Fiscal year 2013 enacted level ¹	\$7,300,000
Fiscal year 2014 request	7,679,000
Committee recommendation	6,933,000
Change from request	–746,000
Change from enacted level	–367,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$6,933,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

These funds are used to reimburse Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Department of State is directed to continue the submission of quarterly reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal year 2013 enacted level ¹	\$27,000,000
Fiscal year 2014 request	28,200,000
Committee recommendation	25,642,000
Change from request	–2,558,000
Change from enacted level	–1,358,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$25,642,000 for Protection of Foreign Missions and Officials (PFMO).

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more con-

sular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Department of State's Bureau of Diplomatic Security. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, if specifically allowed. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Committee requests that the Department of State continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2013 enacted level ^{1,2}	\$1,626,624,000
Fiscal year 2014 request	2,399,351,000
Committee recommendation	2,399,351,000
Change from request	0
Change from enacted level	+772,727,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$2,399,351,000 for Embassy Security, Construction, and Maintenance. Additional funds are provided under title VIII for OCO/GWOT.

The recommendation designates \$1,614,000,000 for priority worldwide security upgrades, acquisition, and construction, and \$785,351,000 for other maintenance, construction, and operations costs.

This account provides funds to manage United States Government real property overseas, maintain Government-owned and long-term leased properties at approximately 283 locations, and to lease office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas.

The recommendation continues prior year language that prohibits funds from being used for acquisition of furniture, furnishings, and generators for other departments and agencies.

Capital Security Cost Sharing Program (CSCSP).—The Committee recommendation continues language in section 7004 of this Act requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities. In addition, the recommendation continues language in section 7004 of this Act, similar to language carried in prior years, directing the Secretary of State, in consultation with the Director of the Office of Management and Budget, to determine the annual program level and agency shares in a manner that is proportional to the Department of State's contribution to the CSCSP. The Committee directs that funds appropriated in prior Acts not be used to augment the Department of State's contribution for purposes of determining the

capital cost sharing obligation of other agencies for fiscal year 2014.

Limitation on the New London Embassy.—Section 7006 of this Act continues the limitation on the use of funds, other than the revenues generated from real property sales located in London, United Kingdom, for site acquisition and mitigation, planning, design or construction of the New London Embassy and continues the requirement for regular reporting on the progress and cost of the project.

Operating plan.—Section 7076 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department in fiscal year 2014 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2013.

Worldwide Security Upgrades (WSU).—The Committee recommendation includes \$1,614,000,000 for embassy security projects, which is the same as the request. The funds made available for WSU projects are sufficient to fully support the Department of State's share of CSCSP at the level recommended by the Benghazi Accountability Review Board and will accelerate completion of the multi-year program to construct new secure replacement facilities for the Department of State's most vulnerable embassies and consulates and to provide additional compound security measures and upgrades. As of February 2013, 97 new facilities had been constructed under the program and another 37 facilities were under design or construction. Combined, these projects represent over half of the 195 facilities identified for replacement following the bombings in Nairobi, Kenya and Dar es Salaam, Tanzania in 1998. The Committee expects that projects undertaken by this program will continue to address the security needs of the highest priority facilities.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal year 2013 enacted level ¹	\$9,300,000
Fiscal year 2014 request	9,652,000
Committee recommendation	8,832,000
Change from request	– 820,000
Change from enacted level	– 468,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$8,832,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States and/or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to the Re-

patiation Loans Program heading. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program should additional funds be required in fiscal year 2014 due to an unanticipated increase in the number of loans.

REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal year 2013 enacted level ¹	\$1,447,000
Fiscal year 2014 request	1,700,000
Committee recommendation	1,374,000
Change from request	- 326,000
Change from enacted level	- 73,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes a total of \$1,374,000 for the Repatriation Loans Program Account for the subsidy cost of repatriation loans, as authorized by 22 U.S.C. 2671. The amount recommended does not include funds for the administrative costs of the program, as in prior years. Beginning in fiscal year 2014, administrative expenses will be supported from Border Security Program fees. This account provides emergency loans to assist destitute Americans abroad who have no other source of funds to return to the United States.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal year 2013 enacted level ¹	\$21,108,000
Fiscal year 2014 request	36,221,000
Committee recommendation	20,046,000
Change from request	- 16,175,000
Change from enacted level	- 1,062,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$20,046,000 for Payment to the American Institute in Taiwan. The recommendation supports direct and indirect operating expenses. Any remaining funds will be set aside for special projects and consular service upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the American Institute in Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

The Committee recommendation includes authority for the Secretary of State to transfer up to \$9,400,000 of the funds appropriated under Diplomatic and Consular Programs to funds appropriated under this heading. Because Taiwan joined the Visa Waiver Program at the end of 2012, the additional funds are needed to cover residual consular costs that result from the loss of non-immigrant visa fee revenue.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Fiscal year 2013 enacted level	\$158,900,000
Fiscal year 2014 request	158,900,000
Committee recommendation	158,900,000
Change from request	0
Change from enacted level	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

This appropriation, which is considered mandatory for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2013 enacted level ^{1,2}	\$1,449,700,000
Fiscal year 2014 request	1,573,454,000
Committee recommendation	671,625,000
Change from request	– 901,829,000
Change from enacted level	– 778,075,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$671,625,000 for Contributions to International Organizations. Additional funds are provided under title VIII for OCO/GWOT.

Capital Master Plan (CMP).—The Committee recommendation includes language prohibiting funds in this bill for the design, renovation, and construction of the UN Headquarters. The Committee expects the United States Mission to the UN (USUN) and the Department of State to continue to monitor the progress of the UN Headquarters CMP and directs the Department of State to provide an updated report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the current status of the CMP, including its initial scope and costs, any modifications made or planned, the total contributions made to date by each UN Member state, and the remaining unmet requirements due to cost over-runs from the initial CMP plan or from unpaid contributions still expected.

Credits.—The Committee recommendation includes language, modified from the prior year, under this heading requiring that the Secretary of State report to the Committees on Appropriations not later than May 1, 2014, on any credits available to the United States, including from the UN Tax Equalization Fund (TEF), and provide semi-annual updates on the estimates of assessed costs for the current and following fiscal year, including offsets from available TEF credits and updated foreign currency exchange rates.

Operating plan.—The Committee includes language in section 7076 of this Act requiring that an operating plan for Contributions to International Organizations be submitted to the Committees on Appropriations, not later than 30 days after enactment of this Act. The Committee expects the operating plan to include each international organization funded, a notation of any exchange rate fluctuations that occurred since the congressional budget justification was developed, and a description of any TEF credits applied. This

operating plan may also serve as one of the semi-annual updates required under the third proviso of Contributions to International Organizations.

Prioritization of international organizations.—The Committee directs the Secretary of State to conduct a review of United States membership in each international organization and prioritize participation in, and funding for, each organization in accordance with United States policy goals. The Committee expects the Department of State to prioritize payments for the International Atomic Energy Agency (IAEA) and the North Atlantic Treaty Organization (NATO).

United Nations Educational, Scientific, and Cultural Organization (UNESCO).—The Committee notes that, due to the application of Public Law 101–246 and Public Law 103–236, United States contributions are currently being withheld from UNESCO. The funding recommendation reflects the deduction of the amounts requested for assessed contributions to UNESCO.

United Nations Human Rights Council (UNHRC).—The Committee is deeply concerned about the credibility and effectiveness of the UNHRC, especially because of its disproportionate focus on Israel. The Committee also notes with disappointment the ascension to the UNHRC of countries with poor human rights records. The Committee recommendation includes modified language in title VII prohibiting funds to the UNHRC unless certain conditions are met.

United Nations reform.—The Committee expects the Department of State and USUN to keep UN reform a high priority and expects the Department and USUN to work in conjunction with other UN member states to achieve the most effective and efficient UN possible. The Committee continues to closely monitor the management reform efforts initiated in prior years to identify overlapping and outdated mandates in order to make the UN more efficient, accountable, and transparent.

The Committee expects the Department of State to encourage and support the UN to build a strong and lasting capability to investigate waste, fraud, and abuse. The Committee directs USUN and the Department of State to continue to advocate for improving internal controls, efficiency, and effectiveness of the UN. The Committee continues to expect the UN and each specialized agency to have a designated official to carry out an independent ethics function, and to provide protection from retaliation to whistleblowers who volunteer information concerning waste, fraud, or abuse.

The Committee expects each international organization, and the Department of State representatives to those organizations, to work to develop processes to evaluate, prioritize, and terminate programs. The Committee further expects efforts will be made to contain overall budgets by eliminating duplicative activities, excessive administrative costs, and inefficient operations.

The Committee recommendation includes modified language in section 7049 of this Act withholding a portion of the funds for the UN or any international organization until the Secretary of State certifies that certain transparency requirements have been met. The Committee recommendation provides the Secretary the ability to waive the requirement to avert a humanitarian crisis.

UN regular budget.—The Committee includes language carried in prior years requiring that any proposal to increase funding for any UN program without identifying an offsetting decrease in the UN budget must be communicated to the Committees on Appropriations in advance of the formal notification, consideration, and adoption of such a proposal in the General Assembly.

Voting practices of United Nations Member States.—The Committee directs the Department of State to continue to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the voting practices of UN member states.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal year 2013 enacted level ¹	\$2,006,499,000
Fiscal year 2014 request	2,094,661,000
Committee recommendation	1,680,827,000
Change from request	– 413,834,000
Change from enacted level	– 325,672,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$1,680,827,000 for Contributions for International Peacekeeping Activities. The Committee provides funding for the UN logistics and support package for the African Union Mission in Somalia under Peacekeeping Operations, instead of under this heading.

The Committee recommendation includes language, similar to the prior year, requiring 15-day advance notice of any new or expanded mission, together with a statement of cost, duration, national interest, exit strategy, and source of funds. The recommendation also continues language stating that funds shall be made available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities, language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and control of a foreign national unless certain requirements have been met, and language requiring a report on any credits available, including those from UN peacekeeping missions or the Tax Equalization Fund, and requiring that these credits may only be available through the regular notification procedures of the Committees on Appropriations. The Committee includes the request to make all funds under this heading available for two fiscal years.

Operating plan.—The Committee includes language in section 7076 of this Act requiring an operating plan for Contributions to International Peacekeeping Activities to be submitted to the Committees on Appropriations. The Committee expects the operating plan to include each peacekeeping mission funded and a description of any credits applied.

Oversight.—The Committee continues to support independent oversight of the UN to identify waste, fraud, and abuse (including sexual abuse in peacekeeping operations), and the Committee supports reforms to ensure that such practices are eradicated. The Committee expects the Department of State to provide the necessary support to ensure oversight of UN peacekeeping missions.

Peacekeeping cap.—The Committee recommendation does not include a requested provision to adjust the authorized level of the United States assessment for peacekeeping activities from 25 per-

cent to 28.3 percent. Accordingly, the funding recommendation reflects the 25 percent rate.

Re-evaluating peacekeeping priorities.—The Committee urges the Department of State and USUN to work with the UN Department of Peacekeeping Operations to evaluate all peacekeeping activities by addressing the number of missions, limiting the scope of missions, reconsidering changes to mandates when political resolutions have stalled, and contemplating phase-out and withdrawal when mission goals have been substantially achieved. The Committee directs the Secretary of State to provide a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, on efforts made to address these issues.

Trafficking in persons and illegal sexual exploitation.—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee recommendation includes language, modified from the prior year, requiring that, prior to obligating or expending funds for any new or expanded peacekeeping mission, the UN has taken necessary measures to prevent UN employees, contractor personnel, and peacekeeping troops serving in the mission from trafficking in persons, exploiting victims of trafficking, or committing acts of illegal sexual exploitation or other violations of human rights, that the UN bring to justice individuals who engage in such acts while participating in the peacekeeping mission, including the prosecution in the home countries of such individuals in connection with such acts, and to make information about such cases publicly available in the country in which an alleged crime occurs and on the United Nations Web site.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal year 2013 enacted level ¹	\$71,174,000
Fiscal year 2014 request	77,018,000
Committee recommendation	68,924,000
Change from request	– 8,094,000
Change from enacted level	– 2,250,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes a total of \$68,924,000 for International Boundary and Water Commission, United States and Mexico (IBWC).

Salaries and expenses.—The Committee recommendation for Salaries and Expenses is \$41,249,000.

Construction.—The Committee recommendation for IBWC Construction includes \$27,675,000.

Rio Grande Flood Control System Rehabilitation.—The Committee recommendation includes funding for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande River, as well as funding for environmental, hydrologic, and hydraulic studies along the Rio Grande Valley, when consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994.

The Secretary of State shall continue to notify the Committees on Appropriations, in accordance with underlying law and the notification requirements of this Act, on its activities to coordinate and

implement the obligations set forth in the relevant treaties in force between the United States and Mexico with respect to the common border and shared water resources of the two countries.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal year 2013 enacted level ¹	\$11,923,000
Fiscal year 2014 request	12,499,000
Committee recommendation	11,335,000
Change from request	- 1,164,000
Change from enacted level	- 588,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$11,335,000 for American Sections, International Commissions.

INTERNATIONAL FISHERIES COMMISSIONS

Fiscal year 2013 enacted level ¹	\$34,617,000
Fiscal year 2014 request	31,445,000
Committee recommendation	31,445,000
Change from request	0
Change from enacted level	- 3,172,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$31,445,000 for International Fisheries Commissions.

The Committee recommendation includes funds to support the Great Lakes Fisheries Commission and the Pacific Salmon Commission at not less than the request. The Committee intends that the funds made available for the Great Lakes Fisheries Commission be used only for meeting the United States obligations under the 1954 Convention on Great Lakes Fisheries.

Funds appropriated under this heading support the United States share of the expenses of International Fisheries Commissions and related organizations, as well as the travel expenses of the United States commissioners. The Commissions funded by this appropriation were established by treaties and agreements negotiated by the United States, ratified by the President with the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests. The commercial and recreational fisheries managed by these organizations generate income from \$12 to \$15 billion annually for the United States.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

Fiscal year 2013 enacted level ^{1, 2}	\$747,130,000
Fiscal year 2014 request	731,080,000
Committee recommendation	698,578,000
Change from request	- 32,502,000
Change from enacted level	- 48,552,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$698,578,000 under this heading to carry out United States international communica-

tions activities and operations overseen by the Broadcasting Board of Governors (BBG), of which, \$691,578,000 is for international broadcasting operations and \$7,000,000 is for broadcasting capital improvements.

INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation for International Broadcasting Operations under this heading is \$691,578,000. Additional funds are provided in title VIII for OCO/GWOT. When combined with funds appropriated in OCO/GWOT, the amount recommended meets the request.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, Radio and TV Marti, and the BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading should be allocated in the following manner and are subject to the requirements of section 7019 of this Act:

INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Program	Budget Authority
Federal	
BBG/International Broadcasting Bureau Operations	66,876
Voice of America (base)	181,867
VOA Afghanistan/Pakistan (OCO/GWOT)	18,850
VOA Subtotal with OCO/GWOT	200,717
Broadcasting to Cuba	28,266
Engineering and Technical Services	184,956
Subtotal, Federal	461,965
<i>Federal Subtotal with OCO/GWOT</i>	480,815
Independent Grantees	
Radio Free Europe/Radio Liberty (RFE/RL)	86,485
RFE/RL Afghanistan/Pakistan (OCO/GWOT)	9,425
Subtotal RFE/RL with OCO/GWOT	95,910
Radio Free Asia	37,250
Middle East Broadcasting Networks (MBN)	105,878
MBN Iraq (OCO/GWOT)	4,227
Subtotal MBN with OCO/GWOT	110,105
Subtotal, Independent Grantees	229,613
<i>Independent Grantees Subtotal with OCO/GWOT</i>	243,265
Total, International Broadcasting Operations	691,578
<i>Afghanistan/Pakistan/Iraq Broadcasting (OCO/GWOT)</i>	32,502
<i>Total, International Broadcasting Operations Program Level</i>	724,080

The Committee recommendation continues a requirement that the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

Internet freedom.—The Committee recommendation also continues the directive to expand unrestricted access to information on the Internet through the development and use of circumvention technologies. The Committee is deeply concerned about the challenges facing those living in closed societies with hostile Internet environments where access to information and independent media is severely limited. The Committee encourages the BBG to significantly expand its work to enhance access to information and independent media, including the operational expansion of field-tested programs that provide unmonitored and uncensored access to the Internet for large numbers of users and research and development of existing and new programs. The Committee urges the BBG to continue to review broadcast activities for savings and efficiencies as a means of increasing internet freedom activities. The Committee directs the BBG to detail amounts planned for internet freedom in fiscal year 2014 as part of the operating plan required by section 7076 of this Act.

Inspector General report.—The Committee directs the BBG to expeditiously implement the recommendations contained in the Office of Inspector General report entitled “Inspection of the Broadcasting Board of Governors” (ISP-IB-13-07) where the BBG has existing authority to make such changes and to work with the Congressional committees of jurisdiction on the authorities needed to implement the remaining recommendations, including the recommendation to establish a Chief Executive Officer of the BBG.

Belarus.—The Committee recognizes the effectiveness of Polish-based Belsat in bringing independent, outside information to the Belarusian people. Consistent with the sense of Congress expressed in section 5 of Public Law 109-480, as amended by section 3 of Public Law 112-82, the Committee urges the BBG and the Department of State to expand the partnership with Belsat in furtherance of the commitment of the United States to democracy and key foreign policy objectives in Europe.

Broadcasting to Asia.—The Committee continues support to maintain a diversified broadcasting program to China that includes the continuation of short wave broadcast services.

Somali Service.—The Committee supports the work of VOA’s Somali Service, including the continued leveraging of new technology, expansion of radio outlets, and the development of more partnerships with local FM stations.

Pakistan.—The Committee encourages VOA to examine the feasibility and cost of initiating broadcasting in the Sindhi language in Pakistan and be prepared to report on its findings during the Committee’s hearings on the fiscal year 2015 budget request.

Office of Cuba Broadcasting (OCB).—The Committee recommendation includes \$28,266,000 for OCB, Radio and TV Marti, pursuant to the Radio Broadcasting to Cuba Act of 1983 and the Television Broadcasting to Cuba Act of 1990.

BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$7,000,000 for broadcasting capital improvements.

RELATED PROGRAMS

THE ASIA FOUNDATION

Fiscal year 2013 enacted level ¹	\$17,000,000
Fiscal year 2014 request	17,000,000
Committee recommendation	13,000,000
Change from request	-4,000,000
Change from enacted level	-4,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$13,000,000 for The Asia Foundation (TAF).

Authorized by The Asia Foundation Act of 1983, TAF operates programs in offices throughout Asia. TAF program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women's participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region.

The bill provides sufficient funding for the TAF to continue operations and oversight of existing grant programs. Due to the Committee's restricted budget allocation, the Committee is unable to provide full funding for TAF and notes the recommendation is made without prejudice. The Committee notes that in fiscal year 2012, TAF received over \$145,000,000 in program revenue from other Federal and non-Federal sources. The Committee urges TAF to continue to seek donations from private foundations and corporations, competitively bid awards from governmental and multilateral development agencies, and fee-based or reimbursable agreements as a means of sustaining program activities. The Committee requests that TAF include a summary table in its annual congressional budget justification detailing total revenue and support by category for fiscal year 2013 and projected for fiscal year 2014.

UNITED STATES INSTITUTE OF PEACE

Fiscal year 2013 enacted level ^{1,2}	\$30,589,000
Fiscal year 2014 request	35,687,000
Committee recommendation	10,705,000
Change from request	-24,982,000
Change from enacted level	-19,884,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$10,705,000, as authorized, for the United States Institute of Peace (USIP).

The bill provides sufficient funding for the USIP to continue operations and oversight of existing grant programs. Due to the Committee's restricted budget allocation, the Committee is unable to provide full funding for USIP and notes the recommendation is made without prejudice. The Committee notes that USIP received over \$18,000,000 in fiscal year 2012 from interagency transfers and reimbursements to support USIP programs. The Committee urges USIP to continue to seek competitive awards from Federal agencies and to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining its activities and programs in an environment of fiscal constraint. The Committee re-

quests USIP continue to include in the annual congressional budget justification information on the amount of funds received in fiscal year 2012 from other Federal agencies, and the amount of revenue generated from fees and reimbursable agreements in fiscal year 2013, and projected for fiscal years 2014 and 2015.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal year 2013 enacted level ¹	\$840,000
Fiscal year 2014 request	90,000
Committee recommendation	90,000
Change from request	0
Change from enacted level	- 750,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends an appropriation for fiscal year 2014 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2014 are projected to total \$90,000.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal year 2013 enacted level ¹	\$500,000
Fiscal year 2014 request	400,000
Committee recommendation	400,000
Change from request	0
Change from enacted level	- 100,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends an appropriation for fiscal year 2014 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2014 are projected to total \$400,000.

ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal year 2013 enacted level ¹	\$375,000
Fiscal year 2014 request	13,000
Committee recommendation	13,000
Change from request	0
Change from enacted level	- 362,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommends an appropriation for fiscal year 2014 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2014 are projected to total \$13,000.

EAST-WEST CENTER

Fiscal year 2013 enacted level ¹	\$16,700,000
Fiscal year 2014 request	10,800,000
Committee recommendation	0
Change from request	- 10,800,000
Change from enacted level	- 16,700,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include funding for the East-West Center.

NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal year 2013 enacted level ¹	\$117,764,000
Fiscal year 2014 request	103,450,000
Committee recommendation	117,764,000
Change from request	+14,314,000
Change from enacted level	0

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$117,764,000 for the National Endowment for Democracy (NED).

Of the total, the Committee directs that \$100,000,000 shall be allocated in the traditional and customary manner, as in prior years, to include the core institutes.

The Committee includes section 7032 of this Act, a provision on democracy programs that consolidates and modifies related provisions in current law.

The President of NED is directed to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the proposed uses of these funds on a regional and country basis. The report should include a description of programmatic goals for each region and country, and how the planned use of funds will meet such goals. The Committee directs NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report. This grant should continue to be provided directly to NED and therefore funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any, should be charged to general Department of State operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

OTHER COMMISSIONS

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE
ABROAD

SALARIES AND EXPENSES

Fiscal year 2013 enacted level ¹	\$606,000
Fiscal year 2014 request	690,000
Committee recommendation	690,000
Change from request	0
Change from enacted level	+84,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$690,000 for Commission for the Preservation of America's Heritage Abroad, as authorized by section 1303 of Public Law 99-83.

UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS
FREEDOM

SALARIES AND EXPENSES

Fiscal year 2013 enacted level ¹	\$2,932,000
Fiscal year 2014 request	3,500,000
Committee recommendation	3,500,000
Change from request	0
Change from enacted level	+568,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$3,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the International Religious Freedom Act of 1998.

The Commission conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

Fiscal year 2013 enacted level ¹	\$2,443,000
Fiscal year 2014 request	2,579,000
Committee recommendation	2,579,000
Change from request	0
Change from enacted level	+136,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94–304.

The Commission was established in 1976 to monitor the acts of the signatories that reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

SALARIES AND EXPENSES

Fiscal year 2013 enacted level ¹	\$1,906,000
Fiscal year 2014 request	2,000,000
Committee recommendation	2,000,000
Change from request	0
Change from enacted level	+94,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$2,000,000 for Congressional-Executive Commission on China.

Established by the China Relations Act of 2000 (Public Law 106–286), the Commission's mission is to monitor the Chinese government's compliance with international human rights standards and to track the development of the rule of law in China. The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW
COMMISSION

SALARIES AND EXPENSES

Fiscal year 2013 enacted level ¹	\$3,312,000
Fiscal year 2014 request	3,500,000
Committee recommendation	3,500,000
Change from request	0
Change from enacted level	+188,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$3,500,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission. The Committee notes that the Commission has been a strong voice and important source of information for members of Congress, journalists, and for China scholars and analysts.

Established by the National Defense Authorization Act, 2001 (Public Law 106–398), the Commission’s mission is to monitor, investigate, and assess the “national security implications of the bilateral trade and economic relationship” between the United States and the People’s Republic of China. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal year 2013 enacted level ^{1,2}	\$1,092,300,000
Fiscal year 2014 request	1,328,200,000
Committee recommendation	942,944,000
Change from request	– 385,256,000
Change from enacted level	– 149,356,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$942,944,000 for USAID Operating Expenses. Additional funds are provided under title VIII for OCO/GWOT.

Funds under this heading are provided for salaries and expenses of overseas and domestic employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. Funds under this heading are also provided to support USAID staff overseas, as well as headquarters staff that support field programs and manage regional and worldwide activities.

The Committee recommendation does not include the funds requested for hiring new staff above attrition in fiscal year 2014. The Committee recommendation also does not include the requested extension of authority for Foreign Service overseas comparability pay adjustments. The authority to grant overseas comparability pay is a matter within the jurisdiction of the authorization committees.

As in past years, the Committee directs the Administrator of USAID to provide a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, that details the number of people employed by USAID, the category of employment (direct hire, personal service contractor, Participating Agency Service Agreement, and similar categories), the veteran status of direct hires employed by USAID, the office or overseas post to which they are assigned or detailed, the appropriation account used to fund the employees, specific legislative authority needed to hire the employees, and if hired by another Federal agency, the additional administrative expenses charged by that agency. The Committee directs that this employment report reflect data as of the end of fiscal year 2013.

As in past years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in fiscal year 2012.

Direct government-to-government assistance.—The Committee remains concerned about USAID providing assistance directly to host countries for their own procurement actions. The Committee recommendation continues section 7031 of this Act, which is intended to ensure that transparency, accountability, and anti-fraud measures are in place prior to the provision of such assistance. The Committee disagrees with any assumption of acceptable levels of fraud in USAID programs.

Diversity.—The Committee expects the Administrator of USAID to continue initiatives, including fellowships, to promote diversity in the workforce.

Faith-based organizations.—The Committee recognizes the important role that faith-based organizations (FBOs) play in the delivery of foreign assistance and expects USAID to ensure compliance with existing Federal laws protecting the rights of FBOs, including rights related to employment practices, from discrimination in competing for and administering projects funded with United States foreign assistance.

Local competition.—The Committee recommendation includes a new provision, section 7086 of this Act, regarding local competition.

New programs and reprogramming.—The Committee includes language in section 7015 of this Act, modified from the prior year, making notification requirements for USAID operations consistent with State Department operations. These modified notification requirements include, but are not limited to, new programs, fellowships, and initiatives not previously justified in the congressional budget justification.

Procurement.—The Committee expects, that to the maximum extent practicable, the Administrator of USAID shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises fully participate in the provision of goods and services. The Committee directs that the Administrator shall prepare and submit to the Committees on Appropriations an annual

report that describes the actions taken to meet this objective and the success of those efforts.

Procurement guidance.—The Committee directs the Administrator of USAID to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

Working Capital Fund.—The Committee recommendation does not include language requested establishing a working capital fund.

CAPITAL INVESTMENT FUND

Fiscal year 2013 enacted level ¹	\$129,700,000
Fiscal year 2014 request	117,940,000
Committee recommendation	117,940,000
Change from request	0
Change from enacted level	– 11,760,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$117,940,000 for the Capital Investment Fund. Funds made available under this heading, including the obligation of collections, are subject to the regular notification procedures of the Committees on Appropriations.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2013 enacted level ^{1, 2}	\$46,500,000
Fiscal year 2014 request	54,200,000
Committee recommendation	44,162,000
Change from request	– 10,038,000
Change from enacted level	– 2,338,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$44,162,000 for Office of Inspector General. Additional funds are provided under title VIII for OCO/GWOT. When combined with funds appropriated in title VIII for OCO/GWOT, the amount recommended meets the request.

The Committee directs the Office of Inspector General to provide a summary of the oversight that will be undertaken during fiscal year 2014 as part of its operating plan that is required by section 7076 of this Act.

TITLE III—BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

GLOBAL HEALTH PROGRAMS

Fiscal year 2013 enacted level ¹	\$8,476,449,000
Fiscal year 2014 request	8,315,000,000
Committee recommendation	8,175,000,000
Change from request	– 140,000,000
Change from enacted level	– 301,449,000

¹ The fiscal year 2013 enacted level does not include the 251A sequester or section 3004 ATB.

The Committee recommendation includes \$8,175,000,000 for Global Health Programs.

USAID GLOBAL HEALTH PROGRAMS

The Committee recommendation includes \$2,505,000,000 for global health programs to be directly apportioned to USAID.

The Committee supports the fiscal year 2014 budget request for maternal and child health funding; recommends \$100,000,000 for nutrition programs under this heading; and provides funding for vulnerable children, malaria, and tuberculosis at the enacted fiscal year 2012 levels.

Maternal and child health.—The Committee directs that not less than the fiscal year 2014 request level be provided for maternal and child health programs under this heading. The health of a mother is directly related to the health of her children, and the Committee is committed to maintaining an emphasis on expanding access to programs that have been proven effective in reducing maternal and child mortality. Within this level, the Committee directs USAID to maintain funding for programs to prevent and treat obstetric fistula at not less than \$12,000,000.

The Committee directs USAID to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the amount of appropriated funds disbursed over the past five fiscal years for fistula repair and the amount disbursed over the past five fiscal years for fistula prevention, including a list of all USAID grantees and subgrantees receiving funds for obstetric fistula programs, and what results have been achieved.

The Committee recommends \$48,000,000 for programs to combat and eradicate polio, of which \$42,500,000 is provided under this heading. The Committee notes that global polio eradication programs are also funded by the Centers for Disease Control and Prevention (CDC).

The Committee directs USAID to provide to the Committees on Appropriations, not later than 90 days after enactment of this Act, a comprehensive strategy on nutrition that includes agriculture, food aid, and health interventions.

Within funds provided, the Committee also encourages USAID to continue supporting iodine deficiency disorder, childhood blindness, and cleft lip/palate treatment programs.

The Committee requests that USAID consult with the Committees on Appropriations on the estimated need and cost-effectiveness of programs that focus on the following health issues: maternal and neonatal tetanus, children with hydrocephalus, children with autism, burn prevention programs, viral hepatitis testing, and aquaculture to combat malnutrition.

Neglected tropical diseases.—The Committee notes the success of USAID in combating neglected tropical diseases and supports the continuation of these successful life-saving programs. The Committee encourages USAID to support research into new drugs to address these diseases.

Vaccines.—The Committee recommends a United States contribution of \$175,000,000 for the Global Alliance for Vaccines Initiative (GAVI) for fiscal year 2014.

The Committee agrees that developing a vaccine is essential to the fight against malaria and HIV and encourages USAID to continue funding to support their advancement.

Drug supply chain management.—USAID should take steps to improve host country capacity in public health around improved drug regulation and supply chain management.

Health technology.—The Committee continues to support USAID's health technologies programs, including the development

of technologies that maximize the limited resources available for global health and ensure that products and medicines developed for use in low-resource settings reach the people that need such products and medicines.

Healthcare workforce.—The Committee notes that front-line health workers, particularly in Africa and Asia, could save millions of at-risk families with proper training and support. The Committee directs the Administrator of USAID, in consultation with the Global AIDS Coordinator at the Department of State, to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on progress from fiscal year 2009 through fiscal year 2013 in increasing equitable access to qualified health workers in developing countries, particularly in underserved areas. Such report shall also include a comprehensive strategy with concrete targets detailing the necessary training and material support to expand this access.

Reproductive health/voluntary family planning.—The Committee recommendation includes section 7058 of this Act, which provides not more than \$461,000,000 for reproductive health and voluntary family planning in this Act. This provision also addresses funds provided under Economic Support Fund for reproductive health and family planning.

The Committee recommendation continues prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act, no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7065 of this Act prohibiting funds for any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

Interagency health issues.—The Committee recognizes that several Federal agencies implement global health funding and directs the Department of State and USAID to provide a government-wide funding summary for fiscal year 2013, and projected for fiscal year 2014, including funding provided in other appropriations bills, to the Committees on Appropriations, not later than 90 days after enactment of this Act. The Committee expects the report to include a description of the differentiation of goals, implementing partners, and auditing standards for each Federal agency.

The Committee recommends continued support for microbicide development and directs the Office of the Global AIDS Coordinator

(OGAC) to coordinate with USAID, the National Institutes of Health, other Federal agencies, and donors in order to advance microbicide development and implementation.

The Committee recognizes the important work of a number of innovative partnerships by USAID and OGAC with the private sector and other institutional donors to leverage public and private investment in global health. These efforts are instrumental in combatting a number of health issues unique to the survival of women and mothers in sub-Saharan Africa, including screening for disease, education and awareness campaigns, and other critical improvements to the overall health systems and services in some of the most underserved areas. The Committee directs the Global AIDS Coordinator and the Administrator of USAID to provide a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on resources committed by the United States Government, as well as those of the private sector and other donors, for such collaborations and efforts by the partnerships to expand into additional countries.

The Committee directs USAID and the Department of State to coordinate existing programs for orphans and vulnerable children, including additional protection for children in humanitarian crises, to contribute to the goals and objectives of the Action Plan for Children in Adversity. The Committee emphasizes that OGAC must also concurrently maintain and prioritize the mandate to meet the needs of children affected by HIV/AIDS.

The Committee notes that there are no funds in the budget request to establish or renovate residential institutions for orphans or other vulnerable children, and any change to this policy shall be subject to prior consultation and notification of the Committees on Appropriations as well as other appropriate committees.

HIV/AIDS prevention and treatment

The Committee recommendation includes \$6,000,000,000 to fight HIV/AIDS, the same as the budget request. Of this amount, \$4,020,000 shall be directly apportioned to the Department of State for bilateral programs and \$1,650,000,000 for the Global Fund to Fight AIDS, TB, and Malaria (the Global Fund) if the contribution will not cause the United States to exceed 33 percent of the total amount of funds contributed to the Global Fund from all sources.

The Committee recognizes the significant achievements of the President's Emergency Plan for AIDS Relief (PEPFAR) through the support of anti-retroviral treatment, testing, and counseling and recommends continued support for a balanced approach of prevention, treatment, and care; a United States contribution to UNAIDS; investment in implementation research, prevention of mother-to-child transmission programs; and funding for pediatric HIV treatment programs in order to meet the targets in the PEPFAR five-year plan.

The Committee encourages OGAC to identify new tools to diagnose and safely treat children living with HIV and notes the importance of HIV testing, including the use of rapid testing, as an important element of HIV prevention.

The Committee also expects the OGAC Coordinator to consult with interested stakeholders such as the PEPFAR Scientific Advi-

sory Board in determining the appropriate priorities for operations research and impact evaluation research.

The Committee expects the Inspectors General of the Department of State and Broadcasting Board of Governors, the Department of Health and Human Services, and the United States Agency for International Development to jointly develop coordinated plans for oversight activity for the funds provided through OGAC. The Inspectors General should also coordinate their activities with the Government Accountability Office and the Inspectors General of any other United States Government implementing entity.

The Committee agrees that the goal of creating an AIDS-free generation is a shared responsibility with partner countries. To ensure that the next phase of Partnership Frameworks and implementation plans are based on a country ownership path that is pursued at a rate appropriate for each individual country setting, the Committee directs the Office of the Global AIDS Coordinator to report to the Committees on Appropriations, not later than 90 days after the date of enactment of this Act, on steps taken to develop performance indicators and clear milestones that will measure (1) a comparison of necessary funding for core interventions, as defined by the PEPFAR Blueprint for highest incidence countries, to actual funding levels in fiscal year 2013 from the United States and other sources, and (2) the level of readiness by each partner country to accept greater ownership of PEPFAR-supported programs in a way that addresses the needs of populations most acutely affected.

Needles.—The Committee directs that no funds in fiscal year 2014 may be used for needle exchange programs.

Cost efficiencies.—The Committee is committed to ensuring that every available dollar in PEPFAR funds goes toward providing effective services. Given the now-established benefits of antiretroviral treatment in improving health and preventing new infections, the Committee supports PEPFAR's efforts to continue to reduce per-patient costs for such treatment. The Committee directs OGAC to consult with the Committees on Appropriations on its efforts to achieve such savings not later than 45 days after enactment of this Act.

The Committee directs the Global AIDS Coordinator to provide a report to the Committees on Appropriations, not later than September 30, 2014, on HIV/AIDS treatment providers that includes the following: (1) estimates of per-patient costs of antiretroviral HIV/AIDS treatment as well as the care of people with HIV/AIDS who are not receiving antiretroviral treatment, (2) a comparison of the costs for equivalent services provided by programs not receiving assistance under this Act, and (3) estimates of per-patient costs across the program and for urban and rural providers. The report should be representative of a range of countries and service providers.

Administrative and overhead costs.—The Committee directs OGAC to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the impact of capping administrative expenses at a level of 10 percent per annum and a detailed list of efforts that OGAC is undertaking to lower administrative costs overseas and domestically.

Global Fund to Fight AIDS, Tuberculosis and Malaria (the Global Fund).—The Committee is supportive of a performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases. The Committee commends the Global Fund Board for adopting the recommendations of the High-Level Independent Review Panel on Fiduciary Controls and Oversight Mechanism (the High-Level Panel) and directs OGAC to continue to provide updates on the Global Fund's implementation of the High-Level Panel's recommendations throughout the year.

The Committee recommendation designates that up to five percent of funds provided to the Global Fund may be used for Global Fund technical assistance. OGAC should continue to support efforts to strengthen country coordinating mechanisms and principal recipients, improve procurement and supply chains in-country, and increase technical capacity of implementing governments and organizations. The Committee encourages the use of the Department of the Treasury's Office of Technical Assistance, funded through transferred funds, in providing procurement and budgetary specialists on a temporary basis to Global Fund countries.

Oversight of the Global Fund remains a top priority. The Committee continues to support the independence of the Office of Inspector General and continues language to withhold 10 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Global Fund's Secretariat and Board have not adopted policies that would make the work of the Office of Inspector General less transparent or less comprehensive.

As in past years, the Committee directs the Secretary of State to provide a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, that contains the most recent Global Fund audit information, commitment and disbursement data, and a summary of the recipient and sub-recipient expenditures as reported to the United States Government.

In addition to the certification required in section 7058 of this Act concerning the function and role of the Office of Inspector General, the Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 60 days after enactment of this Act and every six months until September 30, 2014, on the following:

- (1) a description of improvements made to the Global Fund's financial systems and fiduciary controls for grant management in the prior six months;
- (2) a list of countries that tax Global Fund assistance and the estimated tax collected each year, by country;
- (3) the status of the United Nations Development Programme's transition plan for each country in which it operates as an implementer of Global Fund grants; and
- (4) the degree of Board access to, and transparency of, internal Secretariat budgetary expenditures, including contingency funds and other unspecified funds used at the discretion of Secretariat personnel.

DEVELOPMENT ASSISTANCE

Fiscal year 2013 enacted level ¹	\$2,519,950,000
Fiscal year 2014 request	2,837,812,000
Committee recommendation	2,000,000,000
Change from request	– 837,812,000
Change from enacted level	– 519,950,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$2,000,000,000 for Development Assistance.

The Committee notes that the constrained budget environment requires careful analysis of funding priorities. The Committee recommends that USAID review unobligated and unexpended balances that have accumulated over multiple fiscal years in order to address the highest priority needs. The Committee notes the reprogramming and notification requirements included in section 7015 of this Act if unobligated or unexpended balances are re-directed.

Agriculture

The Committee notes that the \$250,000,000 requested in the Development Assistance account for non-emergency food assistance programs was addressed in the fiscal year 2014 Agriculture Appropriations bill.

The Committee notes that funds should support food security and agriculture development programs. These investments are expected to enhance stability in fragile areas, reduce dependence on foreign aid, and increase goodwill toward the United States. The Committee supports USAID's focus on a comprehensive approach that links food security, agricultural production, and economic growth. The Committee recommends integrating the principles of sustainable natural resource management and supports programs that increase access for smallholder farmers to land tenure.

The Committee notes the important role of agriculture research in food security and supports the budget request for the competitively-awarded Collaborative Research Support Programs (CRSPs) that utilize the resources of United States universities to overcome the most challenging agricultural constraints of developing nations. The Committee understands that USAID has supported efforts to ensure the long-term productivity of global agriculture by conserving and making available key collections of diverse crops and the Committee supports continuing these efforts.

Spend plan.—Pursuant to section 7076 of this Act, the Administrator of USAID is required to submit a spend plan on food security and agriculture development detailing the proposed use of funds by account, office, and country, prior to funds being obligated. The spend plan should also specify any funds to be transferred to other agencies or international financial institutions and for what purpose.

Economic growth

Microfinance.—The Committee recommendation includes \$265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes the successful track record of microfinance programs and directs that funds be targeted to the poor, especially women. The Committee encourages invest-

ment in a variety of financial services that allows the poor to save, borrow, and access insurance, remittances, and other key services. The Committee directs the Administrator of USAID to prioritize investment in microfinance in sub-Saharan Africa and to consult with the Committees on Appropriations on efforts to focus existing resources for this program. As required by section 251(c) of the Foreign Assistance Act of 1961, USAID is to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than \$1.25 a day.

Trade capacity building.—The Committee continues to support labor and environment capacity building activities related to the free trade agreements with the countries of Central America, Colombia, Peru, and the Dominican Republic to ensure that United States workers and businesses can compete on a level playing field. The Committee notes the ongoing negotiation of the Trans-Pacific Partnership agreement and supports similar programs for the countries party to the negotiations including Malaysia, Mexico, and Vietnam.

Education

American Schools and Hospitals Abroad (ASHA).—The Committee recommendation includes \$23,000,000 for the American Schools and Hospitals Abroad program, which is the same as the fiscal year 2012 enacted level. The Committee recognizes the important contributions made by institutions funded by this program, including fostering a positive image of the United States that supports foreign policy goals, particularly its programs in Africa and the Middle East. The Committee expects ASHA funds to continue to be allocated through an open and competitive process. The Committee encourages USAID to use funds from Operating Expenses to administer the ASHA program in a manner consistent with other offices.

Basic education.—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the empowerment of women and girls, and decreased extremism. The Committee recommendation includes a total of \$800,000,000 for basic education programs in this Act and directs USAID to establish clear and meaningful metrics in evaluating its basic education programs. The Committee supports increased United States participation in the Global Partnership for Education. The Committee encourages USAID to prioritize the special needs of girls' and women's literacy and education, including in conflict or post-conflict settings.

The Committee believes that schools can be centers of learning and development for an entire community and expects that programs in other sectors should be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis, as well as stakeholders during the implementation of the new basic education

strategy to sustain progress in literacy and basic education programs. Such consultations should include how the strategy will impact all age groups.

University programs.—The Committee recognizes the value of USAID's work with American institutions of higher education and supports their contributions to development assistance and foreign policy goals. The Committee continues to support the existing Africa-United States Higher Education Initiative Partnerships and directs USAID to fully fund these competitively awarded partnerships.

The Committee urges USAID to prioritize cost-effective programs that offer educational opportunities at post-secondary institutions in the United States to students from the Latin America and Caribbean region with a focus on underserved populations.

Global programs

The Committee includes language on conservation and anti-trafficking in persons programs under section 7062 of this report.

Child marriage.—The Committee directs the Secretary of State to submit a strategy to prevent and respond to child marriage, pursuant to section 1207 of Public Law 113–4, to the Committees on Appropriations, not later than 30 days after enactment of this Act.

Gender-based violence.—The Committee recommendation continues support for programs that address sexual and gender-based violence pursuant to section 7061 of this Act. The Committee directs that the Secretary of State, in consultation with the Ambassador-at-Large of the Office for Global Women's Issues, should identify and take emergency measures to respond to violence against women and girls in situations of armed conflict and directs the Secretary of State to consult with the Committees on Appropriations, as necessary.

Victims of torture.—The Committee supports continued funding for the USAID victims of torture programs.

Water, sanitation, and hygiene.—The Committee recommendation includes not less than \$315,000,000 in this Act for long-term, sustainable water supply, sanitation, and hygiene projects. The Committee directs that this funding be provided pursuant to Public Law 109–121 and should prioritize the poorest communities and countries, including not less than \$117,000,000 for programs and activities in sub-Saharan Africa. The Committee expects these programs to include robust monitoring and evaluation, including post-project, and directs USAID to consult with the Committees on Appropriations on these efforts. The Committee supports public-private partnerships to leverage additional non-federal investments and expertise for water and sanitation-related programs, including through the Development Credit Authority, as appropriate.

Women's leadership capacity.—The Committee notes that empowering women to be leaders in their communities has transformative economic and social benefits. The Committee recommendation includes \$20,000,000 for women's leadership training programs. The Committee intends that these funds will support projects that promote women's political, economic, and social advancement in developing countries.

Country programs

Ethiopia.—The Committee encourages the Department of State and USAID to support programs that promote human rights, political freedoms, independent media, and effective and inclusive governance. The Committee encourages the Administrator of USAID, in cooperation with other donors, to support programs to promote sustainable development in Ethiopia that will help prevent famine and desertification.

INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2013 enacted level ^{1,2}	\$825,000,000
Fiscal year 2014 request	2,045,000,000
Committee recommendation	772,602,000
Change from request	– 1,272,398,000
Change from enacted level	– 52,398,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$772,602,000 for International Disaster Assistance (IDA). Additional funds are provided under title VIII for OCO/GWOT. When combined with the funds appropriated for IDA in title VIII for OCO/GWOT, the amount recommended meets the request. The Committee notes that the \$1,116,000,000 requested in the budget request under IDA for emergency food assistance programs was addressed in the fiscal year 2014 Agriculture Appropriations bill.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons.

The Committee expects the reporting requirements contained in the joint explanatory statement accompanying the State, Foreign Operations, and Related Agencies Appropriations Act, 2010 (Public Law 111–117) on the use of funds for emergency food security to continue for fiscal year 2013 and directs the Administrator of USAID to consult with the Committees on Appropriations on the content of the report.

TRANSITION INITIATIVES

Fiscal year 2013 enacted level ^{1,2}	\$50,141,000
Fiscal year 2014 request	57,600,000
Committee recommendation	43,755,000
Change from request	– 13,845,000
Change from enacted level	– 6,386,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$43,755,000 for Transition Initiatives. Additional funds are provided under title VIII for OCO/GWOT.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick impact activities for conflict prevention or stabilization.

The Committee recommendation continues the requirement that USAID submit a report to the Committees on Appropriations five days prior to starting a new program and maintains a provision which allows for the transfer of up to \$15,000,000 to this heading if the Secretary of State determines and reports to the Committees on Appropriations that it is in the national interest. Prior consultation with the Committees on Appropriations is required before transferred funds may be made available.

The Committee continues to direct USAID's Office of Transition Initiatives (OTI) to submit a report to the Committees on Appropriations at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2014, including programs supported with transferred funds.

The Committee recommendation includes a new provision requiring that funds made available under this heading be administered only by OTI. The Committee notes that authority to obligate funds notwithstanding any provision of law is provided for this account because of the nature of the programs and the unique capabilities within the Office of Transition Initiatives.

COMPLEX CRISES FUND

Fiscal year 2013 enacted level ^{1,2}	\$10,000,000
Fiscal year 2014 request	40,000,000
Committee recommendation	0
Change from request	-40,000,000
Change from enacted level	-10,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include funding for the Complex Crises Fund.

DEVELOPMENT CREDIT AUTHORITY

Program Account:	
Fiscal year 2013 enacted level ¹	\$40,000,000
Fiscal year 2014 request	40,000,000
Committee recommendation	40,000,000
Change from request	0
Change from enacted level	0
Administrative Expenses:	
Fiscal year 2013 enacted level ¹	8,300,000
Fiscal year 2014 request	8,200,000
Committee recommendation	7,882,000
Change from request	-318,000
Change from enacted level	-418,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes a ceiling of \$40,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority program. The Committee recommendation includes an appropriation of \$7,882,000 for administrative expenses.

The Committee notes that USAID must submit an operating plan for funds provided under this heading to the Committees on Appropriations as required in section 7076 of this Act.

ECONOMIC SUPPORT FUND

Fiscal year 2013 enacted level ^{1,2}	\$3,001,745,000
Fiscal year 2014 request	4,076,054,000
Committee recommendation	1,367,717,000
Change from request	-2,708,337,000
Change from enacted level	-1,634,028,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,367,717,000 for Economic Support Fund. Additional funds are provided under title VIII for OCO/GWOT.

The Committee notes that funds are requested under this heading to advance United States interests by helping countries meet political, economic, and security needs. The Committee expects that within this constrained budget environment, these funds will be allocated to priority countries that are of strategic importance to the United States.

The Committee includes language in section 7031 of this Act, modified from the prior year, regarding direct government-to-government assistance, which requires recipient countries to be governed by democratic principles or to be taking significant steps to strengthen democratic institutions. It also includes a requirement that recipient countries are committed to allowing civil society to operate freely. The provision also prohibits assistance to any agency or ministry that is headed or controlled by a foreign terrorist organization.

Africa.—The Committee recommendation does not include funding requested for Sudan debt relief, but does support continued assistance for South Sudan. The Committee remains concerned about the actions of the Government of Sudan, including ongoing violence in Darfur, continued indiscriminate aerial bombardments in the Nuba Mountains and Blue Nile, and preventing the delivery of humanitarian assistance to thousands of displaced civilians who are without access to basic necessities. The Committee is also concerned by reports that South Sudan government forces have engaged in human rights violations, especially in Jonglei State. The Committee underscores the importance of humanitarian access for international aid organizations operating in these areas of Sudan and South Sudan to reach vulnerable civilian populations.

Asia.—The Committee supports programs for independent media activities in Burma. The Committee recommendation includes a prohibition on direct assistance to the Government of the People's Republic of China from this account. The Committee recommendation continues assistance to support activities that preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan autonomous areas in the People's Republic of China.

Europe and Eurasia.—The Committee recommendation does not include funds for the International Fund for Ireland. The Committee continues to encourage efforts to strengthen democratic processes, accountable governance, independent media, judicial reform, and anti-corruption efforts in Ukraine.

Within the funds provided under this heading, the Secretary of State should provide assistance for victims of the Nagorno-Karabakh conflict at levels consistent with prior years, and for ongoing needs related to the conflict.

Near East.—The Committee recommendation includes not less than \$360,000,000 for assistance for Jordan and supports continued funding for strategic priorities in the Middle East, including for Morocco, the Near East Regional Democracy program, and the Middle East Regional Cooperation program, at levels consistent with prior years.

The Committee recommendation includes language in section 7042 of this Act prohibiting funds for the Government of Egypt under titles III and IV of this Act unless the Secretary of State certifies to the Committees on Appropriations that Egypt is upholding the Egypt-Israel Peace Treaty and describing other requirements that must be met prior to the obligation of funds for Egypt. The Committee supports funds under this heading and under Democracy Fund for programs that support rule of law, human rights, good governance, and political competition. The Committee believes that continued support for democracy activists and political parties in Egypt is important and encourages the Department of State and USAID to work with experienced implementers. The Committee encourages support for nongovernmental organizations, including those that involve the participation of women, religious minorities, and youth. The Committee remains concerned about the protection of religious minorities, including Coptic Christians.

The Committee notes the chronic underlying conditions in Yemen that make the population vulnerable to ongoing health and development challenges and urges USAID to develop a resilience strategy for Yemen to address such problems.

Western Hemisphere.—The Committee recommendation supports continued funding for critical partners in the Western Hemisphere and includes \$45,000,000 for Mexico and \$140,000,000 for Colombia.

The Committee endorses the proposed use of funds in the request to support conflict-affected populations including Afro-Colombians and other indigenous communities and refugees that have been displaced from Colombia. The Committee recommends that the Secretary of State continue to work with the UN High Commissioner on Refugees (UNHCR), and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees. Within the total provided for Colombia in this account, \$7,000,000 may be transferred to the Migration and Refugee Assistance account to help address these concerns.

The Committee supports the ongoing human rights programs and planned funding for the UN Office of the High Commissioner for Human Rights and the Defensoria del Pueblo, and notes the efforts by the Government of Colombia to provide protection for human rights defenders and activists, victims and land rights leaders, and vulnerable and minority communities.

The Committee is encouraged by the Government of Colombia's emphasis on victims' restitution and land return. The Committee expects United States diplomacy and assistance programs to support the Government of Colombia in developing protection plans for

local communities, in consultation with those communities, and with emphasis on strengthening local civilian governments.

The Committee notes Colombia's ongoing peace negotiations and directs the Secretary of State to consult with Committees on Appropriations on any funding made available in support of a formal agreement, should one be concluded during fiscal year 2014.

The Committee recommendation includes \$20,000,000 for Cuba. The Committee directs that these funds shall be provided directly to NED for programs to promote democracy and strengthen civil society in Cuba as authorized by section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996 and section 1705 of the Cuban Democracy Act (CDA) of 1992. The Committee expects NED to work with the core institutes and other grantees that have extensive, continuous, and current experience in Cuba. Assistance provided for Cuba under this heading shall not be used for business promotion, economic reform, social development, or other purposes not expressly authorized by section 109(a) of the LIBERTAD Act.

The Committee is concerned about the number of Haitians that remain displaced and continue to suffer from health and development challenges since the earthquake in January, 2010. While the Committee recognizes the complex challenges facing Haiti, these conditions continue despite more than a billion dollars of assistance provided by the United States since the time of the earthquake. The Committee directs the Secretary of State, in consultation with the Administrator of USAID, to submit a report to the Committees on Appropriations, not later than 30 days after enactment of this Act, and every 180 days thereafter until September 30, 2015, on the assistance provided to Haiti since 2010, including obligation and expenditure data disaggregated by sector, increases in costs or schedules for projects, overall progress of the rebuilding and development efforts, and the mechanisms in place for consultation and participation of the Haitian government, civil society, grassroots networks, and the Haitian diaspora.

The Committee notes the work of the United Nations High Commissioner for Human Rights in Honduras and supports regional funding to address human rights monitoring in Honduras.

The Committee does not provide funds requested for Mexico under Development Assistance and instead provides the funds under this heading to be used only for programs for rule of law and human rights, justice and security, good governance, civil society, education, and economic growth, including to improve United States-Mexico trade and investment. The Committee supports USAID's Mexico border development programs to address the root causes of violence and instability, including poverty and unemployment of border residents.

Global and regional programs

Parliamentary exchanges.—The Committee intends to work to identify resources to support the House Democracy Partnership (HDP) when appointments are made to HDP during the 113th Congress.

Reconciliation programs.—The Committee expects the Department of State and USAID to ensure that funds provided for reconciliation programs in the Middle East include a rigorous vetting

and evaluation process and are consistent with United States foreign policy objectives in the region. The Committee notes that an initiative to build understanding, tolerance, and mutual respect among the next generation of Israeli and Palestinian leaders was included in the joint explanatory statement accompanying the State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74) and expects USAID to consult with the Committees on Appropriations on these programs.

Rule of law and judicial reform.—The Committee believes the rule of law is fundamental to promoting democracy and sustainable development. The Committee notes that the rule of law is strengthened by promoting independent judiciaries, human rights and women’s rights, combating human trafficking and corruption, and increasing public accountability and access to justice. The Committee continues to support programs to develop fair and transparent judicial systems that advance the rule of law worldwide.

University programs.—The Committee notes the important role that American educational institutions play by providing educational opportunities to students in the Middle East region. An American education broadens understanding and acceptance of American values and is important to United States efforts to counter extremism and encourage democracy and economic opportunity in the Middle East. These institutions have educated generations of leaders who are recognized throughout the region for their embrace of democratic principles and their contributions to creating more productive societies. The Committee supports programs through not-for-profit educational institutions that meet standards comparable to those required for American accreditation that provide scholarships for students that demonstrate strong academic records and high financial need, from both public and private high schools.

DEMOCRACY FUND

Fiscal year 2013 enacted level ¹	\$114,770,000
Fiscal year 2014 request	0
Committee recommendation	111,500,000
Change from request	+111,500,000
Change from enacted level	–3,270,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$111,500,000 for Democracy Fund.

Funds included under this heading were requested under Development Assistance and Economic Support Fund. Of the funds provided, \$70,500,000 shall be for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights, and Labor (DRL), at the Department of State; and \$41,000,000 shall be for the Office of Democracy, Human Rights, and Governance of the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

The Committee notes the technical expertise of the Department of State and USAID in global democracy promotion, including responding quickly and effectively to political events on the ground and creating short-term and long-term strategies to strengthen democracy. The Committee includes section 7032 of this Act, a provision on democracy programs that consolidates and modifies related provisions carried in the prior year. The Committee notes that democracy programs funded by this Act are not subject to prior ap-

proval by foreign governments and the Secretary of State must report to the Committees on Appropriations on steps taken to ensure compliance with this prohibition.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2013 enacted level ^{1,2}	\$1,639,100,000
Fiscal year 2014 request	1,760,960,000
Committee recommendation	1,264,400,000
Change from request	– 496,560,000
Change from enacted level	– 374,700,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²The fiscal year 2013 enacted level and the Committee recommendation exclude any funds appropriated under this heading in title VIII and designated for Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,264,400,000 for Migration and Refugee Assistance (MRA). Additional funds are provided under title VIII for OCO/GWOT. When combined with the funds appropriated for Emergency Refugee and Migration Assistance Fund and funds appropriated for MRA in title VIII for OCO/GWOT, the amount recommended meets the request.

Colombian refugees.—In addition to funds available under this heading, the Committee recommendation includes language in section 7045 that permits the transfer of funds available under Economic Support Fund to this account for augmenting assistance to nongovernmental and international organizations that provide assistance to Colombian refugees in neighboring countries. The Committee remains concerned about the unmet humanitarian needs of the growing population of displaced persons from Colombia. The Committee recommends that the Secretary of State continue to work with UNHCR and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees.

The Committee remains concerned about ongoing refugee crises in the Western Hemisphere, including Colombian refugees, and urges the Secretary of State to continue programs to provide urgent protection and assistance.

Minority communities in the Middle East.—Events in the Middle East, from the Arab Spring and the conflict in Syria to the continuing transition in Iraq, have intensified the challenges facing minority communities, including Christian populations, within these areas of conflict, instability, and transition. The Committee urges the Secretary of State to continue humanitarian and resettlement assistance for members of these vulnerable communities, both inside and outside their countries of origin.

Protection activities.—The Committee continues to support investments in protection activities, including the prevention of, and response to, gender-based violence and urges the Secretary of State to continue core protection activities and ensure that protection considerations are effectively integrated into humanitarian programs.

Resettlement in Israel.—The Committee recommendation includes a directive that not less than \$15,000,000 of the amounts appropriated under this heading in this Act, or prior Acts, for refugees from the former Soviet Union, Eastern Europe, and other refugees

resettling in Israel, the same as the request and similar to language carried in prior years.

Syrian refugees.—The Committee understands that a majority of Syrian refugees live outside of formal camps, which adds considerably to the strain on the resources of countries hosting them. The Committee recognizes the urgent need to assist in the following ways: (1) help host countries expand their national systems to accommodate refugee needs, such as in the health and education sector, (2) ensure that host countries can continue to deliver basic services to their own citizens, (3) strengthen the capacity of local authorities to respond to the refugee influx, and (4) maintain refugees' freedom of movement, right to settle in local communities, and access to economic opportunities. The Committee encourages the Department of State and USAID to, where appropriate, assist its partners and the affected host governments in the humanitarian response to the growing number of Syrians who have sought refuge in nearby countries and requested assistance.

Tibetan refugees.—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at a level commensurate with prior years. The Committee remains concerned about the plight of Tibetans in Nepal, including new arrivals and the long-staying population, and urges the Secretary of State to press the Government of Nepal to reaffirm its long tradition of permitting Tibetan refugees to safely transit Nepal, and to respect the rights of, and provide legal protections to, Tibetans residing in Nepal.

United Nations Relief and Works Agency (UNRWA) accountability.—The Committee recommendation includes language in section 7049 of this Act prohibiting funds appropriated under this heading from being made available to UNRWA until the Secretary of State determines and reports to the Committees on Appropriations that UNRWA is:

- (1) utilizing Operations Support Officers in the West Bank and Gaza to inspect UNRWA installations and report any inappropriate use;
- (2) acting promptly to deal with any staff or beneficiary violation of its own policies (including the policies on neutrality and impartiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;
- (3) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c) of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;
- (4) taking steps to improve the transparency of all educational materials currently in use in UNRWA-administered schools;
- (5) using curriculum materials in UNRWA-supported schools and summer camps designed to promote tolerance, non-violent conflict resolution, and human rights;
- (6) not engaging in operations with financial institutions or related entities in violation of relevant United States law, enhancing its transparency and financial due diligence, and working to diversify its banking operations in the region; and

(7) in compliance with the United Nations Board of Auditors' biennial audit requirements and implementing in a timely fashion the Board's recommendations.

The Committee urges the Department of State to continue its work with UNRWA and host governments to ensure that educational materials used in UNRWA schools are free of inflammatory and inaccurate information. The Committee is concerned about reports of the glorification of terrorists and anti-Semitic doctrine in host country textbooks. The Committee directs the Department of State to report to the Committees on Appropriations on the steps taken by UNRWA to mitigate the use and influence of any such deleterious material and provide recommendations for improving transparency and accuracy of host country textbooks.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Fiscal year 2013 enacted level ¹	\$27,200,000
Fiscal year 2014 request	250,000,000
Committee recommendation	25,832,000
Change from request	- 224,168,000
Change from enacted level	- 1,368,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$25,832,000 for United States Emergency Refugee and Migration Assistance Fund.

This account serves as a contingency fund from which the President can draw in order to respond to urgent and unanticipated humanitarian crises. The recommendation does not include the significant increase proposed in the request for this contingency account. The Committee instead has included the requested funds under Migration and Refugee Assistance.

INDEPENDENT AGENCIES

PEACE CORPS

Fiscal year 2013 enacted level ¹	\$375,000,000
Fiscal year 2014 request	378,800,000
Committee recommendation	356,135,000
Change from request	- 22,665,000
Change from enacted level	- 18,865,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$356,135,000 for Peace Corps.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation maintains the ban on use of funds for abortion, and requires a spend plan pursuant to section 7076 of this Act.

The Committee continues the requirement that Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend an office or country program. The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations, not later than 30 days after the end of fiscal year 2014, listing all decisions made during the fiscal year to change the status

of offices or country programs and the justifications for such decisions.

MILLENNIUM CHALLENGE CORPORATION

Fiscal year 2013 enacted level ¹	\$898,200,000
Fiscal year 2014 request	898,200,000
Committee recommendation	701,900,000
Change from request	– 196,300,000
Change from enacted level	– 196,300,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$701,900,000 for the Millennium Challenge Corporation (MCC). The Committee recommendation includes a limitation of \$97,000,000 for administrative expenses and not more than \$100,000 may be for representational expenses.

Due to the Committee's restricted budget allocation, the Committee is unable to provide full funding for MCC and notes the recommendation is made without prejudice. The Committee continues to strongly support the mission of the MCC.

The Committee includes prior year language that requires the MCC to only enter into compacts for which it has complete funding available from existing appropriations and notify the Committees on Appropriations prior to signing any new country compact, terminating or suspending any country compact or threshold country program, or commencing negotiations for any new compact. MCC is directed to consult with the Committees on Appropriations prior to entering into compacts using funds appropriated under this Act.

Corruption.—The Committee remains concerned about weak judicial systems and corruption in MCC compact countries, which in some cases prevents private sector contracts from being enforced. The Committee urges the MCC to review its practices and procedures to monitor and address such weaknesses in MCC compact countries, particularly instances where MCC compact countries fail to enforce arbitrations from international bodies of which they are members. The Committee directs the MCC to submit a report to the Committees of Appropriations, not later than 90 days after enactment of this Act, on the following: (1) an assessment of each compact country's current practices to combat corruption, including procedures to improve any weaknesses in its judicial systems, (2) recommendations for improvements in MCC compacts and policies to affect positive changes in such practices and procedures, (3) an assessment of barriers to foreign direct investment and economic growth to which such weaknesses lend, and (4) updated recommendations for improvements in the MCC's ability to identify, track, and inhibit corruption in compact countries. This report shall include all countries for which compacts are being developed or were signed as of January 1, 2011.

Investment funds.—The Committee remains concerned about the use of appropriated funds to establish private equity funds, investment funds, and development funds. As in prior years, the Committee directs the Chief Executive Officer (CEO) of the MCC to require that any such funds be audited annually in accordance with generally accepted auditing standards by independent certified public accountants.

MCC mandate.—The Committee expects that the mandate of the MCC to increase economic growth and reduce poverty will not be

diluted in new compacts that are being negotiated. The Committee expects that projects funded with MCC compact funds will display compelling economic rates of return (ERR). Therefore, the Committee directs the CEO of the MCC to include the corresponding ERR estimated for each line item funded in the compact in the congressional notifications for new compacts.

Reporting requirements.—In the fiscal year 2014 operating plan to be provided as required by section 7076 of this Act, the CEO of the MCC is directed to include the following on a country-by-country basis on the funds appropriated under this heading: the status of negotiations and the approximate range of value of proposed compacts; a summary of compacts in implementation, including the projected expenditure and disbursement of compact funds during fiscal year 2014 and subsequent fiscal years as determined by the country compact; a summary of threshold country programs in implementation, including the approximate range of value of the threshold country agreements; major programmatic changes to existing compacts funded by this Act or prior acts; and the use of administrative funds. The Committee directs the CEO of the MCC to update this report semi-annually.

Second compacts.—The Committee directs the CEO of the MCC to submit a report to the Committees on Appropriations, not later than 30 days after enactment if this Act, on all second compacts approved to date, and include information on the level of matching assistance provided by the country as part of the compact agreement and the status of country support and continuation of first compact projects funded by MCC. Additionally, the Committee directs that such information shall be included for all future congressional notifications that provide funds for second compacts.

INTER-AMERICAN FOUNDATION

Fiscal year 2013 enacted level ¹	\$22,500,000
Fiscal year 2014 request	18,100,000
Committee recommendation	13,700,000
Change from request	– 4,400,000
Change from enacted level	– 8,800,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$13,700,000 for Inter-American Foundation (IAF).

The bill provides sufficient funding for the IAF to continue operations and oversight of existing grant programs. Due to the Committee's restricted budget allocation, the Committee is unable to provide full funding for IAF and notes the recommendation is made without prejudice.

The Committee directs the IAF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act.

The Committee notes that the IAF must submit an operating plan as required in section 7076 of this Act.

AFRICAN DEVELOPMENT FOUNDATION

Fiscal year 2013 enacted level ¹	\$30,000,000
Fiscal year 2014 request	24,000,000
Committee recommendation	9,777,000
Change from request	- 14,223,000
Change from enacted level	- 20,223,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$9,777,000 for African Development Foundation (ADF).

The bill provides sufficient funding for the ADF to continue operations and oversight of existing grant programs. Due to the Committee's restricted budget allocation, the Committee is unable to provide full funding for ADF and notes the recommendation is made without prejudice.

The Committee directs the ADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act.

The Committee notes that the ADF must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal year 2013 enacted level ^{1, 2}	\$25,448,000
Fiscal year 2014 request	23,500,000
Committee recommendation	23,500,000
Change from request	0
Change from enacted level	- 1,948,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$23,500,000 for International Affairs Technical Assistance by the Department of the Treasury.

The Committee recommends that USAID and OGAC at the Department of State consider accessing technical advisors from the Department of the Treasury when programming funds for procurement and oversight capacity building in recipient countries.

DEBT RESTRUCTURING

Fiscal year 2013 enacted level ¹	\$12,000,000
Fiscal year 2014 request	0
Committee recommendation	0
Change from request	0
Change from enacted level	- 12,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes no funds for Debt Restructuring by the Department of the Treasury.

TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2013 enacted level ^{1,2}	\$1,061,100,000
Fiscal year 2014 request	1,129,727,000
Committee recommendation	919,153,000
Change from request	– 210,574,000
Change from enacted level	– 141,947,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$919,153,000 for International Narcotics Control and Law Enforcement (INCLE). Additional funds are provided under title VIII for OCO/GWOT. When combined with funds appropriated in title VIII for OCO/GWOT, the amount recommended meets the request.

The Committee recommendation modifies language carried in the prior year that requires the Secretary of State to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, and prior to the initial obligation of program and country funds, a report on the proposed uses of all funds on a program and country-by-country basis for each proposed program, project, or activity. The Committee notes that this report does not meet the notification requirements under section 7015 of this Act, which requires 15-day advance notice of programs not justified or in excess of the budget justification materials provided to Congress. However, this report should serve as a baseline spend plan for the fiscal year. The Committee expects the report to contain at least the level of detail provided in the fiscal year 2010 INCLE 45-day country-by-country report.

The Committee notes that under extenuating circumstances, the Secretary of State must exercise authority that allows funds to be spent “notwithstanding any other provision of law” per section 481(a)(4) of the Foreign Assistance Act of 1961. While the Committee understands the need for the Secretary of State to exercise this authority, the Committee encourages its judicious use and directs the Secretary of State to notify the Committees on Appropriations in writing within five days each time such authority is used, and provide a justification for such action. The Committee notes that this requirement is in addition to the last proviso of section 7015(c) of this Act.

Global programs

Demand reduction.—The Committee supports the budget request for demand reduction programs and expects that these funds will continue to provide positive outcomes for neglected populations, such as women and children, and mobilize community capacity to deal with drugs and gangs in countries around the world.

Human rights.—The Committee expects the Department of State to continue to ensure that training provided through funds made available under this heading include a human rights component and that all existing United States laws are applied.

Judicial reform.—The Committee notes that fair and transparent judicial systems are critical components to improve the rule of law

and the administration of justice particularly in countries confronting organized crime and drug trafficking. The Committee recommendation includes \$3,000,000 to support programs that strengthen and promote independent and effective judiciaries to advance the rule of law worldwide and that such programs shall be awarded on a competitive basis.

Trafficking in persons.—The Committee recommendation supports the budget request for activities to prevent trafficking in persons. The Committee provides further direction on these programs in the report under section 7062 of this Act.

Wildlife poaching and trafficking.—The Committee supports the expansion of ongoing and proposed law enforcement and judicial capacity programs that address the capability of governments to combat wildlife poaching and trafficking, including border security, interdiction and investigation, and prosecutorial capacity. The Committee directs \$15,000,000 be made available for these purposes. The Committee expects the Department of State to continue to utilize and leverage the expertise of other United States agencies in addressing these complex challenges, including the United States Fish and Wildlife Service (USFWS). The Committee provides further direction on these programs in this report under section 7062 of this Act.

Country and regional programs

Bolivia.—The Committee notes that the INCLE country program in Bolivia is closing out and therefore the Committee recommendation does not include the requested funds.

Colombia.—The Committee recommendation includes \$149,000,000 which is the same as the request, for rule of law, interdiction, and eradication activities in Colombia. The Committee continues to recognize the strategic importance of Colombia, and acknowledges the successes made and the measurable improvements achieved in the everyday lives of the Colombian people that have resulted over the last decade.

In addition to funds described in the previous paragraph, the Committee notes that funds are provided under the Western Hemisphere Regional program, to support the efforts of the Government of Colombia to provide training and technical assistance to partners in the region and around the world. The Committee encourages the Department of State to continue to work with the Government of Colombia to leverage these activities to best address counternarcotics and law enforcement challenges worldwide.

The Committee continues to support aerial eradication efforts in Colombia and intends that the Department of State will continue its current practices to: (1) investigate and evaluate complaints to health or licit crops and provide fair compensation for meritorious claims; (2) support programs that provide alternative sources of income for small-acreage growers and communities whose illicit crops are targeted in aerial eradication programs; and (3) only conduct aerial eradication programs in national parks and reserves if there are no other effective alternatives and efforts, and if such programs are done in a manner consistent with Colombian law.

The Committee commends the Government of Colombia for its efforts to bring the government into ungoverned territories and supports programs that combine military security and civilian develop-

ment strategies. The Committee views this as an innovative approach, and notes that success hinges on the full participation of civilian government institutions, inter-agency coordination, strict respect for human rights, and the inclusion of local populations.

The Committee encourages a continued focus on justice and rule of law activities, including efforts to address human rights abuses within the Colombian Armed Forces, and provides not less than the requested amount for these activities. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after the enactment of this Act, on the proposed uses of funding for Colombia's judicial agencies. The report should include how assistance is designed to reduce impunity and protect due process, and include any associated benchmarks that have been established for the offices of the Colombian Attorney General, Inspector General, and Ombudsman. The Committee encourages the Department of State to support the Attorney General's Human Rights Unit to strengthen the investigative capacity to address sexual violence and to establish a national registry of sexual violence cases.

In section 7045 of this Act, the Committee recommendation includes language directing the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the efforts the Colombian Armed Forces are taking to address human rights. The report shall include steps taken to: (1) suspend members who have been credibly alleged to have violated human rights, or to have aided, abetted or benefitted from paramilitary organizations or other illegal armed groups; (2) promptly refer these cases to civilian jurisdiction; (3) cooperate fully with civilian prosecutors and judicial authorities; (4) sever links with and dismantle paramilitary organizations or other illegal armed groups; (5) respect the rights of human rights defenders, journalists, trade unionists, and other social activists, and the rights and territory of indigenous and Afro-Colombian communities; and (6) implement procedures to distinguish between civilians and combatants in their operations. The Committee directs the Secretary of State to consult with Colombian and international human rights organizations not less than 30 days prior to submitting this report.

Guatemala.—The Committee recommendation includes \$5,000,000 for the International Commission against Impunity in Guatemala (CICIG). The Committee urges the Department of State to continue to cooperate with the CICIG and encourages all parties in Guatemala to fully comply with the CICIG's recommendations.

Mexico.—The Committee recommendation includes \$148,131,000, which is the same as the fiscal year 2014 request for Mexico, to combat organized crime and drug-trafficking. The Committee intends that the resources provided will assist the Government of Mexico to strengthen civilian and judicial institutions, anti-corruption efforts, and rule of law activities at the federal, state, and local levels to foster long-term reform objectives.

The Committee supports close and sustained coordination in law enforcement efforts and intelligence-sharing between the United States and Mexico to combat the activities of drug trafficking organizations along our southern border. The Committee continues to direct the Department of State to work with all appropriate federal,

state, and local entities to share best practices to address violence associated with drug trafficking, gun-running, illegal alien smuggling, violence, and kidnapping along and across the international border between the United States and Mexico.

The Committee expects that equipment and training funded in this Act and in prior appropriations will be expedited to enhance the ability of federal, state, and local entities to conduct law enforcement, counternarcotics, border control, and counterterrorism operations throughout Mexico, particularly where drug trafficking organizations are challenging the Mexican authorities for control of major cities, including those on the United States-Mexico border. The Committee supports funding to provide nonintrusive inspection equipment and border improvements, including to enhance communications interoperability. The Committee continues to be concerned with the delivery of assistance to Mexico and directs the Department of State, in consultation with other relevant agencies, to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, describing the implementation of assistance for Mexico since fiscal year 2008 and to use all appropriate means necessary to ensure the prompt delivery of equipment and training. The Committee further directs that such report should include an assessment of the transnational criminal organizations operating in Mexico, including an assessment of the income-generating activities of these organizations and recommendations on how to combat the operations, financial networks, and money laundering techniques of such organizations. This report, or a portion thereof, may be submitted in classified form if necessary.

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the efforts of the Government of Mexico to investigate and prosecute in the civilian justice system, in accordance with Mexican and international law, military and police personnel who are credibly alleged to have violated human rights; to enforce prohibitions on the use of testimony obtained through torture; and the efforts of the Mexican military and police to cooperate with civilian judicial authorities in such cases. The Committee supports the ongoing efforts for human rights monitoring and reporting, including through the United Nations High Commissioner for Human Rights in Mexico.

Western Hemisphere Regional

Central America Regional Security Initiative (CARSI).—The Committee supports efforts to combat the corrosive effects of drug trafficking, organized crime, and gangs in Central America and recommends the request level for these purposes. CARSI funding will help countries enhance their law enforcement operations and reform the justice sector, thereby making them key partners in the fight against transnational criminal organizations. The Committee believes that cooperation within the region is critical to ensure the security of these countries and the United States.

Caribbean Basin Security Initiative (CBSI).—The Committee also supports CBSI in order to combat organized crime and drug-related violence and recommends the request level for these purposes. The Committee believes that integration of similar programs in Mexico,

Colombia, and the countries of Central America will contribute to enhanced security in the region and the United States.

Report.—The Committee directs the Secretary of State, in coordination with the Administrator of USAID, to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a report on the uses of all funds provided under this and any other heading for CBSI and CARS on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2013. The Committee further directs the report be updated not later than October 15, 2014, for funds made available in fiscal year 2014.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2013 enacted level ^{1,2}	\$590,113,000
Fiscal year 2014 request	616,125,000
Committee recommendation	501,533,000
Change from request	– 114,592,000
Change from enacted level	– 88,580,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level and the Committee recommendation includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$501,533,000 for Non-proliferation, Anti-Terrorism, Demining and Related Programs (NADR). Additional funds are provided under title VIII for OCO/GWOT. When combined with funds appropriated in title VIII for OCO/GWOT, the amount recommended meets the request.

The Committee directs the Secretary of State to notify the Committees on Appropriations in writing within five days of exercising authority allowing funds made available under this heading to be spent “notwithstanding any other provision of law”, and such notification shall include a justification of such activities. The Committee notes that this requirement is in addition to the last proviso of section 7015(c).

The Committee continues authority from prior years to provide voluntary contributions to certain organizations.

The Committee notes that language carried in section 7076 of this Act requires the submission of a spend plan for certain countries and programs not later than 30 days after enactment of this Act. The Committee requests that the spend plan integrate the funds appropriated under this heading and in title VIII of this Act for OCO/GWOT where appropriate, and the OCO/GWOT amounts should be separately identified in the integrated plan.

The Committee recommendation does not include language carried in the prior year regarding public-private partnerships because the Committee understands that the State Department has not relied on this authority in recent years.

Counterterrorism financing.—The Committee notes that strengthening banking services is an important component of a comprehensive approach to counter terrorist financing and continues to support efforts of the Departments of State and other Federal agencies in assisting foreign countries to detect, disrupt, and dismantle terrorist financial networks.

Demining and mine victim assistance.—The Committee recognizes the importance of mine removal, mine victim assistance, and the proper storage and disposition of small arms/light weapons and

notes the significant contributions made to date in helping the countries of southeastern Europe to become mine-safe. The Committee further encourages the Department of State to expand its work to other regions.

IAEA.—The Committee notes the efforts of the IAEA on international safeguards, nuclear safety, and nuclear security. The Committee encourages the Department of State to collaborate with the IAEA to prevent the proliferation of weapons of mass destruction and terrorism, including by reviewing recommendations made by the Congressional Commission on the Prevention of Weapons of Mass Destruction Proliferation and Terrorism. The Committee directs the Department of State to submit a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, on any collaborative activities and any future or planned actions consistent with the Congressional Commission’s findings.

Nonproliferation and Disarmament Fund (NDF).—The Committee notes the increased need for NDF programs and does not include a limitation on funding that was carried in prior years. The Committee continues prior year language requiring prior consultation on all NDF activities. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to protect the United States, and the Committee urges close coordination among all agencies involved in nonproliferation activities.

Middle East Nuclear Free Zone.—The Committee notes with great concern Iran’s continued pursuit of a nuclear weapons capability and views such efforts as a serious threat to the region. The Committee understands that preparatory steps are underway for a regional conference to discuss a Middle East zone free of weapons of mass destruction and systems for their delivery, as referenced in the 2010 Non-Proliferation Treaty Review Conference final document. The Committee expects the Administration to continue to insist on its publicly stated policies for the establishment of such a conference.

Terrorist Interdiction Program.—The Committee supports the Terrorist Interdiction Program to allow immigration and border control officials in foreign countries to identify suspect persons.

Unexploded ordnance destruction.—The Committee supports continued efforts related to unexploded ordnance destruction, particularly in Laos.

The Department of State is directed to consult with the Committees on Appropriations prior to using the authority of paragraph (b)(2) in section 7054.

PEACEKEEPING OPERATIONS

Fiscal year 2013 enacted level ^{1, 2}	\$302,818,000
Fiscal year 2014 request	347,000,000
Committee recommendation	285,715,000
Change from request	– 61,285,000
Change from enacted level	– 17,103,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

² In addition, the fiscal year 2013 enacted level and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$285,715,000 for Peacekeeping Operations. The Committee continues to provide funding for the UN Support Office for the African Union Mission in Soma-

lia under this heading, instead of under Contributions for International Peacekeeping Activities. Additional funds are provided under title VIII for OCO/GWOT.

The Committee notes that section 7015(c) of this Act requires that any notification to obligate funds notwithstanding any provision of law shall include a justification for the use of such authority. The Committee expects the Secretary of State to identify upon which authority the Department is relying.

Africa.—The Committee supports the ongoing activities within the Africa Regional program, including efforts to address and stabilize regional crises, combat terrorism, and enhance maritime security. The Committee continues to support efforts to assist security forces to counter the Lord's Resistance Army (LRA) and includes further requirements on these efforts under section 7043 of this Act. In recognizing the important role stability and good governance play in countering terrorism, the Committee directs the Secretary of State to submit a report on how the funding provided under this heading impacts the rule of law and human rights in each recipient country.

Child soldiers.—The Committee recommendation includes language that funds should not be used to support military training or operations that include child soldiers.

Near East.—The Committee recommendation includes up to \$34,000,000 for the Multinational Force and Observers Mission in the Sinai. The Committee notes the increasingly challenging security environment in the Sinai and supports providing additional resources to address force protection enhancements during fiscal year 2014.

Police.—The Committee does not include the request under this heading for limited notwithstanding of section 660 of the Foreign Assistance Act of 1961 for capacity building efforts of formed police units/gendarmes to participate in peacekeeping operations. The Committee notes that funds are requested for similar purposes under International Narcotics Control and Law Enforcement.

Somalia.—The Committee recommendation includes language allowing funds under this heading in titles IV and VIII to be used to pay assessed expenses of the UN Support Office for the African Union Mission in Somalia.

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal year 2013 enacted level ¹	\$105,788,000
Fiscal year 2014 request	105,573,000
Committee recommendation	105,573,000
Change from request	0
Change from enacted level	– 215,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$105,573,000 for International Military Education and Training (IMET).

The Committee notes that IMET and Expanded IMET (e-IMET) programs are a valuable part of United States security assistance. The Committee recognizes that in addition to providing professional training and education, IMET also exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and for internationally rec-

ognized standards of individual and human rights. IMET and e-IMET serve as effective tools to strengthen military alliances and international coalitions critical to United States national security, especially where there is a significant security cooperation commitment.

Burma.—The Committee notes there is no funding requested for assistance for Burma under this heading.

Child soldiers.—The Committee notes that no funds should be provided for countries in contravention of the Child Soldiers Prevention Act (Public Law 110–457) during fiscal year 2014.

Country-by-country report.—The Committee recommendation does not include prior year language requiring a detailed description of proposed activities for each country funded in this account. However, the Committee directs the Secretary of State to submit a detailed report to the Committees on Appropriations, not later than September 30, 2014, on the uses of assistance on a country-by-country basis for fiscal year 2014. The regular notification procedures of the Committees on Appropriations remain in effect, requiring that the Committee be notified 15 days in advance of obligation for any funds not justified, or in excess of amounts justified, in the congressional budget justification.

The Gambia.—The Committee notes ongoing human rights concerns in The Gambia and directs the Secretary of State to consult with the Committees on Appropriations prior to obligating funds for The Gambia.

FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2013 enacted level ^{1, 2}	\$5,210,000,000
Fiscal year 2014 request	5,445,959,000
Committee recommendation	5,096,059,000
Change from request	– 349,900,000
Change from enacted level	– 113,941,000

¹FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

²In addition, the fiscal year 2013 enacted level, the fiscal year 2014 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$5,096,059,000 for Foreign Military Financing Program (FMF). Additional funds are provided under title VIII for OCO/GWOT.

The Committee recognizes that FMF is a key component of building partner nation capacity and helping allies defend themselves. FMF provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables nations to improve defensive capabilities and fosters bilateral military relationships with the United States and interoperability with United States forces.

The Committee recommendation continues prior year language allowing the Secretary of State the ability to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations. The Committee notes the limited use of this authority for the Caribbean Basin Security Initiative and encourages using the authority for African countries to address the wildlife poaching crisis.

Bahrain.—The Committee notes the importance of Bahrain to the United States regional security strategy. The Committee expects the Secretary of State to report to the Committees on Appro-

priations, not later than 60 days after enactment of this Act, on the steps taken by the Government of Bahrain to protect freedom of expression and association, and due process of law.

Burma.—The Committee notes there is no funding requested for assistance for Burma under this heading.

Child soldiers.—The Committee notes that no funds should be provided for countries in contravention of the Child Soldiers Prevention Act during fiscal year 2014 (Public Law 110–457).

Colombia.—The Committee recommendation includes \$28,500,000 for assistance for Colombia and supports funds being used for maritime interdiction and riverine operations.

Egypt.—The Committee recommendation includes \$1,300,000,000 in assistance for Egypt, which is the same as the request. The Committee recognizes that continued military-to-military cooperation between the United States and Egypt is critical. The Committee notes, however, that changes within Egypt since January, 2011 necessitate additional oversight of these funds by the Congress. For that reason, the Committee includes requirements in section 7042 of this Act that must be met prior to the obligation of funds for Egypt.

Guatemala.—The Committee supports the budget request for Guatemala and notes that no funds are requested for the Guatemalan Army, except for support for the Army Corps of Engineers and for e-IMET courses. The Committee expects that if the decision is made to provide assistance to the Guatemalan Army during fiscal year 2014 other than in the manner previously justified to the Congress, a notification will be submitted pursuant to section 7015 of this Act. The Committee further expects that any such notification will be accompanied by a detailed justification describing steps made to address the issues described under this heading in the joint explanatory statement accompanying the Department of State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74).

Honduras.—The Committee recommendation includes language in section 7045 of this Act, modified from the prior year, withholding funds for Honduras until certain conditions are met.

Iraq.—The Committee notes funds may be made available under title VIII of this Act for assistance to Iraq.

The Committee is concerned about reports that Iraq is contributing to the prolonged conflict in Syria by granting access to Iraqi airspace for Russian and Iranian cargo planes destined for Syria. The Committee recommendation includes a new requirement in section 7042 of this Act, that assistance for the Government of Iraq should only be made available if such government is implementing policies to support international efforts to promote regional stability, including in Syria.

Israel.—The Committee recommendation provides \$3,100,000,000 in grants for military assistance to Israel, which is the same as the request. The Committee notes that of the funds provided for assistance for Israel, not less than \$815,300,000 is available for offshore procurement of military equipment. The Committee continues prior year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that the funding provided supports the \$30,000,000,000 ten-year MOU signed on August 16, 2007, between

the Department of State and Israel's Ministry of Foreign Affairs, which established the framework for United States military assistance to Israel and calls for \$3,100,000,000 in fiscal year 2014. The continued funding of the MOU reflects the unshakable commitment of the Congress to Israel's security and helps Israel maintain its technological edge in light of the increased threats it faces in the region. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests and supports this framework agreement as a continuation of a valuable strategic relationship.

Jordan.—The Committee recommendation includes not less than \$300,000,000 for assistance for Jordan. The Committee notes that the Kingdom of Jordan continues to play a critical role in advancing peace and stability in the region.

Lebanon.—The Committee recommendation includes language in section 7042 of this Act requiring that certain conditions be met prior to the obligation of funds for Lebanon. The Committee notes that in addition to placing conditions on assistance, language in section 7042 requires: (1) a detailed spend plan, (2) notifications to include specific reference to lethal military equipment; and (3) a report on actions taken to ensure that equipment provided to the Lebanese Armed Forces (LAF) is used only for intended purposes. The Committee intends that assistance provided to the LAF will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities.

Libya.—The Committee recommendation includes language in section 7042 of this Act requiring that certain conditions be met prior to the obligation of funds for Libya. In addition, all funds for Libya are subject to the regular notification procedures of the Committees on Appropriations pursuant to section 7015 of this Act.

Mexico.—The Committee recommendation includes not less than \$7,000,000 for assistance for Mexico, which is the same as the request.

Military assistance and sales.—The Committee remains concerned about the military modernization of the People's Republic of China (PRC) and the increasing frequency of aggressive claims in territorial disputes, including on the seas and in cyberspace. In response, regional neighbors are reviewing defense postures and updating their military hardware. The Committee encourages the Administration to continue to engage with allies in the region, such as Taiwan, the Philippines, South Korea, and Japan, on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs.

Morocco.—The Committee supports not less than \$7,000,000 for Morocco, which is the same as the request.

Oman.—The Committee supports not less than \$8,000,000 for Oman, which is the same as the request.

Pakistan.—The Committee recommendation includes language in section 7046 of this Act requiring that certain conditions be met

prior to the obligation of assistance for Pakistan. Funds may be made available under title VIII of this Act for assistance to Pakistan.

Philippines.—The Committee supports increased assistance for the Philippines to further enhance the strategic relationship between the United States and the Philippines, including the pursuit of mutual interests such as freedom of navigation and regional cooperation on maritime security.

Sri Lanka.—Prior to the obligation of funds for Sri Lanka, the Secretary of State shall consult with the Committees on Appropriations on steps taken by the Government of Sri Lanka to address concerns raised in section 7046(d) of the Department of State, Foreign Operations, and Related Agencies Appropriations Act, 2012 (Public Law 112–74).

Yemen.—The Committee recommendation includes language in section 7042 of this Act requiring that certain conditions be met prior to the obligation of assistance to Yemen.

Western Hemisphere Regional.—The Committee continues to support assistance for the countries in the Western Hemisphere to address counternarcotics and security priorities in the region.

TITLE V—MULTILATERAL ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal year 2013 enacted level ¹	\$348,705,000
Fiscal year 2014 request	320,645,000
Committee recommendation	0
Change from request	– 320,645,000
Change from enacted level	– 348,705,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes no new funds for International Organizations and Programs.

The Committee notes that section 301 of the Foreign Assistance Act authorizes the President to make voluntary contributions on a grant basis to international organizations when the President determines it is in the national interest to do so. The Committee notes that section 7065 of this Act prohibits any funds in this Act from being made available to the United Nations Population Fund (UNFPA).

INTERNATIONAL FINANCIAL INSTITUTIONS

The Committee recommendation includes language in section 7029 of this Act permitting a transfer of funds made available in title III under Economic Support Fund and Development Assistance for payments to the International Bank for Reconstruction and Development (IBRD), the African Development Bank, the Inter-American Development Bank, and the Asian Development Bank for the United States share of the paid-in portion of the increases in capital stock; for payment to the IBRD as a trustee for the Global Environment Facility; for payment to the Global Agriculture and Food Security Program; for payment to the Enterprise for the Americas Multilateral Investment Fund; and for payment to the International Fund for Agricultural Development.

International Monetary Fund (IMF)

Internal IMF budget.—The Committee recommendation includes section 7071 of this Act that directs the Secretary of the Treasury to report to the Committee on Appropriations, not later than 45 days after enactment of this Act, with a description and estimate of IMF surcharges on outstanding and new loans by year; the IMF's internal use of funds derived from such surcharges; and the IMF's internal budget for the calendar years 2011, 2012, and 2013.

Concerns about the World Bank Group

Budget support.—The Committee continues to be concerned with the increased use of budget support, or “Development Policy Loans” in World Bank lending. The Committee directs the Secretary of the Treasury to keep the Committee updated on efforts to lessen the use of budget support to its historical levels of under 30 percent.

Procurement review.—The Committee is concerned about the lack of information available on the World Bank's review of its operational procurement policy and procedures. The Committee directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the status of the procurement review, including the potential impact of any pending recommendations.

World Bank Doing Business Report.—The World Bank's Doing Business Report has been measuring the business climate in all the world's countries for the last ten years, producing one ranking reflecting the ease of starting a new business, registering property, accessing credit, and enforcing contracts. The Committee values this unified global ranking and directs the Secretary of the Treasury to advocate for its continuation in the World Bank's Doing Business Report.

Safeguards review.—The Committee notes the World Bank's review of its safeguard policies and directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the status of the safeguards review, including the potential impact of any pending recommendations.

North American Development Bank (NADBank)

The Committee is aware that the NADBank expanded the eligible portfolio of loans that it can undertake in December 2011. As part of this change, the NADBank created the Community Action Plan, which will provide small grants to communities along the United States-Mexico border. The Committee directs the Secretary of the Treasury to provide a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing all grants made by the NADBank under this new facility, the level of retained earnings or other resources used to support the program, and new loans made under the expanded eligibility criteria for calendar year 2012 and 2013.

GLOBAL ENVIRONMENT FACILITY

Fiscal year 2013 enacted level ¹	\$129,400,000
Fiscal year 2014 request	143,750,000
Committee recommendation	0
Change from request	- 143,750,000
Change from enacted level	- 129,400,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Global Environment Facility (GEF) but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal year 2013 enacted level ¹	\$1,358,500,000
Fiscal year 2014 request	1,358,500,000
Committee recommendation	942,305,000
Change from request	- 416,195,000
Change from enacted level	- 416,195,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$942,305,000 for a Contribution to the International Development Association (IDA).

The Committee recommendation does not include an appropriation for the Multilateral Debt Relief Initiative.

CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION
AND DEVELOPMENT

Fiscal year 2013 enacted level ¹	\$186,957,000
Fiscal year 2014 request	186,957,000
Committee recommendation	0
Change from request	- 186,957,000
Change from enacted level	- 186,957,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for International Bank for Reconstruction and Development but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act. The Committee recommendation does not include funds for the Transition Fund.

CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Fiscal year 2013 enacted level ¹	\$184,630,000
Fiscal year 2014 request	215,700,000
Committee recommendation	0
Change from request	- 215,700,000
Change from enacted level	- 184,630,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Clean Technology Fund.

CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Fiscal year 2013 enacted level ¹	\$49,900,000
Fiscal year 2014 request	68,000,000
Committee recommendation	0
Change from request	- 68,000,000
Change from enacted level	- 49,900,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Strategic Climate Fund.

GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal year 2013 enacted level ¹	\$135,000,000
Fiscal year 2014 request	135,000,000
Committee recommendation	0
Change from request	- 135,000,000
Change from enacted level	- 135,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Global Agriculture and Food Security Program but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal year 2013 enacted level ¹	\$111,153,000
Fiscal year 2014 request	102,020,000
Committee recommendation	0
Change from request	- 102,020,000
Change from enacted level	- 111,153,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Inter-American Development Bank but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

ENTERPRISE FOR THE AMERICAS MULTILATERAL INVESTMENT FUND

Fiscal year 2013 enacted level ¹	\$15,000,000
Fiscal year 2014 request	6,298,000
Committee recommendation	0
Change from request	- 6,298,000
Change from enacted level	- 15,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Multilateral Investment Fund but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal year 2013 enacted level ¹	\$100,000,000
Fiscal year 2014 request	115,250,000
Committee recommendation	74,544,000
Change from request	- 40,706,000
Change from enacted level	- 25,456,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$74,544,000 for Contribution to the Asian Development Fund.

CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Fiscal year 2013 enacted level ¹	\$106,586,000
Fiscal year 2014 request	106,586,000
Committee recommendation	0
Change from request	- 106,586,000
Change from enacted level	- 106,586,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for Asian Development Bank but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal year 2013 enacted level ¹	\$172,500,000
Fiscal year 2014 request	195,000,000
Committee recommendation	134,585,000
Change from request	– 60,415,000
Change from enacted level	– 37,915,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$134,585,000 for Contribution to the African Development Fund.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal year 2013 enacted level ¹	\$32,418,000
Fiscal year 2014 request	32,418,000
Committee recommendation	0
Change from request	– 32,418,000
Change from enacted level	– 32,418,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for African Development Bank but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal year 2013 enacted level ¹	\$30,000,000
Fiscal year 2014 request	30,000,000
Committee recommendation	0
Change from request	– 30,000,000
Change from enacted level	– 30,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for International Fund for Agricultural Development but does permit a transfer of funds under Economic Support Fund and Development Assistance pursuant to section 7029 of this Act.

TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Fiscal year 2013 enacted level ¹	\$4,000,000
Fiscal year 2014 request	5,100,000
Committee recommendation	5,100,000
Change from request	0
Change from enacted level	+1,100,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$5,100,000 for the Export-Import Bank of the United States (Export-Import Bank) Inspector General.

The Committee directs the Office of Inspector General to provide to the Committees on Appropriations, not later than 45 days after

enactment of this Act, a spend plan and a summary of the oversight work that will be undertaken during the fiscal year.

SUBSIDY APPROPRIATION

Fiscal year 2013 enacted level ¹	\$58,000,000
Fiscal year 2014 request	0
Committee recommendation	0
Change from request	0
Change from enacted level	- 58,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation does not include an appropriation for the Export-Import Bank Subsidy Appropriation.

ADMINISTRATIVE EXPENSES

Fiscal year 2013 enacted level ¹	\$89,900,000
Fiscal year 2014 request	125,400,000
Committee recommendation	100,400,000
Change from request	- 25,000,000
Change from enacted level	+10,500,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$100,400,000 for Export-Import Bank Administrative Expenses.

The Committee recommendation includes \$10,500,000, as requested, for the costs assigned to the Export-Import Bank by the General Services Administration for renovation of the headquarters building. The Committee notes that such funds are made available for two years, not until expended as requested, and are subject to notification 15 days prior to obligation. The Committee is concerned that this project was initially funded under the American Recovery and Reinvestment Act and funds were not set aside for move-in costs. The Committee has prioritized this funding during a time of fiscal constraint because of the important mission of the Export-Import Bank to support United States exports and jobs.

OVERSEAS PRIVATE INVESTMENT CORPORATION

NONCREDIT ACCOUNT

Fiscal year 2013 enacted level ¹	\$54,990,000
Fiscal year 2014 request	71,800,000
Committee recommendation	53,348,000
Change from request	- 18,452,000
Change from enacted level	- 1,642,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$53,348,000 for Overseas Private Investment Corporation (OPIC) Noncredit Account for administrative expenses.

PROGRAM ACCOUNT

Fiscal year 2013 enacted level ¹	\$25,000,000
Fiscal year 2014 request	31,000,000
Committee recommendation	23,742,000
Change from request	- 7,258,000
Change from enacted level	- 1,258,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$23,742,000 for the subsidy appropriation for the direct and guaranteed loan credit programs of OPIC.

The Committee continues to direct the President of OPIC to include in its fiscal year 2015 congressional budget justification a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2013 by category, recipient, country, level of OPIC resources provided, and source year of financing used as well as any updates to the previous report. The conferees also direct OPIC to provide additional detail, including a description of the positive and negative subsidy assigned to the largest projects as well as the level of guarantee provided.

The Committee directs OPIC to continue to adhere to the directives contained in House Report 112–494 with respect to investment funds, local currency guarantees, and non-governmental and private and voluntary organizations.

Oversight.—The Committee directs the President of OPIC to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, the following: efforts to conduct an actuarial review of OPIC’s loan portfolio to project the long-term health of its programs and plans to post such review on the agency’s Web site; steps taken to increase oversight for loans and guarantees not subject to the Credit Committee for approval; steps taken to measure the long-term development impact of OPIC loans and investment funds after OPIC financing has been provided; and steps taken to increase oversight for OPIC’s newest investment vehicles, including but not limited to “impact” investment funds and microfinance investment vehicles.

FUNDS APPROPRIATED TO THE PRESIDENT

TRADE AND DEVELOPMENT AGENCY

Fiscal year 2013 enacted level ¹	\$50,000,000
Fiscal year 2014 request	62,662,000
Committee recommendation	47,485,000
Change from request	– 15,177,000
Change from enacted level	– 2,515,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes \$47,485,000 for Trade and Development Agency.

TITLE VII—GENERAL PROVISIONS

The Committee recommends eleven of the general provisions carried in the fiscal year 2012 Act, as modified by the fiscal year 2013 continuing resolution, be deleted. These provisions (sections 7006, 7032, 7042, 7065, 7074, 7076, 7077, 7081, 7083, 7084, and 7085) are either addressed elsewhere in permanent law, have been considered, or are under consideration, by the appropriate authorizing committee, or are no longer necessary.

The Committee recommends the following new and revised provisions:

Sec. 7002, “Unobligated Balances Report”, is modified to include a new requirement that the report be disaggregated by fiscal year.

Sec. 7004, “Embassy Construction”, is modified by deleting subsection (e) and moving subsection (f) to section 7006.

Sec. 7006, “Limitation on the New London Embassy”, is a new provision, similar to section 7004(f) in the fiscal year 2012 Act, which prohibits appropriated funds from being made available for

site acquisition and mitigation, planning, design, or construction of the New London Embassy and continues a reporting requirement on the ongoing costs of the project.

Sec. 7010, "Reporting Requirement", is modified to include funds made available in this and prior acts.

Sec. 7015, "Notification Requirements", is modified by applying subsections (a) and (b) to funds made available in title II; in subsection (c) by modifying requirements for reprogramming notifications; and in (f) deleting Colombia, Kazakhstan, Nepal, and Mexico and adding Bolivia, Ecuador, Egypt, Lebanon, Nicaragua, Tunisia, and Venezuela. The Committee notes that all notification requirements apply to funds appropriated in title VIII for OCO/GWOT.

Sec. 7019, "Allocations", is modified by expanding the application of subsection (a).

Sec. 7020, "Prohibition of Payment of Certain Expenses" is modified to require that domestic and overseas representation and entertainment expenses meet a number of criteria.

Sec. 7028, "Impact on Jobs in the United States", is modified by adding new paragraphs (3) and (4) relating to the outsourcing of domestic jobs overseas.

Sec. 7029, "International Financial Institutions", is modified by expanding the application of subsection (a) to include funds made available other than by direct appropriations; and including a new subsection (d) that permits transfers from funds made available in title III under Economic Support Fund and Development Assistance for payments to the International Bank for Reconstruction and Development (IBRD), the African Development Bank, the Inter-American Development Bank, and the Asian Development Bank for the United States share of the paid-in portion of the increases in capital stock; for payment to the IBRD as a trustee for the Global Environment Facility; for payment to the Global Agriculture and Food Security Program; for payment to the Enterprise for the Americas Multilateral Investment Fund; and for payment to the International Fund for Agricultural Development.

Sec. 7031, "Financial Management and Budget Transparency", is modified in (a) to include new certification requirements for the provision of direct government-to-government assistance; and a new paragraph is added that prohibits the provision of assistance for any foreign country or to service debts with multilateral development banks for any foreign country. The Committee notes that the requirements in this section shall apply to all agencies receiving funds that are made available by this Act, and that the \$10,000,000 threshold for application of the subsection is cumulative over the life of a program. Subsection (b)(1) is modified to specify that the annual determination must include the degree to which countries meet each minimum standard of fiscal transparency, in (b)(3) the waiver requirement is modified to include a detailed description of how funds appropriated by this Act are being used to improve budget and contract transparency and a new requirement that a list of countries receiving waivers in a given year should be made publicly available in the annual "Fiscal Transparency Report", and in (b)(4) a list of the recipients of funds provided in this subsection shall be included in the annual "Fiscal Transparency Report". In the "Fiscal Transparency Report" required by subsection (b), the Committee directs the Secretary of

State to include a three-tiered list of countries, with rankings based on the level of compliance by a country to meet the requirements of subsection (b), similar to the tiers contained in the annual trafficking in persons report.

Sec. 7032, “Democracy Programs”, is a new provision that modifies requirements previously carried in section 7034. Subsection (a) makes funds available notwithstanding any other provision of law; (b) defines democracy programs; (c) requires that such assistance shall not be subject to the prior approval by the government of any foreign country, including a report on compliance with the subsection; (d) establishes requirements for governance programs in countries where the government acts in a manner contrary to the advancement of democracy and the Committee expects the required strategies to be the basis of programs supported by the Department of State and USAID; (e) makes funds available to support freedom of religion including in the Middle East and North Africa; and (f) requires regular communication between the Department of State and USAID with the National Endowment for Democracy.

Security costs.—The Committee recognizes the unique challenges of conducting democracy programs in countries in conflict and transition and underscores the need for programmatic and operational flexibility by both partner organizations and funding agencies. The Committee notes the often unanticipated high costs associated with security in such environments, and that with respect to Iraq and Afghanistan, both the Department of State and USAID have not provided clear and consistent guidance to democracy grantees regarding security costs. The Committee directs the Department of State and USAID to improve guidance on methods of allocation and accounting of security costs to grantees in conflict and transitional countries.

Sec. 7033, “Multi-year Commitments”, is modified to include projected future year costs in the requirements in the section.

Sec. 7034, “Special Provisions”, is modified in subsection (c) by replacing the “shall” with “may”; in subsection (d) replacing “should” with “may”; deleting subsections (g), (j), (k), (l), (m), (o), (q), and (r) from the prior year; moving a modified subsection (h) to section 7032; modifying (n) “Reports Repealed” to include two new reports; and in subsection (i), deleting the first proviso and requiring the Secretary of State and USAID Administrator to jointly submit a report on the Partner Vetting System (PVS) pilot program, not less than 30 days after the completion of the pilot program, which shall include the estimated timeline and criteria for evaluating the PVS pilot program for expansion, including efforts to standardize and streamline vetting processes and programs, a description of consultations with governmental and nongovernmental stakeholders affected by the pilot program, including longstanding implementing partners and United States Government staff based in the field, concerns raised during such consultations, and any changes USAID and the Department of State plan to make in response to such concerns. The Committee expects the PVS pilot program that is intended to safeguard against the inadvertent disbursement of funds to a terrorist or terrorist organization to be fully implemented and directs all stakeholders within the Executive branch to coordinate such implementation to maximize efficiency, including to ensure its equal application to the programs

and activities of the Department of State and USAID. In addition, subsection (j) adds transfer authority to support extraordinary costs of protecting foreign missions and officials.

Sec. 7039, “Assistance for the West Bank and Gaza”, is modified by adding subsection (h) requiring the Secretary of State to certify that economic assistance is for certain purposes, prior to the obligation of funds. The Committee notes that in addition to the requirements included in subsection 7040(e) with respect to oversight of assistance to the Palestinian Authority, additional requirements on fiscal transparency for direct government-to-government assistance are included in subsection 7031(a). The Committee expects that any assistance provided to the Palestinian Authority will continue to strengthen the capacity of institutions to operate in an accountable and transparent manner.

The Committee notes the notification requirement in subsection 7039(f) of this Act for assistance for the West Bank and Gaza and directs that any such notification that includes budget support must include each specific purpose and the corresponding amount planned. The Committee further notes that funds in this Act are not provided to pay for the stipends of Palestinian prisoners or the families of Palestinian prisoners.

Sec. 7040, “Limitation on Assistance for the Palestinian Authority”, is modified in subsections (e) and (f)(1).

Sec. 7041, “Limitations”, similar to section 7086 in the prior year is modified in subsection (a) by adding conditions and removing the waiver authority.

Sec. 7042, “Near East”, similar to section 7041 in the prior year, is modified by including certain restrictions on funds for the Governments of Egypt, Lebanon, Libya, Syria, and Yemen; deleting subsection (b) “Enterprise Funds”; and modifying subsections (c) “Iraq”, and (h) “Syria”.

Subsection (d), “Jordan” includes a funding floor for Economic Support Fund and Foreign Military Financing Program and directs additional funds be made available from OCO/GWOT to help support costs associated with the extraordinary needs Jordan faces in response to the crisis in Syria. The Committee notes the generosity of the people and the Government of Jordan in responding to the humanitarian crisis spilling over from Syria, including welcoming several hundred thousand refugees fleeing the conflict, all while experiencing their own economic strains.

Subsection (g), “Morocco” requires the Secretary of State, in consultation with the Administrator of USAID, to submit a report, not less than 90 days after enactment of this Act, which shall include: (1) a description of the needs related to development and democratic reform in the regions and territories administered by Morocco and how funds made available in title III of this Act for assistance for Morocco will be used to address such needs; and (2) steps taken to resolve the longstanding dispute over the Western Sahara, based on autonomy under Moroccan sovereignty, including efforts to address durable humanitarian solutions to the protracted refugee crisis in the camps near Tindouf, Algeria.

The Committee notes that the fiscal year 2014 congressional budget justifications submitted by the Department of State include no request for lethal assistance for Syrian opposition groups. Ac-

cordingly, the Committee recommendation includes no funds for such purpose.

Sec. 7043, “Africa”, is modified in subsection (a) by deleting “Conflict Minerals” and adding “Central Africa”; in subsection (b) “Counterterrorism Programs” by modifying the funding levels; by deleting subsections (c), (d), (e), and (h); by adding subsection (c) “Natural Resource Transparency”; and in subsection (d) “Sudan Limitation on Assistance” by adding (4) regarding the travel of Sudanese President Omar al-Bashir.

Sec. 7044, “East Asia and the Pacific”, is modified in subsection (b) “Burma” by striking paragraph (1) and making modifications to paragraph (2); by deleting subsections (c) “Cambodia”, (d) “Indonesia”, (g) “Philippines”, and (h) “Vietnam”; in subsection (d) “North Korea” by expanding the prohibition on Economic Support Fund; in subsection (e) “People’s Republic of China” by including (3) that prohibits funds under Global Health Programs, Development Assistance, and Economic Support Fund for assistance for the Government of the People’s Republic of China except for programs in Tibetan communities and to detect, prevent, and treat infectious disease.

Sec. 7045, “Western Hemisphere”, is modified by incorporating by reference section 7045(a) up through the fifth proviso; by striking subsections (b) and (e); by including modified language allowing the transfer of funds from Economic Support Fund to Migration and Refugee Assistance; by including a new subsection (b) that transfers \$20,000,000 from Economic Support Fund to NED to promote democracy and strengthen civil society in Cuba; by modifying subsection (d) on Honduras; and in (f) by striking the dollar level, replacing “should” for “shall”, and adding Colombia.

Sec. 7046, “South Asia”, is modified in subsection (a) “Afghanistan” by: adding a new requirement in paragraph (1) to withhold from obligation 15 percent of funds made available for the Department of State and USAID operations in Afghanistan until the Secretary of State submits a report, which shall be updated every six months until September 30, 2015, on a transition and security plan and which shall include: (1) an assessment of the security environment in Afghanistan with respect to United States Government facilities and personnel, and the anticipated impact of the withdrawal of United States Armed Forces from Afghanistan on such environment; (2) an assessment of the security requirements at current and planned diplomatic facilities throughout Afghanistan, the number of personnel at such facilities, including locally employed staff, contractors, and United States Government personnel; (3) a description of the duties of such personnel, and costs associated with contractor personnel; (4) a justification for each ongoing or planned construction project, and the plans for, and status of, each such project, including verification of land-use agreements; (5) the types of any non-traditional equipment to be used by the Department of State to meet the security requirements at each facility identified in (2), and whether agreement with the host government exists to use such equipment; (6) a description of contingency plans, including evacuation, at each facility; (7) a descriptive timeline from 2014 to 2016 for downsizing the civilian and sub-provincial presence and staff at Embassy Kabul, including anticipated reductions in operations costs and staffing for each fiscal year by

agency and for each current and planned facility, and modifications to ongoing or planned construction projects to reflect the planned reductions in staff; (8) diplomatic and development programs supported by the United States at each such facility, including program timelines, benchmarks, and quantitative and qualitative metrics; and (9) a determination that all USAID projects implemented by organizations requiring security in Afghanistan have qualified and reliable security personnel, equipment, and services, and that such security is cost effective and efficient.

Modifying the limitation in paragraph (1) from the prior year by requiring that no funds may be made available for the Government of Afghanistan until the Secretary of State submits a certification that: (1) funds will only support programs and activities that the Government of Afghanistan is capable of sustaining, as appropriate; (2) the Government of Afghanistan is reducing corruption and improving governance, including by investigating, prosecuting, sanctioning, or removing corrupt officials from office and implementing financial transparency and accountability measures for government institutions and officials (including the Central Bank), as well as conducting oversight of public resources; (3) funds will be used to support and strengthen the capacity of Afghan public and private institutions and entities to reduce corruption and improve transparency and accountability of national, provincial, and local governments, and such governments are actively supporting such efforts; (4) representatives of such governments, and local communities and civil society organizations (including women's organizations), will be consulted and participate in the design, implementation, and oversight of programs, projects, and activities, and the development of specific benchmarks to measure progress and outcomes; and (5) the Government of Afghanistan is taking credible and consistent steps to protect the rights of Afghan women.

Incorporating by reference subparagraphs (A), (C), (F), and (H) of paragraph (2), clauses (i) and (ii) of paragraph (2)(B), and paragraph (3) from the prior year and by deleting clause (iii) of paragraph (2)(B), and clause (i) of subparagraph (D).

Adding in paragraph (2)(C), a cost-matching requirement; and in paragraph (2)(F) that notifications for infrastructure projects that exceed \$5,000,000, including for water, energy, and transportation shall include how each project meets the following criteria: (1) the project is based on best development practices, including lessons learned from recent audits of similar projects; (2) the Government of Afghanistan has a credible plan to sustain the project; and (3) contingency plans exist to mitigate the risk of sustainment failure.

Adding in paragraph (3) reporting requirements on: the IMF country program in subparagraph (A), similar to paragraph (2)(G) from the prior year; and the Afghan Strategic Partnership in subparagraph (B).

Adding in paragraph (4) the spend plan required in section 7076 and in paragraph (2)(G) a requirement that assistance should be suspended if any of the required reports in paragraph (3) and (4) indicates Afghanistan is failing to meet the goals and benchmarks detailed in such reports.

Adding in paragraph (5) a withholding of 15 percent of funds made available under Economic Support Fund for direct government-to-government assistance for Afghanistan until the Secretary

of State certifies that all policies and procedures are in place between the Department of State and the Government of Afghanistan to ensure compliance with the prohibition of taxation of foreign assistance included in section 7013 of this Act. The report accompanying the certification must include all official guidance issued to implementing partners and all agreements with the Government of Afghanistan with regard to taxes and revenue.

Deleting subsection (b) “Nepal” and subsection (d) “Sri Lanka”; and in subsection (c) “Pakistan” adding a new certification in subparagraph (G) relating to judicial independence and due process of law, deleting paragraph (1)(B) the waiver, and deleting (2)(B) through (2)(F).

The Committee notes with concern the circumstances surrounding the death of Bhoomika Kochhar Jatia, a United States citizen married to a Nepali national, and urges United States Embassy personnel in Kathmandu to monitor Nepali authorities to ensure a full and fair investigation is conducted.

Sec. 7049, “Limitations on the United Nations”, is modified in subsection (a) withholding a portion of the funds for the United Nations and international organizations until certain accountability and transparency measures are met including those for whistleblower protections; in subsection (b) expanding the restriction to all funds in this Act and deleting (b)(3); in subsection (c) allowing a waiver of the prohibition on funding for the United Nations Human Rights Council if the Secretary of State determines and reports that it is in the national security interest of the United States and the Council is taking steps to remove Israel as a permanent agenda item and reports on such steps; in subsection (d) specifying a number of transparency and accountability reforms for the United Nations Relief and Works Agency that must be met before receiving funds from this Act; in (e) prohibiting funds in this Act for the design, renovation, or construction of United Nations Headquarters in New York; and in subsection (f) allowing the Secretary of State to waive the prohibitions in subsections (a) and (d) to avert a humanitarian crisis.

Sec. 7058, “Global Health Activities”, is modified by deleting the proviso in subsection (a), deleting subsections (b) and (d), and inserting a new subsection (b) limiting the level of funds provided in this Act for family planning to not more than \$461,000,000. Subsection (c) is modified to include subparagraph (D).

Sec. 7060, “Programs to Promote Gender Equality”, is modified by deleting subsection (e).

Sec. 7062, “Sector Allocations”, is modified in subsection (a) “Basic and Higher Education” by eliminating the basic education funding floor from Development Assistance and the paragraph on higher education; by deleting (b), (c), and (f); by including a new subsection (b) “Conservation”; by modifying (d) “Food Security and Agriculture Development” by deleting the dollar amounts and limiting the authority; by modifying subsection (g) “Trafficking in Persons” by striking \$36,000,000 and inserting \$44,000,000 and deleting “Assistance for Europe, Eurasia, and Central Asia”; and by including a new subsection (h) “American Schools and Hospitals Abroad”, which provides not less than \$23,000,000 from Development Assistance for the American Schools and Hospitals Abroad program.

With respect to subsection (b) "Conservation", the Committee directs \$200,000,000 in title III be made available for biodiversity conservation programs, including \$2,000,000 to implement and enforce the Lacey Act (section 8204 of Public Law 110-246), \$10,000,000 for biodiversity programs in the Brazilian Amazon, including efforts that seek to build the capacity of Brazil to manage its own protected areas, and \$20,000,000 for such programs in the Andean Amazon. The Committee supports programs to protect sustainable landscapes, in addition to funding for biodiversity conservation.

The Committee remains concerned about the rapid increase in wildlife poaching and trafficking and the serious implications it has on international security and stability. The Committee notes that the multi-billion dollar illegal trade in wildlife and wildlife products, particularly in Africa and Asia, has strong linkages to other forms of transnational organized crime, including trafficking in narcotics and arms. The Committee recognizes the heightened severity of poaching in Africa, particularly with respect to elephant ivory and rhinoceros horn, and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism. The Committee encourages the inclusion of wildlife poaching and trafficking in the United States Government's Strategy to Combat Transnational Organized Crime. The Committee directs not less than \$45,000,000 in titles III and IV be made available to address this urgent crisis, including to support programs to reduce consumer demand in Asia, strengthen law enforcement, and enhance regional cooperation and anti-trafficking networks. The Committee notes the immediate need for training and equipment and expects these requirements to be prioritized, including by the provision of excess defense articles and the expedited procurement of defense articles and services, as appropriate.

The Committee directs that, not later than 45 days after enactment of this Act, the Secretary of State, Administrator of USAID, and Director of the USFWS consult with the Committees on Appropriations on the use of funds provided for these purposes. The Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, on implementation of the National Strategy for Combating Wildlife Trafficking.

The Committee expects that international conservation programs administered by the Department of State and USAID will utilize the expertise from across the United States Government, including in partnership with the USFWS, and other agencies as appropriate. The Committee notes the ongoing threats to other endangered species and supports continued funding for programs to protect great apes and tigers, including for habitat conservation. The Committee notes the unique ecosystem in Madagascar and encourages USAID to support environmental protection activities.

The Committee supports continued United States leadership of the Congo Basin Forest Partnership and includes \$25,000,000 for the Central Africa Regional Program for the Environment (CARPE). The Committee directs that \$11,500,000 of the funds made available for CARPE be apportioned directly to the USFWS to support further development and implementation of a Central

African regional wildlife law enforcement network and to build local capacity for wildlife protection in the Central African region. These programs should include the professionalization of park guards and other wildlife law enforcement officials and the provision of tools and technologies for measuring, evaluating, and improving the effectiveness of wildlife law enforcement patrols and site-based protection and conservation activities.

The Committee notes that the success of CARPE depends on building the capacity of central African governments to professionally manage and protect their countries' resources. Memoranda of understanding and cooperative agreements should be used to provide a roadmap, with benchmarks for measuring progress, to carry out environmental impact assessments, social and environmental management plans, fisheries management, and training of an effective force for wildlife conservation and park management. Buy-in by governments, in coordination with other implementing partners, is necessary for CARPE to become a comprehensive and sustainable program.

With respect to subsection (g) "Trafficking in Persons", the Committee recommendation includes not less than \$44,000,000 under Development Assistance, Economic Support Fund, and International Narcotics Control and Law Enforcement for activities to combat trafficking in persons internationally, which is the same as the request. The Committee also includes the request level under Diplomatic and Consular Programs for the State Department Office to Monitor and Combat Trafficking in Persons. The Committee directs that \$5,000,000 be made available for Child Protection Compacts, pursuant to Public Law 113-4, the Trafficking Victims Protection Act of 2013.

The Committee urges the Secretary of State and the Administrator of USAID to continue to incorporate efforts to combat human trafficking and slavery into all aspects of foreign assistance and expects that systems are in place to ensure programs contribute to decreasing vulnerability to, or prevalence of, human trafficking and slavery, consistent with the Trafficking Victims Protection Act of 2000. The Committee urges the Bureau of Democracy, Human Rights and Labor at the Department of State to continue its efforts to combat human trafficking and exploitative labor practices overseas, including efforts to work with the private sector on policies and initiatives to eliminate such practices, and efforts to include human trafficking and slavery issues within its South-South inter-governmental cooperation programs. The Committee directs the Ambassador-at-Large for Combating Human Trafficking to include in the next Trafficking in Persons Report a section on best practices in slavery eradication to highlight innovations and partnerships in prevention, protection, and prosecution of the perpetrators of trafficking; and a section to highlight the vulnerability of refugee populations to human trafficking and to make recommendations for the prevention of refugee trafficking.

Demand for commercial sex contributes to the phenomenon of human trafficking and is generally higher in countries where purchase of commercial sex is legal. As such, the Committee urges the Department of State, when determining, for the purposes of the annual Trafficking in Persons Report, whether a country is making serious and sustained efforts to reduce demand for commercial sex

acts, to consider whether there is legal sanction against the purchase of commercial sex acts.

Sec. 7063, “Central Asia”, is modified to no longer apply section 7075(a) through (d) of the fiscal year 2009 Act, and the time period for the waiver authority is modified.

Sec. 7065, “Limitations on Family Planning/Reproductive Health”, is a new provision that prohibits funds to the UNFPA and prohibits funds for population planning activities or other population assistance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7066, “International Prison Conditions”, is modified by deleting subsections (a) and (b) and modifying (c) to replace “shall” with “may”.

Sec. 7067, “Prohibition on Use of Torture”, is modified by deleting subsection (b).

Sec. 7070, “Independent States of the Former Soviet Union”, is modified by applying subsection (a) to funds provided under Global Health Programs, Economic Support Fund, and International Narcotics Control and Law Enforcement; and subsection (b) is modified by deleting prior year language and inserting former AEECA authorities carried in section 1706(g) of the Consolidated and Further Continuing Appropriations Act, 2013.

Sec. 7071, “International Monetary Fund”, is modified by deleting subsection (c); and inserting a new subsection requiring the Secretary of the Treasury to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, a description and estimate of IMF surcharges on outstanding and new loans by calendar year; the IMF’s internal use of funds derived from such surcharges; and details of the IMF’s internal budget for the calendar years 2011, 2012, and 2013.

Sec. 7072, “Russian Federation”, is modified by deleting the previous matter and inserting in (a) a prohibition on funds for assistance for the central Government of the Russian Federation; and in (b) and (c) including a new reporting requirement.

Sec. 7074, “Limitation on Certain Awards”, is a new provision that prohibits funds from being used to enter into a contract or other agreement with any corporation that was convicted of a felony criminal violation or has any assessed unpaid Federal tax liability.

Sec. 7075, “Enterprise Funds”, is modified in subsection (b); and includes a new subsection (c) that requires notification prior to a transition to and operation of any private equity fund or other parallel investment fund under an existing Enterprise Fund.

Sec. 7076, “Operating and Spend Plans”, similar to section 7078 in the prior year, is modified in (a) by specifying the Inter-American Foundation and African Development Foundation; and in (b) by requiring a spend plan for USAID’s Development Credit Authority program in fiscal year 2013.

Sec. 7077, “Rescissions”, similar to section 7079 in the prior year, modified to contain new rescissions of prior year funds.

Sec. 7078, “Reforms Related to General Capital Increases”, similar to section 7082 in the prior year, is modified in subsection (a) requiring the Secretary of the Treasury to certify and report to the Committees on Appropriations that the reforms in (1) through (8) are being successfully implemented prior to the disbursement of

funds for the General Capital Increases for the multilateral development banks; and by deleting subsection (b).

Sec. 7080, “United Nations Arms Trade Treaty”, is a new provision limiting funds from implementing the Arms Trade Treaty or similar treaty unless it has been approved by the Senate, signed by the President, and implementing legislation has been enacted.

Sec. 7081, “Limitation Relating to Individuals Detained at Naval Station, Guantanamo Bay, Cuba”, is a new provision requiring the Secretary of State to notify the Committees on Appropriations when certain actions are taken.

Sec. 7082, “Budget Presentations”, is a new provision requiring budget justifications to be submitted by a certain time and prohibiting certain actions unless changes are enacted in an appropriations Act or unless made by reprogramming or transfer.

The Committee recognizes that the Department of State, USAID, the Department of the Treasury, MCC, and BBG have worked to define their missions, strategies, goals, and priorities related to international assistance, but each must make significant additional progress in these areas. The Committee directs each agency to include in their annual congressional budget justifications clearly defined and prioritized mission goals and associated multi-year plans to reach those goals. Performance measures in future budget justifications should clearly demonstrate the extent to which prior year investments in programs, projects, and activities can be associated with progress toward achieving priority goals and include estimates for how proposed investments contribute to additional progress. In particular, performance measures should measure outcome, output, and efficiency.

Sec. 7083, “Special Defense Acquisition Fund”, similar to section 7080 in the prior year, is modified by deleting subsection (a).

Sec. 7084, “Local Competition”, is a new provision requiring a number of accountability and transparency certifications before funds are provided through limited competitions for local entities; and including a new semi-annual reporting requirement for all awards in excess of \$3,000,000 and sole source awards to local entities in excess of \$2,000,000.

Sec. 7085, “Afghanistan Audits”, is a new provision regarding the July 2013 SIGAR audit 13–12.

PROVISIONS RETAINED FROM FISCAL YEAR 2012 ACT, AS MODIFIED BY THE FISCAL YEAR 2013 CONTINUING RESOLUTION

The following general provisions from the fiscal year 2012 Act, as modified by the fiscal year 2013 continuing resolution, were retained in the fiscal year 2014 Act unchanged except for technical corrections, references to prior fiscal years, and new section numbers where appropriate:

Sec. 7001. Allowances and Differentials.

Sec. 7003. Consulting Services.

Sec. 7005. Personnel Actions.

Sec. 7007. Prohibition Against Direct Funding for Certain Countries.

Sec. 7008. Coups d’Etat.

Sec. 7009. Transfer Authority.

Sec. 7011. Availability of Funds.

Sec. 7012. Limitation on Assistance to Countries in Default.

- Sec. 7013. Prohibition on Taxation of United States Assistance.
- Sec. 7014. Reservations of Funds.
- Sec. 7016. Notification on Excess Defense Equipment.
- Sec. 7017. Limitation on Availability of Funds for International Organizations and Programs.
- Sec. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.
- Sec. 7021. Prohibition on Assistance to Governments Supporting International Terrorism.
- Sec. 7022. Authorization Requirements.
- Sec. 7023. Definition of Program, Project, and Activity.
- Sec. 7024. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
- Sec. 7025. Commerce, Trade and Surplus Commodities.
- Sec. 7026. Separate Accounts.
- Sec. 7027. Eligibility for Assistance.
- Sec. 7030. Debt-For-Development.
- Sec. 7035. Arab League Boycott of Israel.
- Sec. 7036. Palestinian Statehood.
- Sec. 7037. Restrictions Concerning the Palestinian Authority.
- Sec. 7038. Prohibition on Assistance to the Palestinian Broadcasting Corporation.
- Sec. 7047. Prohibition of Payments to United Nations Members.
- Sec. 7048. War Crimes Tribunals Drawdown.
- Sec. 7050. Community-Based Police Assistance.
- Sec. 7051. Attendance at International Conferences.
- Sec. 7052. Aircraft Transfer and Coordination.
- Sec. 7053. Parking Fines and Real Property Taxes Owed by Foreign Governments.
- Sec. 7054. Landmines and Cluster Munitions.
- Sec. 7055. Prohibition on Publicity or Propaganda.
- Sec. 7056. Limitation on Residence Expenses.
- Sec. 7057. United States Agency for International Development Management.
- Sec. 7059. Prohibition on Promotion of Tobacco.
- Sec. 7061. Gender-based Violence.
- Sec. 7064. Requests for Documents.
- Sec. 7068. Extradition.
- Sec. 7069. Commercial Leasing of Defense Articles.
- Sec. 7073. Prohibition on First-Class Travel.
- Sec. 7079. Use of Funds in Contravention of This Act.

TITLE VIII—OVERSEAS CONTINGENCY OPERATIONS/ GLOBAL WAR ON TERRORISM

Title VIII of the Committee recommendation includes an additional \$6,520,000,000 which is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985. Funds appropriated as OCO/GWOT under this title address the extraordinary, but temporary, costs of contingency operations in Afghanistan, Pakistan, and Iraq; conflict stabilization and response efforts, including in the Middle East and North Africa; and other programs that address counterterrorism, counterinsurgency, and humanitarian crises resulting from conflict. The Committee notes that OCO/GWOT funds are expected to phase

out over time and that the Committee recommendation is \$4,683,000,000 below the fiscal year 2013 enacted level.

The Committee recommendation does not designate funding levels for country programs or other activities under this title but notes that funds provided are subject to the operating and spend plan requirements of section 7076 of this Act. The Committee directs that, in addition to those plans, the Department of State and USAID should consult with the Committees on Appropriations on a regular and ongoing basis on operations and assistance for Afghanistan, Pakistan, and Iraq.

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2013 enacted level ¹	\$2,101,050,000
Fiscal year 2014 request	1,199,491,000
Committee recommendation	2,171,512,000
Change from request	+972,021,000
Change from enacted level	+70,462,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$2,171,512,000 for Diplomatic and Consular Programs, including \$390,961,000 for Worldwide Security Protection (WSP). The amounts are designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations.

Afghanistan.—The Committee recommendation includes the requested authority to transfer up to \$100,000,000 to other agencies to directly support the deployment of civilian experts from these agencies. The Committee directs that the operating plan required by section 7076 of this Act include the projected transfer amount, by agency, in fiscal year 2014. Additionally, the plan should include a detailed plan for facilities construction and improvements, projected levels of all staff under Chief of Mission authority, by agency and by location, and for the Department of State's air mobility requirements. Finally, the operating plan should include detail on the planned expenditures for public diplomacy, including strategic communications, and for WSP.

The Committee notes that insufficient information has been provided to the Committee on transition requirements in Afghanistan for the Department of State and the impact of the withdrawal of United States Armed Forces. Accordingly, section 7046(a) of this Act includes a limitation on the obligation of 15 percent of the funds appropriated under this heading for operations and security in Afghanistan until the Secretary of State, in consultation with the Secretary of Defense and the Administrator of USAID, submits to the Committees on Appropriations a report detailing the plans for civilian operations, personnel and security as the drawdown of combat troops in Afghanistan proceeds. In addition, the report shall include the extent to which agreements have been secured with the Government of Afghanistan in support of the planned diplomatic and development footprint.

CONFLICT STABILIZATION OPERATIONS

Fiscal year 2013 enacted level ¹	\$8,500,000
Fiscal year 2014 request	0
Committee recommendation	0
Change from request	0
Change from enacted level	– 8,500,000

¹ The fiscal year 2013 enacted level does not include the 251A sequester or the section 3004 OMB ATB.

The Committee recommendation includes no additional funds under this heading.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2013 enacted level ¹	\$59,151,000
Fiscal year 2014 request	49,650,000
Committee recommendation	59,650,000
Change from request	+10,000,000
Change from enacted level	+499,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$59,650,000 for Office of Inspector General. The full amount is designated OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support the expanded oversight requirements of reconstruction activities in Afghanistan, Pakistan and Iraq.

Within the total, \$55,864,000 is for the SIGAR.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal year 2013 enacted level ¹	\$15,600,000
Fiscal year 2014 request	0
Committee recommendation	12,500,000
Change from request	+12,500,000
Change from enacted level	– 3,100,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$12,500,000 for Educational and Cultural Exchange Programs. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2013 enacted level ¹	\$1,272,200,000
Fiscal year 2014 request	250,000,000
Committee recommendation	250,000,000
Change from request	0
Change from enacted level	– 1,022,200,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$250,000,000 for Embassy Security, Construction, and Maintenance. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations and is the same as the request.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2013 enacted level ¹	\$101,300,000
Fiscal year 2014 request	0
Committee recommendation	74,400,000
Change from request	+74,400,000
Change from enacted level	-26,900,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$74,400,000 for Contributions to International Organizations. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations, including in Afghanistan and Iraq.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

Fiscal year 2013 enacted level ¹	\$4,400,000
Fiscal year 2014 request	0
Committee recommendation	32,502,000
Change from request	+32,502,000
Change from enacted level	+28,102,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$32,502,000 for International Broadcasting Operations. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations, including for broadcasting in Afghanistan, Pakistan, and Iraq.

UNITED STATES AGENCY FOR INTERNATIONAL
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal year 2013 enacted level ¹	\$255,000,000
Fiscal year 2014 request	71,000,000
Committee recommendation	240,702,000
Change from request	+169,702,000
Change from enacted level	-14,298,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$240,702,000 for Operating Expenses. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of operations, including in Afghanistan, Iraq and Pakistan.

The Committee expects that USAID's Afghanistan presence will be scaled back as the extraordinary assistance requirements of previous years decline. The Committee directs that the operating plan required by section 7076 of this Act include detail on staffing levels by location.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2013 enacted level ¹	\$4,500,000
Fiscal year 2014 request	0
Committee recommendation	10,038,000
Change from request	+10,038,000
Change from enacted level	+5,538,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$10,038,000 for Office of Inspector General. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for support of oversight of contingency operations, including in Afghanistan, Iraq and Pakistan.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2013 enacted level ¹	\$774,661,000
Fiscal year 2014 request	0
Committee recommendation	156,398,000
Change from request	+156,398,000
Change from enacted level	-618,263,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$156,398,000 for International Disaster Assistance. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for response to conflict-induced displacement, including in Afghanistan, Iraq, Jordan, Lebanon, Pakistan, Syria, and Turkey, and the corresponding increase in humanitarian needs.

TRANSITION INITIATIVES

Fiscal year 2013 enacted level ¹	\$6,554,000
Fiscal year 2014 request	0
Committee recommendation	13,845,000
Change from request	+13,845,000
Change from enacted level	+7,291,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$13,845,000 for Transition Initiatives. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including in Afghanistan, Iraq, and Pakistan.

ECONOMIC SUPPORT FUND

Fiscal year 2013 enacted level ¹	\$3,119,896,000
Fiscal year 2014 request	1,382,200,000
Committee recommendation	1,541,374,000
Change from request	+159,174,000
Change from enacted level	-1,578,522,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$1,541,374,000 for Economic Support Fund. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Bal-

anced Budget and Emergency Deficit Control Act of 1985 for support of contingency operations, including in Afghanistan, Jordan, Iraq, and Pakistan.

Iraq.—The Committee notes the request for human rights, democracy, religious freedom, and civil society programs and urges the Department of State and USAID to continue efforts to encourage the incorporation of women in stabilizing Iraq and creating its democratic government institutions, including through a women's democracy initiative.

The Committee continues to recognize the importance of providing targeted assistance to the ethno-religious minorities in Iraq to ensure their survival. The Committee expects the reporting requirement on ethno-religious minorities from the previous year to continue, and directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing a comprehensive United States Government policy to address the plight of these communities, including those living in the Nineveh Plains. The policy should be forward-looking, rather than a summary of previously funded projects and initiatives.

Further, the Committee directs the Department of State to establish a long-term comprehensive plan to provide durable solutions for internally displaced Iraqis and Iraqi refugees. The plan should ensure that particular attention is given to vulnerable groups such as religious minorities, including the Christian community, and Iraqis who assisted the United States mission in Iraq.

Afghanistan.—Funds appropriated under this heading that are available for Afghanistan are subject to the terms and conditions of section 7046(a) of this Act. The Committee recommendation includes the requirements and conditions on assistance from prior years on oversight, accountability, and the rights of women and girls. The Committee notes the changing political, economic, and security situation related to the drawdown of United States Armed Forces in Afghanistan and includes new requirements to address plans for the transition and security, including for implementing partners.

The Committee remains concerned about the serious security implications for implementing partners that have transitioned from Personal Security Contractors to the Afghan Public Protection Force (APPF) for their protection needs in Afghanistan. The State Department and USAID must ensure that the safety of personnel of organizations delivering United States assistance in Afghanistan is not compromised by the current arrangement with the Government of Afghanistan, which has raised concerns about capacity, reliability, oversight, and management. The Committee includes new language withholding funds until the Secretary of State submits a determination that qualified and reliable security personnel, equipment, and services are in place for organizations that require security and that such security is cost effective and efficient. In light of growing concerns regarding whether the APPF can fulfill its security obligations, the Committee urges the Secretary of State to consider alternate strategies that will ensure security can be provided at the required professional standards, so that the United States assistance that is intended to improve the lives of Afghans can continue to be provided by qualified implementing partners.

The Committee notes the ongoing complications that organizations implementing United States assistance have encountered with respect to taxation by the Government of Afghanistan. The Committee is concerned that the Department of State has not addressed the issue sufficiently with implementing partners or the Government of Afghanistan.

The Committee recommendation includes a new requirement that 15 percent of funds planned for direct assistance to the Government of Afghanistan be withheld until the Secretary of State certifies and reports that all necessary policies and procedures are in place to ensure compliance with section 7013 of this Act. The report must include official guidance and agreements.

The Committee remains concerned about the sustainability of investments made through United States assistance and the capacity of the Government of Afghanistan to support and manage the programs over the long-term. The Committee notes that significant water reconstruction programs are of particular concern because the Government of Afghanistan does not have comprehensive monitoring or effective resource management in place. The Committee recommendation includes a new requirement that infrastructure projects that exceed \$5,000,000, including for water, must meet certain criteria on best practices and lessons learned, that the Government of Afghanistan has a credible plan to sustain the project, and contingency plans exist to mitigate the risk of sustainment failure. The Committee expects the Department of State and USAID to support programs that build the institutional capacity for water monitoring and water management in order to ensure the Government of Afghanistan can successfully sustain these programs over time as directed by the new requirement. The Committee remains concerned about providing assistance to Afghanistan directly through the government. The Committee includes robust restrictions on direct government-to-government assistance in section 7031 of this Act.

Training for the media in Pakistan and Afghanistan is essential to the development of an independent and free media. The Committee recommends continuing funding under the Bureau of Democracy, Human Rights and Labor and USAID for programs and activities that support the development of independent media, including radio, in Afghanistan and Pakistan.

Pakistan.—The Committee recommendation continues the prohibition of funds for Pakistan until the Secretary of State provides a certification pursuant to section 7046 of this Act. The Committee expects that projects supported by the Department of State and USAID must demonstrate that they foster economic development and decrease the appeal of extremism. The Committee is concerned about discrimination against minority communities in Pakistan who are not able to practice their faiths in a safe environment. The Committee urges the Department of State and USAID to ensure that programs include minority groups and to press the Government of Pakistan to take all necessary steps to end discrimination and to safeguard freedom of religion.

The Committee encourages the Department of State and USAID to support programs that are transparent, accountable, and encourage local community engagement to develop participatory solutions that address Pakistan's development needs.

The Committee remains concerned about providing assistance to Pakistan directly through the government. The Committee includes robust restrictions on providing assistance in this manner in section 7031 of this Act.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2013 enacted level ¹	\$1,152,850,000
Fiscal year 2014 request	0
Committee recommendation	720,728,000
Change from request	+720,728,000
Change from enacted level	-432,122,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$720,728,000 for Migration and Refugee Assistance. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 for response to conflict-induced displacement, including in Afghanistan, Iraq, Jordan, Lebanon, Pakistan, Syria, and Turkey.

INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2013 enacted level ¹	\$983,605,000
Fiscal year 2014 request	344,000,000
Committee recommendation	554,574,000
Change from request	+210,574,000
Change from enacted level	-429,031,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$554,574,000 for International Narcotics Control and Law Enforcement. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including in Afghanistan, Pakistan, and Iraq.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2013 enacted level ¹	\$120,657,000
Fiscal year 2014 request	0
Committee recommendation	114,592,000
Change from request	+114,592,000
Change from enacted level	-6,065,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$114,592,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including in Afghanistan, Pakistan, and Iraq.

PEACEKEEPING OPERATIONS

Fiscal year 2013 enacted level ¹	\$81,000,000
Fiscal year 2014 request	0
Committee recommendation	136,185,000
Change from request	+136,185,000
Change from enacted level	+55,185,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$136,185,000 for Peacekeeping Operations. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including peacekeeping activities in Somalia and counterterrorism activities in Africa.

FUNDS APPROPRIATED TO THE PRESIDENT

FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2013 enacted level ¹	\$1,102,000,000
Fiscal year 2014 request	511,000,000
Committee recommendation	811,000,000
Change from request	+300,000,000
Change from enacted level	– 291,000,000

¹ FY13 enacted level does not include the 251A sequester or Sec. 3004 OMB ATB.

The Committee recommendation includes an additional \$811,000,000 for Foreign Military Financing Program (FMF). The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including in Pakistan and Iraq.

Iraq.—Funds appropriated under this heading in this title reflect the third year of the transition of responsibility for security assistance programs from the Department of Defense to the Department of State. Funding provided in fiscal year 2014 will continue to ensure the sustainment of advances that Iraq has made in assuming responsibility for its own security. The Committee expects the Department of State, in consultation with the Department of Defense, to submit a detailed spend plan to the Committees on Appropriations prior to the obligation of funds.

Pakistan.—Funds provided under this heading may be made available to support FMF for Pakistan. The Committee notes that funds provided under this heading may be made available only if the conditions contained in section 7046 of this Act are met prior to the obligation of funds.

GENERAL PROVISIONS—THIS TITLE

Section 8001. Continues prior year language noting that funds appropriated by this title are in addition to amounts appropriated or otherwise made available in the bill.

Section 8002. Continues prior year language directing that appropriations in this title are subject to the authorities and conditions applicable to such appropriations accounts in prior titles in the bill, unless noted otherwise.

Section 8003. Rescinds \$380,000,000 of OCO/GWOT funds appropriated under Pakistan Counterinsurgency Capability Fund in prior acts.

Section 8004. Provides enhanced transfer authority to the Department of State if the Secretary of State determines that such transfer is necessary for implementation of the recommendations of the Benghazi Accountability Review Board or other security requirements.

Section 8005. Provides that each amount designated for OCO/GWOT in this title shall be available only if the President subsequently so designates all such amounts and transmits such designations to the Congress.

TITLE IX—ADDITIONAL GENERAL PROVISION

SPENDING REDUCTION ACCOUNT

Section 9001 establishes a Spending Reduction Account, as required by clause 3(d)(5) of H. Res. 5 (113th Congress).

HOUSE OF REPRESENTATIVES REPORTING REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives and the Committee on Appropriations:

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Ms. Lee

Description of Motion: An amendment to replace 2013/2014 sequester with revenue increases and spending reductions.

Results: Defeated 21 yeas to 28 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Farr
Mr. Fattah
Mr. Honda
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Mrs. Lowey

Description of Motion: Strikes section 7065 of the bill, which prohibits funding to the United Nations Population Fund (UNFPA) and places limitations on the use of funding for population planning activities and inserts a new section making \$37,000,000 available to UNFPA, and adding certain conditions on UNFPA funding, including a "dollar-for-dollar" reduction for UNFPA funds spent for a country program in the People's Republic of China.

Results: Defeated 24 yeas to 26 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Dent
Mr. Farr
Mr. Fattah
Mr. Frelinghuysen
Mr. Honda
Mr. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 3

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Mr. Schiff

Description of Motion: Provides \$320,645,000 in the bill for the International Organizations and Programs account, including a statutory exception for the United Nations Democracy Fund, and adds report language recommending not less than \$135,000,000 for UNICEF and \$10,000,000 for UN Women.

Results: Defeated 22 yeas to 28 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Farr
Mr. Fattah
Mr. Honda
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 4

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Mr. Honda

Description of Motion: Provides an additional \$277,234,000 for Contributions to International Peacekeeping Activities and allows for an increase in the assessed UN peacekeeping rate.

Results: Defeated 22 yeas to 28 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Farr
Mr. Fattah
Mr. Honda
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 5

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Ms. Wasserman Schulz

Description of Motion: Provides \$1,026,729,168 for contributions and paid-in capital and \$10,093,695,410 for callable capital to provide funding for several international financial institutions.

Results: Defeated 21 yeas to 28 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Farr
Mr. Fattah
Mr. Honda
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 6

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Ms. DeLauro

Description of Motion: Strikes the restriction in the bill on funding for the United Nations Populations Fund (UNFPA) and inserts language directing not less than \$37,000,000 for UNFPA only for certain maternal and other health purposes.

Results: Defeated 24 yeas to 26 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Dent
Mr. Farr
Mr. Fattah
Mr. Frelinghuysen
Mr. Honda
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 7

Date: July 24, 2013

Measure: State, Foreign Operations, and Related Agencies Appropriations Bill, FY 2014

Motion by: Ms. Lee

Description of Motion: Strikes the restriction in the bill on funding for the United Nations Populations Fund (UNFPA) and inserts language directing not less than \$37,000,000 for UNFPA only for family planning services and contraceptive supplies in certain countries.

Results: Defeated 23 yeas to 26 nays.

Members Voting Yea

Mr. Bishop
Mr. Cuellar
Ms. DeLauro
Mr. Dent
Mr. Farr
Mr. Frelinghuysen
Mr. Honda
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Owens
Mr. Pastor
Ms. Pingree
Mr. Price
Mr. Quigley
Ms. Roybal-Allard
Mr. Ryan
Mr. Schiff
Mr. Serrano
Mr. Visclosky
Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
Mr. Alexander
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Diaz-Balart
Mr. Fleischmann
Mr. Fortenberry
Ms. Granger
Mr. Graves
Dr. Harris
Mr. Joyce
Mr. Kingston
Mr. Latham
Mr. Nunnelee
Mr. Rogers
Mr. Rooney
Mr. Simpson
Mr. Valadao
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2014 that require annual authorization or additional legislation, which to date has not been enacted.

The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law.

The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation.

The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds.

In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains a number of general provisions and other language provisos that have been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2014 bill, which may be construed as changing existing law, are as follows:

Title I

Under "Diplomatic and Consular Programs", language designating funding, transfer authority to other accounts within "Administration of Foreign Affairs", limitations on certain programs, offices, and activities, and prohibiting funds for the Ambassador's Fund for Cultural Preservation.

Under "Diplomatic and Consular Programs", language carried in prior years designating the availability and use of certain fees and transfers from other agencies.

Under "Capital Investment Fund", language carried in prior years stating that section 135(e) of Public Law 103-236 shall not apply.

Under “Educational and Cultural Exchange Programs”, language carried in prior years designating the availability and use of certain fees.

Under “Embassy Security, Construction, and Maintenance”, language carried in prior years placing limitations on the uses of funds, restricting representation and expenses, and requiring submission of an operating plan.

Under “Emergencies in the Diplomatic and Consular Service”, language carried in prior years permitting the transfer of not to exceed \$1,000,000 to the “Repatriation Loans Program Account”.

Under “Repatriation Loans Program Account”, language carried in prior years directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974 and capping total obligations.

Under “Contributions to International Organizations”, language carried in prior years designating funding, requiring submission to the Committees on Appropriations of the United Nations biennial budget, a report on available credits and limiting the use of such credits, notification of any increase in the United Nations program, without a corresponding offset, requiring certain notifications, requiring that any payment of arrearages must be mutually agreed upon, and prohibiting contributions to an international organization for interest costs for loans incurred on or after October 1, 1984.

Under “Contributions for International Peacekeeping Activities”, language similar to language carried in prior years prohibiting funds from being obligated for any new or expanded United Nations peacekeeping mission unless the Committees on Appropriations are notified in advance concerning several matters; conditioning funds on a determination that American manufacturers and suppliers are not being given opportunities to provide equipment and services, establishing certain requirements prior to and for the use of funds, requiring a report on available credits and limiting the use of such credits.

Under “International Boundary and Water Commission, United States and Mexico” and “American Sections, International Commissions”, language carried in prior years providing a limitation on the amount available for representation expenses.

Under “International Fisheries Commissions”, language is carried as in prior years providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under “International Broadcasting Operations”, language carried in prior years setting limitations on funds available for certain expenses and receipts, requiring the Broadcasting Board of Governors (BBG) make funds available to expand unrestricted access to information on the Internet through the development and use of circumvention technologies, requiring a review of certain programs, restricting representation expenses, and requiring notifications regarding certain determinations and modifications to BBG language programs and services.

Under “National Endowment for Democracy” language, carried in prior years designating amounts for programs and requiring submission of a spend plan.

Under “United States Commission on International Religious Freedom”, language carried as in prior years placing a limitation on representation expenses.

Under “Congressional-Executive Commission on the People’s Republic of China” and “United States-China Economic and Security Review Commission”, language carried in prior years placing a limitation on representation expenses.

Under “United States-China Economic and Security Review Commission”, language incorporating by reference several provisos relating to personnel and financial management authorities that were carried in in the Department of State, Foreign Operations, and Related Appropriations Act, 2009.

Title II

Under “Operating Expenses, United States Agency for International Development”, language similar to prior years prohibiting USAID from financing construction or entering into leases, except when necessary for continuity of operations, permitting certain contracts and agreements, allowing transfers of funding into the “Operating Expenses, United States Agency for International Development” account, limiting and restricting representation and entertainment expenses, and directing the use of United States-owned foreign currencies.

Under “Capital Investment Fund”, language carried in prior years requiring notifications.

Title III

Under “Global Health Programs”, language carried in prior years designating funding and purposes, placing restrictions and requirements related to family planning and abortion, requiring direct apportionment to agencies, allowing the use of five percent of the contribution to the Global Fund for USAID technical assistance programs, and permitting funds for administrative expenses.

Under “Transition Initiatives”, language similar to prior years outlining the use of the funds, requiring notification prior to the initiation of a country program, allowing the use of additional funds in the Act for the same purposes and with the same authorities as funds in Transition Initiatives, requiring consultations, and limiting the administration of funds.

Under “Development Credit Authority”, language carried in prior years authorizing transfers, defining the use of funds, and setting funding and financing limitations.

Under “Democracy Fund”, language similar to prior years establishing funding levels for certain democracy assistance programs.

Under “Migration and Refugee Assistance”, language similar to prior years designating funds to resettle humanitarian migrants to Israel and designating funds to respond to small-scale emergency humanitarian requirements.

Under “Peace Corps”, language similar to prior years designating funding, limiting representation expenses, requiring consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under “Millennium Challenge Corporation”, language as in prior years designating funding, establishing certain funding conditions and notification requirements, revising income eligibility criteria

for lower and lower-middle income candidate countries, limiting and restricting entertainment and representation allowances, and new language prohibiting funds for Tunisia.

Under “Inter-American Foundation”, language is included as in prior years limiting representation expenses.

Under “African Development Foundation”, language is included and as in prior years allowing for the investment of project funding by grantees, limiting the use of interest earned, and requiring a report.

Under “International Affairs Technical Assistance”, language is included as in prior years providing funds notwithstanding any other provision of law.

Title IV

Under “International Narcotics Control and Law Enforcement”, language similar to prior years giving the Department of State the authority to provide excess property to a foreign country, waiving a section of the Foreign Assistance Act, subject to notification, requiring a report prior to obligation of funds, prohibiting funds for the Bolivian military and police, including a requirement for reporting of modifications to the security strategy of the Palestinian Authority, and permitting funds for certain purposes.

Under “Nonproliferation, Anti-terrorism, Demining, and Related Programs”, language carried in prior years provides authorities for funds for the Nonproliferation and Disarmament Fund with a number of requirements to notify, conditions a contribution on a determination, designates the purpose of funds, allows the use of funds for limited administrative expenses, and conditions funds for the International Atomic Energy Agency.

Under “Peacekeeping Operations”, language similar to prior years designating funds, making funds available for a contribution to the Multinational Force and Observers and for assessed costs of international peacekeeping activities in Somalia, prohibiting funds from being used to train child soldiers, and requiring notifications.

Under “International Military Education and Training”, language carried in prior years requiring notification, allowing certain civilian personnel to receive training, and limiting entertainment allowances.

Under “Foreign Military Financing Program”, language similar to prior years providing authority to expedite procurement of defense articles, requiring consultations and notifications, designating funding levels, designating funds for the procurement in Israel of defense articles, establishing disbursement requirements for funds for Israel, allowing funds for Egypt to be transferred to an interest bearing account, establishing limitations and conditions on funds, limiting administrative expenses, and providing not more than \$885,000,000 from certain other funds may be obligated for expenses incurred pursuant to section 43(b) of the Arms Export Control Act.

Title VI

Under “Export-Import Bank of the United States, Program Account”, language as in prior years setting limitations on funds, and extending authority contained in sections 1(a) and (b) of Public Law 103–428.

Under “Export-Import Bank of the United States, Subsidy Appropriation”, language as in prior years directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974, designating the availability of funds, and setting notification requirements.

Under “Export-Import Bank of the United States, Administrative Expenses”, language similar to prior years limiting representation expenses, extending the authority of subsection (a) of section 117 of the Export Enhancement Act of 1992, requiring fees at certain levels, and requiring notifications.

Under “Export-Import Bank of the United States, Receipts Collected”, language similar to prior years requiring sufficient fees to cover costs, providing up to \$10,000,000 in excess receipts are available for an extended period of time.

Under “Overseas Private Investment Corporation, Noncredit Account”, language as in prior years designating funding levels, limiting representation expenses, and providing that certain costs shall not be considered administrative costs.

Under “Overseas Private Investment Corporation, Program Account”, language as in prior years designating funding availability, designating transfer authority from “Noncredit Account” to cover the cost of direct and guaranteed loans, providing program authority in Iraq, requiring certain notifications, and designating funds for administrative expenses.

Under “Trade and Development Agency”, language as in prior years restricting representation and entertainment allowances.

Title VII

Under “General Provisions”:

Sec. 7001 includes language carried in prior years regarding allowances and differentials.

Sec. 7002 includes language similar to prior years requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language carried in prior years requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities and setting limitations and notification requirements. Prior year language relating to the New London Embassy is moved to section 7006.

Sec. 7005 includes language carried in prior years regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language similar to prior years (section 7004) with respect to construction of the New London Embassy.

Sec. 7007 includes language carried in prior years prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language carried in prior years prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role.

Sec. 7009 includes language carried in prior years setting limitations and conditions on transfers between appropriations accounts, and requiring audits of certain transfers.

Sec. 7010 includes language similar to that in prior years, directing the provision of specified quarterly reports.

Sec. 7011 includes language carried in prior years regarding the availability of funds made available in the Act.

Sec. 7012 includes language carried in prior years prohibiting assistance for countries in default, unless there is a Presidential determination that such assistance is in the national interest of the United States.

Sec. 7013 includes language carried in prior years prohibiting assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations, and including a reporting requirement.

Sec. 7014 includes language carried in prior years regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language modified from the prior year establishing the reprogramming notification requirements regarding funds made available in the Act.

Sec. 7016 includes language carried in prior years regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language carried in prior years regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in prior years prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language similar to prior years regarding certain funding allocations specified in the report accompanying the Act.

Sec. 7020 includes language similar to prior years prohibiting the use of assistance for entertainment expenses.

Sec. 7021 includes language carried in the prior year prohibiting assistance for countries that support international terrorism.

Sec. 7022 includes language similar to prior years extending certain authorities necessary to expend funds made available under the Act.

Sec. 7023 includes language carried in prior years defining the terms "program", "project" and "activity".

Sec. 7024 includes language carried in prior years regarding certain authorities for the Peace Corps, Inter-American Foundation, and the African Development Foundation.

Sec. 7025 includes limitation language carried in prior years relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in prior years regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in prior years regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to international financial institutions and permitting transfers.

Sec. 7030 includes language carried in prior years regarding “debt-for-development” programs.

Sec. 7031 includes language modified from the prior year regarding management of assistance and budget transparency of recipient countries.

Sec. 7032 includes new language regarding the designation of funds for programs that promote democracy and establishing criteria for the administration of these programs.

Sec. 7033 includes language similar to the prior year on multi-year commitments.

Sec. 7034 includes language modified from the prior year granting certain special authorities relating to funds made available under the Act.

Sec. 7035 includes language carried in prior years expressing the sense of Congress related to the Arab League Boycott of Israel.

Sec. 7036 includes language carried in prior years, establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in prior years establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in prior years restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language modified from the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and prohibiting assistance to Hamas.

Sec. 7041 includes language modified from the prior year placing limitations on assistance for the Palestinian Authority.

Sec. 7042 includes language modified from the prior year designating funding for Jordan, requiring reports and notifications, providing for the use of funds for Morocco, prohibiting assistance for Iran, and conditioning assistance for Egypt, Lebanon, Iraq, Libya, Syria, and Yemen.

Sec. 7043 includes language modified from the prior year placing conditions on assistance for certain countries in Africa, designating certain funding levels, placing limitations on assistance for Sudan and Zimbabwe, setting guidelines for assistance for South Sudan, and designating funding in areas affected by the Lord’s Resistance Army, related to war crimes and natural resource transparency.

Sec. 7044 includes language modified from the prior year including authorities for Burma and Tibet, and placing conditions on assistance for North Korea and the People’s Republic of China.

Sec. 7045 includes language modified from the prior year designating funding for Cuba, setting guidelines on assistance for Colombia, extending authorities for Haiti, conditioning assistance for Honduras designating availability of funds for trade capacity programs, and addressing the costs and maintenance of aircraft funded in this Act.

Sec. 7046 includes language modified from the prior year setting limitations on assistance for Afghanistan, conditioning assistance

for Pakistan, including reporting requirements, and providing authority for regional cross border programs.

Sec. 7047 includes language carried in prior years regarding United States payments to United Nations members.

Sec. 7048 includes language carried in prior years regarding authority for the President to drawdown certain funds to support the United Nations War Crimes tribunals or commissions.

Sec. 7049 includes language similar to that carried in prior years conditioning funds made available to the United Nations (UN) until certain transparency measures are met, setting limitations on contributions to the UN agencies and specifically the UN Human Rights Council and UNRWA, prohibiting funds for construction of the UN Headquarters, and including a reporting requirement.

Sec. 7050 includes language carried in prior years related to assistance made available for community-based policing programs.

Sec. 7051 includes language carried in prior years establishing limitations on funds available under the Act being used to support attendance at international conferences.

Sec. 7052 includes language carried in prior years relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in prior years relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in prior years relating to landmines and cluster munitions.

Sec. 7055 includes language carried in prior years limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 includes language carried in prior years limiting the amount of funds made available under title II of the Act for residence expenses of the United States Agency for International Development.

Sec. 7057 includes language carried in prior years regarding certain management conditions and authorities of the United States Agency for International Development.

Sec. 7058 includes language modified from the prior year regarding global health activities.

Sec. 7059 includes language carried in prior years regarding the promotion of tobacco products.

Sec. 7060 includes language similar to that carried in prior years regarding programs that promote gender equality.

Sec. 7061 includes language carried in prior years regarding gender-based violence programs.

Sec. 7062 includes language modified from the prior year regarding assistance for programs related to basic education, conservation, food security and agriculture development, microenterprise, trafficking in persons, water, women's leadership capacity, and the American Schools and Hospital Abroad program, and establishing notification requirements.

Sec. 7063 includes language similar to that carried in prior years regarding assistance for Uzbekistan.

Sec. 7064 includes language carried in prior years limiting assistance for nongovernmental organizations that do not provide documents necessary for auditing purposes.

Sec. 7065 includes new language regarding assistance for family planning programs and reproductive health.

Sec. 7066 includes language modified from the prior year regarding funds to eliminate inhumane conditions in foreign prisons.

Sec. 7067 includes language modified from the prior year prohibiting funds for the use of torture.

Sec. 7068 includes language carried in prior years prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7069 includes language carried in prior years regarding commercial leasing of defense articles.

Sec. 7070 includes language modified from the prior year conditioning assistance for the independent states of the former Soviet Union.

Sec. 7071 includes language modified from the prior year regarding the International Monetary Fund.

Sec. 7072 includes language modified from the prior year prohibiting funds to the central government of the Russian Federation and establishing reporting requirements.

Sec. 7073 includes language carried in prior years prohibiting first class travel by employees of agencies funded in this Act.

Sec. 7074 includes new language prohibiting funds for certain contracts.

Sec. 7075 includes language modified from the prior year establishing restrictions on enterprise funds.

Sec. 7076 includes language similar to prior years requiring spending and operating plans for funds provided in this Act.

Sec. 7077 includes language modified from the prior year, rescinding funds.

Sec. 7078 includes language similar to prior years conditioning funds provided as contributions to the multilateral development banks.

Sec. 7079 includes language carried in prior years prohibiting funds for programs in contravention of this Act.

Sec. 7080 includes new language prohibiting funds in this Act to implement an Arms Trade Treaty.

Sec. 7081 includes language imposing a limitation on funds to any country, regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7082 includes new language relating to the provision of the Department of State's congressional budget justification.

Sec. 7083 includes language similar to prior years designating funding for the provision of certain defense articles.

Sec. 7084 includes new language conditioning funds provided to local organizations through limited competitions.

Sec. 7085 includes new language regarding the July 2013 SIGAR audit 13–12.

Title VIII

Under “Diplomatic and Consular Programs”, language carried in prior years allowing the transfer of funds to other federal departments and agencies, and requiring notification of any such transfers.

Under “Office of Inspector General”, language carried in prior years designating an amount for the Special Inspector General for Afghanistan Reconstruction.

Sec. 8001 includes language carried in prior years stating that funds appropriated in title VIII are in addition to amounts appropriated in the bill for fiscal year 2014.

Sec. 8002 includes language carried in prior years stating that funds appropriated in title VIII shall be available under the authorities and conditions applicable to such appropriations accounts, unless directed otherwise in the bill.

Sec. 8003 includes new language rescinding funds.

Sec. 8004 includes new language permitting the transfer of funds from “Administration of Foreign Affairs” if necessary to implement the recommendations of the Benghazi Accountability Review Board or the Department of State Increased Security Proposal.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003	\$5,290,390,000	\$5,874,914,000	\$11,197,025,000
Department of State/International Organizations.	2003	1,529,702,000	1,672,000,000	2,426,852,000
Department of State/International Commissions.	2003	71,385,000	57,730,000	111,704,000
Broadcasting Board of Governors	2003	644,486,000	599,560,000	731,080,000
Department of State/Related Programs.	2003	72,000,000	69,986,000	141,972,000
Operating Expenses of the United States Agency for International Development.	1987	387,000,000	340,600,000	1,183,646,000
Capital Investment Fund	None	NA	NA	117,940,000
Operating Expenses of the United States Agency for International Development—Inspector General.	1987	21,750,000	21,000,000	54,200,000
Global Health Programs (see note below).	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population (\$290,000,000); Health and Disease Prevention (\$180,000,000); Child Survival Fund (\$75,000,000).	Population (\$234,625,000); Health and Disease Prevention (\$166,762,000); Child Survival Fund (\$75,000,000).	2,505,000,000 (includes \$461,000,000 for Population)
Global Health Programs: HIV/AIDS	2013	48,000,000,000 over 5 years.	5,720,499,000	5,670,000,000
Development Assistance (see note below).	Agriculture (1987); Education (1987); Energy and selected development activities (1987).	Agriculture (\$760,000,000); Education (\$180,000,000); Energy and selected development activities (\$207,000,000).	Agriculture (\$693,613,000); Education (\$155,000,000); Energy and selected development activities (\$149,990,000).	2,000,000,000 (programs difficult to determine due to changing definitions of programs since last authorized)
International Disaster Assistance (see note below).	1987	25,000,000	70,000,000	929,000,000
Transition Initiatives	None (same authorities as International Disaster Assistance).	NA	NA	57,600,000

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Development Credit Authority	None	NA	NA	40,000,000 (by transfer)
Development Credit Authority—administrative expenses.	None	NA	NA	7,882,000
Economic Support Fund	1987	3,800,000,000	3,555,000,000	2,909,091,000
Democracy Fund	None	NA	NA	111,500,000
Migration and Refugee Assistance	2003	820,000,000	781,884,000	1,985,128,000
U.S. Emergency Refugee and Migration Assistance Fund (note below).	1962	Such amounts as may be necessary.	NA	25,832,000
Peace Corps	2003	365,000,000	295,069,000	356,135,000
Millennium Challenge Corporation	2005	Such sums as may be necessary.	1,488,000,000	701,900,000
Inter-American Foundation	1993	31,000,000	30,960,000	13,700,000
African Development Foundation	1987	3,872,000	6,500,000	9,777,000
Department of the Treasury, International Affairs Technical Assistance.	1999	5,000,000	1,500,000	23,500,000
International Narcotics Control and Law Enforcement.	1994	171,500,000	100,000,000	1,473,727,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003	226,200,000	NA	616,125,000
Peacekeeping Operations	1999	83,000,000	76,500,000	421,900,000
International Military Education and Training.	2003	85,000,000	79,480,000	105,573,000
Foreign Military Financing	2003	4,107,000,000	6,104,632,000	5,907,059,000
Asian Development Fund	2013	461,000,000 over 3 years.	100,000,000	74,544,000
Overseas Private Investment Corporation Administrative Expenses.	2013	Such sums as may be necessary.	54,990,000	53,348,000
Overseas Private Investment Corporation Program Account.	2013	Such sums as may be necessary.	25,000,000	23,742,000

Note: Amounts for Administration of Foreign Affairs, International Organizations, Operating Expenses, International Disaster Assistance, Transition Initiatives, Economic Support Fund, Migration and Refugee Assistance, Nonproliferation, Anti-terrorism, Demining and Related Programs, and Foreign Military Financing Program include funds appropriated in title VIII of the bill and designated for OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Programs recommended herein under "International Disaster Assistance" account was formerly called the "International Disaster and Famine Assistance" account and was last authorized under that account name.

Note: Funds for the United States Emergency Refugee and Migration Assistance Program (ERMA) are authorized in such amounts as may be necessary; however, appropriations which would result in a balance in the fund of more than \$100,000,000 are prohibited (22 U.S.C. 2601(c)) absent a waiver of this provision of law.

Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining, and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following is submitted describing the rescissions recommended in the accompanying bill:

Export and Investment Assistance—Export-Import Bank of the United States	295,000,000
Bilateral Economic Assistance—Economic Support Fund	477,626,000
Pakistan Counterinsurgency Capability Fund, designated for Overseas Contingency Operations/Global War on Terrorism	380,000,000

TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table lists the transfers of funds included in the accompanying bill:

Under the heading “Diplomatic and Consular Programs” in title VIII, language is included permitting the transfer of up to \$100,000,000 of the total funds made available under the heading to any other department or agency of the United States to support operations in and assistance for Afghanistan.

DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111–139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

DIRECTED RULEMAKING

The bill does not direct any rule making.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets and existing law in which no change is proposed is shown in roman):

CONSOLIDATED APPROPRIATIONS ACT, 1997

(Division A of Public Law 104–208)

DIVISION A

That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the several departments, agencies, corporations and other organizational units of the Government for the fiscal year 1997, and for other purposes, namely:

TITLE I—OMNIBUS APPROPRIATIONS

Sec. 101(a) * * *

* * * * *

(c) For programs, projects or activities in the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1997, provided as follows, to be effective as if it had been enacted into law as the regular appropriations Act:

AN ACT Making appropriations for the foreign operations, export financing, and related programs for the fiscal year ending September 30, 1997, and for other purposes.

* * * * *

TITLE V—GENERAL PROVISIONS

* * * * *

【SEC. 585. Ninety days after the date of enactment of this Act, and every 180 days thereafter, the Secretary of State, in consultation with the Secretary of Defense, shall provide a report in a classified or unclassified form to the Committee on Appropriations including the following information:

【(a) a best estimate on fuel used by the military forces of the Democratic People’s Republic of Korea (DPRK);

【(b) the deployment position and military training and activities of the DPRK forces and best estimate of the associated costs of these activities; and

【(c) steps taken to reduce the DPRK level of forces.】

* * * * *

SECTION 7081 OF THE DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2010

SEC. 7081. (a) * * *

* * * * *

(g) AUTHORIZATION FOR THE CLEAN TECHNOLOGY FUND.—

(1) LIMITATIONS ON AUTHORIZATION OF APPROPRIATIONS.—For fiscal year 2010, up to \$300,000,000 is authorized to be appropriated for a United States contribution to the Clean Technology Fund (the Fund).

(2) LIMITS ON COUNTRY ACCESS.—The Secretary of the Treasury shall use the voice and vote of the United States to ensure that—

(A) The Fund does not provide more than 15 percent of Fund resources to any one country;

(B) Prior to the obligation of funds, recipient countries submit to the governing body of the Fund, and the governing body of the Fund appropriately reviews and considers, an investment plan that will achieve significant net reductions in national-level greenhouse gas emissions;

(C) The investment plan for a recipient country, whose borrowing status is classified by the World Bank as “International Development Association (IDA) blend”, shall have at least 15 percent of its total cost for public sector activities contributed from the public funds of the recipient country, and any recipient country whose borrowing status is classified by the World Bank as “International Bank for Reconstruction and Development (IBRD) Only” status, shall have at least 25 percent of its total cost for public sector activities contributed from public funds of the recipient country; and

(D) Assistance made available by the Fund is used exclusively to support the deployment of clean energy technologies in developing countries (including, where appropriate, through the provision of technical support or support for policy or institutional reforms) in a manner that achieves substantial net reductions in greenhouse gas emissions.

[(3) REPORTING REQUIREMENT.—Not later than 180 days after the date of enactment of this Act and annually thereafter, the Secretary of the Treasury shall submit to the Committees on Appropriations in the House and Senate, the Senate Foreign Relations Committee and the House Financial Services Committee, a report describing—

[(A) the operations and governance of the Fund, and the purpose and progress of each project supported by the Fund, including the extent to which assistance made available by the Fund has reduced or will reduce greenhouse gas emissions in recipient countries; and

[(B) how each project furthers the Fund’s investment plan of the country or countries in which the project is implemented.]]

(4) DEFINITIONS.—For purposes of this subsection—

(A) NET REDUCTIONS.—The term “net reductions” refers to the extent to which a project or program supported under this subsection results in lower greenhouse gas emissions than would be emitted by the same entity or sector in the same country in the absence of the Fund’s project, taking into account, unless impracticable, effects beyond the physical boundaries of the project or program that result from project or program activities.

(B) PUBLIC SECTOR ACTIVITIES.—The term “public sector activities” may include sovereign loans assumed by the recipient country to contribute to the financing of the investment plan.

(C) CLEAN ENERGY TECHNOLOGY.—The term “clean energy technology” means a technology that, as compared with technologies being deployed at that time for widespread commercial use in the country involved—

(i) achieves substantial reductions in greenhouse gas emissions;

(ii) does not result in significant incremental adverse effects on public health or the environment; and

(iii) does one or more of the following:

(I) generates electricity or useful thermal energy from a renewable resource;

(II) substantially increases the energy efficiency of buildings, industrial, or agricultural processes, or of electricity transmission, distribution, or end-use consumption; or

(III) substantially increases the energy efficiency of the transportation system or increases utilization of transportation fuels that have lifecycle greenhouse gas emissions that are sub-

stantially lower than those attributable to fossil fuel-based alternatives.

* * * * *

COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

BUDGETARY IMPACT OF BILL PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS

[In millions of dollars]

	302(b) Allocation		This bill	
	Budget authority	Outlays	Budget authority	Outlays
Discretionary	34,103	¹ 36,308	34,103	¹ 41,824
Overseas Contingencies	6,520	¹ 5,016	6,520	¹ 2,182
Mandatory	159	159	159	159

¹ Includes outlays from prior-year budget authority.

FIVE-YEAR OUTLAY PROJECTIONS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

[In millions of dollars]

Projection of outlays associated with the recommendation:	
2014	¹ 17,142
2015	10,301
2016	6,487
2017	3,805
2018 and future years	3,499

¹ Excludes outlays from prior-year budget authority.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

	Budget authority	Outlays
Financial assistance to State and local governments	0	0

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2013 enacted amounts and budget estimates presented for fiscal year 2014:

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY					
Department of State					
Administration of Foreign Affairs					
Diplomatic and consular programs.....	5,195,947	5,491,189	3,874,858	-1,321,089	-1,616,331
Worldwide security protection.....	1,355,000	1,791,174	1,791,174	+436,174	---
International Center.....	---	---	---	---	---
Total, Diplomatic and consular programs...	6,550,947	7,282,363	5,666,032	-884,915	-1,616,331
Conflict stabilization operations.....	---	45,207	---	---	-45,207
Capital investment fund.....	59,380	76,900	76,900	+17,520	---
Office of Inspector General.....	61,904	69,406	59,406	-2,498	-10,000
Educational and cultural exchange programs.....	583,200	562,659	438,847	-144,353	-123,812
Representation allowances.....	7,300	7,679	6,933	-367	-746
Protection of foreign missions and officials.....	27,000	28,200	25,642	-1,358	-2,558
Embassy security, construction, and maintenance.....	938,125	785,351	785,351	-152,774	---
Worldwide security upgrades.....	688,499	1,614,000	1,614,000	+925,501	---
Total, Embassy security.....	1,626,624	2,399,351	2,399,351	+772,727	---
Emergencies in the diplomatic and consular service....	9,300	9,652	8,832	-468	-820
Repatriation Loans Program Account:					
Direct loans subsidy.....	737	1,700	1,374	+637	-326

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Administrative expenses.....	710	---	---	-710	---
Total, Repatriation loans program account.....	1,447	1,700	1,374	-73	-326
Payment to the American Institute in Taiwan.....	21,108	36,221	20,046	-1,062	-16,175
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	9,107,110	10,678,238	8,862,263	-244,847	-1,815,975
International Organizations					
Contributions to international organizations, current year assessment.....	1,449,700	1,573,454	671,625	-778,075	-901,829
Contributions for international peacekeeping activities, current year assessment.....	2,006,499	2,094,661	1,680,827	-325,672	-413,834
Total, International Organizations.....	3,456,199	3,668,115	2,352,452	-1,103,747	-1,315,663
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	43,499	45,618	41,249	-2,250	-4,369
Construction.....	27,675	31,400	27,675	---	-3,725
Total, Boundary and Water Commission.....	71,174	77,018	68,924	-2,250	-8,094

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014

(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
American sections, international commissions.....	11,923	12,499	11,335	-588	-1,164
International fisheries commissions.....	34,617	31,445	31,445	-3,172	---
Total, International commissions.....	117,714	120,962	111,704	-6,010	-9,258
Related Agency					
Broadcasting Board of Governors					
International broadcasting operations.....	740,100	722,580	691,578	-48,522	-31,002
Broadcasting capital improvements.....	7,030	8,500	7,000	-30	-1,500
Total, Broadcasting Board of Governors.....	747,130	731,080	698,578	-48,552	-32,502
Related Programs					
The Asia Foundation.....	17,000	17,000	13,000	-4,000	-4,000
United States Institute of Peace, Operating expenses..	30,589	35,687	10,705	-19,884	-24,982
Center for Middle Eastern-Western dialogue.....	840	90	90	-750	---
Eisenhower Exchange Fellowship program.....	500	400	400	-100	---
Israeli Arab scholarship program.....	375	13	13	-362	---
International Chancery Center.....	---	5,970	---	---	-5,970
East-West Center.....	16,700	10,800	---	-16,700	-10,800
National Endowment for Democracy.....	117,764	103,450	117,764	---	+14,314
Total, Related programs.....	183,768	173,410	141,972	-41,796	-31,438

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

Other Commissions					
Commission for the Preservation of America's Heritage Abroad					
Salaries and expenses.....	606	690	690	+84	---
Commission on International Religious Freedom					
Salaries and expenses.....	2,932	3,500	3,500	+568	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,443	2,579	2,579	+136	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	1,906	2,000	2,000	+94	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,312	3,500	3,500	+188	---
	=====	=====	=====	=====	=====
Total, title I, Department of State and Related Agency.....	13,623,120	15,384,074	12,179,238	-1,443,882	-3,204,836
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

TITLE II - ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
US Agency for International Development (USAID)					
Operating expenses, USAID.....	1,092,300	1,328,200	942,944	-149,356	-385,256
Capital Investment Fund.....	129,700	117,940	117,940	-11,760	---
Office of Inspector General, USAID.....	46,500	54,200	44,162	-2,338	-10,038
	=====	=====	=====	=====	=====
Total, title II, Administration of Foreign Assistance.....	1,268,500	1,500,340	1,105,046	-163,454	-395,294
	=====	=====	=====	=====	=====
TITLE III - BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health Programs:					
U.S. Agency for International Development.....	2,755,950	2,645,000	2,505,000	-250,950	-140,000
Department of State.....	5,720,499	5,670,000	5,670,000	-50,499	---
(Global fund contribution).....	(1,650,000)	(1,650,000)	(1,650,000)	---	---
	-----	-----	-----	-----	-----
Total, Global Health Programs.....	8,476,449	8,315,000	8,175,000	-301,449	-140,000

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Development assistance.....	2,519,950	2,837,812	2,000,000	-519,950	-837,812
Transfer from Economic Support Fund.....	(325,400)	---	---	(-325,400)	---
Transfer out.....	(-40,000)	(-40,000)	(-40,000)	---	---
Total, Development Assistance.....	2,519,950	2,837,812	2,000,000	-519,950	-837,812
International disaster assistance.....	825,000	2,045,000	772,602	-52,398	-1,272,398
Emergency Food Assistance Contingency Fund.....	---	75,000	---	---	-75,000
Transition initiatives.....	50,141	57,600	43,755	-6,386	-13,845
Complex Crises fund.....	10,000	40,000	---	-10,000	-40,000
Development Credit Authority:					
(By transfer).....	(40,000)	(40,000)	(40,000)	---	---
Administrative expenses.....	8,300	8,200	7,882	-418	-318
Economic Support Fund.....	3,001,745	4,076,054	1,367,717	-1,634,028	-2,708,337
Transfer to Development Assistance.....	(-325,400)	---	---	(+325,400)	---
Total, Development Assistance.....	3,001,745	4,076,054	1,367,717	-1,634,028	-2,708,337
Democracy Fund.....	114,770	---	111,500	-3,270	+111,500
Middle East and North Africa incentive fund.....	---	580,000	---	---	-580,000
Department of State					
Migration and refugee assistance.....	1,639,100	1,760,960	1,264,400	-374,700	-496,560

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
United States Emergency Refugee and Migration Assistance Fund.....	27,200	250,000	25,832	-1,368	-224,168
Total, Department of State.....	1,666,300	2,010,960	1,290,232	-376,068	-720,728
Independent Agencies					
Peace Corps.....	375,000	378,800	356,135	-18,865	-22,665
Millenium Challenge Corporation.....	898,200	898,200	701,900	-196,300	-196,300
Inter-American Foundation.....	22,500	18,100	13,700	-8,800	-4,400
African Development Foundation.....	30,000	24,000	9,777	-20,223	-14,223
Total, Independent Agencies.....	1,325,700	1,319,100	1,081,512	-244,188	-237,588
Department of the Treasury					
International Affairs Technical Assistance.....	25,448	23,500	23,500	-1,948	---
Debt restructuring.....	12,000	---	---	-12,000	---
Total, Department of the Treasury.....	37,448	23,500	23,500	-13,948	---
Total, title III, Bilateral economic assistance. Appropriations.....	18,035,803 (18,035,803)	21,388,226 (21,388,226)	14,873,700 (14,873,700)	-3,162,103 (-3,162,103)	-6,514,526 (-6,514,526)
(By transfer).....	(365,400)	(40,000)	(40,000)	(-325,400)	---

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014

(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

TITLE IV - INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
International narcotics control and law enforcement...	1,061,100	1,129,727	919,153	-141,947	-210,574
Nonproliferation, anti-terrorism, demining and related programs.....	590,113	616,125	501,533	-88,580	-114,592
Peacekeeping operations.....	302,818	347,000	285,715	-17,103	-61,285
Funds Appropriated to the President					
International Military Education and Training.....	105,788	105,573	105,573	-215	---
Foreign Military Financing Program:					
Grants:					
Israel.....	3,100,000	3,100,000	3,100,000	---	---
Egypt.....	1,300,000	1,300,000	1,300,000	---	---
Other.....	810,000	1,045,959	696,059	-113,941	-349,900
Limitation on Administrative Expenses.....	(62,800)	(62,800)	(60,000)	(-2,800)	(-2,800)
Total, Foreign Military Financing Program.	5,210,000	5,445,959	5,096,059	-113,941	-349,900
Global security contingency fund.....	---	25,000	---	---	-25,000
	=====	=====	=====	=====	=====
Total, title IV, Security assistance.....	7,269,819	7,669,384	6,908,033	-361,786	-761,351
	=====	=====	=====	=====	=====

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request

TITLE V - MULTILATERAL ASSISTANCE					
Funds Appropriated to the President					
International Organizations and Programs.....	348,705	320,645	---	-348,705	-320,645
International Financial Institutions					
World Bank Group					
Clean Technology Fund.....	184,630	215,700	---	-184,630	-215,700
Strategic Climate Fund.....	49,900	68,000	---	-49,900	-68,000
The International Bank for Reconstruction and Development (IBRD):					
Contribution to the IBRD paid in capital.....	186,957	186,957	---	-186,957	-186,957
(Limitation on callable capital).....	(2,928,991)	(2,928,991)	---	(-2,928,991)	(-2,928,991)
Global Environment Facility.....	129,400	143,750	---	-129,400	-143,750
Middle East and North Africa Transition Fund.....	---	5,000	---	---	-5,000
Subtotal, IBRD.....	316,357	335,707	---	-316,357	-335,707
Contribution to the International Development Association.....	1,358,500	1,358,500	942,305	-416,195	-416,195
Multilateral debt relief initiative.....	---	145,300	---	---	-145,300
Total, World Bank Group.....	1,909,387	2,123,207	942,305	-967,082	-1,180,902

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014

(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Contribution to the Enterprise for the Americas					
Multilateral Investment Fund.....	15,000	6,298	---	-15,000	-6,298
Contribution to the Inter-American Development					
Bank paid in capital.....	111,153	102,020	---	-111,153	-102,020
(Limitation on callable capital).....	(4,098,795)	(4,098,795)	---	(-4,098,795)	(-4,098,795)
Total, Inter-American Development Bank.....	111,153	102,020	---	-111,153	-102,020
Contribution to the Asian Development Fund.....	100,000	115,250	74,544	-25,456	-40,706
Asian development bank paid in capital.....	106,586	106,586	---	-106,586	-106,586
(Limitation on callable capital).....	(2,558,049)	(2,558,049)	---	(-2,558,049)	(-2,558,049)
Contribution to the African Development Bank:					
Paid in capital.....	32,418	32,418	---	-32,418	-32,418
(Limitation on callable capital).....	(507,861)	(507,861)	---	(-507,861)	(-507,861)
Contribution to the African Development Fund.....	172,500	195,000	134,585	-37,915	-60,415
Multilateral debt relief initiative.....	---	30,000	---	---	-30,000
Total, African Development Bank.....	204,918	257,418	134,585	-70,333	-122,833
Contribution to the International Fund for					
Agricultural Development.....	30,000	30,000	---	-30,000	-30,000

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Global agriculture and food security program.....	135,000	135,000	---	-135,000	-135,000
Total, International Financial Institutions...	2,612,044	2,875,779	1,151,434	-1,460,610	-1,724,345
=====					
Total, title V, Multilateral assistance.....	2,960,749	3,196,424	1,151,434	-1,809,315	-2,044,990
(Limitation on callable capital).....	(10,093,696)	(10,093,696)	---	(-10,093,696)	(-10,093,696)
=====					

TITLE VI - EXPORT AND INVESTMENT ASSISTANCE

Export-Import Bank of the United States

Subsidy appropriation.....	58,000	---	---	-58,000	---
Administrative expenses.....	89,900	114,900	89,900	---	-25,000
Administrative expenses- Headquarters renovation.....	---	10,500	10,500	+10,500	---
Inspector General.....	4,000	5,100	5,100	+1,100	---
Offsetting collections.....	-506,000	-1,090,000	-1,090,000	-584,000	---
Total, Export-Import Bank of the United States..	-354,100	-959,500	-984,500	-630,400	-25,000

Overseas Private Investment Corporation

Noncredit account:					
Administrative expenses.....	54,990	71,800	53,348	-1,642	-18,452

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014
(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Insurance fees and other offsetting collections...	-283,900	-323,000	-323,000	-39,100	---
Subtotal.....	-228,910	-251,200	-269,652	-40,742	-18,452
Program account.....	25,000	31,000	23,742	-1,258	-7,258
Total, Overseas Private Investment Corporation....	-203,910	-220,200	-245,910	-42,000	-25,710
Funds Appropriated to the President					
Trade and Development Agency.....	50,000	62,662	47,485	-2,515	-15,177
Total, title VI, Export and investment assistance	-508,010	-1,117,038	-1,182,925	-674,915	-65,887

TITLE VII - GENERAL PROVISIONS

Export Import Bank - Balances (Rescission) (Sec. 7077).....	-400,000	---	-245,000	+155,000	-245,000
Export Import Bank - Unexpended (Rescission) (Sec. 7077).....	---	---	-50,000	-50,000	-50,000
ESF - debt restructuring sec. 7043(j)(2)(by transfer).	---	---	---	---	---
Special immigrant visa proposal sec. 7024(p) and (q)...	---	5,000	---	---	-5,000
Reappropriation of funds in Title 3 - 6 sec. 7013.....	---	2,000	---	---	-2,000
Sec 7050 Visa Fraud Prevention & Detection Fees.....	---	---	---	---	---

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014

(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Economic Support Fund Unexpended Balances (Rescission) (Sec. 7077).....	---	---	-477,626	-477,626	-477,626
	=====	=====	=====	=====	=====
Total, title VII, General Provisions.....	-400,000	7,000	-772,626	-372,626	-779,626
	=====	=====	=====	=====	=====
TITLE VIII - OVERSEAS CONTINGENCY OPERATIONS / GLOBAL WAR ON TERRORISM (OCO/GWOT)					
Diplomatic and consular programs (OCO/GWOT).....	3,210,650	1,199,491	2,171,512	-1,039,138	+972,021
(Worldwide security protection) (OCO/GWOT).....	(918,435)	(390,961)	(390,961)	(-527,474)	---
(Transfer to other agencies).....	(-230,000)	(-100,000)	(-100,000)	(+130,000)	---
Rescission (OCO/GWOT).....	-1,109,700	---	---	+1,109,700	---
Conflict stabilization operations (OCO/GWOT).....	8,500	---	---	-8,500	---
Office of Inspector General (OCO/GWOT).....	59,151	49,650	59,650	+499	+10,000
Education and cultural exchange programs (OCO/GWOT)...	15,600	---	12,500	-3,100	+12,500
Embassy security, construction, and maintenance (OCO/GWOT).....	1,272,200	250,000	250,000	-1,022,200	---
Contributions to int'l organizations (OCO/GWOT).....	101,300	---	74,400	-26,900	+74,400
Broadcasters board of governors (OCO/GWOT).....	4,400	---	32,502	+28,102	+32,502
United States Institute of Peace (USIP) (OCO/GWOT)....	8,411	---	---	-8,411	---
Operating expenses of USAID (OCO/GWOT).....	255,000	71,000	240,702	-14,298	+169,702
Operating expenses of USAID OIG (OCO/GWOT).....	4,500	---	10,038	+5,538	+10,038
International Disaster Assistance (OCO/GWOT).....	774,661	---	156,398	-618,263	+156,398
Transition Initiatives (OCO/GWOT).....	6,554	---	13,845	+7,291	+13,845
Complex Crises fund (OCO/GWOT).....	30,000	---	---	-30,000	---

COMPARATIVE STATEMENT OF BUDGET AUTHORITY FOR 2013 AND REQUEST AND RECOMMENDED AMOUNTS FOR 2014

(Amounts in thousands)

*Enacted level does not include the 251A sequester or Sec. 3004 OMB ATB

	FY 2013 Enacted	FY 2014 Request	Bill	Bill vs. Enacted	Bill vs. Request
Economic Support Fund (OCO/GWOT).....	3,119,896	1,382,200	1,541,374	-1,578,522	+159,174
Migration and Refugee assistance (MRA) (OCO/GWOT)....	1,152,850	---	720,728	-432,122	+720,728
International Affairs Technical Assistance (OCO/GWOT).	1,552	---	---	-1,552	---
International narcotics control and law enforcement (OCO/GWOT).....	983,605	344,000	554,574	-429,031	+210,574
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR) (OCO/GWOT).....	120,657	---	114,592	-6,065	+114,592
Peacekeeping Operations (PKO) (OCO/GWOT).....	81,000	---	136,185	+55,185	+136,185
Foreign Military Financing program (OCO/GWOT).....	1,102,000	511,000	811,000	-291,000	+300,000
Pakistan Counterinsurgency Capability Fund (Sec. 8003) (Rescission) (OCO/GWOT).....	---	---	-380,000	-380,000	-380,000
	=====	=====	=====	=====	=====
Total, Title VIII - OCO/GWOT	11,202,787	3,807,341	6,520,000	-4,682,787	+2,712,659
	=====	=====	=====	=====	=====
Grand total.....	53,452,768	51,835,751	40,781,900	-12,670,868	-11,053,851
Appropriations.....	(42,649,981)	(48,028,410)	(35,034,526)	(-7,615,455)	(-12,993,884)
Overseas contingency operations / Global War on Terrorism.....	(11,202,787)	(3,807,341)	(6,520,000)	(-4,682,787)	(+2,712,659)
Rescissions.....	(-400,000)	---	(-772,626)	(-372,626)	(-772,626)
(By transfer).....	(365,400)	(40,000)	(40,000)	(-325,400)	---
(Transfer out).....	(-40,000)	(-40,000)	(-40,000)	---	---
(Limitation on callable capital).....	(10,093,696)	(10,093,696)	---	(-10,093,696)	(-10,093,696)
	=====	=====	=====	=====	=====

MINORITY VIEWS OF REPRESENTATIVE NITA M. LOWEY

The Department of State, foreign operations appropriations bill has improved the lives of the most vulnerable and provided life-saving treatment and assistance to millions while promoting stability, peace, and economic prosperity throughout the world. Throughout its history, this bill has been considered on a bipartisan basis, and I want to thank Chairwoman Granger for continuing the tradition of working to find common ground on essential national security issues. While the allocation is below where I would like it to be, the Chair made every effort to include the concerns of the minority and I greatly appreciate her courtesy throughout the committee process.

While I appreciate the Chairwoman's efforts on this bill, the overall allocation provided to the Appropriations Committee was unworkable from the start. It forced impossible choices and is, predictably, creating winners and losers among our twelve subcommittees. I am dismayed by the House Majority's refusal to go to conference to develop a bipartisan agreement on the budget resolution that addresses sequestration and provide realistic 302(b) allocations instead of placing this Committee in the position of drastically underfunding essential programs. The investments made under the jurisdiction of this subcommittee are the best means to ensure that our nation does not have to pursue unilateral solutions later, which are ultimately far more expensive in blood and treasure. The Ryan Budget imposes unrealistic ceilings that fail to recognize that in order to achieve our national security interests we must respond to global challenges in education, health, and the environment, invest in public diplomacy, and work multilaterally to combat terrorism, boost economic growth, and maintain stability.

The Committee recommendation for FY 2014 for the Department of State, foreign operations appropriations bill is \$34.103 billion in base funding and \$6.52 billion in Overseas Contingency Operations (OCO), for a total of \$40.623 billion. This is \$11.054 billion (21.4%) below the President's combined base and OCO request of \$51.677 billion and \$12.673 billion (24%) below the FY 2013 pre-sequester enacted level for Department of State, foreign operations programs. This level is inadequate to meet the needs of many programs and activities requested by the Administration. In comparison, the FY 2014 allocation for the Senate Department of State, foreign operations appropriations bill is \$44.079 billion in core and \$6.515 billion in OCO for a total of \$50.594 billion, or \$9.971 billion (19.7%) higher than the House allocation.

The Chairwoman did her best to craft a bill in response to many divergent demands while also remaining within the constrained 302(b) allocation. I am pleased that the bill provides assistance at the President's request level to Israel, an important ally in a volatile region of the world. Our strategic alliance with Israel is indis-

pensable, particularly in the midst of great turmoil in the Middle East, and the funding we provide to Israel helps protect our own national security interests as well as the security of the only bulwark of democracy in the region. The bill also continues to meet our commitments to other important Middle East partners by providing funding above the President's request for Jordan. Funding is also provided to Egypt, but the prohibitions on economic and security assistance are continued if the Government of Egypt does not adhere to the peace treaty with Israel and meet other important conditions. I also support the continuation of conditions on aid to the Palestinian Authority along with long-standing safeguards to ensure funding provided to the Palestinian Authority is spent properly. These conditions, as well as language maintaining restrictions on Iran, assist Congress in maintaining oversight of assistance that addresses critical security imperatives in a rapidly-changing environment.

The bill provides robust funding for our global health efforts and funds PEPFAR at the level of the President's request. It also includes \$1.65 billion for the Global Fund. Additionally, I am pleased the Chairwoman included report language providing \$100 million for nutrition and maintaining current funding levels for child survival and maternal health as well as supporting the FY 2012 levels for malaria, tuberculosis and programs for vulnerable children.

Importantly, the bill provides \$800 million for basic education programs. These programs foster healthy, democratic societies that are the linchpin to all other national goals and initiatives. Additionally, I support a United States contribution to the Global Partnership for Education which will help leverage these dollars and ensure that the taxpayer is getting the greatest impact possible for their tax dollars. I also appreciate the Chair maintaining funding for clean water and basic sanitation as this assistance is fundamental to the health and economic wellbeing of families throughout the world. Additionally, I am pleased that the Chairwoman has included significant funding for the Peace Corps. The volunteers from the Peace Corps impact countless lives in the developing world each year while furthering our public diplomacy efforts.

While I have noted that the Chairwoman accommodated numerous Democratic priorities, I remain extremely disappointed that the Republican leadership of the House continues to target family planning programs for cuts and divisive policy riders. Evidence shows time and again that family planning programs lead to fewer unwanted pregnancies, fewer abortions, and fewer maternal and infant deaths. These are goals that all in Congress share. It is incomprehensible that the Republican Majority continues to insist on including provisions that are proven to result in more abortions because they prevent women around the world from gaining access to essential information and health care services.

Therefore, I do not support the inclusion of the Mexico City Policy, or the prohibition on funding for United Nations Population Fund (UNFPA), or the capping of bilateral family planning and reproductive health programs at \$461 million. During the committee process, I offered an amendment which would have removed the Global Gag Rule and the prohibition on funding of UNFPA, replacing it with language on UNFPA that was carried forward in the FY

2013 Continuing Resolution Appropriations Act. The amendment would not have changed any of the current provisions in law that restricts the use of family planning funds. I am very disappointed that this amendment failed by a vote of 24 to 26.

Two additional amendments were offered to restore funding for UNFPA. Representative Rosa DeLauro offered an amendment which failed by a vote of 24 to 26. It would have provided the President's request of \$37 million for UNFPA but restricted funding solely for the prevention and treatment of obstetric fistulas, changing traditional practices around female genital mutilation, providing contraception to prevent unwanted pregnancy and sexually-transmitted diseases, eliminating practices of sex selection, and providing safe delivery kits to ensure safe childbirth. Representative Barbara Lee offered another amendment which failed by a vote of 23 to 26. It would have provided the President's request to UNFPA to provide reproductive health and basic family planning services to the poorest countries in the world where the United States provides no bilateral funding. The Committee's rejection of these amendments is a tragedy for the millions of women who will go without such lifesaving programs.

Additionally, the House bill proposes a cut of 61% from our engagement with multilateral organizations including the United Nations, the World Bank, and others. Partnerships with multilateral organizations are vital to the diplomatic and security imperatives of the United States and our efforts are strengthened by our investments in organizations such as the UN Children's Fund (UNICEF), UN Development Program (UNDP), UN WOMEN, and the multilateral development banks. These organizations also leverage United States investment to achieve a greater impact than we could achieve on our own. For example, every dollar we provide to the Asian and African Development Banks leverages \$20 from other donors. Reducing our participation will not only reduce United States influence in these important institutions but the void left behind is sure to be filled by other countries whose objectives may not align with the United States. The elimination of funding to the International Organizations and Programs account and important institutions such as Asian Development Bank, African Development Bank, Global Environment Facility, Inter-American Development Bank, Global Agricultural and Food Security Program, and the International Fund for Agricultural Development is shortsighted and should be corrected as the bill moves forward.

I am disappointed that the Committee rejected, on a party line vote of 22 to 28, an amendment by Representative Adam Schiff that would have restored funding to vital programs such as UNICEF, UN Victims of Torture, Office of the High Commissioner for Human Rights and numerous other critical UN and international organizations. I am particularly disturbed that the bill cut funding for UNICEF, an organization that provides crucial prenatal care, child health and nutrition programs. UNICEF has saved countless lives around the world and I believe its lack of funding displays a clear distinction between the Democratic and Republican parties in the stewardship of scarce foreign assistance dollars. The Committee also rejected an amendment to restore the cuts to multilateral development banks offered by Representative

Debbie Wasserman Schultz by a vote of 21 to 28. These institutions are critical to building trade capacity and advancing growth in emerging economies which open new business opportunities and promote job creation in the United States.

The bill also cuts the development assistance account to \$2 billion, which is \$838 million below the FY 2013 enacted level. These funds build stronger and more stable communities around the world by building a government's capacity to care for its citizens for generations to come. Our goal must be to eventually phase-out assistance to countries, and our development assistance programs are necessary to achieve this outcome. However, the cuts in the House bill will slow our progress and have an adverse impact on programs to build food security, support women's empowerment and governance, and promote environmental sustainability.

The bill also eliminates funding to accounts and programs that address global climate change such as the Intergovernmental Panel on Climate Change, the Strategic Climate Fund and the Clean Technology Fund. By not providing funding for these programs, the bill threatens to rollback advances in developing countries that are likely to be the hardest hit by extreme changes in weather patterns and rising sea levels. Climate change is not just about the environment. The funding helps to reduce poverty and promote economic growth in these countries. Evidence shows that failure to provide these funds increases the risk of conflict and generates conditions that could lead to failed states and make populations more vulnerable to radicalization.

I am also deeply concerned about the funding levels provided in the bill for the operating expenses of the Department of State and the United States Agency for International Development (USAID). While I support the funding for embassy security and personnel protection, the cuts to operations accounts at the State Department and USAID leave inadequate funding which jeopardizes the training and support needed by our diplomatic and development professionals to meet 21st century requirements and to minimize reliance on the military or contractors to carry out essential diplomatic and development missions. The bill does not include the requested funds for new hires, nor does it provide the authority requested by the Administration to continue pay comparability, in effect requiring a significant reduction in pay, beyond a pay freeze, to the Foreign Service and diplomatic workforce. The funding cuts in this bill will take USAID and State Department backwards, making it difficult to retain or hire the caliber of individuals necessary to accomplish our national security objectives and goals.

Further, I am concerned that this bill does not include authorization for a Working Capital Fund at USAID. Such a fund is critical to USAID's ability to provide necessary accountability and oversight. For almost two decades, USAID program resources have outpaced staffing by more than two to one, leading to an overreliance on external contractors and grantees for the technical management of programs. With a working capital fund, USAID would have a consistent funding stream dedicated to management and oversight that is commensurate with its program levels.

It is also disappointing that the FY 2014 appropriations process did not accommodate the Administration's request for substantial

food aid reform. The United States is a generous nation and since the 1950s has fed billions of people around the world through the Food for Peace program. However, nearly sixty years after its creation, the world has changed and our programs need to respond. The United States does not have the surpluses it did decades ago and is now forced to purchase food on the commercial markets, diminishing our purchasing power. According to independent analyses, the number of direct recipients of our food aid has dropped from 74 million in 2006 to an average of 30 million more recently. The highest objective of our food aid programs should be to serve the maximum number of people in need in the most cost effective way possible. I believe this could best be achieved by funding these programs through the Department of State, foreign operations appropriations bill and I hope we can continue to pursue these reforms in the future.

Foreign assistance is rooted in the fundamental generosity of the American people. While foreign assistance funding is an easy target in a time of fiscal belt tightening, working to reduce the enormous suffering across the globe should be a bipartisan goal—one that is based on the overriding national security needs of the United States. This is neither a Democratic cause nor a Republican cause; it is an American cause. The allocation provided fails to meet the growing demands placed on the State Department and the other international affairs agencies, ultimately endangering our strategic goals.

I look forward to continuing to work cooperatively with Chairwoman Granger and the full committee membership to improve the bill as we continue through the appropriations process.

NITA M. LOWEY.

