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SENATE

{ REPORT  
115-152

### DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS APPROPRIATIONS BILL, 2018

SEPTEMBER 7, 2017.—Ordered to be printed

Mr. GRAHAM, from the Committee on Appropriations, submitted  
the following

### REPORT

[To accompany S. 1780]

The Committee on Appropriations reports the bill (S. 1780) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2018, and for other purposes, reports favorably thereon and recommends that the bill do pass.

#### *Amounts in new budget authority*

Total of bill as reported to the Senate .....	\$51,353,900,000
Amount of 2017 appropriations .....	57,523,900,000
Amount of 2018 budget estimate .....	40,680,726,000
Bill as recommended to Senate compared to—	
2017 appropriations .....	– 6,176,000,000
2018 budget estimate .....	10,673,174,000

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## SUMMARY OF APPROPRIATIONS

The Committee recommends total appropriations of \$51,353,900,000 for the Department of State, foreign operations, and related programs for fiscal year 2018. Of this amount, \$51,195,000,000, including \$20,785,000,000 for Overseas Contingency Operations [OCO], is for non-emergency discretionary programs, and \$158,900,000 is for mandatory programs.

The Committee recommendation includes funds designated as OCO under certain account headings in titles I through IV, rather than in a separate title as in prior fiscal years. Unless otherwise noted, comparisons between funding levels in the act and this report to prior fiscal years, and to the President's budget request, include the total of base and OCO funds. The Committee notes that the total for OCO is equal to the fiscal year 2017 enacted level, including \$4,300,000,000 in the Security Assistance Appropriations Act, 2017 (division B of Public Law 114–254) and \$990,000,000 for famine relief included in the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017 (division J of Public Law 115–31).

Section 7086 of the act provides that funds designated as OCO in the act are made available without regard to geographic limitation.

The Committee's recommendations for fiscal year 2018, by title, compared to the President's budget request, are allocated according to the following table:

### APPROPRIATIONS BY TITLE

[Budget authority in thousands of dollars]

Title	Fiscal year 2018 request	Committee recommendation
Title I—Department of State and Related Agency .....	13,211,285	15,692,524
Title II—United States Agency for International Development .....	1,411,832	1,602,556
Title III—Bilateral Economic Assistance .....	18,010,727	24,198,527
Title IV—International Security Assistance .....	7,092,679	8,292,907
Title V—Multilateral Assistance .....	1,480,498	1,877,686
Title VI—Export and Investment Assistance .....	— 361,295	— 310,300
Title VII—General Provisions .....	— 165,000	.....
Total .....	40,680,726	51,353,900

## INTRODUCTION

### THE FISCAL YEAR 2018 BUDGET REQUEST

The President is required by the Budget and Accounting Act, 1921 (section 201 of Public Law 67–13) to submit a budget to the Congress that includes “[e]stimates of the expenditures and appropriations necessary in his judgement for the support of the Government for the ensuing fiscal year.”

On May 23, 2017, President Donald Trump submitted to the Congress the fiscal year 2018 budget of the United States [U.S.] Government entitled “A New Foundation for American Greatness”, and asserted in “The Budget Message of the President” that “[i]n these dangerous times, our increased attention to public safety and national security sends a clear message to the world—a message of American strength and resolve.”

This message is not reflected in the International Affairs budget request of \$40,521,826,000, a 30 percent cut below the fiscal year 2017 enacted level.

The lessons-learned since September 11, 2001, include the reality that defense alone does not provide for American strength and resolve abroad. Battlefield technology and firepower cannot replace diplomacy and development. The administration’s apparent doctrine of retreat, which also includes distancing the United States from collective and multilateral dispute resolution frameworks, serves only to weaken America’s standing in the world.

Richard Haass, former Director of Policy and Planning at the Department of State, warns in “A World in Disarray: American Foreign Policy and the Crisis of the Old Order” that an abrupt change in U.S. engagement in the world “is a prescription for greater instability at the regional level, less concerted action at the global level, and heightened chance for great-power competition”. This dynamic is already unfolding.

\* \* \*

The Office of Management and Budget [OMB] arbitrarily set the topline funding level for the International Affairs budget without input from the Department of State, the U.S. Agency for International Development [USAID], the National Security Council, or any other national security agency. This forced the Department of State and USAID to randomly establish country and program-level allocations that lacked any justification.

When the budget was publicly released, the absence of a communications strategy caused confusion and concern in foreign capitals regarding the proposed, unjustified cuts—and allowed America’s competitors, notably the People’s Republic of China [PRC] and Russia, to hijack our national security narrative.

At the macro level, the budget proposes to eliminate more than 2,500 diplomatic and development positions. Compared to the prior fiscal year, diplomatic security is cut by 36 percent; international HIV/AIDS programs are reduced by 17 percent; International Disaster Assistance and food aid is cut by 77 percent; and Migration and Refugee Assistance is reduced by 18 percent.

At the micro level, key allies and countries of strategic importance were demoted or abandoned. For example, assistance for Georgia, a repeated target of Russian aggression, is cut by 75 percent, and aid for Sri Lanka, strategically positioned along key shipping lanes and emerging from decades of conflict, is cut by 91 percent.

On June 13, 2017, 16 retired four-star generals and admirals submitted testimony to the Committee asserting: “The severe cuts to the State Department and USAID that the administration has

proposed will make America less safe, and Congress should reject them.”

\* \* \*

The Center for Strategic and International Studies Task Force Report entitled “Reforming and Reorganizing U.S. Foreign Assistance: Increased Efficiency and Effectiveness” (July 2017) provides a more thoughtful and realistic approach to improving America’s foreign policy architecture and programs than the reckless cuts proposed in the International Affairs budget request. The report succinctly underscores the importance of foreign assistance:

In the last 70 years alone, U.S. foreign assistance has helped to rebuild Europe and launch the economic successes of the East Asia tigers. It sparked the Green Revolution that brought modern agriculture to Asia, has developed new trading partners, fostered democracy, good governance, and free markets, reduced poverty, saved lives after the 2004 tsunami, helped countries respond to the Ebola pandemic, reduced malaria deaths by half, and slowed the spread of HIV/AIDS.

Diplomacy and development remain cost effective national security tools. In fiscal year 2016, International Affairs funding totaled 1 percent of the Federal budget, compared to 18.9 percent for Defense spending. In fiscal year 2017, the budget totaled 0.3 percent of Gross Domestic Product, compared to 3.3 percent for Defense. In terms of manpower, the Department of Defense workforce is 26 times larger than that of the Department of State and USAID combined.

Despite the critical role of diplomacy and development in our national security framework, the Department of State, foreign operations, and related programs act remains an assemblage of annual bills and emergency supplemental or OCO funding. As the Committee noted in the Introduction to Senate Report 114–79 accompanying the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016 (S. 1725, as reported to the Senate on July 9, 2015):

[f]rom fiscal years 2002 to 2010, the appropriations process for Department of State operations and foreign assistance under the jurisdiction of the subcommittee included a patchwork of 9 annual bills and 14 emergency supplemental appropriations acts. . . . In fiscal year 2012, OCO funding replaced most emergency supplemental spending, and the act has included OCO appropriations in every fiscal year since.

\* \* \*

To help rebalance the U.S. national security framework and require clarity from the administration on its foreign policy and grand strategy, section 7069(a) of the act requires the Secretary of State, in consultation with the USAID Administrator and the heads of other relevant Federal departments and agencies, to submit to the appropriate congressional committees a comprehensive

National Diplomacy and Development Strategy [NDDS]. The requirements for the NDDS are similar to those in the National Diplomacy and Development Strategy Act of 2017 (S. 1228, as introduced in the Senate on May 24, 2017), and are further explained under title VII of this report.

Section 7069(b) of the act requires the Secretary of State to submit to the appropriate congressional committees an update to the Quadrennial Diplomacy and Development Review, 2015 not later than January 31, 2019.

\* \* \*

Article I, Section 9 of the U.S. Constitution states that “No Money shall be drawn from the Treasury, but in Consequence of Appropriations made by Law.” As President Franklin D. Roosevelt noted during a press conference on July 23, 1937 regarding Federal spending “[i]t is the duty of the President to propose and it is the privilege of the Congress to dispose.”

Therefore, the Committee recommends discretionary appropriations of \$51,195,000,000, which is \$10,673,174,000 above the President’s fiscal year 2018 budget request, for the Department of State, foreign operations, and related programs, details of which are included in the act and this report.

## GENERAL MATTERS

### ABBREVIATIONS AND DEFINITIONS

*Abbreviations.*—For purposes of this report, the following accounts are abbreviated as follows:

*Title I:* Diplomatic and Consular Programs [D&CP]; Worldwide Security Protection [WSP]; Educational and Cultural Exchange Programs [ECE]; Embassy Security, Construction, and Maintenance [ESCM]; Emergencies in the Diplomatic and Consular Service [EDCS]; International Boundary and Water Commission, United States and Mexico [IBWC]; International Broadcasting Operations [IBO]; United States Institute of Peace [USIP]; East-West Center [EWC]; and National Endowment for Democracy [NED].

*Title II:* Operating Expenses [OE].

*Title III:* Global Health Programs [GHP]; Development Assistance [DA]; International Disaster Assistance [IDA]; Transition Initiatives [TI]; Complex Crises Fund [CCF]; Development Credit Authority [DCA]; Economic Support Fund [ESF]; Economic Support and Development Fund [ESDF]; Democracy Fund [DF]; Assistance for Europe, Eurasia and Central Asia [AEECA]; Migration and Refugee Assistance [MRA]; Inter-American Foundation [IAF]; and U.S. African Development Foundation [USADF].

*Title IV:* International Narcotics Control and Law Enforcement [INCLE]; Nonproliferation, Anti-terrorism, Demining and Related Programs [NADR]; Peacekeeping Operations [PKO]; International Military Education and Training [IMET]; and Foreign Military Financing Program [FMF].



*Title V:* International Organizations and Programs [IO&P]; and African Development Bank [AfDB].

*Title VI:* Export-Import Bank of the United States [EXIM]; Overseas Private Investment Corporation [OPIC]; and Trade and Development Agency [TDA].

*Appropriate Congressional Committees.*—Pursuant to section 7034(r)(1) of the act and unless expressly provided to the contrary, the term “appropriate congressional committees” as used in the act and this report means the Committees on Appropriations and Foreign Relations of the Senate and the Committees on Appropriations and Foreign Affairs of the House of Representatives.

*Extremist Organizations.*—For purposes of the act and this report, the term “extremist organization” means the Islamic State of Iraq and Syria [ISIS]; organizations affiliated with ISIS; a foreign organization that is determined to be engaged in terrorist activity, as defined in section 212(a)(3)(B) of the Immigration and Nationality Act (8 U.S.C. 1182); and other entities designated as foreign terrorist organizations [FTOs] pursuant to section 219 of such act. The term “extremist” means an individual who knowingly facilitates or participates in an act of extremism. The term “extremism” means the advocacy or use of violence by such organizations or individuals to achieve political or religious goals.

*Program, Project, and Activity.*—For purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99–177), as amended, with respect to appropriations contained in the act the term “program, project, and activity” shall mean any item for which a dollar amount is specified in the act or this report. In addition, the definition of “program, project, and activity” in section 7023 of the act shall apply to the accounts listed in that section. In carrying out any Presidential sequestration, Federal departments and agencies funded by the act shall conform to the definition of “program, project, and activity” described above.

*Regular Notification Procedures.*—Funds in the act that are made available “subject to the regular notification procedures of the Committees on Appropriations” require a separate notification to the Committee 15 days prior to the proposed obligation of funds or other action that is the subject of the notification requirement, regardless of what may be contained in a department or agency’s congressional budget justification [CBJ] or in the operating and spend plans required by section 7076 of the act. Thus, such CBJs and operating and spend plans do not suffice as justification for purposes of satisfying such notification requirement.

#### CONGRESSIONAL BUDGET REQUEST AND JUSTIFICATION

Fiscal year budgets proposed by the President during political transitions often lack the detail and substance required by the Committee for comprehensive review and consideration of proposed allocations. Therefore, OMB shall ensure that sufficient documentation and justification is provided to the Committee by each relevant Federal department and agency in subsequent fiscal year CBJs, including a description of the processes by which the budget was formulated. The Committee remains concerned with the lack of input from any national security agency in the establishment of

the fiscal year 2018 topline funding levels for programs and activities funded by the act.

OMB shall also ensure that CBJ materials for fiscal year 2019 include sufficient justification and funding, and specific plans, for winding down any assistance programs proposed to be significantly reduced or terminated.

Each Federal department and agency funded by the act shall include in subsequent CBJs detailed information on all available resources, including estimated prior year unobligated balances and recoveries, reimbursable agreements, funds transferred pursuant to sections 632(a) and (b) of the Foreign Assistance Act of 1961 [FAA], and significant uses of the Economy Act. Such departments and agencies that use a Working Capital Fund [WCF] shall include in CBJs the total budgetary resources for each office that receives funds from a WCF, and include a table on WCF resources that will serve as a baseline for reprogramming and transfer purposes.

Subsequent CBJs shall also include estimated savings from any proposed office or mission closing or reorganization, elimination of special envoys and other senior level special representatives, and actual prior year representation expenses for each department and agency that is authorized such expenses.

#### COUNTRIES AND ISSUES OF CONCERN

To align more clearly with the Joint Explanatory Statement accompanying division J of Public Law 115–31, countries and issues of concern are included under the relevant general provisions in title VII of this report.

#### NOTWITHSTANDING AUTHORITY

Notwithstanding authority included in any provision of the act shall not be interpreted to exclude the requirements of such provision.

The Secretary of State and USAID Administrator, as appropriate, shall inform the Committee of the use of notwithstanding authority in the submission of country notifications required by section 7015(f) or any other provision of the act.

#### OVERSIGHT, MONITORING, AND EVALUATION

*Foreign Assistance Data Review Findings Report.*—The Secretary of State shall update the report required under this heading in Senate Report 114–290 accompanying the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017 (S. 3117, as reported to the Senate on June 29, 2016), and submit such report to the Committee in the manner described.

*Public Posting of Office of Inspector General Recommendations.*—The Committee supports efforts by the Department of State Office of Inspector General [OIG] to improve public access to information and streamline congressional oversight by posting unclassified OIG recommendations online and regularly updating the status of such recommendations. The USAID OIG shall undertake a similar effort, and report to the Committee on steps taken to do so not later than 45 days after enactment of the act.

*Report on Monitoring and Evaluation of Programs.*—The Committee underscores the importance of monitoring and evaluating the effectiveness of foreign assistance programs. Independent evaluations, including impact evaluations when appropriate, of such programs are an important method for improving performance and ensuring that taxpayer resources are spent efficiently and effectively. However, the Committee is concerned that the quality of foreign assistance program evaluations varies widely, and the findings and recommendations of evaluations do not always inform program design, policy decisions, and budget allocations. Moreover, monitoring and evaluation processes often do not incorporate sufficient local data, feedback, and participation of beneficiaries, and comparable standards are not consistently applied across the full range of foreign assistance programs.

Not later than 90 days after enactment of the act, and following consultation with the Committee, the Secretary of State and USAID Administrator shall jointly initiate a review of the quality of program evaluations, including: (1) the extent to which the sustainability of programs will be periodically evaluated after assistance for such program has ended; (2) the resources required to conduct such evaluations; and (3) the utilization of such evaluations in subsequent program design. Not later than 45 days after such review has been concluded, the findings shall be published on the Department of State and USAID Web sites.

*Rule Making.*—The Committee again notes the Department of State has, at times, loosely interpreted the Administrative Procedures Act of 1946 (5 U.S.C. 551 et seq.) when using an exception to the publishing of a proposed rulemaking related to a function of foreign affairs. The Committee notes that the exception should only be used if public rulemaking provisions “would clearly provoke definitely undesirable international consequences”.

#### REDUCING COSTS AND INCREASING EFFICIENCIES

Consistent with prior fiscal years, the Committee supports Federal department and agency efforts to reduce costs and increase efficiencies through coherent, deliberative, and inclusive processes that take into consideration the impact of such efforts to U.S. national security requirements.

*Contractor Bonuses.*—Federal departments and agencies funded by the act shall refrain from providing bonuses to government contractors that have failed to complete their contract in a satisfactory manner, including as a result of scheduling delays or cost overruns.

*Executive Meetings, Ceremonies, and Conferences.*—Federal departments and agencies funded by the act shall continue to achieve savings by reducing the costs of executive meetings, ceremonies, and conferences, and curtailing the purchase of commemorative or promotional items.

*Federally Funded Research.*—The Committee commends USAID for issuing the “Public Access Plan: Increasing Access to the Results of Federally Funded Scientific Research” (November 2016), and encourages USAID to continue to fully implement the plan. The USAID Administrator shall update the Committee not later than 90 days after the enactment of the act on progress made in this effort.

*Government Accountability Office Recommendations.*—Not later than 45 days after enactment of the act, the Comptroller General of the United States shall submit a report to the appropriate congressional committees, the Secretary of State, and the USAID Administrator detailing all outstanding recommendations included in U.S. Government Accountability Office [GAO] reports issued during calendar years 2015 through 2016 relating to the Department of State and USAID. Not later than 30 days after the submission of such report, the Secretary and Administrator shall submit a response to the Comptroller General and such committees on actions taken, or to be taken, to comply with such recommendations.

#### REORGANIZATION OR REDESIGN OF THE DEPARTMENT OF STATE

The process by which the Department of State and USAID intend to reorganize lacks clarity. Questions posed by the Committee remain largely unanswered, including the request for supporting data regarding a specific recommendation in the “U.S. Department of State Listening Report” (June 2017) to move “issuance of passports, visas, and other travel documents” from the Department of State to the Department of Homeland Security. The August 28, 2017, notification on special envoys and representatives raises further questions on the integrity of the process, as the Committee notes that any proposal for significant personnel changes should be a component of the reorganization or redesign.

In contrast to the current reorganization or redesign effort are the reflections on reorganization contained in the “Report on the Organization of the Department of State” (1946):

This study deliberately refrains from suggesting any magical remedy or broad plan of reorganization designed to cure all ills. Changes are needed, but they should not be prescribed until an accurate diagnosis is made of what is wrong. This study, it is believed, is the essential forerunner of change. It seeks to present the problem and thereby evoke thought and discussion. It aims to present historical background and details in the hope that future organizational changes will be made with more conscious thought and understanding by those responsible for leadership in the Department.

The Committee is concerned that the administration has a predetermined outcome for the reorganization or redesign.

#### REPORTS, NOTIFICATIONS, AND SPEND PLANS

Section 7019(b) of the act requires that reporting requirements in this report shall be fulfilled in the manner described.

Congressional notifications submitted by the Secretary of State and USAID Administrator for funds that are being reallocated prior to initial obligation, reprogrammed, or reobligated after deobligation, should, to the maximum extent practicable, contain detailed information about the sources of funds and why such funds are no longer intended to be used as previously justified.

The submission by the Department of State and USAID of one spend plan per account for each program for which a spend plan has been required has not achieved the intended purpose of im-

proving oversight of funds. Spend plans submitted pursuant to section 7076 of the act shall: (1) be submitted in the form of a single, comprehensive spend plan for each program identified; (2) include all intended sources of funds made available by the act for such program; (3) and conform to the definition of such plan under section 7034(r)(6) of the act.

#### TRANSFER AND REPROGRAMMING AUTHORITIES

The Committee continues transfer and reprogramming authorities under the D&CP, EDCS, and DCA headings, and in sections 7004(f); 7005; 7009; 7013(d); 7014; 7015(i); 7034(b)(12); 7034(i); 7041(h); 7045(a)(5); 7045(b)(4); 7057(d); 7058(c); 7060(a)(1)(A); 7061(a); and 7070(d) of the act.

In addition, the FAA provides the President with broad transfer and reprogramming authorities in sections 109 (22 U.S.C. 2151g); 451 (22 U.S.C. 2261); 492(b) (22 U.S.C. 2292a); 506 (22 U.S.C. 2318); 610 (22 U.S.C. 2360); 614 (22 U.S.C. 2364); 632 (22 U.S.C. 2392); and 634A (22 U.S.C. 2394-1).

Section 7019(a) of the act requires, with certain exceptions, that amounts designated in the respective tables referenced in this report shall be made available in such designated amounts and shall be the basis of the report required by section 653(a) of the FAA, where applicable. Federal departments and agencies funded in the act shall notify the Committee of any reprogramming, as required by section 7015 of the act, at the most detailed level of the CBJ, the act, or this report.

#### CONGRESSIONAL BUDGET AND IMPOUNDMENT CONTROL ACT OF 1974

The Committee is mindful of the discretion granted in law to Federal departments and agencies to oversee the execution of budgets. This discretion must be exercised consistent with all legal requirements and the expectations and intent of the Congress as expressed in the act and this report. Supreme Court decisions (especially *Train v. City of New York* (420 U.S. 35)(1975)) and the Congressional Budget and Impoundment Control Act of 1974 (title X of Public Law 93-344) [CBICA], limit the authority of the administration to reduce or withhold funding provided in law by action or inaction. Specifically, CBICA allows funds to be withheld only for a limited time if certain reporting requirements are observed, but any permanent action to reduce budget authority or prevent the obligation or expenditure of funds requires passage of legislation to that effect.

The Committee expects the heads of departments and agencies funded by the act to be familiar with the requirements of CBICA in considering the management and expenditure of funds appropriated by the act.

TITLE I  
DEPARTMENT OF STATE AND RELATED AGENCY  
DEPARTMENT OF STATE  
ADMINISTRATION OF FOREIGN AFFAIRS  
DIPLOMATIC AND CONSULAR PROGRAMS

Appropriations, 2017 .....	\$9,610,040,000
Base funding .....	6,147,254,000
Overseas contingency operations .....	3,462,786,000
Budget estimate, 2018 .....	8,259,757,000
Base funding .....	5,283,786,000
Overseas contingency operations .....	2,975,971,000
Committee recommendation .....	8,580,698,000
Base funding .....	5,604,727,000
Overseas contingency operations .....	2,975,971,000

The Committee recommends \$8,580,698,000 for Diplomatic and Consular Programs, of which up to \$3,756,874,000 is for Worldwide Security Protection, and \$2,975,971,000 is designated for OCO. Funds appropriated by the act for activities, bureaus, and offices under this heading are allocated according to the following table:

DIPLOMATIC AND CONSULAR PROGRAMS  
[Budget authority in thousands of dollars]

Bureau/Office/Program	Committee recommendation
Freedom of Information Act, Bureau of Administration .....	33,960
Ambassadors Fund for Cultural Preservation .....	6,250
Cultural Antiquities Task Force .....	1,000
Bureau of Democracy, Human Rights, and Labor .....	40,259
of which, Human Rights Vetting .....	9,000
of which, Office of International Religious Freedom .....	6,000
of which, Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia .....	2,000
of which, Atrocities prevention training .....	500
of which, Special Envoy for the Human Rights of LGBTI Persons .....	250
Bureau of East Asian and Pacific Affairs .....	270,000
Bureau of Oceans and International Environmental and Scientific Affairs .....	39,005
Office of the Special Envoy for Holocaust Issues, Bureau of European and Eurasian Affairs .....	634
Office of Terrorism Financing and Economic Sanctions Policy .....	6,100
Office to Monitor and Combat Trafficking In Persons .....	12,500
Office of the Special Coordinator for Global Criminal Justice Issues .....	3,750
Office of the Special Presidential Envoy for Hostage Affairs .....	1,250
Document Review Unit, Office of the Legal Advisor .....	2,889
Office of Weapons Removal and Abatement .....	3,570
Special Advisor for International Disability Rights .....	445
Office of the Under Secretary for Civilian Security, Democracy, and Human Rights .....	2,347
Office of the Special Coordinator for Tibetan Issues .....	1,000
Office of the Coordinator for Cyber Issues .....	5,497
Office of Global Women's Issues .....	5,326

*Human Resources.*—The Committee recommends \$2,679,633,000 for all U.S. direct hire salaries at overseas and domestic U.S. diplomatic missions including \$134,613,000 for Public Diplomacy salary and benefit costs.

Funds appropriated under this heading shall support not less than 14,000 Foreign Service Officer [FSO] positions and not less than 11,000 Civil Service positions (excluding political appointees), which were the onboard Foreign Service and Civil Service levels as of September 30, 2016. Any proposed changes to these levels requires prior consultation with the Committee, and submission to the Committee of a detailed report explaining the reasons for such changes.

The Secretary of State shall continue A-100 entry-level classes for FSOs in a manner similar to prior years. The Committee notes that absent continuous recruitment and training of FSOs the Department of State will lack experienced, qualified diplomats in the mid- and long-terms. The decision to suspend or cancel A-100 classes shall be subject to the regular notification procedures of the Committee.

*Overseas Programs.*—The Committee recommends \$1,823,656,000 for the operational programs of Department of State regional bureaus, which are responsible for the conduct and implementation of U.S. foreign policy through bilateral and multilateral engagements. Funds support U.S. embassies, consulates, and other diplomatic posts worldwide, and provide myriad services to U.S. citizens living, working, studying, and traveling abroad, including those who are arrested and imprisoned in foreign countries.

The Secretary of State shall continue funding overseas inflation and Locally Employed Staff [LES] wage increases, including, as necessary, funds to annualize increases provided in fiscal year 2017, through funds made available in the Buying Power Maintenance account.

*Diplomatic Policy and Support.*—The Committee recommends \$774,957,000 for the operational programs of the Department of State functional bureaus to provide overall policy direction, coordination, and program management among U.S. missions abroad.

*Security Programs.*—The Committee recommends \$3,302,452,000 for the operation of security programs, including \$3,279,995,000 for WSP to protect diplomatic personnel, overseas diplomatic missions, information, residences, and domestic facilities. An additional \$476,879,000 is included within the Human Resources function for salaries for a total of \$3,756,874,000 for WSP.

#### EMBASSY SECURITY

The Committee recommends a total of \$5,814,174,000 for Embassy security, \$915,000,000 above the President's budget request and equal to the level recommended by the Benghazi Accountability Review Board [ARB]. Funds are allocated according to the following table:

## EMBASSY SECURITY

[Budget authority in thousands of dollars]

Program/Activity	Fiscal year 2018 request	Committee recommendation
Worldwide Security Protection .....	\$3,756,874	\$3,756,874
Embassy Security, Construction, and Maintenance .....	1,142,200	2,057,300
Total .....	4,899,174	5,814,174

Section 7004(f) of the act provides the Secretary of State with the necessary flexibility to transfer funds between the D&CP and ESCM headings to implement the recommendation of the Benghazi ARB or to prevent or respond to security situations and requirements at diplomatic facilities abroad, following consultation with the Committee.

Not later than 45 days after enactment of the act, the Secretary of State shall submit to the Committee the status of Department of State implementation of GAO recommendations contained in “Embassy Evacuations: State Department Should Take Steps to Improve Emergency Preparedness” (July 2017) (GAO–17–714).

## PROGRAM ISSUES

*Bureau of Arctic Affairs Feasibility Study.*—Not later than 180 days after the enactment of the act, the Secretary of State shall submit to the Committee a feasibility study on establishing a Bureau of Arctic Affairs, headed by an Assistant Secretary of State for Arctic Affairs, to take the lead in developing, coordinating, and carrying out U.S. foreign policy in the Arctic. The study shall address options for the appropriate placement of the Bureau within the organizational structure of the Department of State, and a framework for ensuring coordination with existing regional and functional bureaus on the full range of Arctic issues, including the resources required to establish such Bureau and the impact on personnel.

In addition, the Secretary shall concurrently submit a report to the Committee assessing accomplishments made during the U.S. chairmanship of the Arctic Council, along with a roadmap for the future of the Council pursuant to the Fairbanks Declaration’s guidance on developing a strategic plan for consideration in 2019, and including options for increasing the capacity of the Arctic Council Secretariat and the Secretariats of the Arctic Council Working Groups. The Secretary shall consult with the Committee prior to submitting the report and roadmap.

*Cultural Heritage.*—The Committee recommends \$6,500,000 for Cultural Heritage programs, including not less than five large-scale projects, and up to \$500,000 for emergency response to stabilize and protect from further desecration cultural heritage sites and antiquities that have been damaged by armed conflict, natural disaster, or the actions of extremists. The Committee recognizes the public diplomacy role of this program, as well as its contribution to preserving some of the world’s irreplaceable cultural heritage sites and antiquities. As in the past, the Department of State shall consult with the Committee prior to obligating funds for such purposes.



The Committee recommends \$1,000,000 for the Cultural Antiquities Task Force, which may be used for grants as authorized in section 7034(d)(3) of the act.

*Cybersecurity Report.*—Not later than 90 days after enactment of the act, the Secretary of State shall submit to the appropriate congressional committees an unclassified report, which may include a classified annex, that describes: (1) the steps the Department of State has taken since January 1, 2017 to improve the security of its classified and unclassified networks; (2) the cyber defense practices used by the Department; (3) the accountability structure for preventing intrusions into the Department's network and protecting the confidentiality of information on government-issued mobile devices abroad; (4) the intrusions into the Department's classified and unclassified networks during the previous 2 years, and steps the Department of State has taken to reduce the risk of subsequent intrusions; and (5) the steps taken by the Secretary of State to engage the global community on expected and acceptable cyber practices in the conduct of diplomacy.

*Delegation of Authority.*—The Committee believes that rescinding delegations of authority from the Secretary of State and the USAID Administrator to other senior level officials will impede the conduct of diplomacy and development abroad, as well as the basic operations of the Department of State and USAID.

*Department of State Workforce Diversity.*—The Committee recommends continued expansion of Department of State workforce diversity programs, and directs that qualified graduates of the Rangel International Affairs Graduate Fellowship Program and the Thomas R. Pickering Foreign Affairs Fellowship Program shall be inducted into the Foreign Service.

*Diplomatic Presence in Greenland.*—Not later than 180 days after enactment of the act, the Secretary of State shall submit to the Committee a report assessing the costs and benefits of establishing a diplomatic presence in Greenland. The study shall consider the future benefits and challenges for the United States should Greenland become an independent nation within the next decade.

*Directorate of Defense Trade Controls.*—The Secretary of State shall make publicly available on the Department of State Web site information regarding manufacturer annual registration fees received by category, the Department of State fund to which such fees are deposited, the annual balance of such fund, and a description of expenditures from such fund, including the amount and purpose of such expenditures. The Committee notes that the Department of State does not have an exemption for registration and other fees for the manufacturers of defense articles that do not export or import goods.

*Eligible Family Member Employment.*—The Committee recognizes the added-value of eligible family member [EFM] employment at diplomatic facilities abroad to the Department of State, USAID, and other Federal departments and agencies that are traditionally located at such facilities. In many instances, EFM positions are paid from consular fees, other non-appropriated funds, or International Cooperative Administrative Support Services funds. The Committee believes that the suspension of this program by the Sec-

retary of State is detrimental to the national security interest, and harmful to the safety and welfare of diplomats and dependents at embassies and consulates, particularly when positions such as physician assistant or security coordinator remain unfilled. Further, the suspension is a burden on U.S. taxpayers. For example, in Germany the cost associated with EFM employment is 89 percent less than direct hires, and 25 percent less than LES. In Nepal, the annual cost savings associated with EFMs is estimated at \$1,680,000.

Not later than 45 days after enactment of the act, the Secretary of State, in consultation with a broad representation of Chiefs of Mission, shall submit a report to the appropriate congressional committees assessing the cost-savings associated with EFM employment at diplomatic facilities abroad. The report shall also detail the impact of the suspension of EFM employment on Embassy and Consulate operations, and on other Federal departments and agencies.

*Expanded Professional Associates Program.*—The act provides funds for 250 full-time positions for the Expanded Professional Associates Program [EPAP], including 50 for Information Management. The Secretary shall staff EPAP at this level in fiscal year 2018, and shall consult with the Committee on the plan to sustain such level in subsequent fiscal years.

*Foreign Affairs Counter Threat Training.*—The Foreign Affairs Counter Threat [FACT] training course is an essential training program provided to diplomatic personnel and their families. The Committee supports current Department of State plans to continue FACT training without disruption by maintaining such training at the Interim Training Facility until the new Foreign Affairs Security Training Center [FASTC] is fully operational. The Secretary of State shall continue to submit semiannual progress reports to the Committee on the status of FASTC, including construction costs, transition plans, and efforts to find alternative uses for the Interim Training Facility.

*Global Engagement Center.*—The Committee notes that funds made available for the Global Engagement Center [GEC] in division B of Public Law 114–254 have not been obligated. In addition, the Secretary of State has not met the consultation and reporting requirements regarding the GEC under this heading in Senate Report 114–290. The Secretary of State shall meet such consultation and reporting requirements prior to the obligation of funds made available for the GEC by the act.

*Holocaust Era Assets.*—The Secretary of State and the Office of the Special Envoy for Holocaust Issues shall update their fiscal year 2017 assessment of: (1) national laws or enforceable policies in foreign countries regarding the return of, or restitution for, wrongfully confiscated or transferred Holocaust era assets; and (2) progress on the resolution of claims of U.S. citizen Holocaust survivors and their families.

*Human Rights Vetting.*—The Committee recommends not less than \$9,000,000 for salaries, technology, training, and other expenses to implement section 620M of the FAA (the Leahy Law).

*Personnel Report.*—Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the Committee describing the im-

impact of Department of State and USAID personnel reductions implemented during the 1990s on the funding, operations, and staffing requirements of the Department and USAID during the period 2001 to 2016, particularly with respect to diplomatic operations in Iraq, Afghanistan, Pakistan, and other critical posts, and technical development expertise at USAID. The report shall include an analysis of the specific staff reductions by category during the 1990s (such as cuts to deputy assistant secretary positions by 25 percent, and general workforce positions by 2,200 from the period 1993 to 1996), and a detailed description of the requests by previous administrations to increase Department of State and USAID personnel from the period 2001 to 2016, including the justifications submitted to the Congress for such increases. The report shall conclude with an examination of lessons-learned from personnel reductions on diplomatic and development operations.

*Private Security Companies.*—The Committee again notes U.S. leadership in developing and promoting principles, standards, and a code of conduct based on international law to ensure that private security companies operating overseas respect the rule of law, act in accordance with the code of conduct, and participate in oversight and accountability mechanisms. The Secretary of State, in consultation with the Secretary of Defense, shall submit a report to the Committee not later than 90 days after enactment of the act on efforts to ensure adherence to such standards by private security companies contracted by the Department of State, USAID, and other Federal departments and agencies utilizing funds appropriated by the act and prior acts making appropriations for the Department of State, foreign operations, and related programs.

*Public Diplomacy-Educational and Cultural Exchange Programs.*—The Committee recommends not less than \$1,186,289,000 for public diplomacy and educational and cultural exchange programs and salaries, of which \$552,146,000 is under the D&CP heading and \$634,143,000 is under the ECE heading.

*Real Property.*—The Secretary of State shall help facilitate resolutions of commercial disputes for U.S. entities seeking return of real property seized, held, or expropriated by foreign governments, as appropriate.

*Trafficking in Persons.*—Funds made available under this heading for the Office to Monitor and Combat Trafficking in Persons are in addition to funds made available by the act for trafficking in persons [TIP] programs.

*Worldwide Aviation Support Services.*—The Committee underscores support for aviation services for the Department of State that fully meet safety and security requirements in a cost-effective manner, and notes with concern allegations of impropriety regarding the Worldwide Aviation Support Services contract solicitation. The Department of State OIG shall submit a report to the Committee detailing the extent of such allegations, and a determination of whether further investigation into the solicitation process is warranted.

## CAPITAL INVESTMENT FUND

Appropriations, 2017 .....	\$12,600,000
Budget estimate, 2018 .....	15,000,000
Committee recommendation .....	15,000,000

The Committee recommends \$15,000,000 for Capital Investment Fund.

## OFFICE OF INSPECTOR GENERAL

Appropriations, 2017 .....	\$144,469,000
Base funding .....	87,069,000
Overseas contingency operations .....	57,400,000
Budget estimate, 2018 .....	140,662,000
Base funding .....	72,562,000
Overseas contingency operations .....	68,100,000
Committee recommendation .....	145,729,000
Base funding .....	77,629,000
Overseas contingency operations .....	68,100,000

The Committee recommends \$145,729,000 for Office of Inspector General, of which \$68,100,000 is designated for OCO, including \$54,900,000 for the Special Inspector General for Afghanistan Reconstruction [SIGAR].

The Committee recommendation includes an additional \$5,067,000 above the President's budget request for information and technology modernization and security upgrades, and for increased operational costs due to pay and price increases.

The Inspectors General of the Department of State, USAID, and SIGAR shall continue to coordinate audit plans and activities to minimize unnecessary duplication, ensure comprehensive oversight plans, and maximize the effective use of resources.

Section 7076 of the act requires the OIG to submit to the Committee a spend plan for funds appropriated under this heading, which shall be submitted not later than 30 days after enactment of the act.

## EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Appropriations, 2017 .....	\$634,143,000
Budget estimate, 2018 .....	285,000,000
Committee recommendation .....	634,143,000

The Committee recommends \$634,143,000 for Educational and Cultural Exchange Programs.

The Secretary of State shall implement a plan to broaden the participation of high priority groups in exchange programs that have been traditionally underrepresented, such as youth and other individuals from rural and impoverished areas, and minorities.

The Secretary of State shall include in the operating plan required by section 7076 of the act fees estimated to be collected and available for obligation by the Bureau of Educational and Cultural Affairs, Department of State, in fiscal year 2018 and the uses of such fees, including the number of employees and contractors funded by such fees.

The Committee continues to support efforts to reduce the administrative costs of exchange programs and expects that any savings will be used to increase the number of participants in such programs.

Funds for certain Educational and Cultural Exchange Programs included in the CBJ are allocated according to the following table:

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

[Budget authority in thousands of dollars]

	Committee recommendation
Academic Programs:	
Fulbright Program .....	240,000
Global Academic Exchanges .....	63,176
Special Academic Exchanges .....	16,950
of which, Benjamin Gilman International Scholarship Program .....	12,550
of which, South Pacific Exchanges .....	375
of which, Tibet Fund .....	675
of which, Vietnam Education Foundation Act .....	2,500
Total, Academic Programs .....	320,126
Professional and Cultural Exchanges:	
International Visitor Program .....	97,765
Citizen Exchange Program .....	111,360
of which, Congress-Bundestag Youth Exchange .....	4,125
Special Professional and Cultural Exchanges .....	5,575
of which, Ngwang Choephel Fellows (Tibet) .....	575
of which, J. Christopher Stevens Virtual Exchange .....	5,000
Total, Professional and Cultural Exchanges .....	214,700
Young Leaders Initiatives .....	28,500
Program and Performance .....	7,383
Exchanges Support .....	63,434
Total, Educational and Cultural Exchange Programs .....	634,143

#### PROGRAMS

*Coordination.*—The Committee recognizes the importance of international exchanges and directs that programs funded under this heading support U.S. foreign policy objectives and be appropriately coordinated with Department of State regional bureaus.

*Critical Language Programs.*—The Secretary of State shall prioritize critical language programs for U.S. students and exchange programs with countries of national security importance, including those with significant Muslim populations and the countries of the former Soviet Union.

*Cultural Property.*—The Committee supports implementation of the Convention on Cultural Property Implementation Act (title III of Public Law 97–446) in a manner consistent with prior years, including reviews conducted by the Cultural Property Advisory Committee pursuant to section 303(f) of such act to determine whether each State Party seeking or participating in a memorandum of understanding [MOU] with the United States is taking measures consistent with the Convention on the means of prohibiting and preventing the illicit import, export, and transfer of ownership of cultural property to protect its cultural patrimony.

*Gender and Alumni Programs.*—The Committee recommends funding for the Alumni Thematic International Exchange Series and the Women in Science Girls STEAM Camp.

*J. Christopher Stevens Virtual Exchange Program.*—The Committee continues to recognize the value of virtual exchanges as a means to broaden understanding and engagement between youth in the United States, Middle East, and North Africa in a cost-effective manner, and recommends \$5,000,000 for the J. Christopher Stevens Virtual Exchange program. The Committee intends that funds are made available for this program on a cost-matching basis, to the maximum extent practicable.

*Muskie Fellowships.*—The Committee again recognizes that the Muskie Fellowship Program has helped individuals from Eurasia and Central Asia to promote mutual understanding, build democracy, and foster the transition to market economies, and the act continues the requirement that a portion of Fulbright awards for this region are designated as Edmund S. Muskie Fellowships.

*Report on Changes to Programs.*—Not later than 45 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing any modifications made to existing educational and cultural exchange programs in the prior fiscal year, including for special academic and special professional and cultural exchanges.

#### REPRESENTATION EXPENSES

Appropriations, 2017 .....	\$8,030,000
Budget estimate, 2018 .....	7,000,000
Committee recommendation .....	8,030,000

The Committee recommends \$8,030,000 for Representation Expenses. The Secretary of State shall submit a semiannual report on the allotment and expenditure of representation funds.

#### PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Appropriations, 2017 .....	\$30,344,000
Budget estimate, 2018 .....	30,890,000
Committee recommendation .....	30,890,000

The Committee recommends \$30,890,000 for Protection of Foreign Missions and Officials.

The Secretary of State shall continue to submit a semiannual report on the number of claims for extraordinary protective services by eligible jurisdiction and certified as meeting program requirements, and the amount of unobligated funds available to pay such claims.

#### EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Appropriations, 2017 .....	\$3,011,070,000
Base funding .....	1,117,859,000
Overseas contingency operations .....	1,893,211,000
Budget estimate, 2018 .....	1,142,200,000
Base funding .....	1,142,200,000
Overseas contingency operations .....	.....
Committee recommendation .....	2,057,300,000
Base funding .....	1,898,482,000
Overseas contingency operations .....	158,818,000

The Committee recommends \$2,057,300,000 for Embassy Security, Construction, and Maintenance, of which: \$1,302,841,000 is for worldwide security upgrades; \$754,459,000 is for other construc-

tion, operations, and maintenance; and \$158,818,000 is designated for OCO.

Funds are allocated according to the following table:

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

[Budget authority in thousands of dollars]

Program/Activity	Committee recommendation
Capital Security Cost Sharing and Maintenance Cost Sharing Programs .....	1,120,000
Tunisia Marine Security Guard Residence .....	20,000
American Center, Moscow .....	32,000
Compound Security .....	101,000
Major Rehabilitations, Repairs, and Improvements .....	110,800
Operations and Leases .....	655,500
Domestic Renovations .....	18,000
Total, Embassy Security, Construction, and Maintenance .....	2,057,300

*Art in Embassies Program.*—Not later than 180 days after enactment of the act, the Secretary of State shall update the report required under this heading in Senate Report 114–79, as necessary.

The Secretary of State shall continue to include in diplomatic facility construction project notifications that include funds for a major purchase of art, a determination that such purchase is in the national interest of the United States. For major purchases of art that are not part of a diplomatic facility construction project, such determination shall be made and reported to the Committee prior to the obligation of funds for such purposes.

*Consulate Basrah, Iraq.*—The Secretary of State shall update the report required by section 7041(c)(3)(A) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2014 (division K of Public Law 113–76) regarding operational alternatives for Consulate Basrah, Iraq, except that the U.S. Consul General in Basrah shall be consulted in the preparation of the report.

*Embassy Moscow, Russia.*—Not less than \$160,500,000 from funds available in the Maintenance Security Cost Sharing Program shall be made available for the compound renovation project at Embassy Moscow, Russia. In addition, of the funds appropriated under this heading, \$32,000,000 is made available for an American Center at Embassy, Moscow.

*New Embassy Compound Hiring Freeze Waivers.*—Not later than 30 days after enactment of the act, the Secretary of State shall submit to the Committee a report detailing any request from a bureau of the Department of State to waive the Department-wide hiring freeze for the purposes of constructing, maintaining, and operating a New Embassy Compound [NEC]. The report shall include the status of such waiver requests. The Committee is concerned that given the substantial costs involved in the construction and management of NECs, the hiring freeze unnecessarily restricts the ability of the Department of State to hire competent staff necessary to construct, operate, and maintain such facilities.

*Operating Plans.*—Section 7076 of the act requires the Secretary of State to submit an operating plan for funds appropriated under this heading, which should include all resources available to the

Department of State in fiscal year 2018 for operations, maintenance, and construction of diplomatic facilities, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2017.

*Review of Embassy Construction Projects.*—The Committee notes with concern the frequency with which Embassy construction projects are exceeding cost and schedule estimates as well as proposed legislation that may restrict the flexibility of the Bureau of Overseas Building Operations to construct diplomatic facilities that support individual and often unique requirements.

Not later than 180 days after enactment of the act, the Secretary of State shall review Embassy construction and rehabilitation processes, including project development, design, and construction, and submit a report to the Committee assessing whether the Excellence approach should be maintained and, if so, a description of the modifications necessary to ensure construction projects meet cost and schedule estimates. The Secretary shall consult with the Committee prior to initiating the review.

#### EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Appropriations, 2017 .....	\$7,900,000
Budget estimate, 2018 .....	7,885,000
Committee recommendation .....	7,885,000

The Committee recommends \$7,885,000 for Emergencies in the Diplomatic and Consular Service. The Committee also authorizes the transfer of up to \$10,000,000 under the D&CP heading for emergency evacuations and rewards.

The quarterly reports required by section 124 of the Foreign Relations Authorization Act, Fiscal Years 1988 and 1989 (Public Law 100–204), as amended, shall include, by category, actual expenditures for the prior two fiscal years and cumulative totals for the current fiscal year of the funds available under this heading.

#### REPATRIATION LOANS PROGRAM ACCOUNT

Appropriations, 2017 .....	\$1,300,000
Budget estimate, 2018 .....	1,300,000
Committee recommendation .....	1,300,000

The Committee recommends \$1,300,000 for Repatriation Loans Program Account to support loans totaling up to \$2,440,856, and an additional \$774,000 for the administrative costs for the Repatriation Loans Program and \$500,000 for expenses to support law enforcement activities related to passport and visa fraud investigations from fees under the Border Security Program.

#### PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Appropriations, 2017 .....	\$31,963,000
Budget estimate, 2018 .....	26,312,000
Committee recommendation .....	31,963,000

The Committee recommends \$31,963,000 for American Institute in Taiwan, and an additional \$1,120,000 from fees under the Border Security Program. The Secretary of State, in consultation with the Director of the American Institute in Taiwan, shall continue to



report in the CBJ the amount of fees estimated to be received from the Department of State for consular services.

#### INTERNATIONAL CENTER, WASHINGTON, DISTRICT OF COLUMBIA

Appropriations, 2017 .....	\$1,320,000
Budget estimate, 2018 .....	743,000
Committee recommendation .....	743,000

The Committee recommends \$743,000 for International Center, Washington, District of Columbia.

#### PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Appropriations, 2017 .....	\$158,900,000
Budget estimate, 2018 .....	158,900,000
Committee recommendation .....	158,900,000

The Committee recommends \$158,900,000 for Foreign Service Retirement and Disability Fund.

#### INTERNATIONAL ORGANIZATIONS

##### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Appropriations, 2017 .....	\$1,359,206,000
Base funding .....	1,262,966,000
Overseas contingency operations .....	96,240,000
Budget estimate, 2018 .....	996,435,000
Base funding .....	900,195,000
Overseas contingency operations .....	96,240,000
Committee recommendation .....	1,449,000,000
Base funding .....	1,352,760,000
Overseas contingency operations .....	96,240,000

The Committee recommends \$1,449,000,000 for Contributions to International Organizations, of which \$96,240,000 is designated for OCO.

The Committee recognizes the importance of United States engagement with international organizations, including the United Nations [U.N.], the Organization for Economic Cooperation and Development, and the World Trade Organization. The Committee believes that fully meeting U.S. commitments to such organizations, combined with robust engagement to promote transparency and accountability to member states, is important to U.S. security and economic interests. The Committee recognizes and appreciates the leadership of the U.S. Ambassador to the United Nations and the U.N. Secretary-General in advancing reforms within the United Nations.

*Cost-Benefit Analysis.*—Not later than 180 days after the enactment of the act, the Secretary of State shall submit to the appropriate congressional committees a cost-benefit analysis of each contribution made to an international organization receiving \$5,000,000 or less in the most recent report of U.S. contributions to international organizations submitted pursuant to section 4(b) of the United Nations Participation Act (22 U.S.C. 287b(b)). The analysis shall include an assessment of: (1) the extent to which the U.S. contribution and the mission of such organization align with the U.S. national interest; (2) the efficacy and cost effectiveness of the operations and programs conducted by such organization; and (3)

whether the organization conducts or funds programs and activities similar to other organizations included in the report, and the extent of any such overlap. The Secretary of State shall consult with the Committee prior to conducting the cost-benefit analysis.

*Food and Agriculture Organization.*—The Committee again encourages the Food and Agriculture Organization to work with land grant institutions of higher learning in the United States to meet global food security challenges.

*International Energy Agency.*—The Committee recommends \$5,912,000 for the assessed costs of the International Energy Agency.

*Kigali Amendment to the Montreal Protocol.*—Prior to obligating or expending funds in the act for commitments under the Kigali amendment to the Montreal Protocol, the Secretary of State shall consult with the appropriate congressional committees.

*U.N. Budget and Voting Practices.*—The Secretary of State shall transmit to the Committee concurrent with the submission of the President's budget request for fiscal year 2019 the most recent biennial budget prepared by the United Nations for the operations of the United Nations.

In considering bilateral assistance for a foreign government, the Secretary of State shall review, among other factors, the voting practices of such government at the United Nations in relation to U.S. strategic interests.

*United Nations Educational, Scientific, and Cultural Organization.*—The Committee notes that the President's budget request did not include a U.S. contribution to the U.N. Educational, Scientific, and Cultural Organization [UNESCO] under this and the IO&P heading, which is prohibited by law, and none is provided.

#### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Appropriations, 2017 .....	\$1,907,564,000
Base funding .....	552,904,000
Overseas contingency operations .....	1,354,660,000
Budget estimate, 2018 .....	1,196,110,000
Base funding .....	268,886,000
Overseas contingency operations .....	927,224,000
Committee recommendation .....	1,382,100,000
Base funding .....	779,761,000
Overseas contingency operations .....	602,339,000

The Committee recommends \$1,382,100,000 for Contributions for International Peacekeeping Activities, of which \$602,339,000 is designated for OCO.

When combined with carryover balances from fiscal year 2017 totaling \$294,800,000, the Committee recommendation provides sufficient funds for contributions under this heading equal to the 25 percent statutory limitation on such contributions.

## INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES  
AND MEXICO

## SALARIES AND EXPENSES

Appropriations, 2017 .....	\$48,134,000
Budget estimate, 2018 .....	44,748,000
Committee recommendation .....	48,134,000

The Committee recommends \$48,134,000 for salaries and expenses of the International Boundary and Water Commission, United States and Mexico.

*Report.*—The Secretary of State, in consultation with the IBWC Commissioner, shall submit to the Committee not later than 45 days after enactment of the act an update of the report required in section 7045(g)(3) of the Department of State, Foreign Operations, and Related Programs, 2015 (division J of Public Law 113–235) detailing efforts to establish mechanisms to improve transparency of data on, and predictability of, the water deliveries from Mexico to the United States to meet annual water apportionments to the Rio Grande, in accordance with the 1944 Treaty between the United States and Mexico Respecting Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande, and actions taken to minimize or eliminate future water deficits to the United States.

*Southwest Border Pollution.*—The Committee is concerned that despite millions of dollars of U.S. infrastructure investments on both side of the U.S.-Mexico border over the past two decades, wastewater, trash, and sediment continues to flow from Tijuana, Mexico into San Diego County, resulting in unsanitary water conditions, pollution, and beach closures in coastal communities. The Secretary of State shall work with the IBWC Commissioner and the Government of Mexico to enhance efforts to mitigate pollution in the Tijuana River Valley, including to implement the recommendations from the IBWC’s “Report of Transboundary Bypass Flows into the Tijuana River” (April 2017) and to encourage the Government of Mexico to make additional investments to halt the discharge of waste into the United States.

## CONSTRUCTION

Appropriations, 2017 .....	\$29,400,000
Budget estimate, 2018 .....	27,900,000
Committee recommendation .....	29,400,000

The Committee recommends \$29,400,000 for planning, preparation, and construction.

## AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Appropriations, 2017 .....	\$12,258,000
Budget estimate, 2018 .....	12,184,000
Committee recommendation .....	13,258,000

The Committee recommends \$13,258,000 for American Sections, International Commissions, of which \$8,052,000 is for the International Joint Commission [IJC], \$2,304,000 is for the Inter-

national Boundary Commission, United States and Canada, and \$2,902,000 is for the Border Environment Cooperation Commission.

The Committee provides an additional \$500,000 for the IJC to support the multi-year, U.S.-Canadian study on the causes and impacts of, and mitigation options for, flooding in the Lake Champlain-Richelieu River watershed, for a total of \$1,000,000 in fiscal year 2018. The Committee continues authority to make up to \$500,000 of funds for the IJC available until September 30, 2019.

#### INTERNATIONAL FISHERIES COMMISSIONS

Appropriations, 2017 .....	\$37,502,000
Budget estimate, 2018 .....	33,871,000
Committee recommendation .....	44,997,000

The Committee recommends \$44,997,000 for International Fisheries Commissions.

The Committee recommends \$32,290,000 for the Great Lakes Fisheries Commission [GLFC], of which \$5,000,000 is for sea lamprey control, water quality improvements, and fish restoration in the Lake Champlain Basin, and \$250,000 is for a binational assessment of the Lake Memphremagog fishery. The recommendation also includes \$7,000,000 for additional sea lamprey control and fishery research for the Great Lakes Basin.

The Committee is concerned by aging infrastructure in the Great Lakes Basin which threatens sea lamprey control efforts intended to protect the \$7,000,000,000 economy supported by the region's fisheries. The Secretary of State shall work with the GLFC to develop a multi-year strategy and funding plan to improve such infrastructure as part of the broader sea lamprey control effort, including by leveraging funds from non-U.S. Government sources.

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

##### INTERNATIONAL BROADCASTING OPERATIONS

Appropriations, 2017 .....	\$776,908,000
Base funding .....	772,108,000
Overseas contingency operations .....	4,800,000
Budget estimate, 2018 .....	680,363,000
Committee recommendation .....	788,153,000
Base funding .....	783,353,000
Overseas contingency operations .....	4,800,000

The Committee recommends \$788,153,000 for International Broadcasting Operations, of which \$4,800,000 is designated for OCO.

The Committee recommends \$34,508,000 to remain available until expended under IBO for satellite transmission lease costs and BBG's global Internet freedom programs, which shall be prioritized to support the core mission of BBG.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

## INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Program/Activity	Committee recommendation
Federal Entities:	
Voice of America .....	239,909
Office of Cuba Broadcasting .....	28,569
International Broadcasting Bureau: .....	58,397
of which, Internet Freedom .....	13,800
Technology, Services and Innovation .....	180,875
Subtotal, Federal Entities .....	507,750
Independent Grantee Organizations:	
Radio Free Europe/Radio Liberty .....	124,597
Radio Free Asia .....	43,706
Middle East Broadcasting Networks .....	112,100
Subtotal, Independent Grantee Organizations .....	280,403
Total, International Broadcasting Operations .....	788,153

*Countering Russian Disinformation.*—The Committee supports programs to counter Russian disinformation, including the *Current Time* TV programming of Radio Free Europe/Radio Liberty and the Voice of America, and recommends not less than the fiscal year 2017 level for such programs. BBG shall report to the Committee on any options under consideration to expand viewership of *Current Time*, including expansion to additional countries, along with an estimate of the cost of such options.

*Enhancements in Northeast Asia.*—The Committee recommendation continues programming enhancements in Northeast Asia at not less than the fiscal year 2017 level.

*Voice of America Mission.*—The Committee reaffirms the mission of VOA to be an accurate, objective and comprehensive source of news globally, and supports the use of circumvention and other technologies to counter censorship efforts by authoritarian governments to VOA broadcasts and Internet services. The Committee encourages VOA to provide accurate information on democracy and human rights in broadcasts, as appropriate, and to continue to serve as a news and information medium for persons abroad.

## BROADCASTING CAPITAL IMPROVEMENTS

Appropriations, 2017 .....	\$9,700,000
Budget estimate, 2018 .....	4,791,000
Committee recommendation .....	9,700,000

The Committee recommends \$9,700,000 for Broadcasting Capital Improvements.

## RELATED PROGRAMS

## THE ASIA FOUNDATION

Appropriations, 2017 .....	\$17,000,000
Budget estimate, 2018 .....	
Committee recommendation .....	17,000,000

The Committee recommends \$17,000,000 for The Asia Foundation.

## UNITED STATES INSTITUTE OF PEACE

Appropriations, 2017 .....	\$37,884,000
Budget estimate, 2018 .....	19,117,000
Committee recommendation .....	37,884,000

The Committee recommends \$37,884,000 for United States Institute of Peace. The renovation, operations, and maintenance costs of buildings located within the Potomac Annex for training activities shall not be paid with appropriated funds.

The Committee notes that the elimination of USIP, as proposed in the President's budget request, has not been justified.

## CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Appropriations, 2017 .....	\$122,000
Budget estimate, 2018 .....	140,000
Committee recommendation .....	140,000

The Committee recommends \$140,000 from interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund.

The Center for Middle Eastern-Western Dialogue Trust Fund shall continue efforts to leverage existing funds to secure contributions from private and other public sources, to the maximum extent practicable. The Committee supports Department of State oversight of the annual grant to the Center; however, the Secretary of State shall not require prior approval of program participants.

## EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Appropriations, 2017 .....	\$350,000
Budget estimate, 2018 .....	158,000
Committee recommendation .....	158,000

The Committee recommends \$158,000 from interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund.

## ISRAELI ARAB SCHOLARSHIP PROGRAM

Appropriations, 2017 .....	\$47,000
Budget estimate, 2018 .....	65,000
Committee recommendation .....	65,000

The Committee recommends \$65,000 from interest and earnings from the Israeli Arab Scholarship Endowment Fund.

## EAST-WEST CENTER

Appropriations, 2017 .....	\$16,700,000
Budget estimate, 2018 .....	16,700,000
Committee recommendation .....	16,700,000

The Committee recommends \$16,700,000 for the East-West Center.

The Committee notes that the elimination of the EWC, as proposed in the President's budget request, has not been justified.

## NATIONAL ENDOWMENT FOR DEMOCRACY

Appropriations, 2017 .....	\$170,000,000
Budget estimate, 2018 .....	103,500,000
Committee recommendation .....	170,000,000

The Committee recommends \$170,000,000 for the National Endowment for Democracy, of which \$117,500,000 shall be allocated in the traditional and customary manner, including for the core institutes.

The Committee recommends \$52,500,000 for democracy programs, as well as for the next phase of NED's mid to long-term strategic approach and response to immediate and unanticipated challenges or opportunities for the promotion of democracy abroad. The NED president shall consult with the core institutes on the uses of such funds, and the core institutes shall be eligible to receive funds for such purposes.

The Committee again notes that the trend of increasing threats to democracy continues abroad, and that NED remains uniquely positioned to lead a response to such threats. The Committee recognizes the many assets that NED brings to this response, including decades-long experience working in the most hostile political terrain through the core institutes and its global grants and programs. The Committee expects NED, the Department of State and USAID to consult with one another on responses to such threats.

The NED president shall submit reports to the Committee on the uses of such funds in a manner similar to prior fiscal years.

## OTHER COMMISSIONS

### COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

#### SALARIES AND EXPENSES

Appropriations, 2017 .....	\$888,000
Budget estimate, 2018 .....	675,000
Committee recommendation .....	675,000

The Committee recommends \$675,000 for Commission for the Preservation of America's Heritage Abroad. The Committee also extends for an additional year the expanded procurement authority included in paragraph (3) of section 312304(b) of title 54, United States Code.

### UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

#### SALARIES AND EXPENSES

Appropriations, 2017 .....	\$3,500,000
Budget estimate, 2018 .....	4,500,000
Committee recommendation .....	4,500,000

The Committee recommends \$4,500,000 for United States Commission on International Religious Freedom, including not more than \$4,000 for representation expenses.

### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

#### SALARIES AND EXPENSES

Appropriations, 2017 .....	\$2,579,000
Budget estimate, 2018 .....	2,579,000
Committee recommendation .....	2,579,000

The Committee recommends \$2,579,000 for Commission on Security and Cooperation in Europe.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S  
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Appropriations, 2017 .....	\$2,000,000
Budget estimate, 2018 .....	2,000,000
Committee recommendation .....	2,000,000

The Committee recommends \$2,000,000 for Congressional-Executive Commission on the People's Republic of China.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

SALARIES AND EXPENSES

Appropriations, 2017 .....	\$3,500,000
Budget estimate, 2018 .....	3,500,000
Committee recommendation .....	3,500,000

The Committee recommends \$3,500,000 for United States-China Economic and Security Review Commission.



TITLE II  
UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Appropriations, 2017 .....	\$1,361,689,000
Base funding .....	1,204,609,000
Overseas contingency operations .....	157,080,000
Budget estimate, 2018 .....	1,182,352,000
Base funding .....	1,045,797,000
Overseas contingency operations .....	136,555,000
Committee recommendation .....	1,347,676,000
Base funding .....	1,189,609,000
Overseas contingency operations .....	158,067,000

The Committee recommends \$1,347,676,000 for Operating Expenses, of which \$158,067,000 is designated for OCO.

Funds appropriated by the act for activities, bureaus, and offices under this heading in this title are allocated according to the following table:

OPERATING EXPENSES

[Budget authority in thousands of dollars]

Bureau/Mission/Program	Committee recommendation
Albania .....	1,797
Atrocities prevention training .....	250
USAID Advisor for Indigenous Peoples Issues .....	250
Human Rights Division LGBTI Portfolio .....	400
Bureau for Democracy, Conflict and Humanitarian Assistance .....	33,000
Jamaica .....	2,668
India .....	7,790
Regional Development Mission for Asia .....	15,900
Sri Lanka .....	2,395

Funds appropriated under this heading shall support not less than 1,850 FSO positions and not less than 1,600 Civil Service positions (excluding political appointees), which were the onboard and authorized Foreign Service and Civil Service levels for USAID as of September 30, 2016. Any proposed changes to these levels shall require prior consultation with the Committee, and submission to the Committees of a detailed report explaining the reasons for such changes.

The USAID Administrator shall consult with the Committee prior to the submission of the fiscal year 2018 operating plan, which shall include updated estimates of available funds from sources other than appropriations in the act, including recoveries and carryover balances. Funds from such sources reported in pre-

vious operating plans have been higher than the estimates included in the CBJ. The Committee supports USAID's efforts to improve management of obligated funds which have increased available resources.

*Construction Assessment Update.*—The Committee recommendation includes sufficient funds to update the “USAID Construction Assessment” (November 2014), which shall include: (1) a review of the progress USAID has made addressing the key findings and implementing key recommendations of the previous assessment; and (2) a plan for ensuring that 100 percent of USAID construction projects receive qualified engineering and architectural oversight through the hire of additional USAID direct hire personnel, or the use of both U.S. and international engineering and architectural firms, as appropriate.

*Local Sustainable Development Officers.*—Not later than 90 days after enactment of the act, the USAID Administrator shall update the report required under this heading in Senate Report 114–290.

*Mission Closings.*—The USAID Administrator shall consult with the appropriate congressional committees when the closure of a USAID Mission abroad has been proposed within USAID, or with the Department of State or a foreign government.

*U.S. Small Business.*—The USAID Administrator shall prioritize the participation of U.S. small businesses in USAID programs, as appropriate.

The USAID Administrator shall update the report required under this heading in Senate Report 114–79 in the manner described, except that such report shall cover fiscal year 2017 awards. Such report shall also include an update on the implementation of the directive in Senate Report 114–79 regarding setting goals for overseas contracts and subcontracts with U.S. small business. The USAID Administrator shall include in such report a description of the incentives provided to overseas mission employees to work with small local and U.S. businesses, and information on how USAID will achieve government-wide percentage goals for all prime and subcontract awards to small business. The USAID Administrator shall consider revising ADS 304 regulations to include the utilization of small businesses, and include a description of steps taken to do so in such report.

#### CAPITAL INVESTMENT FUND

Appropriations, 2017 .....	\$199,985,000
Base funding .....	174,985,000
Overseas contingency operations .....	25,000,000
Budget estimate, 2018 .....	157,980,000
Committee recommendation .....	183,380,000

The Committee recommends \$183,380,000 for Capital Investment Fund.

*USAID Contribution to the Capital Security Cost Sharing Program.*—The Committee is concerned by the administration's proposal to reduce contributions to the Capital Security Cost Sharing Program and Maintenance Cost Sharing Program. The recommendation includes an additional \$25,400,000 above the President's budget request for such contributions, and the USAID Administrator shall make contributions for such programs at not less

than the fiscal year 2017 levels, in accordance with section 7004(c) of the act.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2017 .....	\$70,100,000
Base funding .....	67,600,000
Overseas contingency operations .....	2,500,000
Budget estimate, 2018 .....	71,500,000
Base funding .....	69,000,000
Overseas contingency operations .....	2,500,000
Committee recommendation .....	71,500,000
Base funding .....	69,000,000
Overseas contingency operations .....	2,500,000

The Committee recommends \$71,500,000 for Office of Inspector General, of which \$2,500,000 is designated OCO.

TITLE III  
BILATERAL ECONOMIC ASSISTANCE  
FUNDS APPROPRIATED TO THE PRESIDENT  
GLOBAL HEALTH PROGRAMS

Appropriations, 2017 .....	\$8,724,950,000
Budget estimate, 2018 .....	6,480,500,000
Committee recommendation .....	8,590,000,000

The Committee recommends \$8,590,000,000 for Global Health Programs, of which \$2,920,000,000 is for USAID and \$5,670,000,000 is for the Department of State.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

GLOBAL HEALTH PROGRAMS  
[Budget authority in thousands of dollars]

Program/Activity	Committee recommendation
Maternal and Child Health .....	829,500
of which, Maternal and Neonatal Tetanus .....	1,000
of which, Polio .....	51,500
of which, the GAVI Alliance .....	290,000
Nutrition (USAID) .....	125,000
of which, Iodine Deficiency Disorder .....	2,500
of which, Micronutrients .....	33,000
Vitamin A (non-add) .....	22,500
Vulnerable Children .....	23,000
of which, Blind Children .....	3,500
HIV/AIDS (USAID) .....	330,000
of which, Microbicides .....	45,000
HIV/AIDS (Department of State) .....	5,670,000
of which, Global Fund to Fight HIV/AIDS, Malaria and Tuberculosis .....	1,350,000
of which, UNAIDS .....	45,000
Family Planning and Reproductive Health .....	544,000
Other Infectious Diseases (USAID) .....	1,188,500
of which, Pandemic Influenza and Other Emerging Threats/Global Health Security and Emerging Health Threats .....	72,500
of which, Malaria .....	755,000
from reprogramming of funds from title IX of division J of Public Law 113–235 (non-add) ....	100,000
of which, Tuberculosis .....	261,000
from reprogramming of funds from title IX of division J of Public Law 113–235 (non-add) ....	20,000
Global TB Drug Facility (non-add) .....	15,000
of which, Neglected Tropical Diseases/Other Public Health Threats .....	100,000
Total, Global Health Programs .....	8,710,000
Total, Global Health Programs excluding reprogramming of funds from title IX of division J of Public Law 113–235 .....	8,590,000

## MATERNAL AND CHILD HEALTH

The Committee recommends \$829,500,000 for maternal and child health activities under this heading.

*Maternal and Child Survival.*—USAID shall continue to support programs aimed at ending preventable child and maternal deaths. The USAID Administrator shall submit a report to the Committee, which shall be posted on its Web site not later than December 31, 2018, detailing results in expanding evidence-based, highest-impact interventions on a country-by-country basis.

*Maternal and Neonatal Tetanus.*—The Committee recommends not less than \$1,000,000 for public-private partnerships specifically focused on providing low-cost vaccines for women of childbearing age to prevent tetanus in newborn children.

*Polio.*—The Committee recommends a total of not less than \$59,000,000 in the act for polio eradication efforts, including not less than \$7,500,000 under the ESF heading for programs for Pakistan and Afghanistan.

*Vaccines and Immunizations.*—The Committee recommends \$290,000,000 for a contribution to the GAVI Alliance. The USAID Administrator shall provide details on the planned uses of funds prior to making such contribution.

*Vulnerable Children.*—The Committee recognizes that the U.S. Government Action Plan for Children in Adversity's [APCA] initial 5-year framework will be completed in December 2017. The USAID Administrator shall submit a progress report to the Committee including a detailed description of how the displaced children and orphans funds have been spent, outcomes achieved, and a plan to renew the APCA framework.

The Committee encourages investment in technology that identifies and protects vulnerable children, facilitates case management, and reports outcomes, as well as programs that prevent unnecessary parent-child separation and increase the percentage of children living within family care instead of in institutions. The Committee encourages increased engagement with community and faith-based organizations in APCA and related programs, and shall take into account organizations of all sizes that have demonstrated expertise in family-based care.

The Committee recommends support for programs that address autism spectrum disorders, including treatment and the training of healthcare workers to better diagnose such disorders.

The Committee recommends not less than \$3,500,000 for assistance for blind children, in addition to funds otherwise available for such purposes, and USAID shall administer such funds in a manner that delivers the maximum amount of funds to beneficiaries.

## NUTRITION

The Committee recommends \$125,000,000 for nutrition programs under this heading, to be made available through USAID.

*Bio-fortification.*—The Committee supports the continued use of bio-fortification as part of global food security efforts.

*Malnutrition Programs in Laos.*—The Committee recommends \$3,500,000, in addition to funds otherwise available, to address malnutrition among children in Laos.

*Micronutrients.*—The Committee again recommends not less than \$33,000,000 for micronutrients, of which not less than \$22,500,000 is to address vitamin A deficiencies. The Committee recommends that nutrition programs, including micronutrients, also be funded by the Department of State and USAID within programs to combat Human Immune Deficiency/Acquired Immune Deficiency Syndrome [HIV/AIDS]. The Committee recommends not less than \$2,500,000 for the USAID/U.N. Children’s Fund [UNICEF] Iodine Deficiency Disorder program to prevent intellectual disability in children.

#### FAMILY PLANNING/REPRODUCTIVE HEALTH

The Committee recommends a total of not less than \$622,500,000 in the act for family planning and reproductive health programs, including \$544,000,000 under this heading, \$41,000,000 under the ESF heading, and \$37,500,000 for the United Nations Population Fund. The Committee recognizes that information and assistance for families interested in healthy timing and spacing of pregnancies can enhance maternal and child health and improve the chances of survival of women and children.

#### HIV/AIDS

The Committee recommends a total of \$6,000,000,000 for programs and activities to combat HIV/AIDS, of which \$5,670,000,000 is for the Department of State and \$330,000,000 is for USAID.

*Global Fund.*—The Committee recommends \$1,350,000,000 for a U.S. contribution to the Global Fund. The Committee continues a provision allowing the contribution to exceed the cap for fiscal year 2018, consistent with the limitation from 2004. The Committee confirms that the U.S. contribution should not exceed 33 percent of the encashment of funds to fulfill replenishment cycles at the Global Fund from 2019 onward.

*President’s Emergency Plan for AIDS Relief.*—The Committee recognizes that the President’s Emergency Plan for AIDS Relief [PEPFAR] plays a key role in HIV/AIDS prevention, care, and treatment globally.

The Committee encourages the Office of the U.S. Global Aids Coordinator [OGAC] to increase efforts to align existing programs for orphans and vulnerable children with the goals and objectives of the U.S. Government Action Plan on Children in Adversity.

The Committee recommends that OGAC develop a strategy as a follow on to the Accelerating Children’s HIV/AIDS Treatment Initiative that includes specific pediatric treatment targets and focuses on building capacity to ensure HIV diagnostics and antiretroviral treatment for children are scaled-up with a focus on early infant diagnosis, age-appropriate pediatric formulations of antiretroviral drugs, and adherence support.

The Committee continues to encourage OGAC to prioritize treatment for HIV-positive pregnant women to prevent mother-to-child transmission.

The Committee emphasizes that section 403(b) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7673(b)) requires 10 percent of total PEPFAR program funds to be allocated for programs focused on orphans and vulnerable children. The Committee again urges OGAC

to seek civil society and government partners to achieve the goal of decreasing the number of children living outside of family care due to HIV/AIDS.

*Vaccine.*—USAID shall continue to support research and development of a vaccine to combat the AIDS virus.

#### OTHER GLOBAL HEALTH ISSUES

*Birth Defects.*—The Committee supports programs that address remediable birth defects in order to reduce or eliminate newborn deaths and the long-term disability suffered by those who survive.

*Contagious Infectious Disease Outbreaks.*—The Committee recommends \$72,500,000 to combat pandemic influenza and other highly virulent viruses and emerging diseases.

In addition, section 7058(c) of the act provides additional authority to address emerging health threats, as described under such section in this report.

*Health Systems Strengthening.*—The Committee recognizes existing initiatives for health systems strengthening currently being managed by several Federal departments and agencies, but notes that a comprehensive inter-agency plan to ensure proper oversight of such investments does not exist. The USAID Administrator, in consultation with the Global AIDS Coordinator at the Department of State, the Director of the Centers for Disease Control, and the heads of other relevant Federal departments and agencies, shall develop a comprehensive inter-agency plan to strengthen the capacity of developing countries to effectively manage their national health systems with the goal of promoting country ownership and building resiliency.

*Human Papillomavirus.*—The USAID Administrator shall report to the Committee not later than 120 days after enactment of the act on ways to utilize low cost Human Papillomavirus vaccines to significantly reduce mortality from cervical cancer in high-prevalence, low-income countries.

*Malaria.*—The Committee recommends \$755,000,000, including a reprogramming of \$100,000,000 from title IX of division J of Public Law 113–235, for programs to combat malaria and continues to encourage USAID to support public-private partnerships; research and development; diagnostic and vector control tools; access and delivery of anti-malarial medicines, including new, effective pediatric formulations and alternatives to artemisinin combination therapies to counter resistance; and to continue efforts to develop new insecticides and a malaria vaccine.

The Committee reaffirms its support for the U.S. Global Malaria Coordinator, and the Secretary of State shall ensure that the Coordinator's authorities are fully implemented across relevant Federal departments and agencies.

The Committee encourages USAID to support a pilot trial in Africa for the world's first malaria vaccine, as well as the development of next-generation vaccines, including those that seek to interrupt malaria transmission.

*Neglected Tropical Diseases.*—The Committee recommends \$100,000,000 for continued support for USAID's integrated Neglected Tropical Diseases [NTD] program to eliminate NTDs, including intestinal parasites, schistosomiasis, lymphatic filariasis,

onchocerciasis, trachoma, and leprosy. The Committee supports research and development of NTDs, and notes the essential contributions of the private sector in improving diagnostic and therapeutic tools—and product innovation—to treat patients with NTDs.

*Research and Development.*—The USAID Administrator shall develop a new, 5-year strategy on health-related research and development, and submit an annual report to the appropriate congressional committees on the new strategy, which shall also be posted on the USAID Web site not later than 180 days after enactment of the act. The new strategy shall detail coordination with the Centers for Disease Control and Prevention and other relevant Federal departments and agencies, nongovernmental organizations [NGOs], and other private sector partners, in support of innovative global health product development to address critical gaps.

*Tuberculosis.*—The Committee recommends \$261,000,000, including a reprogramming of \$20,000,000 from title IX of division J of Public Law 113–235, for programs to combat tuberculosis, and USAID shall prioritize the use of U.S.-based entities for this purpose, consistent with the FAA.

#### DEVELOPMENT ASSISTANCE

Appropriations, 2017 .....	\$2,995,465,000
Budget estimate, 2018 .....	
Committee recommendation .....	2,890,000,000

The Committee recommends \$2,890,000,000 for Development Assistance.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

#### DEVELOPMENT ASSISTANCE

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Africa: .....	1,265,397
Liberia .....	5,000
Niger .....	5,000
East Asia and the Pacific: .....	261,083
Philippines .....	70,000
Thailand .....	5,000
South and Central Asia: .....	104,009
Bangladesh .....	89,525
Western Hemisphere .....	484,419
Global Programs:	
American Schools and Hospitals Abroad .....	26,000
Combating Child Marriage .....	11,000
Cooperative Development .....	12,000
Feed the Future Innovation Labs .....	50,000
Global Crop Diversity Trust .....	15,000
Human Rights Division LGBTI Portfolio .....	3,000
Reconciliation Programs .....	16,000
Relief and Recovery Fund .....	72,850
Trade Capacity Building .....	10,000
USAID Advisor for Indigenous Peoples Issues .....	3,500
Disability Programs:	
Patrick Leahy War Victims Fund .....	13,500
Victims of Torture .....	12,000
Wheelchairs .....	5,000



## FOOD SECURITY AND AGRICULTURAL DEVELOPMENT

The Committee recommends \$1,000,600,000 under title III of the act for food security and agricultural development programs. The Committee supports Feed the Future's [FtF] goal of creating long-term solutions to food insecurity and malnutrition. The Committee recognizes the importance of integrating women as key recipients of agriculture and technical assistance, and intends that programs are prioritized for women farmers, small-holder farmers, and other vulnerable populations.

*Feed the Future Innovation Labs.*—The Committee recommends not less than \$50,000,000 for the FtF Innovation Labs, and supports efforts to improve agricultural productivity, nutritional quality and security, and innovative research to prevent malnutrition.

*Global Crop Diversity Trust.*—The Committee recommends \$15,000,000 for the Global Crop Diversity Trust endowment, which seeks to ensure the viability of agriculture worldwide by conserving and making available collections of crop diversity.

*Land Grant Institutions.*—The Committee supports the work of land grant institutions of higher learning, and encourages USAID to continue partnering with such institutions with specialized capability in agriculture research to assist developing countries improve food production.

## ECONOMIC DEVELOPMENT

*Cooperative Development.*—The Committee recommends not less than \$12,000,000 for USAID's Cooperative Development Program, and recognizes the important role that U.S. cooperatives and credit unions play in overseas programs as a means to lift people out of poverty by mobilizing equity and savings for community-based economic growth.

*Global Labor Programs.*—USAID and the Bureau of Democracy, Human Rights, and Labor, Department of State, shall continue to support global labor strengthening programs at not less than the fiscal year 2017 funding level.

*Power Africa.*—The Committee supports the Power Africa initiative. The USAID Administrator shall consult with the Committee prior to the obligation of funds made available by the act for the initiative.

*Public-Private Partnerships.*—The Committee has long recognized the contributions of public-private partnerships in furthering national interests abroad, including Internet-related governance and training, emergency communications, and cybersecurity. USAID shall continue to support such programs, particularly in Africa.

*Trade Capacity Building.*—The Committee recommends not less than \$10,000,000 under this heading and \$10,000,000 under the ESF heading for trade capacity building programs. Prior to obligating such funds, the Secretary of State and the USAID Administrator shall coordinate the prioritization of trade capacity programs with the heads of other relevant Federal departments and agencies, including the Department of Labor's Bureau of International Labor Affairs [ILAB] and the Office of the U.S. Trade Representative

[USTR], and report to the Committee on plans to implement such activities.

*Volunteers.*—The USAID Administrator shall develop an agency-wide policy that attributes additional merit to proposals and applications that include the use of skilled U.S. and local volunteers (including, as appropriate, the use of the Peace Corps Response Corps and U.S. Government retirees) to implement a broad range of locally-driven development activities. The Administrator shall consult with the Committee on such policy not later than 120 days after enactment of the act.

#### EDUCATION

*American Schools and Hospitals Abroad Program.*—The Committee recommends not less than \$26,000,000 for the American Schools and Hospitals Abroad program. Grants shall be awarded through a competitive process and in accordance with all applicable rules and regulations.

*Global Partnership for Education.*—The Committee recommends up to \$75,000,000 for the Global Partnership for Education [GPE]. The USAID Administrator shall consult with the Committee on GPE efforts to improve monitoring and evaluation and the effectiveness and sustainability of programs.

USAID shall post all funding opportunities for higher education institutions on its Web site. Partners should be selected through a competitive process.

#### ENVIRONMENT PROGRAMS

The Committee recommends not less than \$893,063,000 in the act for bilateral and multilateral environment programs.

Funds for environment programs are allocated according to the following table and are subject to the provisions of section 7019 of the act:

#### FUNDING FOR ENVIRONMENT PROGRAMS

[Budget authority in thousands of dollars]

Program/Activity	Committee recommendation
Adaptation .....	176,710
Clean Energy Programs .....	177,790
Sustainable Landscapes .....	123,000
Biodiversity .....	269,000
of which, Central Africa Regional Program for the Environment .....	39,400
U.S. Agency for International Development [USAID] (non-add) .....	20,900
U.S. Fish and Wildlife Service [USFWS] (non-add) .....	18,500
of which, Andean Amazon .....	20,000
of which, Brazilian Amazon .....	10,000
of which, Guatemala and Belize .....	5,000
USAID (non-add) .....	3,500
Department of the Interior (non-add) .....	1,500
of which, U.S. Forest Service .....	5,000
of which, USFWS .....	5,000
of which, Lacey Act .....	2,500
of which, Great Apes Conservation .....	7,900
USAID (non-add) .....	4,900
USFWS (non-add) .....	3,000
of which, Migratory Birds .....	500
of which, Sea Turtles .....	50

FUNDING FOR ENVIRONMENT PROGRAMS—Continued  
[Budget authority in thousands of dollars]

Program/Activity	Committee recommendation
Toxic Chemicals and Waste Recycling .....	10,000
Global Environment Facility .....	136,563
Total, Environment Programs .....	893,063

*Biodiversity.*—The Committee recommends not less than \$39,400,000 for the Central Africa Regional Program for the Environment, of which up to \$20,900,000 is for USAID programs and not less than \$18,500,000 is to be provided to the U.S. Fish and Wildlife Service [USFWS] by direct transfer.

The Committee again recommends not less than \$20,000,000 for biodiversity conservation programs in the Andean Amazon and not less than \$10,000,000 for such programs in the Brazilian Amazon.

The Committee again notes the technical expertise of USFWS and the U.S. Forest Service [USFS] and directs that not less than \$5,000,000 be provided to USFS by direct transfer for programs to protect wildlife, biodiversity, and forests in addition to funds otherwise available for USFS through USAID missions, and directs that not less than \$5,000,000 be provided to USFWS by direct transfer for international conservation programs including the Multi-national Species Conservation Funds.

The Committee recommends not less than \$5,000,000 for tropical forest conservation and the preservation of archeological sites in Guatemala and Belize, of which not less than \$1,500,000 shall be provided to the Department of the Interior by direct transfer.

The Committee recommends continued funding for wildlife conservation activities in South Sudan.

The Committee recommends not less than \$2,500,000 for implementation of the Lacey Act.

*Endangered Species.*—The Committee recommends not less than \$7,900,000 for programs to protect great apes in Central Africa and Indonesia, to include forest habitat conservation and law enforcement to prevent poaching, of which not less than \$3,000,000 shall be provided to USFWS by direct transfer, which is in addition to other funds provided for USFWS in the act.

The Committee recommends not less than \$500,000 to protect the habitat of migratory birds along the Atlantic flyway and for shorebird habitat protection in Central and South America, and not less than \$50,000 for programs in the Caribbean to protect sea turtle eggs and to develop fishing methods that protect sea turtles. These funds are to be provided to USFWS by direct transfer.

*Green Climate Fund.*—The Committee does not include an appropriation for the Green Climate Fund, as no funds were included in the President's budget request.

*Illegal, Unreported, and Unregulated Fishing.*—The Committee recognizes that illegal, unreported, and unregulated fishing undermines sustainable fisheries management, the stability of coastal communities, and food security. USAID shall support efforts to build the capacity to comply with seafood import monitoring pro-

grams and promote adoption of sustainable fisheries management regimes.

*Large Dams.*—The Committee notes the importance of hydropower as a renewable resource in providing power in developing countries, particularly for people who lack access to electricity.

The Secretary of the Treasury, when evaluating a proposal by an international financial institution [IFI] to finance construction of a large dam, shall apply the Department of the Treasury's due diligence process, including reviewing for full compliance with IFI policies and legislative voting mandates, as well as consider the dam policies of relevant Federal departments and agencies, the Hydropower Sustainability Assessment Protocol, and other sources of hydropower and environmental expertise. The U.S. executive director of such IFI may vote to support such a project only if the Secretary, after consulting with the Secretary of State, USAID Administrator, and other technical personnel, as appropriate, determines that the IFI is taking the necessary steps to meet the safeguards enumerated under this heading in Senate Report 114–79.

*Ocean and Other Marine Resources.*—The Committee recommends funding for programs that help to protect, maintain, and restore the health of ocean, coastal, and Great Lakes ecosystems and resources. The Committee continues to support efforts to protect and sustainably manage marine resources by U.S. research institutions that have established partnerships with marine science researchers in developing countries that depend on marine ecology and are vulnerable to the impacts of pollution and climate change.

*Toxic Chemicals and Waste Recycling.*—The Committee notes the pervasive and increasing harm caused by toxic pollution, and recommends up to \$10,000,000 for grants to local governments and community organizations to support efforts to address chemical pollution and to recycle waste that threatens human health and the environment, which shall be awarded on an open and competitive basis following consultation with the Committee.

*U.S. Fish and Wildlife Service, U.S. Forest Service, and the Department of the Interior.*—Funds provided by direct transfer to USFWS, USFS, and the Department of Interior [DoI] shall be transferred pursuant to section 634(a) of the FAA not later than 90 days after enactment of the act, and prior to the expenditure of funds USFWS, USFS, and DoI shall submit spend plans to the Committee and USAID detailing the intended uses of such funds.

#### GLOBAL PROGRAMS

*Children with Disabilities.*—The Secretary of State and USAID Administrator shall work with UNICEF and the Special Olympics to expand programs in the poorest countries to protect the rights of, and increase access to services and opportunities for, children with disabilities.

*Clean Cookstoves.*—The Committee remains concerned that exposure of billions of people in developing countries to smoke from traditional cookstoves causes premature deaths, primarily of women and young children, and contributes to deforestation, erosion, and drought. The Committee recommends funds for cookstoves that sustainably reduce fuel consumption and exposure to harmful smoke.

*Faith-Based Organizations.*—The Committee recognizes and appreciates the historical contributions of the faith sector in the delivery of assistance, care and support at the grassroots level. The Secretary of State and the USAID Administrator shall continue to use the faith sector, in conjunction with the public and private sectors, for the delivery of assistance in developing countries under this heading and the GHP and ESF headings.

*Latrines.*—The Committee recognizes that assaults against women and girls in developing countries often occur outside at night when they are vulnerable due to the lack of safe and accessible latrines. USAID shall consult with the Committee not later than 90 days after enactment of the act on a multi-year plan to support initiatives by local communities in Africa and Asia to build safe, public latrines. The act provides not less than \$15,000,000 for such purpose.

*Ocean Freight Reimbursement Program.*—The Committee recommends \$1,500,000 for USAID's Ocean Freight Reimbursement Program to continue support for Private Voluntary Organizations through a competitive grant program pursuant to section 123(b) of the FAA. The USAID Administrator shall consult with the Committee on the administration of the program for fiscal year 2018.

*Orphans, Abandoned, and Displaced Children.*—The Committee supports USAID programs to assist foreign governments and NGOs in the poorest countries to increase the percentage of orphans, abandoned, and displaced children living with appropriate, permanent family care; reduce the percentage living in institutions; and improve nutrition, educational opportunities, and protection for such children.

*Patrick Leahy War Victims Fund.*—The Committee recommends \$13,500,000 for the Leahy War Victims Fund which assists persons severely disabled as a result of armed conflict.

*Trafficking in Persons.*—The Committee recommends a total of \$65,000,000 in the act for TIP programs under the GHP, DA, ESF, and INCLE headings.

*USAID Advisor for Indigenous Peoples Issues.*—The Committee recommends not less than \$3,500,000 for grants and other activities administered by the USAID Advisor for Indigenous Peoples Issues.

#### INTERNATIONAL DISASTER ASSISTANCE

Appropriations, 2017 .....	\$4,427,786,000
Base funding .....	498,483,000
Overseas contingency operations .....	3,929,303,000
Budget estimate, 2018 .....	2,508,200,000
Base funding .....	690,259,000
Overseas contingency operations .....	1,817,941,000
Committee recommendation .....	3,133,210,000
Overseas contingency operations .....	3,133,210,000

The Committee recommends \$3,133,210,000 for International Disaster Assistance, which is designated for OCO. The recommendation is \$311,524,000 above the prior fiscal year, excluding additional assistance for famine relief, which shall be made available for famine prevention, relief, and mitigation. These funds are in addition to other funds made available for such purposes.

The Committee does not recommend an appropriation for Title II Food for Peace grants under the IDA heading, as proposed in the President's budget request. Such funds remain under the jurisdiction of the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Subcommittee.

#### TRANSITION INITIATIVES

Appropriations, 2017 .....	\$122,834,000
Base funding .....	35,600,000
Overseas contingency operations .....	87,234,000
Budget estimate, 2018 .....	92,043,000
Base funding .....	30,000,000
Overseas contingency operations .....	62,043,000
Committee recommendation .....	67,000,000
Base funding .....	30,000,000
Overseas contingency operations .....	37,000,000

The Committee recommends \$67,000,000 for Transition Initiatives, of which \$37,000,000 is designated for OCO.

USAID's Office of Transition Initiatives [OTI] shall submit a report at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2018.

#### COMPLEX CRISES FUND

Appropriations, 2017 .....	\$30,000,000
Base funding .....	10,000,000
Overseas contingency operations .....	20,000,000
Budget estimate, 2018 .....	30,000,000
Committee recommendation .....	30,000,000
Base funding .....	10,000,000
Overseas contingency operations .....	20,000,000

The Committee recommends \$30,000,000 for the Complex Crises Fund, of which \$20,000,000 is designated for OCO.

The Committee notes that the elimination of the CCF account, as proposed in the President's budget request, has not been justified.

#### DEVELOPMENT CREDIT AUTHORITY

##### PROGRAM ACCOUNT

Appropriations, 2017 .....	\$50,000,000
Budget estimate, 2018 .....	60,000,000
Committee recommendation .....	60,000,000

#### ADMINISTRATIVE EXPENSES

Appropriations, 2017 .....	\$10,000,000
Budget estimate, 2018 .....	9,120,000
Committee recommendation .....	10,000,000

The Committee recommends a ceiling of \$60,000,000 for funds that may be transferred from other programs in this title to the Development Credit Authority, and recommends \$10,000,000 for administrative expenses.

## ECONOMIC SUPPORT FUND

Appropriations, 2017 .....	\$4,681,558,000
Base funding .....	1,041,761,000
Overseas contingency operations .....	3,639,797,000
Budget estimate, 2018 .....	
Committee recommendation .....	3,959,696,000
Base funding .....	912,577,000
Overseas contingency operations .....	3,047,119,000

The Committee recommends \$3,959,696,000 for Economic Support Fund, of which \$3,047,119,000 is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

## ECONOMIC SUPPORT FUND

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
<b>Africa:</b>	
Burundi .....	1,250
Cameroon .....	1,000
Central African Republic .....	1,250
Chad .....	1,000
Cote d'Ivoire .....	4,374
Democratic Republic of the Congo .....	75,188
Djibouti .....	9,000
Liberia .....	70,439
Sierra Leone .....	1,561
Somalia .....	50,000
South Sudan .....	55,000
Sudan .....	4,817
Zimbabwe .....	11,633
African Union .....	1,600
State Africa Regional .....	45,660
of which, West Africa anti-slavery .....	2,000
of which, Trans-Sahara Counterterrorism Partnership .....	10,000
Subtotal, Africa .....	333,772
<b>East Asia and Pacific:</b>	
Burma .....	82,700
People's Republic of China (Democracy, rule of law, and environment) .....	15,000
Section 7043(c)(5) North Korea Human Rights Promotion .....	8,000
Thailand .....	4,000
of which, democracy and reconciliation programs .....	4,000
Tibet .....	17,000
of which, Tibetan Autonomous Region .....	8,000
of which, India and Nepal .....	6,000
of which, Tibetan Governance .....	3,000
Vietnam .....	20,000
State East Asia and Pacific Regional .....	15,944
USAID Regional Development Mission for Asia .....	5,000
Subtotal, East Asia and Pacific .....	167,644
<b>Near East:</b>	
Egypt .....	75,000
Iraq .....	100,000
Jordan .....	1,082,400
Lebanon .....	110,000
Morocco .....	20,000
Tunisia .....	79,000
West Bank and Gaza .....	196,500
Middle East Multilaterals .....	875

## ECONOMIC SUPPORT FUND—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Middle East Partnership Initiative .....	47,500
of which, scholarships .....	20,000
Middle East Regional Cooperation .....	5,000
Near East Regional Democracy .....	32,000
Trans-Sahara Counterterrorism Partnership .....	3,000
USAID Middle East Regional .....	11,950
Reconciliation Programs .....	10,000
Subtotal, Near East .....	1,773,225
South and Central Asia:	
Afghanistan .....	500,000
India .....	3,000
Maldives .....	6,000
Nepal .....	75,000
Pakistan .....	200,000
Sri Lanka .....	35,000
State South and Central Asia Regional .....	3,415
Subtotal, South and Central Asia .....	822,415
Western Hemisphere:	
Colombia .....	187,328
Cuba .....	15,000
of which, democracy programs .....	15,000
Haiti .....	51,000
of which, reforestation .....	8,500
Mexico .....	49,000
Peru .....	36,960
Venezuela .....	15,000
State Western Hemisphere Regional .....	129,225
of which, Caribbean Basin Security Initiative .....	25,000
of which, Central America Regional Security Initiative .....	104,225
Subtotal, Western Hemisphere .....	483,513
Global:	
Counterterrorism Partnerships Fund .....	30,000
State Bureau of Counterterrorism and Countering Violent Extremism .....	6,000
Family Planning and Reproductive Health (non-add within country funds) .....	41,000
Economic Growth, Education, and Environment .....	9,500
Energy Resources .....	6,402
of which, Caribbean Energy Security Initiative .....	2,000
Relief and Recovery Fund .....	200,000
Bureau of Oceans and International Environmental Scientific Affairs .....	65,694
Office of U.S. Foreign Assistance Resources .....	4,031
Polio (non-add for Afghanistan/Pakistan) .....	7,500
Section 7032(j) Protection of Civil Society Activists (non-add within country funds) .....	7,500
Trade Capacity Building (non-add from within country funds) .....	10,000
Section 7033(b)(2) International Religious Freedom Protection and Investigation Programs .....	10,000
Section 7033(d) Atrocities Prevention .....	2,500
Section 7034(b)(4) Forensic Assistance .....	10,000
Section 7042(f) Counter Lord's Resistance Army (non-add from within country funds) .....	10,000
Section 7059(e) Women and Girls at Risk from Extremism .....	19,000
UN Special Representative of the Secretary General for Women in Conflict .....	
Special Representatives .....	16,000
of which, Office of the Coordinator for Cyber Issues .....	5,000
of which, Secretary's Office of Global Partnerships .....	1,000
of which, Ambassador-at-Large for Global Women's Issues .....	10,000
Subtotal, Global .....	379,127
Total, Economic Support Fund .....	3,959,696



*Caribbean Energy Security Initiative.*—The Committee continues to support enhanced efforts to help Latin American and Caribbean countries achieve greater energy independence from Venezuela, including by improving governance, energy development, energy efficiency, and electrical inter-connection, and recommends not less than \$2,000,000 for the Caribbean Energy Security Initiative.

*Counter-Trafficking in Persons Policy.*—The Committee continues to encourage the Department of State and USAID to implement the guiding principles of USAID’s “Counter-Trafficking in Persons Policy” (February 2012), particularly adopting an integrated approach to protection and prevention within core programs, as appropriate.

*Disability Programs.*—The Committee recommends not less than \$7,500,000 for grants to address the needs and protect and promote the rights of persons with disabilities in developing countries, in addition to funds otherwise available for such purposes in the act.

*Domestic Resource Mobilization.*—The Committee continues to support efforts by USAID to encourage partner countries to increase their investments in health, education, and other development sectors by strengthening revenue generation and budgetary capacity, reducing losses from corruption and graft, and countering tax avoidance in partner countries. The Committee continues to support efforts by USAID to utilize funds from within sectors for domestic resource mobilization efforts. The USAID Administrator shall consult with the Committee prior to the obligation of funds for this purpose.

*Institutions of Higher Education.*—The Committee supports continued funding for institutions of higher education in the Middle East and South Asia.

*Protecting U.S. Foreign Investment Abroad.*—Not later than 180 days after enactment of the act, the Secretary of State, in consultation with the heads of other relevant Federal departments and agencies, shall submit to the appropriate congressional committees a detailed description of the tools currently available to protect U.S. individuals and businesses investing abroad from public and private sector corruption, as well as recommendations for expanding such tools to better protect U.S. foreign investment against corruption. OMB shall include funding for programs to protect U.S. foreign investments abroad from corruption in the President’s budget request for fiscal year 2019.

*Reconciliation Programs.*—The Committee recommends not less than \$26,000,000 under this and the DA headings for reconciliation programs and activities which bring together and facilitate direct communication between individuals of different ethnic, religious, and political backgrounds in countries affected by civil strife and war, including in the Middle East and North Africa. Funds should be leveraged, to the maximum extent practicable, to obtain contributions from other donors and governments.

*Rule of Law.*—The Committee underscores that the rule of law is fundamental to democracy and sustainable development, and supports funds to strengthen independent judiciaries, protect human rights and freedom of the press, combat human trafficking and corruption, and increase public accountability and access to justice.

*U.S. Middle East Partnership Initiative Scholarships.*—The Committee recommends \$20,000,000 under this heading for scholarships for students in countries with significant Muslim populations at not-for-profit institutions of higher education in a manner consistent with prior fiscal years, and the awarding of funds shall be through an open and competitive process.

#### ECONOMIC SUPPORT AND DEVELOPMENT FUND

Appropriations, 2017 .....	
Budget estimate, 2018 .....	\$44,937,850,000
Base funding .....	2,229,350,000
Overseas contingency operations .....	2,708,800,000
Committee recommendation .....	

The Committee does not recommend an appropriation for Economic Support and Development Fund, and does not support consolidation of the DA, ESF, DF, and AEECA accounts under one heading, as proposed in the President's budget request.

The Committee notes that the establishment of the ESDF account has not been justified.

#### DEMOCRACY FUND

Appropriations, 2017 .....	\$210,500,000
Budget estimate, 2018 .....	
Committee recommendation .....	210,500,000

The Committee recommends \$210,500,000 for Democracy Fund.

The Committee notes that the elimination of the DF account, as proposed in the President's budget request, has not been justified.

The Committee commends the democracy programs supported by the Bureau of Democracy, Human Rights, and Labor, Department of State, and encourages other bureaus, and relevant USAID offices, to develop and conduct such programs in a similar strategic manner.

*Consultation.*—The Assistant Secretary of State for Democracy, Human Rights, and Labor shall consult with the Committee on the uses of funds provided by the act for the Human Rights and Democracy Fund that are above the fiscal year 2016 level.

*Discrimination Against LGBTI Persons.*—The Committee directs the Department of State to include in its annual country human rights reports descriptions of official government discrimination of LGBTI persons and consider such discrimination in assistance decisions, and urges the Department and USAID to continue to allocate funding for the Global Equality Fund and the LGBTI Portfolio within USAID's Human Rights Division.

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Appropriations, 2017 .....	\$902,334,000
Base funding .....	291,638,000
Overseas contingency operations .....	610,696,000
Budget estimate, 2018 .....	
Committee recommendation .....	750,334,000
Base funding .....	269,412,000
Overseas contingency operations .....	480,922,000

The Committee recommends \$750,334,000 for Assistance for Europe, Eurasia and Central Asia, of which \$480,922,000 is designated for OCO.

The Committee notes that the elimination of the AEECA account, as proposed in the President's budget request, has not been justified.

Assistance requested for countries in Europe, Eurasia and Central Asia under the GHP and INCLE headings are not included in this account, but shall be administered in accordance with the responsibilities of the Coordinator for U.S. Assistance to Europe and Eurasia.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Europe and Eurasia:	
Albania .....	6,000
Armenia .....	17,633
Azerbaijan .....	7,978
Belarus .....	9,000
Bosnia and Herzegovina .....	25,535
Georgia .....	63,025
Kosovo .....	38,470
Macedonia .....	6,908
Moldova .....	41,121
Poland .....	3,000
Serbia .....	12,994
Ukraine .....	250,000
Europe and Eurasia Regional .....	91,776
Ireland .....	1,500
Organization for Security and Cooperation in Europe .....	19,000
Subtotal, Europe and Eurasia .....	593,940
South and Central Asia:	
Kazakhstan .....	6,183
Kyrgyz Republic .....	43,946
Tajikistan .....	28,555
Turkmenistan .....	4,100
Uzbekistan .....	6,828
Central Asia Regional .....	31,782
Subtotal, Central Asia .....	121,394
Countering Russian Influence Fund .....	35,000
Total, Assistance for Europe, Eurasia and Central Asia .....	750,334

#### DEPARTMENT OF STATE

##### MIGRATION AND REFUGEE ASSISTANCE

Appropriations, 2017 .....	\$3,359,000,000
Base funding .....	912,802,000
Overseas contingency operations .....	2,446,198,000
Budget estimate, 2018 .....	2,746,141,000
Base funding .....	715,241,000
Overseas contingency operations .....	2,030,900,000
Committee recommendation .....	3,110,287,000
Base funding .....	1,443,280,000
Overseas contingency operations .....	1,667,007,000

The Committee recommends \$3,110,287,000 for Migration and Refugee Assistance, of which \$1,667,007,000 is designated for OCO.

The Committee supports programs to expand education opportunities, including vocational and technical training, for children and adolescents in protracted refugee situations.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE  
FUND

Appropriations, 2017 .....	\$50,000,000
Base funding .....	10,000,000
Overseas contingency operations .....	40,000,000
Budget estimate, 2018 .....	
Committee recommendation .....	50,000,000
Base funding .....	10,000,000
Overseas contingency operations .....	40,000,000

The Committee recommends \$50,000,000 for United States Emergency Refugee and Migration Assistance Fund, of which \$40,000,000 is designated for OCO.

The Committee notes that the elimination of the ERMA account, as proposed in the President's budget request, has not been justified.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2017 .....	\$410,000,000
Budget estimate, 2018 .....	398,221,000
Committee recommendation .....	410,000,000

The Committee recommends \$410,000,000 for Peace Corps.

The Peace Corps Director shall submit a spend plan to the Committee not later than 45 days after enactment of the act.

MILLENNIUM CHALLENGE CORPORATION

Appropriations, 2017 .....	\$905,000,000
Budget estimate, 2018 .....	800,000,000
Committee recommendation .....	905,000,000

The Committee recommends \$905,000,000 for Millennium Challenge Corporation.

Funds in this account are subject to the requirements of section 7076 of the act.

INTER-AMERICAN FOUNDATION

Appropriations, 2017 .....	\$22,500,000
Budget estimate, 2018 .....	4,565,000
Committee recommendation .....	22,500,000

The Committee recommends \$22,500,000 for Inter-American Foundation.

The Committee notes that the elimination of the IAF, as proposed in the President's budget request, has not been justified.

## UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Appropriations, 2017 .....	\$30,000,000
Budget estimate, 2018 .....	8,332,000
Committee recommendation .....	30,000,000

The Committee recommends \$30,000,000 for United States African Development Foundation.

The Committee notes that the elimination of the USADF, as proposed in the President's budget request, has not been justified.

## DEPARTMENT OF THE TREASURY

## INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Appropriations, 2017 .....	\$30,000,000
Budget estimate, 2018 .....	25,455,000
Committee recommendation .....	30,000,000

The Committee recommends \$30,000,000 for International Affairs Technical Assistance.

TITLE IV  
INTERNATIONAL SECURITY ASSISTANCE  
DEPARTMENT OF STATE  
INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Appropriations, 2017 .....	\$1,328,224,000
Base funding .....	889,664,000
Overseas contingency operations .....	438,560,000
Budget estimate, 2018 .....	891,800,000
Base funding .....	695,550,000
Overseas contingency operations .....	196,250,000
Committee recommendation .....	1,275,094,000
Overseas contingency operations .....	1,275,094,000

The Committee recommends \$1,275,094,000 for International Narcotics Control and Law Enforcement, which is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT  
[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Africa:	
Central African Republic .....	2,500
Democratic Republic of the Congo .....	2,000
Kenya .....	1,000
Liberia .....	12,100
Somalia .....	1,650
South Africa .....	1,000
South Sudan .....	3,000
African Union .....	800
State Africa Regional .....	38,164
Subtotal, Africa .....	62,214
East Asia and Pacific:	
Burma .....	3,500
China .....	800
Indonesia .....	10,625
Laos .....	1,000
Mongolia .....	500
Philippines .....	7,000
Thailand .....	1,900
Timor-Leste .....	800
Southeast East Asia Maritime Security Initiative (non-add from within country funds) .....	7,750
Vietnam .....	6,000
State East Asia and Pacific Regional .....	11,800
Subtotal, East Asia and Pacific .....	43,925

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Europe and Eurasia:	
Albania .....	2,650
Armenia .....	1,500
Bosnia and Herzegovina .....	3,800
Georgia .....	4,000
Kosovo .....	9,500
Macedonia .....	1,600
Moldova .....	3,510
Montenegro .....	1,695
Serbia .....	2,500
Ukraine .....	30,000
Europe and Eurasia Regional .....	2,000
Subtotal, Europe and Eurasia .....	62,755
Near East:	
Egypt .....	2,000
Iraq .....	3,000
Lebanon .....	10,000
Morocco .....	5,000
Tunisia .....	13,000
West Bank and Gaza .....	60,000
Trans-Sahara Counterterrorism Partnership .....	2,000
Subtotal, Near East .....	95,000
South and Central Asia:	
Afghanistan .....	160,000
Bangladesh .....	2,000
Kazakhstan .....	1,000
Kyrgyz Republic .....	1,000
Nepal .....	2,230
Pakistan .....	40,000
Sri Lanka .....	1,000
Tajikistan .....	5,000
of which, border security .....	2,000
Uzbekistan .....	1,000
Central Asia Regional .....	4,000
Subtotal, South and Central Asia .....	217,230
Western Hemisphere:	
Colombia .....	143,000
Haiti .....	9,000
of which, prison improvements .....	1,900
Mexico .....	90,000
Peru .....	32,000
State Western Hemisphere Regional .....	230,200
of which, Caribbean Basin Security Initiative .....	25,200
of which, Western Hemisphere Regional Security Cooperation .....	10,000
of which, Central America Regional Security Initiative .....	195,000
Subtotal, Western Hemisphere .....	504,200
Global:	
Alien Smuggling/Border Security .....	500
Anti-Money Laundering Programs .....	2,300
Combating Modern Slavery .....	25,000
Countering Russian Influence Fund .....	20,000
Critical Flight Safety Program .....	4,500
Criminal Justice and Assistance Partnership Act .....	3,400
Cyber Crime and Intellectual Property Rights .....	7,500
Section 7032(j) Protection of Civil Society Activists (non-add within country funds) .....	7,500
Demand Reduction .....	12,500

## INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Fighting Corruption .....	3,500
International Law Enforcement Academy .....	27,000
Inter-regional Aviation Support .....	38,478
International Organizations .....	3,800
International Organized Crime .....	34,500
International Police Peacekeeping Operations Support .....	3,000
Program Development and Support .....	34,142
Relief and Recovery Fund .....	27,150
State Office to Monitor and Combat Trafficking in Persons .....	40,000
Section 7033(d) Atrocities Prevention .....	2,500
Wildlife Poaching and Trafficking (non-add under country and program funds) .....	50,664
of which, International Organized Crime .....	26,000
of which, State Africa Regional .....	10,164
of which, State East Asia Pacific Regional .....	3,800
Subtotal, Global .....	289,770
Total, International Narcotics Control and Law Enforcement .....	1,275,094

*Combating Modern Slavery.*—Funds appropriated under this heading that are made available for the purposes authorized by section 1298 of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114–328) shall be awarded on a competitive basis and are subject to the regular notification procedures of the Committee.

*Coordination of Programs to Combat Trafficking in Persons and Modern Slavery.*—The Secretary of State and USAID Administrator, as appropriate, shall report to the Committee on the implementation of guidelines to ensure that programs to combat trafficking in persons and modern slavery are coordinated and complementary, as required by section 7060(f)(3) of division J of Public Law 115–31.

*Illicit Drug Interdiction.*—The Committee supports the Department of State’s country-specific, regional, and global programs to combat the manufacturing and interdict the trafficking of fentanyl, heroin, and other synthetic opioid compounds, and precursor chemicals, in coordination with other Federal departments and agencies and foreign governments, including through training on forensic technologies.

*Illicit Tobacco Trade.*—Not later than 180 days after enactment of the act, the Secretary of State, in consultation with the heads of other relevant Federal departments and agencies, shall submit to the appropriate congressional committees a strategy for combating the international illicit tobacco trade, as described in the Department of State report entitled “The Global Illicit Trade in Tobacco: A Threat to National Security” (December 2015). The Secretary shall also coordinate development of such strategy with international organizations, as appropriate.

*Rule of Law Programs.*—The Committee underscores that independent and transparent judicial systems are critical to the impartial and effective administration of justice, which is necessary for sustained, equitable development, particularly in countries with a history of impunity that are confronting networks of corruption, or-



ganized crime, and illicit narcotics and weapons trafficking. Funds made available under this heading shall expand programs that strengthen and promote independent judicial systems in such countries.

*Use of Regional Partners.*—Funds appropriated under this heading shall be made available to support training and technical assistance for foreign law enforcement, corrections, and other judicial authorities, utilizing regional partners.

*War Crimes Investigations.*—The Department of State shall provide funds made available under this heading to U.S. and international NGOs conducting criminal investigations of war crimes, crimes against humanity, and genocide in Syria and Iraq that prioritize strengthening the capacity of Syrian and Iraqi criminal investigators while supporting U.S. law enforcement efforts to identify and prosecute those who commit such crimes.

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Appropriations, 2017 .....	\$970,450,000
Base funding .....	500,696,000
Overseas contingency operations .....	469,754,000
Budget estimate, 2018 .....	678,606,000
Base funding .....	312,766,000
Overseas contingency operations .....	365,840,000
Committee recommendation .....	789,950,000
Overseas contingency operations .....	789,950,000

The Committee recommends \$789,950,000 for Nonproliferation, Anti-terrorism, Demining and Related Programs, which is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

#### NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program/Country	Committee recommendation
Nonproliferation Programs:	
Nonproliferation and Disarmament Fund .....	30,000
Export Control and Related Border Security .....	62,500
Global Threat Reduction .....	70,000
International Atomic Energy Agency Voluntary Contribution .....	94,800
Comprehensive Nuclear-Test-Ban Treaty .....	29,000
Comprehensive Nuclear-Test-Ban Treaty Special Contributions .....	3,000
Weapons of Mass Destruction Program .....	6,150
Subtotal, Nonproliferation Programs .....	295,450
Anti-Terrorism Programs:	
Anti-terrorism Assistance .....	155,000
of which, Anti-terrorism Assistance Programs .....	155,000
Counterterrorism Financing .....	12,500
Counterterrorism Partnerships Fund .....	50,000
Counterterrorism Engagement with Allies .....	5,000
Terrorist Interdiction Program .....	33,000
Trans-Sahara Counterterrorism Partnership (non-add) .....	18,446
Subtotal, Anti-terrorism Programs .....	255,500
Conventional Weapons Destruction .....	189,000
of which, Humanitarian Demining/Unexploded Ordnance Clearance .....	151,500

## NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS—Continued

[Budget authority in thousands of dollars]

Program/Country	Committee recommendation
Laos (non-add) .....	30,000
Vietnam (non-add) .....	12,500
Relief and Recovery Fund .....	50,000
Total, Nonproliferation, Anti-terrorism, Demining and Related Programs .....	789,950

*Conventional Weapons Destruction.*—The Committee recommends \$189,000,000 for Conventional Weapons Destruction programs, including \$151,500,000 for programs to remove landmines, cluster munitions, and other unexploded ordnance [UXO], which should be prioritized in areas where such ordnance was caused by the United States. The Secretary of State shall conduct an assessment of such programs, which should include: (1) an explanation of the U.S. national interest served; (2) the risk factors and casualty data in each country associated with such removal; (3) the cooperation of partner governments in program implementation; and (4) support for such programs from sources other than the U.S. Government. The Secretary of State shall develop short and long-term goals for each country in which such U.S.-funded programs are currently implemented or intended to be implemented, and consult with the Committee on such goals and the results of such assessment.

*Demining and UXO Clearance in Areas Liberated from Extremists.*—The Committee recognizes the increased need for resources for demining and UXO clearance in areas liberated from extremists in Iraq and Syria. Successful activities will help accelerate the return of internally displaced persons [IDPs] and refugees to their homes.

## PEACEKEEPING OPERATIONS

Appropriations, 2017 .....	\$659,014,000
Base funding .....	135,041,000
Overseas contingency operations .....	523,973,000
Budget estimate, 2018 .....	301,400,000
Base funding .....	122,300,000
Overseas contingency operations .....	179,100,000
Committee recommendation .....	497,350,000
Overseas contingency operations .....	497,350,000

The Committee recommends \$497,350,000 for Peacekeeping Operations, which is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

## PEACEKEEPING OPERATIONS

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Africa:	
Central African Republic .....	8,000
Democratic Republic of the Congo .....	9,000
Liberia .....	2,000
Somalia .....	255,500

## PEACEKEEPING OPERATIONS—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
South Sudan .....	25,000
Africa Regional .....	26,250
of which, Partnership for Regional East Africa Counterterrorism .....	10,000
of which, Africa Conflict Stabilization and Border Security .....	8,300
of which, Africa Military Education Program .....	3,000
of which, Africa Maritime Security Initiative .....	2,000
of which, African Union Rapid Deployment Capability .....	2,950
Subtotal, Africa .....	325,750
Near East:	
Multinational Force and Observers .....	31,000
Subtotal, Near East .....	31,000
Political-Military Affairs:	
Trans-Sahara Counterterrorism Partnership .....	20,100
Global Peacekeeping Operations Initiative .....	40,000
Maritime Security Technical Experts Program .....	500
Relief and Recovery Fund .....	80,000
Subtotal, Political-Military Affairs .....	140,600
Total, Peacekeeping Operations .....	497,350

*Defense Reform.*—The Committee does not recommend an appropriation for a new program to promote defense reform, as proposed in the President's budget request.

*Multinational Force and Observers.*—The act provides \$31,000,000 for the Multinational Force and Observers [MFO] mission in the Sinai, which includes \$26,000,000 for operating expenses and an additional \$5,000,000 for emergent and/or contingency requirements to protect and sustain the MFO mission.

## FUNDS APPROPRIATED TO THE PRESIDENT

## INTERNATIONAL MILITARY EDUCATION AND TRAINING

Appropriations, 2017 .....	\$110,300,000
Budget estimate, 2018 .....	100,160,000
Committee recommendation .....	110,300,000
Overseas contingency operations .....	110,300,000

The Committee recommends \$110,300,000 for International Military Education and Training, which is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

## INTERNATIONAL MILITARY EDUCATION AND TRAINING

[Budget authority in thousands of dollars]

Program	Committee recommendation
Africa:	
Angola .....	525
Benin .....	300
Botswana .....	725
Burkina Faso .....	345

INTERNATIONAL MILITARY EDUCATION AND TRAINING—Continued  
[Budget authority in thousands of dollars]

Program	Committee recommendation
Cabo Verde .....	150
Cameroon .....	500
Central African Republic .....	150
Chad .....	500
Comoros .....	150
Cote d'Ivoire .....	340
Democratic Republic of the Congo .....	310
Djibouti .....	500
Ethiopia .....	570
Gabon .....	350
Ghana .....	850
Guinea .....	340
Guinea-Bissau .....	150
Kenya .....	850
Liberia .....	360
Madagascar .....	250
Malawi .....	300
Mali .....	400
Mauritania .....	500
Mauritius .....	150
Mozambique .....	400
Namibia .....	150
Niger .....	500
Nigeria .....	800
Republic of the Congo .....	250
Rwanda .....	500
Sao Tome and Principe .....	150
Senegal .....	1,000
Seychelles .....	150
Sierra Leone .....	400
Somalia .....	365
South Africa .....	750
Swaziland .....	125
Tanzania .....	500
The Gambia .....	150
Togo .....	300
Uganda .....	720
Zambia .....	350
Subtotal, Africa .....	17,125
East Asia and Pacific:	
Cambodia .....	250
Fiji .....	200
Indonesia .....	2,650
Laos .....	450
Malaysia .....	1,000
Mongolia .....	2,500
Papua New Guinea .....	200
Philippines .....	2,000
Samoa .....	100
Timor-Leste .....	500
Tonga .....	250
Vietnam .....	1,500
Subtotal, East Asia and Pacific .....	11,600
Europe and Eurasia:	
Albania .....	1,000
Armenia .....	600
Azerbaijan .....	600
Bosnia and Herzegovina .....	1,000
Bulgaria .....	2,000

INTERNATIONAL MILITARY EDUCATION AND TRAINING—Continued  
[Budget authority in thousands of dollars]

Program	Committee recommendation
Croatia .....	1,100
Czech Republic .....	1,955
Estonia .....	1,200
Georgia .....	2,200
Greece .....	425
Hungary .....	1,000
Kosovo .....	750
Latvia .....	1,200
Lithuania .....	1,200
Macedonia .....	1,100
Malta .....	200
Moldova .....	1,150
Montenegro .....	600
Poland .....	2,000
Portugal .....	100
Romania .....	1,700
Serbia .....	1,050
Slovakia .....	900
Slovenia .....	650
Turkey .....	3,110
Ukraine .....	2,900
Subtotal, Europe and Eurasia .....	31,690
Near East:	
Algeria .....	1,400
Bahrain .....	800
Egypt .....	1,800
Iraq .....	1,000
Jordan .....	4,000
Lebanon .....	2,750
Morocco .....	2,000
Oman .....	2,000
Saudi Arabia .....	10
Tunisia .....	2,300
Subtotal, Near East .....	18,060
South and Central Asia:	
Afghanistan .....	800
Bangladesh .....	1,500
India .....	1,300
Kazakhstan .....	700
Kyrgyz Republic .....	950
Maldives .....	300
Nepal .....	900
Pakistan .....	4,800
Sri Lanka .....	500
Tajikistan .....	525
Turkmenistan .....	285
Uzbekistan .....	300
Subtotal, South and Central Asia .....	12,860
Western Hemisphere:	
Argentina .....	350
Belize .....	250
Brazil .....	625
Chile .....	500
Colombia .....	1,400
Costa Rica .....	725
Dominican Republic .....	600
El Salvador .....	800
Guatemala .....	800

## INTERNATIONAL MILITARY EDUCATION AND TRAINING—Continued

[Budget authority in thousands of dollars]

Program	Committee recommendation
Guyana .....	250
Haiti .....	255
Honduras .....	800
Jamaica .....	600
Mexico .....	1,500
Nicaragua .....	145
Panama .....	725
Paraguay .....	460
Peru .....	600
Suriname .....	215
The Bahamas .....	200
Trinidad and Tobago .....	325
Uruguay .....	500
Barbados and Eastern Caribbean .....	840
Subtotal, Western Hemisphere .....	13,465
Other Funding:	
Administrative Expenses, Political-Military Affairs .....	5,500
Subtotal, Other Funding .....	5,500
Total, International Military Education and Training .....	110,300

## FOREIGN MILITARY FINANCING PROGRAM

Appropriations, 2017 .....	\$6,311,613,000
Base funding .....	4,785,805,000
Overseas contingency operations .....	1,525,808,000
Budget estimate, 2018 .....	5,120,713,000
Base funding .....	4,670,713,000
Overseas contingency operations .....	450,000,000
Committee recommendation .....	5,620,213,000
Overseas contingency operations .....	5,620,213,000

The Committee recommends \$5,620,213,000 for Foreign Military Financing Program, which is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

## FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Africa:	
Djibouti .....	500
Ethiopia .....	500
Ghana .....	300
Kenya .....	1,000
Liberia .....	2,500
Nigeria .....	500
Senegal .....	300
South Africa .....	300
State Regional Africa .....	20,448
Subtotal, Africa .....	26,348
East Asia and Pacific:	
Indonesia .....	14,000

## FOREIGN MILITARY FINANCING PROGRAM—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Mongolia .....	2,600
Philippines .....	40,000
Vietnam .....	12,000
State East Asia and Pacific Regional .....	25,000
Subtotal, East Asia and Pacific .....	93,600
Europe and Eurasia:	
Albania .....	2,400
Armenia .....	1,000
Azerbaijan .....	1,000
Bosnia and Herzegovina .....	4,000
Bulgaria .....	5,000
Croatia .....	1,000
Estonia .....	2,000
Georgia .....	35,000
Kosovo .....	4,000
Latvia .....	2,000
Lithuania .....	2,000
Macedonia .....	3,600
Moldova .....	12,750
Montenegro .....	1,000
Poland .....	6,250
Romania .....	4,400
Serbia .....	1,800
Ukraine .....	95,000
Countering Russian Influence Fund .....	65,000
Subtotal, Europe and Eurasia .....	249,200
Near East:	
Bahrain .....	5,000
Egypt .....	1,000,000
Iraq .....	250,000
Israel .....	3,100,000
Jordan .....	400,000
Lebanon .....	105,000
Morocco .....	5,000
Oman .....	2,000
Tunisia .....	65,000
Subtotal, Near East .....	4,932,000
South and Central Asia:	
Bangladesh .....	2,000
Maldives .....	400
Nepal .....	1,700
Pakistan .....	100,000
Sri Lanka .....	500
Central Asia Regional .....	3,200
Subtotal, South and Central Asia .....	107,800
Western Hemisphere:	
Belize .....	1,000
Colombia .....	38,525
Costa Rica .....	1,400
El Salvador .....	1,900
Guatemala .....	1,740
Haiti .....	1,200
Honduras .....	4,500
Mexico .....	3,000
Panama .....	2,000
Peru .....	1,000

## FOREIGN MILITARY FINANCING PROGRAM—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
State Western Hemisphere Regional .....	17,500
of which, Central America .....	12,500
of which, Caribbean Basin Security Initiative .....	5,000
Subtotal, Western Hemisphere .....	73,765
Global:	
Relief and Recovery Fund .....	70,000
Administrative Expenses .....	67,500
Subtotal, Global .....	137,500
Total, Foreign Military Financing Program .....	5,620,213

*Global Fund.*—The Committee does not recommend an appropriation for a new Global Fund, as proposed in the President’s budget request.

*Security Sector Reform.*—Security sector reform programs funded by the act shall be implemented in a manner consistent with the roles, responsibilities, and guiding principles of the “Security Sector Reform” paper (February 2009) prepared jointly by the Departments of State and Defense, and USAID.

*Security Sector Assistance Steering Committee.*—The Committee supports the establishment of the joint “State-DoD Security Sector Assistance Steering Committee” to enhance planning on the development and implementation of security assistance. The Secretary of State, in consultation with the Secretary of Defense, shall provide to the appropriate congressional committees information on the organization and objectives of the Steering Committee, including personnel requirements and metrics for measuring progress in improving the management and oversight of such assistance.

*Transition from Grants to Loans.*—The Committee does not support transitioning FMF assistance from grants to loans, as proposed in the President’s budget request. The Committee notes that prior to the submission of the CBJ no study was conducted on the impact of the proposal to the U.S. national security interest or the security and stability of allies and partners, including the loss of influence through increased arms sales by the PRC and Russia to FMF grant recipients.



## TITLE V

### MULTILATERAL ASSISTANCE

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Appropriations, 2017 .....	\$339,000,000
Budget estimate, 2018 .....	
Committee recommendation .....	363,000,000

The Committee recommends \$363,000,000 for International Organizations and Programs.

The Committee notes that the elimination of the IO&P account, as proposed in the President's budget request, has not been justified.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

##### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Program	Committee recommendation
Intergovernmental Panel on Climate Change/U.N. Framework Convention on Climate Change .....	10,000
International Chemicals and Toxins Programs .....	3,175
International Civil Aviation Organization .....	800
International Conservation Programs .....	7,000
International Development Law Organization .....	400
International Maritime Organization .....	325
Montreal Protocol Multilateral Fund .....	32,000
Organization of American States [OAS] Development Assistance Programs .....	500
OAS Fund for Strengthening Democracy .....	4,000
OAS Inter-American Commission on Human Rights .....	5,000
of which, Special Rapporteur for Freedom of Expression .....	500
Regional Cooperation Agreement on Combating Piracy and Armed Robbery Against Ships in Asia .....	50
U.N. Capital Development Fund .....	500
U.N. Children's Fund .....	137,500
of which, Combating Female Genital Mutilation Programs .....	5,000
U.N. High Commissioner for Human Rights .....	10,500
U.N. Democracy Fund .....	3,000
U.N. Development Program .....	80,000
U.N. Environment Program .....	7,000
U.N. Human Settlements Program .....	700
U.N. Office for the Coordination of Humanitarian Affairs .....	2,500
U.N. Special Representative of the Secretary-General for Sexual Violence in Conflict .....	1,750
U.N. Trust Fund to End Violence Against Women .....	1,000
U.N. Voluntary Fund for Victims of Torture .....	6,550
U.N. Voluntary Fund for Technical Cooperation in the Field of Human Rights .....	1,150
U.N. Women .....	8,500
U.N. Population Fund .....	37,500
World Meteorological Organization .....	1,000
World Trade Organization Technical Assistance .....	600
Total, International Organizations and Programs .....	363,000

*Organization of American States.*—The Committee remains concerned with the budgetary challenges facing the Organization of American States [OAS], particularly the Inter-American Commission on Human Rights and the Special Rapporteur for Freedom of Expression, which play important roles in providing access to justice for victims of crimes against humanity and other human rights violations and in defending freedom of the press. The Committee urges the OAS Secretary-General to seek increases in voluntary contributions from other member states, and to develop a multi-year financial plan that emphasizes the comparative advantages of the OAS in supporting democracy, monitoring electoral processes, and protecting human rights.

*Posting of United Nations Voluntary Contributions.*—The Secretary of State shall continue to post U.S. voluntary contributions under this heading which are provided to the U.N. and its affiliated agencies on the Department of State Web site in a timely manner.

*UNDP Stabilization Program in Iraq.*—The Committee notes, in particular, the important contribution of the U.N. Development Program [UNDP] to stability and development in areas liberated from ISIS and other extremists in Iraq, and in facilitating the return of millions of IDPs to such areas. The U.S. Ambassador to the United Nations shall work with the U.N. Secretary-General and the heads of relevant U.N. agencies to replicate the UNDP's stabilization program in Iraq in other stabilization efforts globally.

#### INTERNATIONAL FINANCIAL INSTITUTIONS

Appropriations, 2017 .....	\$1,770,577,000
Budget estimate, 2018 .....	1,480,498,000
Committee recommendation .....	1,514,686,000

The Committee recommends \$1,514,686,000 for U.S. contributions to International Financial Institutions.

*Global Agriculture and Food Security Program.*—The Committee does not recommend funding for a contribution to the Global Agriculture and Food Security Program, but notes that prior year funds remain available for such purpose due to decreased pledges from other donor nations. The Committee directs that such funds be made available for such purpose in fiscal year 2018.

*World Bank Safeguards.*—The Committee expects the World Bank to set an example for other international financial institutions by fully implementing effective social and economic safeguards to ensure that those whose lives and livelihoods may be harmed by Bank-financed projects are consulted and adequately compensated.

#### GLOBAL ENVIRONMENT FACILITY

Appropriations, 2017 .....	\$146,563,000
Budget estimate, 2018 .....	102,375,000
Committee recommendation .....	136,563,000

The Committee recommends \$136,563,000 for Global Environment Facility.

## CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Appropriations, 2017 .....	\$1,197,128,000
Budget estimate, 2018 .....	1,097,010,000
Committee recommendation .....	1,097,010,000

The Committee recommends \$1,097,010,000 for Contribution to the International Development Association.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Appropriations, 2017 .....	\$99,233,000
Budget estimate, 2018 .....	47,395,000
Committee recommendation .....	47,395,000

The Committee recommends \$47,395,000 for Contribution to the Asian Development Fund.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Appropriations, 2017 .....	\$32,418,000
Budget estimate, 2018 .....	32,418,000
Committee recommendation .....	32,418,000

The Committee recommends \$32,418,000 for Contribution to the African Development Bank.

## LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommends a limitation on the amount that the U.S. Governor of the AfDB may subscribe to the callable portion of the U.S. share of the sixth General Capital Increase in an amount not to exceed \$507,860,808 in fiscal year 2018.

## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Appropriations, 2017 .....	\$214,332,000
Budget estimate, 2018 .....	171,300,000
Committee recommendation .....	171,300,000

The Committee recommends \$171,300,000 for Contribution to the African Development Fund.

## CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Appropriations, 2017 .....	\$30,000,000
Budget estimate, 2018 .....	30,000,000
Committee recommendation .....	30,000,000

The Committee recommends \$30,000,000 for Contribution to the International Fund for Agricultural Development for the third of three installments for the tenth replenishment.

TITLE VI  
EXPORT AND INVESTMENT ASSISTANCE  
EXPORT-IMPORT BANK OF THE UNITED STATES  
INSPECTOR GENERAL

Appropriations, 2017 .....	\$5,700,000
Budget estimate, 2018 .....	5,700,000
Committee recommendation .....	5,700,000

ADMINISTRATIVE EXPENSES

Appropriations, 2017 .....	\$110,000,000
Budget estimate, 2018 .....	95,500,000
Committee recommendation .....	110,000,000

The Committee recommends \$5,700,000 for the Inspector General and \$110,000,000 for administrative expenses for the Export-Import Bank.

The Committee recognizes that EXIM's expenses for which it may charge fees include expenditures associated with implementing the pilot program for reinsurance authorized by section 51008 of the Export-Import Bank Reform and Reauthorization Act of 2015 (division E of Public Law 114–94).

*Operating Plan.*—Section 7076 of the act requires the EXIM president to submit an operating plan at the program, project, and activity level. For EXIM, this refers only to funds for administrative and operating costs, and shall be at the same level of detail as provided in the CBJ.

*Quorum Requirement.*—Section 7080 of the act modifies the quorum requirement for EXIM, consistent with the modifications contained in section 1 of Public Law 106–46 (12 U.S.C. 635a note).

*Small and Medium Sized Businesses.*—EXIM shall increase its outreach efforts to small and medium sized businesses, especially in under-served rural states, and report to the Committee on such efforts.

OVERSEAS PRIVATE INVESTMENT CORPORATION  
NONCREDIT ACCOUNT  
ADMINISTRATIVE EXPENSES

Appropriations, 2017 .....	\$70,000,000
Budget estimate, 2018 .....	60,800,000
Committee recommendation .....	79,200,000

## PROGRAM ACCOUNT

Appropriations, 2017 .....	\$20,000,000
Budget estimate, 2018 .....	
Committee recommendation .....	20,000,000

The Committee recommends \$79,200,000 for administrative expenses and \$20,000,000 for program account for the subsidy costs of direct and guaranteed loans for the Overseas Private Investment Corporation.

The Committee notes that the elimination of OPIC, as proposed in the President's budget request, has not been justified.

*Operating Plan.*—Section 7076 of the act requires the OPIC president to submit an operating plan at the program, project, and activity level. For OPIC, this refers only to funds for administrative and operating costs, and shall be at the same level of detail as provided in the CBJ.

*Monitoring and Evaluation.*—The Committee recommendation includes not less than \$8,000,000 to strengthen OPIC's monitoring of its projects, including more systematic and comprehensive environmental and social impact analyses and increased site monitoring visits.

*Inspector General Oversight.*—The OPIC president shall implement a fiscal year 2018 agreement with the USAID OIG, including an inspection/audit plan, as authorized, and allocate not less than \$500,000 to support such mutually agreed upon plan in fiscal year 2018 to reimburse the USAID OIG for costs related to oversight and audit functions.

*Small and Medium Sized Businesses.*—OPIC shall increase its outreach efforts to small and medium sized businesses, especially in under-served rural states, and report to the Committee on such efforts.

## TRADE AND DEVELOPMENT AGENCY

Appropriations, 2017 .....	\$75,000,000
Budget estimate, 2018 .....	12,105,000
Committee recommendation .....	79,500,000

The Committee recommends \$79,500,000 for the Trade and Development Agency.

The Committee notes that the elimination of the TDA, as proposed in the President's budget request, has not been justified.

*Small and Medium Sized Businesses.*—TDA shall increase its outreach efforts to small and medium sized businesses, especially in under-served rural states, and report to the Committee on such efforts.

## TITLE VII

### GENERAL PROVISIONS

Funds included in the tables under this title, unless otherwise noted, are subject to the provisions of section 7019 of the act.

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Sec. 7001. Allowances and Differentials.

Sec. 7002. Unobligated Balances Report.

Sec. 7003. Consulting Services.

Sec. 7004. Diplomatic Facilities.

*Notification and Information Requirements.*—Notifications made pursuant to subsection (d) shall include, at a minimum, the information required under this heading in the ESCM account in Senate Report 114–290.

*Interim and Temporary Facilities Abroad.*—The uses of funds made available pursuant to subsection (e)(1) shall be the responsibility of the Assistant Secretary of State for Diplomatic Security in consultation with the Director of the Bureau of Overseas Building Operations.

*Temporary Structures.*—The Secretary of State shall, as appropriate, inform the appropriate congressional committees of any modification to the standard operating procedures and best practices associated with the delivery, construction, and protection of temporary structures in high threat and conflict environments required by section 7004(f)(3) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016 (division K of Public Law 114–113).

*Soft Targets.*—Funds made available pursuant to subsection (g) shall be administered by the Assistant Secretary of State for Diplomatic Security in consultation with the Director of the Bureau of Overseas Building Operations.

Sec. 7005. Personnel Actions.

Sec. 7006. Department of State Management.

Sec. 7007. Prohibition Against Direct Funding for Certain Countries.

Sec. 7008. Coups d’Etat.

Sec. 7009. Transfer of Funds Authority.

Sec. 7010. Prohibition on Certain Operational Expenses.

Sec. 7011. Availability of Funds.

Sec. 7012. Limitation on Assistance to Countries in Default.

Sec. 7013. Prohibition on Taxation of United States Assistance.

*Prohibition on Taxation Report.*—Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the heads of other relevant Federal departments and agencies, shall submit an update to the report required pursuant to section 7013(h) of division J of Public Law 115–31.

Sec. 7014. Reservations of Funds.

Sec. 7015. Notification Requirements.

*Department of Defense Programs.*—The Committee remains concerned with the ability of the Department of State to sustain programs initiated with Department of Defense funding, including funding pursuant to section 1206 of the National Defense Authorization Act for Fiscal Year 2006 (Public Law 109–163; 119 Stat. 3456); section 2282 of title 10 United States Code; and section 333 of title 10, United States Code (as added by section 1241 of Public Law 114–328; 130 Stat. 2497). Subsection (d)(1) consolidates prior year requirements under the FMF heading regarding justification for such programs, and the notification requirement for such programs under this section.

*Trust Funds.*—Notifications submitted pursuant to subsection (g) shall include the information required for trust funds in the Joint Explanatory Statement accompanying division J of Public Law 115–31.

Sec. 7016. Notification on Excess Defense Equipment.

Not later than 60 days after enactment of the act, the Secretary of State, in coordination with the Secretary of Defense, shall submit a report to the Committee including: (1) a list of countries for which an implementation note restricting or prohibiting the transfer of excess defense articles to a unit of a foreign security force was included in a Letter of Agreement signed during fiscal years 2015 through 2017, in addition to a description of each such restriction or prohibition; (2) an explanation of the process and criteria used to determine which such units are subject to such implementation notes; (3) steps taken to monitor compliance with such implementation notes; and (4) a description of steps taken if a unit prohibited from receiving assistance under U.S. law receives excess defense articles transferred pursuant to section 516 of the FAA, including steps to recover such equipment, hold the recipient government accountable, and prevent future such transfers.

Sec. 7017. Limitation on Availability of Funds for International Organizations and Programs.

Sec. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.

Sec. 7019. Allocations and Reports.

Sec. 7020. Representation and Entertainment Expenses.

Sec. 7021. Prohibition on Assistance to Governments Supporting International Terrorism.

Sec. 7022. Authorization Requirements.

Sec. 7023. Definition of Program, Project, and Activity.

Sec. 7024. Authorities for the Peace Corps, Inter-American Foundation and the United States African Development Foundation.

Sec. 7025. Commerce, Trade and Surplus Commodities.

Sec. 7026. Separate Accounts.

Sec. 7027. Eligibility for Assistance.

Sec. 7028. Local Competition.

Sec. 7029. International Financial Institutions.

Sec. 7030. Debt-for-Development.

Sec. 7031. Financial Management and Budget Transparency.

*Networks of Corruption.*—In submitting the updated report required by subsection (d), the Secretary of State shall include, to the extent possible: (1) a diagram depicting the public and private individuals and entities that make up each corrupt network; (2) identification of any government agency or other public entity that is directly or indirectly involved in such network (such as the judiciary, tax authority, central bank, specific military or police units, or elements of subnational governance); (3) identification of the area of operation of such network and its key economic activities, licit and illicit, as well as other significant revenue streams benefitting the network (such as embezzlement of public funds, extortion, or bribery); and (4) identification of entities and individuals that enable corrupt practices (such as banks, law firms, accounting firms, or real estate agents).

**Sec. 7032. Democracy Programs.**

*Review and Report.*—Not later than 90 days after enactment of the act, the USAID Administrator shall review the “Amplifying Guidance on Planning and Project Design in Relation to Acquisition and Assistance Instruments for Democracy, Human Rights and Governance Programs” and submit a report to the Committee that summarizes the findings of such review and includes specific recommendations for enhancing the efficiency and effectiveness of such programs.

*Protection of Civil Society Activists.*—For purposes of developing the strategy and allocating funds under subsection (j), the Assistant Secretary of State for Democracy, Human Rights, and Labor shall consult with the Committee and with representatives of civil society and independent media organizations whose members have been threatened or killed. The uses of funds shall include strengthening the capacity of such organizations, protecting their members who have been threatened, supporting the enactment of laws to protect freedoms of expression, association, and assembly, and educating the public about the legitimate role of such activists and journalists in society.

**DEMOCRACY PROGRAMS**

[Budget authority in thousands of dollars]

Region/Program	Committee recommendation
Africa .....	314,271
East Asia and the Pacific .....	146,461
Europe and Eurasia .....	218,141
Near East .....	280,111
South and Central Asia .....	516,757
Western Hemisphere .....	551,245
Global Programs .....	281,531
Total, Democracy Programs .....	2,308,517

**Sec. 7033. International Religious Freedom.**

Subsection (a) recommends not less than \$8,000,000 for the Office of International Religious Freedom, including not less than \$6,000,000 for the Office of the Ambassador-at-Large for International Religious Freedom (the Ambassador-at-Large), and not less than \$2,000,000 for the Special Envoy to Promote Religious



Freedom of Religious Minorities in the Near East and South Central Asia, including for support staff.

The Committee recognizes the importance of the Ambassador-at-Large to U.S. foreign policy interests, and encourages the Secretary of State to ensure that the Ambassador-at-Large has both the resources and authority necessary to advance international religious freedom as an important element of U.S. foreign policy.

*Anti-Semitism Programs.*—The Committee recommends not less than \$1,000,000 for programs to combat anti-Semitism abroad. The Secretary of State shall consult with the appropriate congressional committees on plans to counter anti-Semitism, racism, and intolerance in Europe, including through new initiatives supported by the Organization for Security and Cooperation in Europe.

*Atrocity Prevention.*—The Committee recommends not less than \$500,000 under the D&CP heading and \$250,000 under the USAID OE heading to train personnel at the Department of State and USAID in genocide and mass atrocity prevention and to support full participation in the Atrocities Prevention Board [APB], including staff to carry out the responsibilities of the APB. The Under Secretary of State for Civilian Security, Democracy, and Human Rights shall administer such funds.

In addition, subsection (d) recommends not less than \$5,000,000 under the INCLE and ESF headings for atrocities prevention programs to prevent atrocities and to implement the recommendations of the APB, including with respect to the evaluation required by section 7033(d) of division K of Public Law 114–113. The uses of such funds shall be the responsibility of such Under Secretary.

*Countries of Particular Concern.*—The Committee recognizes the importance of the proper designations of countries of particular concern [CPC] for religious freedom, and urges the President and the Secretary of State to update the CPC list annually. If the situation in a given country calls for such country to be designated as a CPC for religious freedom prior to the annual review, the President shall make the designation and promptly update the CPC list. If the U.S. Commission on International Religious Freedom recommends a country for CPC designation, and such country is not designated as a CPC, the Secretary of State shall provide the rationale for such action to the appropriate congressional committees within 30 days of such decision.

*Curriculum Report.*—The Committee continues to recommend funds for the development of an international religious freedom curriculum for FSOs, particularly entry level diplomats, to be incorporated into mandatory orientation training programs. The Secretary of State shall report to the Committee not later than 30 days after the enactment of the act on the status of implementation of the training program, and the development of a religious freedom curriculum.

*Sanctions.*—The Committee notes that Congress has provided the President with sanction authority in section 212(a)(2)(G) of the Immigration and Nationality Act (8 U.S.C. 1182) and section 1263(a) of Public Law 114–328 for use against government officials responsible for egregious violations of human rights, especially religious freedom. Not later than 90 days after the enactment of the act, the Secretary of State shall submit a report to the Committee detailing:

(1) the use of such sanction authority, including how many times each authority was used in the prior 3 fiscal years; (2) the justification for the use of such authority; and (3) the criteria used for determining when it was appropriate to use such authority.

INTERNATIONAL RELIGIOUS FREEDOM  
[Budget authority in thousands of dollars]

Account	Committee recommendation
Democracy Fund .....	10,000
of which, section 7033(b)(1) International Religious Freedom Programs .....	10,000
Economic Support Fund .....	10,000
of which, section 7033(b)(2) Protection and Investigation Programs .....	10,000
International Narcotics Control and Law Enforcement .....	5,000
of which, section 7033(b)(4) Transitional Justice, Reconciliation, and Reintegration Programs (from within the Relief and Recovery Fund) .....	5,000
Total, International Religious Freedom .....	25,000

**Sec. 7034. Special Provisions.**

*Assistance to Eliminate Torture.*—Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing the obligation and expenditure of funds in fiscal year 2017 to implement section 7066(b) of Public Law 115–31.

*Forensic Assistance.*—Subsection (b)(4)(1) of the act includes not less than \$10,000,000, in addition to other funds in the act that are available for assistance for countries, for forensic assistance in countries where large numbers of people were killed or forcibly disappeared and are presumed dead as a result of armed conflict. The Committee recognizes that there is an ongoing need for DNA analysis and identification of exhumed remains, including in Colombia, El Salvador, Guatemala, Iraq, Sri Lanka, and Syria, and for judicial investigations and prosecution of those responsible for crimes against humanity and other gross violations of human rights. The Secretary of State shall consult with the Committee on the proposed uses of funds. The Assistant Secretary of State for Democracy, Human Rights, and Labor shall administer such funds.

*Inhumane Prison Conditions.*—For purposes of subsection (b)(5), the Committee intends that funds shall be used to eliminate inhumane conditions (including the excessive use of solitary confinement and the high incidence of prolonged pre-trial detention) that cause harm to human health.

*Local Sustainability Awards Program.*—The Committee is concerned that USAID programs are often unsustainable, particularly in countries with weak and corrupt institutions; lack local buy-in; and are conducted by large contractors and NGOs at unnecessary expense. Small local and U.S. NGOs and contractors have had difficulty in obtaining USAID funding, including for meritorious unsolicited proposals, and sub-awardees are not sufficiently involved in project design.

The Small Grants Program [SGP] was established by the Committee to provide a mechanism to address these concerns, including to reform the former Development Grants Program which was not implemented by USAID as intended by the Congress. Subsection

(p)(3) renames the SGP the Local Sustainability Awards Program [LSAP]. The Committee recommends not less than \$47,000,000 for the LSAP in fiscal year 2018.

The USAID Administrator shall post on the USAID Web site information describing how the LSAP will be used to promote locally owned and led development efforts that have as their primary goal the sustainability of results, by supporting: (1) meritorious unsolicited proposals from eligible partners; (2) significant local investment in program design and priority-setting; (3) experimental prime-sub award structures (either acquisition or assistance) pairing ineligible partners with eligible partners to pilot closely monitored partnerships, to ensure that large contractors and NGOs minimize overhead and empower small, locally connected sub-awardees in all aspects of programming (including but not limited to project design, implementation, monitoring, evaluation, and communication with USAID); (4) feedback mechanisms connecting beneficiaries, implementing partners, and USAID in order to maximize communication about the efficiency and effectiveness of programming, and the sustainability of results; (5) a systems approach to understanding and addressing the underlying factors that influence development outcomes; (6) comprehensive risk assessment that focuses on risk that a program will fail to attain local ownership of development solutions, the development process, and the sustainability of results; and (7) a culture of learning, experimenting, and sharing for the benefit of USAID as a whole. Meritorious unsolicited proposals are those which include promising ideas outside of existing plans derived from traditional USAID design activities. These may be developed independently of USAID, or through collaborative efforts, as permitted by the Federal Acquisition Regulations.

The LSAP is not a substitute for agency-wide policy, personnel, and procurement reforms that should include career-enhancing incentives and opportunities for USAID personnel to devote the time necessary to build relationships with, and support initiatives of, local organizations and communities that lack the knowledge or ability to compete for USAID funding. The USAID Administrator shall report to the Committee not later than 180 days after enactment of the act on steps already taken and intended to be taken to implement the requirements under this heading, as well as an agency-wide strategy to prioritize support for demand driven, locally-owned sustainable development. The strategy should be based on input from Local Solutions, LSAP, a broad selection of relevant USAID stakeholders (such as the Offices of Acquisition and Assistance, General Counsel, and Budget and Resource Management), and anonymous input and suggestions from USAID personnel globally. The report should include an assessment of lessons-learned and identify any obstacles, regulatory or otherwise, that may require changes in policy and/or legislation to overcome.

*Program to Leverage Additional Contributions.*—Subsection (c)(2) makes funds available to leverage additional contributions for the World Food Programme [WFP] from sources other than the U.S. Government. The Committee notes with concern that the Gulf Cooperation Council [GCC] countries only contributed a total of \$678,332,161 to the WFP between 2012 and 2017. Over the same

period, the U.S. contribution is estimated to be \$11,500,000,000. The Secretary of State and USAID Administrator shall use the authority of subsection (c)(2) to encourage GCC countries to increase their contributions to WFP.

*Protections and Remedies for Employees of Diplomatic Missions and International Organizations.*—With respect to the implementation of section 203(a)(2) of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (Public Law 110–457), the Secretary of State shall consider the following as sufficient to determine that a diplomatic mission “tolerated such actions”: the failure to provide a replacement passport within a reasonable period of time to a T-visa recipient; the existence of multiple concurrent civil suits against members of the diplomatic mission; or a failure to satisfy a civil judgment against an employee of the diplomatic mission.

Sec. 7035. Arab League Boycott of Israel.

Sec. 7036. Palestinian Statehood.

Sec. 7037. Restrictions Concerning the Palestinian Authority.

Sec. 7038. Prohibition on Assistance to the Palestinian Broadcasting Corporation.

Sec. 7039. Assistance for the West Bank and Gaza.

Sec. 7040. Limitation on Assistance for the Palestinian Authority.

Sec. 7041. Middle East and North Africa.

*Bahrain.*—The Secretary of State shall update the report required under the FMF heading in Senate Report 114–79 in the manner described, and work with the Government of Bahrain on implementation of reforms that provide greater rights and opportunities for the people of Bahrain.

The Committee remains concerned that restrictions on peaceful dissent and free expression in Bahrain may have the unintended consequence of increasing instability in that country.

*Egypt.*—Subsection (a)(2)(A) of the act recommends not less than \$10,000,000 for Egyptian students with high financial need to attend not-for-profit institutions of higher education that meet standards equivalent to those required for U.S. institutional accreditation by a regional accrediting agency recognized by the U.S. Department of Education. Students should be eligible for scholarships based on need, outstanding academic record, and leadership potential to contribute to the long-term political, economic, and social development of Egypt. The curriculum of such institutions should encourage critical thinking and be taught in the English language.

The act provides that funds appropriated under the ESF heading for assistance for Egypt shall be made available for development programs in the Sinai. The Committee notes that efforts by the Government of Egypt to establish security and stability in the Sinai will not be achieved through military force alone, and that a comprehensive development strategy is necessary to achieve this end. The Secretary of State shall consult with the Committee on the proposed uses of funds.

Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the Secretary of Defense and the Government of Egypt, shall submit a report to the appropriate congressional committees describing U.S. policy regarding cash-flow fi-

nancing for assistance for Egypt made available under the FMF heading.

Sections 7034(o)(1) and (2) of the act provide authority for loan guarantees and an enterprise fund for Egypt, respectively.

#### EGYPT

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	75,000
of which, scholarships .....	10,000
International Narcotics Control and Law Enforcement .....	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	3,000
International Military Education and Training .....	1,800
Foreign Military Financing Program .....	1,000,000
<b>Total, Egypt .....</b>	<b>1,081,800</b>

*Iran.*—Subsection (b) continues provisions regarding Iran that are similar to the prior fiscal year.

Not later than 180 days after the enactment of the act, the Secretary of State shall update the report required under this heading in Senate Report 114–79 regarding steps taken to implement section 415 of the Iran Threat Reduction and Syria Human Rights Act of 2012 (Public Law 112–158).

*Iraq.*—The Committee recommends \$969,109,000 for diplomatic operations in Iraq under the D&CP and ESCM headings.

The Committee supports the use of funds made available under section 7004(e)(1) of the act, and similar provisions in prior acts making appropriations for the Department of State, foreign operations, and related programs, for security upgrades and projects at the Baghdad Diplomatic Support Center.

The Committee notes the need for replacement of fully armored vehicles in Iraq, particularly at Consulate Basrah, and expects the provision of such vehicles to be a priority for the Department of State.

Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the Secretary of Defense, shall submit a report to the Committee detailing the number of personnel in Iraq under Chief of Mission authority, and other individuals supported by Department of State operations.

Funds made available for the Kurdistan Region of Iraq [KRI] under the ESF heading shall be made available for programs to further economic reforms, diversify the economy, develop agricultural opportunities, and support the creation of small and medium-sized enterprises. Additional assistance is available under the IDA and MRA headings to mitigate the impact of IDPs and refugees in the KRI.

The Secretary of State and USAID Administrator shall consult with the Committee on the proposed uses and management of funds made available by the act for the Marla Ruzicka Iraqi War Victims Fund.

The Committee expects the administration to conduct effective monitoring of the use in Iraq of U.S. assistance for training and equipment recommended under the FMF heading.

Authority for loan guarantees for Iraq is included in section 7034(o)(1) of the act.

#### IRAQ

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	100,000
of which, Marla Ruzicka Iraq War Victims Fund .....	7,500
of which, democracy programs .....	60,000
International Narcotics Control and Law Enforcement .....	3,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	25,425
International Military Education and Training .....	1,000
Foreign Military Financing Program .....	250,000
Total, Iraq .....	379,425

*Israel.*—The Committee recommends not less than \$3,100,000,000 for assistance for Israel under the FMF heading.

The Committee recommends \$7,500,000 for refugee resettlement in Israel under the MRA heading, to be awarded through an open and competitive process.

Section 7048(c) of the act continues current law regarding U.S. participation in the U.N. Human Rights Council.

*Jordan.*—The Committee recommends not less than \$1,500,000,000 for assistance for Jordan. Additional assistance is available under the IDA and MRA headings to address the needs of refugees in Jordan from neighboring countries, including for communities hosting such refugees.

The Secretary of State shall negotiate an MOU with Jordan in a timely manner, particularly as the current MOU expired in fiscal year 2017.

Section 7034(o)(1) of the act includes authority for loan guarantees for Jordan.

#### JORDAN

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	1,082,400
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	13,600
International Military Education and Training .....	4,000
Foreign Military Financing Program .....	400,000
Total, Jordan .....	1,500,000

*Lebanon.*—Subsection (e) conditions assistance for Lebanon in a manner similar to the prior fiscal year.

The Committee again notes that sections 620A and 620G of the FAA restrict assistance to any country the Secretary of State determines has repeatedly supported acts of international terrorism and require the withholding of assistance to the government of any country that provides assistance to such country so determined by the Secretary, respectively. Hezbollah has been designated a FTO pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), as amended, since 1997. The Committee again ex-

pects that no funds made available by the act will directly or indirectly benefit or otherwise legitimize Hezbollah, including within the Government of Lebanon, or any other FTO operating in Lebanon.

The Committee recommends \$12,000,000 for scholarships for students in Lebanon with high financial need at not-for-profit educational institutions in Lebanon that meet standards comparable to those required for U.S. accreditation, to be awarded on a competitive basis. Students graduating from public and private high schools in Lebanon should be eligible for such scholarships if they demonstrate financial need and meet the academic requirements. In addition, the Committee recommends \$2,000,000 from funds made available for the Relief and Recovery Fund to continue the pilot program at such institutions to establish a degree and/or certificate program for refugees in Lebanon, of any nationality, who have completed secondary education.

#### LEBANON

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	110,000
of which, scholarships .....	12,000
International Narcotics Control and Law Enforcement .....	10,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	5,760
International Military Education and Training .....	2,750
Foreign Military Financing Program .....	105,000
Total, Lebanon .....	233,510

*Libya.*—Assistance for Libya is included under the Relief and Recovery Fund.

The Secretary of State shall include in the certification required by subsection (f)(3) a detailed description of the vetting procedures used for recipients of assistance for security forces provided by the act.

*Morocco.*—The Secretary of State shall update the report required under the FMF heading in Senate Report 114–79.

#### MOROCCO

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	20,000
International Narcotics Control and Law Enforcement .....	5,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,500
International Military Education and Training .....	2,000
Foreign Military Financing Program .....	5,000
Total, Morocco .....	33,500

*Relief and Recovery Fund.*—The Committee continues the Relief and Recovery Fund [RRF] to provide assistance for areas liberated or at risk from, or under the control of, ISIS, other terrorist organizations, or violent extremists in and around the Near East and Africa. Assistance included in the President's budget request for Iraq

(excluding bilateral programs), Libya, Syria, and Yemen are included in the RRF.

The Committee supports reconciliation programs in communities previously occupied by ISIS and in other marginalized areas. The Secretary of State shall encourage and assist the Government of Iraq to provide relief to such communities consistent with respect for human rights and the rule of law.

The Secretary of State shall consult with the Committee prior to exercising the transfer authority contained in subsection (h)(3).

#### RELIEF AND RECOVERY FUND

[Budget authority in thousands of dollars]

Account	Committee recommendation
Development Assistance .....	72,850
Economic Support Fund .....	200,000
of which, scholarships for refugees .....	4,000
International Narcotics Control and Law Enforcement .....	27,150
of which, section 7033(b)(4) Transitional Justice, Reconciliation, and Reintegration Programs .....	5,000
of which, section 7041(h)(4) Transitional Justice .....	5,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	50,000
Peacekeeping Operations .....	80,000
Foreign Military Financing Program .....	70,000
Total, Relief and Recovery Fund .....	500,000

*Saudi Arabia.*—The Committee is concerned with human rights in Saudi Arabia, including the imprisonment of blogger Raif Badawi and his lawyer Waleed Abu al-Khair.

*Syria.*—Funds appropriated by the act for assistance for Syria shall be made available for programs to build the capacity of Syrian civil society, including through core support, to address the immediate and long-term needs of the Syrian people in Syria.

For purposes of subsection (i)(1) the term “armed opposition” means non-extremist, moderate Syrian groups and organizations opposing FTOs and other extremists in Syria and the Assad Syrian regime.

*Tunisia.*—Not later than 45 days after enactment of the act, the Secretary of State, in consultation with the Secretary of Defense and the Government of Tunisia, shall submit a report to the Committee assessing the feasibility of establishing a multi-year MOU between the Governments of the United States and Tunisia, which may provide greater predictability required to consolidate democratic and economic gains, and combat terrorism, in Tunisia.

Sections 7034(o)(1) and (2) of the act provide authority for loan guarantees and an enterprise fund for Tunisia, respectively.

#### TUNISIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	79,000
International Narcotics Control and Law Enforcement .....	13,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	6,100
International Military Education and Training .....	2,300



TUNISIA—Continued  
[Budget authority in thousands of dollars]

Account	Committee recommendation
Foreign Military Financing Program .....	65,000
Total, Tunisia .....	165,400

*West Bank and Gaza.*—Sections 7013(b), 7035, 7037, 7038, 7040, 7041(k), and 7048(d) of the act continue requirements on assistance for the West Bank and Gaza, in a manner similar to the prior fiscal year. The Committee retains sections 7036 and 7039 in the act, which were not included in the President's budget request.

WEST BANK AND GAZA  
[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	196,500
International Narcotics Control and Law Enforcement .....	60,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,000
Total, West Bank and Gaza .....	257,500

*Western Sahara.*—The Committee is concerned with the lack of progress in resolving the protracted dispute over the political status of the Western Sahara. The U.S. Ambassador to the United Nations shall engage the U.N. Security Council on this matter, particularly implementation of U.N. Security Council Resolution 2351 (April 28, 2017).

*Sec. 7042. Africa.*

*Anti-Slavery.*—The Committee again recommends \$2,000,000 to combat slavery in Mauritania and neighboring countries.

*Cameroon.*—Not later than 30 days after enactment of the act, the Secretary of State shall submit a report to the Committee on steps taken by the Government of Cameroon to credibly investigate and address allegations of torture and extrajudicial killings by such government's security forces, including those alleged to have taken place in Salak, Cameroon. The report shall also describe any assistance proposed to be provided to such security forces in fiscal year 2018 and how the use of such assistance will be monitored.

*Conflict Minerals.*—The Committee again recommends support for local and international NGOs to conduct oversight of the trafficking in conflict minerals out of Eastern Congo to Rwanda and Uganda.

*Democratic Republic of the Congo.*—Funds appropriated under the ESF heading shall support programs to improve democracy, governance, and the rule of law, and strengthen civil society, in the DRC, including accountability for abuses committed by the Government of the DRC.

The Committee continues to recognize the success of public-private partnerships in integrating small farmers into agricultural development initiatives in the DRC, and encourages USAID to continue to support such partnerships and projects.

## DEMOCRATIC REPUBLIC OF THE CONGO

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State) .....	55,470
Global Health Programs (USAID) .....	136,550
Economic Support Fund .....	75,188
International Narcotics Control and Law Enforcement .....	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	2,000
Peacekeeping Operations .....	9,000
International Military Education and Training .....	310
Total, Democratic Republic of the Congo .....	280,518

*Djibouti.*—The Committee continues to recognize the importance of Djibouti to U.S. security interests, and recommends \$9,000,000 under the ESF heading to implement programs to expand economic opportunities and strengthen democracy in Djibouti, including to support civil society.

*Ethiopia.*—The Committee notes that the Secretary of State has not submitted the report required under this heading in the Joint Explanatory Statement accompanying division J of Public Law 115–31. The Secretary shall submit such report, and shall also include a description of steps taken or intended to be taken to ensure that U.S. assistance will not be used to violate human rights, including the rights of ethnic minorities, journalists, members of political opposition parties, and civil society organizations, or in any other manner that is inconsistent with the intended uses of such assistance as justified to the Congress.

*Kenya.*—The Committee remains concerned with disappearance, torture, and extra-judicial killings of human rights defenders in Kenya, including the lack of accountability for such crimes. The Secretary of State shall support programs to strengthen the oversight of, and accountability for, Kenyan security forces, and consult with the Committee on such efforts.

*Somalia.*—The Committee recommends \$50,000,000 under the ESF heading for programs, including to promote dialogue and reconciliation between the central Government of Somalia and the rest of the country, and for programs to strengthen the rule of law, government institutions, civil society participation in peace-building activities, and education and employment opportunities for the people of Somalia.

*South Sudan.*—The Secretary of State shall ensure that data collected by the Ceasefire and Transitional Security Arrangements Monitoring Mechanism, including archival data and data collected by any successor organization, is shared in a timely manner and in its entirety with the U.S. Government, including relevant bureaus and offices of the Department of State, and is made publicly available, as appropriate.

The Committee supports programs to improve the capacity of civil society in South Sudan to document human rights violations and strengthen justice and accountability mechanisms.

*War Crimes in Africa.*—The Committee continues to support efforts by the United States, the United Nations, African Union, and governments in Central Africa to capture Joseph Kony and other

top commanders of the Lord's Resistance Army [LRA], and to assist victims of the LRA's crimes. Subsection (f) recommends not less than \$10,000,000 to implement the Lord's Resistance Army Disarmament and Northern Uganda Recovery Act of 2009 (Public Law 111–172), including for programs to improve physical access, for telecommunications infrastructure and early-warning mechanisms, and to support the disarmament, demobilization, and reintegration of former LRA combatants, especially child soldiers.

Sec. 7043. East Asia and the Pacific.

*Bangladesh.*—The Committee recommends not less than \$3,000,000 under the DA heading for programs to strengthen the capacity of the Government of Bangladesh to inspect and enforce garment factory safety standards, and improve labor conditions in Bangladesh by strengthening the capacity of independent workers' organizations in readymade garment, shrimp, and fish export sectors. The USAID Administrator shall consult with the heads of other relevant Federal departments and agencies in developing and implementing such programs, including ILAB and USTR.

The Committee notes the need for greater transparency and accountability in Bangladesh, particularly within the judicial, law enforcement, and electoral sectors, and recommends \$8,000,000 under the DA heading for democracy assistance for that country.

*Burma.*—Subsection (a) continues current requirements regarding assistance for Burma, except paragraph (4) withholds 15 percent of funds made available for assistance for Burma under the ESF heading until the Secretary of State certifies that the Government of Burma has taken certain actions regarding North Korea and human rights.

The Secretary of State shall make the plight of the Rohingya minority in Burma a priority in bilateral relations with Burma.

No assistance for Burma is included in the President's budget request under the IMET and the FMF headings, and none is provided by the act.

#### BURMA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State) .....	8,000
Global Health Programs (USAID) .....	22,000
Economic Support Fund .....	82,700
International Narcotics Control and Law Enforcement .....	3,500
Total, Burma .....	116,200

*Cambodia.*—The Committee is alarmed by the deliberate effort of the Government of Cambodia to undermine democracy in Cambodia, including by targeting the press, civil society, and opposition political parties. The Committee views such actions as manipulation of the electoral environment by the ruling Cambodian People's Party prior to the 2018 parliamentary elections.

Not later than 45 days after enactment of the act and every 60 days thereafter until September 30, 2018, the Secretary of State, following consultation with the heads of other like-minded countries and international organizations, shall submit to the appro-

priate congressional committees an assessment of the electoral environment in Cambodia, including a determination whether the requirements and conditions for free and fair elections exist, and specific recommendations for improving such requirements and conditions.

The Secretary of State shall continue to seek reimbursement from the Principal Donors Group for the Documentation Center of Cambodia for costs incurred in support of the Extraordinary Chambers in the Court of Cambodia [ECCC].

No funds are included in the President's budget request for a U.S. contribution to the ECCC, and none are provided in the act.

Funds made available by the act for assistance for Cambodia shall be made available for research and education programs associated with the Khmer Rouge genocide in Cambodia.

#### CAMBODIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State) .....	6,000
Global Health Programs (USAID) .....	32,000
Development Assistance .....	44,250
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	4,490
International Military Education and Training .....	250
Total, Cambodia .....	86,990

*Hong Kong.*—Not later than 45 days after enactment of the act, the Secretary of State shall submit to the appropriate congressional committees an update to the report described in section 301 of the United States-Hong Kong Policy Act of 1992 (22 U.S.C. 5731).

Not later than 45 days after enactment of the act, the Secretary of State shall submit to the appropriate congressional committees a report identifying persons reportedly responsible for the surveillance, abduction, detention, or forced confessions of certain book-sellers and journalists in Hong Kong. Such identification shall include the country of origin of such persons and any known affiliation with law enforcement or security services. The report shall also include specific recommendations for sanctioning such persons, including consideration of visa denials for travel to the United States.

*Indonesia.*—No assistance shall be made available to any individual or unit of the Indonesian security forces that has aided or abetted the Front Pembela Islam or other gangs or extremist organizations involved in political or religious violence or intimidation.

The Secretary of State shall update the report on the Indonesian military required under the FMF heading in Senate Report 113–195 accompanying the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2017 (S. 2499, as reported to the Senate on June 19, 2014).

The Secretary of State shall update the report required under the FMF heading in Senate Report 114–290 regarding information on crimes against humanity in Indonesia.

No funds are included in the President's budget request for assistance for Indonesian military personnel deployed to West Papua, and none are provided in the act.

#### INDONESIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State) .....	1,000
Global Health Programs [USAID] .....	45,725
Development Assistance .....	59,000
International Narcotics Control and Law Enforcement .....	10,625
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	6,000
International Military Education and Training .....	2,650
Foreign Military Financing Program .....	14,000
Total, Indonesia .....	139,000

*Mekong River Programs.*—The Committee supports assistance for Vietnamese and Laotian communities along the Mekong River to mitigate and adapt to drought, flooding, and dam construction which threatens food production and livelihoods.

*People's Republic of China Consultation Requirement.*—Not later than 90 days after enactment of the act, the Secretary of State and USAID Administrator, as appropriate, shall consult with the Committee regarding funds made available under the ESF heading for democracy, rule of law, and environment programs in the PRC.

*Philippines.*—The Committee recommends up to \$3,000,000 for the demand reduction program in the Philippines described in subsection (e)(2), including to: (1) conduct research on effective outpatient programs for individual and group therapy that reflect best practices for programs in the United States and elsewhere; (2) train health staff in such areas as patient assessment and referral, case management, and treatment and interventions; (3) conduct community-based programs that mobilize civil society for outreach and peer education; (4) establish vocational training programs for patients who participate in voluntary outpatient rehabilitation programs; and, (5) monitor and evaluate progress.

*Tibet.*—The Committee notes that the resilience of Tibetan culture and the community in exile is dependent upon the economic development and well-being of Tibetans, including through the establishment of, and support for, a Tibetan bank.

Subsection (f)(2)(C) provides not less than \$3,000,000 for programs to strengthen the capacity of Tibetan institutions and governance, including the Tibetan Administration. The Committee recognizes the progress made by the Tibetan community in South Asia in establishing democratic institutions to ensure the welfare of such communities and the preservation of Tibetan culture in exile. Programs shall include activities to strengthen democracy, governance, information and international outreach, and research.

*Thailand.*—No assistance for Thailand is recommended under the IMET and FMF headings, as such assistance is prohibited by section 7008 of the act.

*Timor-Leste.*—The Committee continues to support assistance for Timor-Leste.

## TIMOR-LESTE

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (USAID) .....	2,000
Development Assistance .....	16,000
International Narcotics Control and Law Enforcement .....	800
International Military Education and Training .....	500
Total, Timor-Leste .....	19,300

*Vietnam.*—The Committee again recommends not less than \$20,000,000 for activities related to the remediation of dioxin contamination sites in Vietnam under the ESF heading, and not less than \$10,000,000 to expand programs to assist persons with severe physical or cognitive disabilities in areas sprayed with Agent Orange or contaminated with dioxin under the DA heading. The Committee intends that funds for health/disability programs will be provided, to the maximum extent practicable, through local Vietnamese organizations, including to improve their capacity to deliver services. The USAID Administrator shall consult with the Committee on the proposed uses of funds.

The Committee recommends \$2,500,000 under the ECE heading and \$2,500,000 under the ESF heading for Fulbright University Vietnam [FUV], and understands that an additional \$3,700,000 derived from debt forgiveness will be provided for a total of \$8,700,000 for FUV in fiscal year 2018. The Committee supports FUV, and notes that this is a multi-year commitment by the U.S. Government to help establish the first university in Vietnam that meets U.S. standards of academic freedom. The Committee understands that construction-related costs will be financed through private donations.

## VIETNAM

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State) .....	30,000
Development Assistance .....	55,250
Economic Support Fund .....	20,000
International Narcotics Control and Law Enforcement .....	6,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	13,070
International Military Education and Training .....	1,500
Foreign Military Financing Program .....	12,000
Total, Vietnam .....	137,820

## Sec. 7044. South and Central Asia.

*Afghanistan.*—The Committee recommends \$857,539,000 for diplomatic operations in Afghanistan under the D&CP heading.

The Committee recommends \$697,800,000 for assistance for Afghanistan. Prior fiscal year carryover funds for assistance for Afghanistan are projected to total \$1,525,142,000.

The Committee intends that gender-related programs will be a top priority of the Governments of the United States and Afghanistan, particularly activities that prioritize women's participation in

political and security processes and programs, and that address gender-based violence. The Committee supports the inclusion of women in reconciliation negotiations and reintegration efforts. The Committee urges implementation of the 2015 National Action Plan on Women, Peace, and Security developed by the Government of Afghanistan, and supports funding to enable civil society to monitor its implementation.

The Committee notes the July 2017 SIGAR report on sexual abuse of children by Afghan security forces, and the reported failure to effectively implement the Leahy Law. The Secretary of State, in consultation with the Secretary of Defense and the heads of other relevant Federal departments and agencies, shall develop and implement, in coordination with the appropriate ministries of the Government of Afghanistan, a plan to implement the Leahy Law and to improve accountability of Afghan security forces. The Secretary of State shall report to the Committee not later than 90 days after enactment of the act on such plan and its implementation, which shall be updated every 90 days thereafter until September 30, 2019.

The Committee recommends not less than \$10,000,000 under the INCLE heading for programs to increase the recruitment, training, and retention of women in law enforcement positions and in the judiciary, and to train Afghan security personnel to prevent and address gender-based violence, human trafficking, and other challenges that disproportionately impact women and girls.

The Committee is concerned with reports of inadequate monitoring of budget support provided to the Government of Afghanistan, including through the Afghanistan Reconstruction Trust Fund. The Secretary of State, in consultation with the Secretary of the Treasury and the USAID Administrator, shall submit a report to the Committee not later than 90 days after enactment of the act describing how the monitoring of such assistance is conducted, including the extent to which information obtained through monitoring and evaluation conducted by the World Bank and the United Nations is shared with the U.S. Government.

The Secretary of State shall submit the report required by section 7044(a)(1)(B) of division J of Public Law 115–31 in the manner described.

The USAID Administrator shall consult with the Committee on the proposed uses of funds made available by the act for the Afghan Civilian Assistance Program. As in prior fiscal years, such funds shall be available for assistance for civilians who suffer losses as a result of military operations.

#### AFGHANISTAN

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	500,000
of which, Afghan Civilian Assistance Program .....	10,000
International Narcotics Control and Law Enforcement .....	160,000
of which, recruitment and training of women in law enforcement and the judiciary .....	10,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	37,000
International Military Education and Training .....	800

## AFGHANISTAN—Continued

[Budget authority in thousands of dollars]

Account	Committee recommendation
Total, Afghanistan .....	697,800
Carryover Balances .....	1,525,142
Total, Afghanistan with Carryover Balances .....	2,222,942

*Maldives.*—The Committee recommends \$6,000,000 under the ESF heading for civil society programs to counter violent extremism in the Maldives, to be administered by USAID.

Not later than 30 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing steps taken by the Government of the Maldives to dismiss charges against individuals persecuted for peaceful expression, including former President Mohamed Nasheed, to protect due process and freedom from political persecution for the people of the Maldives, and to counter extremism.

*Nepal.*—The Committee remains concerned with the slow recovery from the devastating earthquake in Nepal.

## NEPAL

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (USAID) .....	41,650
Economic Support Fund .....	75,000
International Narcotics Control and Law Enforcement .....	2,230
International Military Education and Training .....	900
Foreign Military Financing Program .....	1,700
Total, Nepal .....	121,480

*Pakistan.*—The Committee recommends \$112,396,000 for diplomatic operations in Pakistan under the D&CP heading.

The Committee recommends \$372,100,000 for assistance for Pakistan. Prior fiscal year carryover funds for assistance for Pakistan are projected to total \$1,039,580,000.

Subsection (c) continues current requirements regarding assistance for Pakistan, except the waiver provided for the Secretary of State certification on Pakistan's cooperation on counterterrorism efforts against the Haqqani Network and other extremists has been modified to 75 percent of funds appropriated under the FMF heading. The Committee remains concerned with the commitment by Pakistan to U.S. strategic objectives in the region, including combating terrorism.

Subsection (c)(3)(E) of the act continues to withhold from obligation \$33,000,000 of funds made available for assistance for Pakistan under titles III and IV of the act until the Secretary of State reports to the Committee that Dr. Shakil Afridi has been released from prison and cleared of all charges related to the assistance provided to the United States in locating Osama bin Laden.

Subsection (e)(2) requires that funds shall be made available to enhance the recruitment, professionalism, and retention of women



in the judiciary, police, and other security forces in South and Central Asia, and the Committee recommends not less than the fiscal year 2017 level for such purposes in Pakistan.

The USAID Administrator shall consult with the Committee on the proposed uses of funds made available by the act for the Pakistan Civilian Assistance Program. As in prior fiscal years, such funds shall be available for assistance for civilians who suffer losses as a result of military operations.

#### PAKISTAN

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (USAID) .....	22,500
of which, Pakistan Civilian Assistance Program .....	10,000
Economic Support Fund .....	200,000
International Narcotics Control and Law Enforcement .....	40,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	4,800
International Military Education and Training .....	4,800
Foreign Military Financing Program .....	100,000
Total, Pakistan .....	372,100
Carryover Balances .....	1,039,580
Total, Pakistan with Carryover Balances .....	1,411,680

*Sri Lanka.*—The Committee recognizes and supports the efforts of the Government of Sri Lanka to advance democracy and the rule of law, and encourages further steps to address the underlying causes of the armed conflict by promoting justice and reconciliation. Given the geostrategic importance of the country, the Committee does not support the President’s budget request for Sri Lanka, which proposed a 92 percent reduction in assistance from the prior fiscal year.

#### SRI LANKA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	35,000
International Narcotics Control and Law Enforcement .....	1,000
Nonproliferation, Anti-terrorism, Demining, and Related Programs .....	6,880
International Military Education and Training .....	500
Foreign Military Financing Program .....	500
Total, Sri Lanka .....	43,880

*South Asia Strategy.*—Not later than 15 days after enactment of the act, the Secretary of State shall submit a report to the Committee clarifying the roles and responsibilities of the Department of State and USAID in implementing the South Asia strategy, including: (1) an explanation of the assertion that such strategy “will integrate all instruments of American power—diplomatic, economic, and military—in a way that is sustainable and cost-effective”; (2) an assessment of the personnel changes, if any, required by the new strategy on a country-by-country basis; (3) a projection

of the costs of operations and assistance on a country-by-country basis over a five-year period to implement the new strategy; and (4) a detailed description of the conditions on assistance intended to be imposed by the administration on respective recipients of such assistance, particularly Pakistan.

Sec. 7045. Latin America and the Caribbean.

*Central America.*—For purposes of subsection (a)(1), the Secretary of State shall work to establish a cost-matching requirement that leverages from governments in Central America \$5 for every \$1 appropriated by the act for implementation of the U.S. Strategy for Engagement in Central America.

The updated, multi-year spend plan required in subsection (a)(2) shall include: (1) an explanation of how funds will be prioritized to address the key factors in countries in Central America that contribute to the migration of undocumented Central Americans to the United States, the incidence of crime in the United States by individuals with ties to Central American-based criminal organizations, and the flows of illicit narcotics and money into the United States; and (2) a detailed description of 3-year, 5-year, and 10-year goals and benchmarks for specific economic, security, and governance indicators, against which the long-term success of the U.S. Strategy for Engagement in Central America should be measured.

The Secretary of State shall submit to the Committee any updates to the U.S. Strategy for Engagement in Central America in a timely manner.

The Committee recognizes that long-term, sustained economic growth for Central America can be significantly facilitated through regional economic integration, leveraging all of Central America's economies to achieve a globally competitive investment climate.

The Committee recognizes the importance of encouraging small and medium-size enterprise growth in the Northern Triangle of Central America as a crucial generator of employment in the formal economy, to further U.S. interests of economic development and improved security in the region. The Secretary of State and USAID Administrator shall consider positively each country's respective ease of doing business, especially for small and medium-size enterprises, when allocating funds.

The Committee remains concerned with the extent that corruption has permeated the Northern Triangle countries of Central America due, in part, to the weakness of respective judicial systems and cultures of impunity. The Committee recognizes that independent Attorney Generals are essential to combating corruption, and recommends funding to support their offices in such countries.

The Committee reaffirms its support for the International Commission against Impunity in Guatemala [CICIG] in strengthening the rule of law by combating corruption and impunity, and directs the Secretary of State, in consultation with the heads of other relevant Federal departments and agencies, to make available to CICIG and the Guatemala Attorney General, if requested, any information available to the Secretary that could assist in their investigations and prosecutions, and to seek similar support for such investigations and prosecutions from the heads of other relevant Federal departments and agencies. Not later than 90 days after en-

actment of the act, the Secretary of State shall report to the Committee on steps taken to provide such information.

The Committee reaffirms the importance of the Government of Guatemala fulfilling its commitment under the financing agreement for the Chixoy Reparations Plan in a timely manner.

The Secretary of State shall consider assistance provided by the central Government of Honduras to the victims of the May 2012 killings at Ahuas, and its support for a credible and thorough investigation of the death of Berta Caceres and the killings of other civil society activists and journalists, in determining amounts of assistance for the Government of Honduras.

The Committee recognizes that the ability of the Mission to Support the Fight against Corruption and Impunity in Honduras [MACCIH] to successfully carry out its mission depends on the willingness of the Government of Honduras to fully cooperate with investigations and prosecutions by MACCIH and the Honduran Attorney General, including providing access to documents and other information, and to implement reforms of the electoral and judicial systems recommended by MACCIH including enactment of an effective plea bargaining law.

The Secretary of the Treasury shall instruct the United States executive directors to the World Bank and the Inter-American Development Bank to vote against any loan, credit, guarantee, or other financing, except to meet basic human needs, for the central government of a country whose officials act to obstruct justice or otherwise impede the functions of CICIG, the CICIG Commissioner, the MACCIH, or the MACCIH Spokesman.

The Committee recommends that of funds made available under the DA heading for Central America, not less than \$12,000,000 shall be transferred to the Inter-American Foundation.

The Committee recommends not less than \$5,000,000 to support efforts by the U.N. High Commissioner for Refugees and NGOs in Central America and Mexico to improve the capacity of national asylum systems to appropriately address the needs of repatriated migrants, refugees seeking asylum, and victims of human smuggling and trafficking.

#### UNITED STATES STRATEGY FOR ENGAGEMENT IN CENTRAL AMERICA

Country/Program	Committee recommendation
Development Assistance:	
El Salvador .....	61,000
of which, transfer to the Inter-American Foundation [IAF] .....	4,000
Guatemala .....	103,000
of which, transfer to the IAF .....	4,000
Honduras .....	81,000
of which, transfer to the IAF .....	4,000
Nicaragua .....	13,135
Subtotal, Development Assistance .....	258,135
Economic Support Fund:	
State Western Hemisphere Regional .....	104,225
of which, Central America Regional Security Initiative [CARSI] .....	104,225
Office of the U.N. High Commissioner for Human Rights in Honduras (non-add) .....	500
Subtotal, Economic Support Fund .....	104,225

## UNITED STATES STRATEGY FOR ENGAGEMENT IN CENTRAL AMERICA—Continued

Country/Program	Committee recommendation
Foreign Military Financing Program:	
Belize .....	1,000
Costa Rica .....	1,400
El Salvador .....	1,900
Guatemala .....	1,740
Honduras .....	4,500
Panama .....	2,000
State Western Hemisphere Regional .....	12,500
Subtotal, Foreign Military Financing Program .....	25,040
Global Health Programs (USAID):	
Guatemala .....	13,000
Subtotal, Global Health Programs (USAID) .....	13,000
International Military Education and Training:	
Belize .....	250
Costa Rica .....	725
El Salvador .....	800
Guatemala .....	800
Honduras .....	800
Panama .....	725
Subtotal, International Military Education and Training .....	4,100
International Narcotics Control and Law Enforcement:	
State Western Hemisphere Regional .....	195,000
of which, CARSI .....	195,000
Office of the El Salvador Attorney General (non-add) .....	10,500
Office of the Guatemala Attorney General (non-add) .....	11,000
Office of the Honduras Attorney General (non-add) .....	6,500
International Commission Against Impunity in Guatemala (non-add) .....	6,000
Mission to Support the Fight Against Corruption and Impunity in Honduras (non-add) ...	5,500
Subtotal, International Narcotics Control and Law Enforcement .....	195,000
Nonproliferation, Anti-terrorism, Demining and Related Programs:	
Panama .....	500
Subtotal, Nonproliferation, Anti-terrorism, Demining and Related Programs .....	500
Total, Central America Strategy .....	600,000

*Colombia.*—Subsection (b)(1) recommends not less than \$391,253,000 for assistance for Colombia, including to implement a peace agreement between the Government of Colombia and illegal armed groups in accordance with constitutional and legal requirements in Colombia. The Committee understands that the Government of Colombia will invest substantial political and economic capital in the implementation of the peace agreement.

Subsection (b)(2) provides that no funds in the act or prior acts making appropriations for the Department of State, foreign operations, and related programs for assistance for Colombia may be made available for payment of reparations to conflict victims or compensation to demobilized combatants associated with the peace agreement.

The Committee is concerned that representatives of Afro-Colombian, indigenous, and other minority groups, as well as rural women, are not sufficiently integrated into the process of implementing the peace agreement, and urges the Government of Colom-

bia to prioritize engagement with these communities, including through economic and social development programs. The Committee underscores the importance of security and stability in formerly-held FARC areas, particularly in the Pacific coast region.

The Committee continues to support programs in partnership with the Government of Colombia and NGOs to protect biodiversity and indigenous reserves in Colombia, and recommends not less than \$5,000,000 for such programs.

The Secretary of State shall update the spend plan required under this subsection in the Joint Explanatory Statement accompanying division J of Public Law 115–31.

In accordance with subsection (b)(5), 20 percent of the funds under the INCLE heading that are made available for assistance for Colombia may be obligated only if the Secretary of State certifies and reports to the Committee that the counternarcotics strategy of the Government of Colombia is designed to: (1) significantly reduce illicit drug production; (2) encourage voluntary eradication by providing viable, licit alternatives to coca and opium cultivation; and (3) strengthen the capacity of the Office of the Attorney General to investigate and prosecute corruption, money laundering, and other drug-related crimes.

In accordance with subsection (b)(6), 20 percent of the funds under the FMF heading that are made available for assistance for Colombia may be obligated only if the Secretary of State certifies and reports to the Committee that: (1) the Peace Tribunal and other judicial bodies within the special jurisdiction for peace are independent and have authority to document “truth declarations” from perpetrators of gross violations of human rights and to sentence such perpetrators to meaningful sanctions, including guarantee of non-repetition and deprivation of liberty; (2) the Government of Colombia is continuing to dismantle illegal armed groups, taking effective steps to protect the rights of human rights defenders, journalists, trade unionists, and other civil society activists, and protecting the rights and territory of indigenous and Afro-Colombian communities; and (3) military personnel responsible for ordering, committing, or covering up cases of false positives are being prosecuted and appropriately punished, including removal from positions of command.

#### COLOMBIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	187,328
of which, Section 7045(b)(4) Colombia refugee transfer to Migration and Refugee Assistance .....	7,000
of which, Afro-Colombian and indigenous communities .....	20,000
of which, biodiversity .....	5,000
of which, Colombia human rights programs .....	9,000
Office of the U.N. High Commissioner for Human Rights in Colombia (non-add) .....	1,000
International Narcotics Control and Law Enforcement .....	143,000
of which, Environmental Crimes Unit of the Office of the Attorney General .....	3,500
of which, Human Rights Unit of the Office of the Attorney General .....	10,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	21,000
International Military Education and Training .....	1,400
Foreign Military Financing Program .....	38,525

## COLOMBIA—Continued

[Budget authority in thousands of dollars]

Account	Committee recommendation
Total, Colombia .....	391,253

*Cuba.*—Subsection (c) recommends \$15,000,000 for democracy programs for Cuba under the ESF heading.

*Haiti.*—The Committee notes the unobligated balance for assistance for Haiti totals \$168,402,000.

The Committee notes the tragic deaths of more than 9,000 Haitians from cholera resulting from the negligence of personnel of the U.N. Stabilization Mission in Haiti. The act includes authority to apply \$11,750,000 in U.N. credits attributable to the United States to support a multi-party U.N. trust fund to assist cholera victims in Haiti.

The Committee remains concerned with overcrowding and inhumane conditions at Haiti's National Penitentiary and other prisons, where most inmates are in pretrial detention. The Committee recommends not less than \$1,900,000 for improvements at the National Penitentiary, especially to meet basic health care needs, and for such improvements at other prisons in Haiti. The Secretary of State shall consult with the Committee on the uses of funds. Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the USAID Administrator and relevant Government of Haiti officials, shall submit a report to the Committee on the most urgent needs in Haiti's prisons.

*Mexico.*—The Committee supports joint U.S.-Mexican efforts to strengthen judicial and law enforcement capacity to address narcotics trafficking, violent crime, and corruption in Mexico.

In order to ensure the effectiveness of U.S. assistance for Mexico, the Secretary of State, in consultation with the USAID Administrator and the Government of Mexico, shall submit a report to the Committee not later than 90 days after enactment of the act detailing a multi-year strategy for assistance for Mexico, including metrics for measuring progress. The report shall: (1) include lessons learned from prior investments in support of the Merida Initiative; (2) identify specific goals; and (3) describe how U.S. assistance will decrease the flow of illicit drugs into the United States, reduce drug-related violence and corruption in Mexico, and improve the professionalism and accountability of Mexico's justice system and security forces.

The Committee remains concerned with disappearances and other unsolved crimes in which the security forces are implicated. Of the funds available for assistance for Mexico under the FMF heading, 25 percent shall be withheld from obligation until the Secretary of State determines and reports to the Committee that the Government of Mexico is: (1) thoroughly and credibly investigating and prosecuting violations of human rights in civilian courts, including the killings at Tlatlaya in June 2014 and the disappearance of 43 students at Ayotzinapa in September 2014, in accordance with Mexican law; (2) vigorously enforcing prohibitions against torture and the use of testimony obtained through torture; and (3) searching for the victims of forced disappearances and

credibly investigating and prosecuting those responsible for such crimes.

*Nicaragua.*—Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the heads of other relevant Federal departments and agencies, shall submit a report to the appropriate congressional committees on the involvement of senior officials of the Government of Nicaragua, including members of the Supreme Electoral Council, the National Assembly, and the judiciary, in corrupt practices or violations of human rights in Nicaragua. The report shall be submitted in unclassified form, but may include a classified annex.

*Paraguay.*—Prior to the obligation of funds in the act for assistance for the Government of Paraguay, the Secretary of State shall submit an update to the report required under the ESF heading in Senate Report 114–290, including steps taken by the commission established to investigate allegations of police misconduct and by the Government of Paraguay to justly resolve criminal cases of members of the Marina Cue community.

*Peru.*—The Committee remains concerned with the health and welfare of Amazon indigenous communities due to oil spills in or near the Amazon River and tributaries. The Secretary of State shall engage the Government of Peru, affected communities, and PetroPeru on efforts to address this problem, and to support such efforts if warranted.

Sec. 7046. Europe and Eurasia.

*Georgia.*—The Committee recommends not less than \$105,325,000 for assistance for Georgia.

Section 7070(c) of the act continues restrictions on assistance regarding the Russian occupation of Abkhazia and Tskhinvali Region/South Ossetia. The Committee remains concerned with continued Russian aggression toward Georgia and efforts to undermine its democratic development, including through the use of hostile propaganda. The Committee underscores support for Georgia's sovereignty and territorial integrity.

#### GEORGIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Assistance for Europe, Eurasia and Central Asia .....	63,025
International Narcotics Control and Law Enforcement .....	4,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	1,100
International Military Education and Training .....	2,200
Foreign Military Financing Program .....	35,000
Total, Georgia .....	105,325

*Ireland.*—The Committee recommends \$1,500,000 under the AEECA heading to support the economic and social development and reconciliation goals of the Anglo-Irish Agreement Support Act of 1986 (Public Law 99–415).

*Nagorno-Karabakh.*—The Committee recommends assistance for victims of the Nagorno-Karabakh conflict in amounts consistent with prior fiscal years, and for ongoing needs related to the conflict. The Committee urges a peaceful resolution of the conflict.

*Ukraine.*—Subsection (a)(2) recommends not less than \$420,780,000 for assistance for Ukraine.

The Secretary of State and the USAID Administrator, in consultation with the Secretary of Energy, shall work with the Government of Ukraine to develop alternative sources of energy to reduce Ukraine's dependence on energy imports from Russia.

Section 7034(o)(1) of the act provides authority for loan guarantees for Ukraine, although none are anticipated for fiscal year 2018.

#### UKRAINE

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State) .....	30,000
Global Health Programs (USAID) .....	2,800
Assistance for Europe, Eurasia and Central Asia .....	250,000
International Narcotics Control and Law Enforcement .....	30,000
Nonproliferation, Anti-terrorism, Demining and Related Programs .....	10,000
International Military Education and Training .....	2,900
Foreign Military Financing Program .....	95,000
Total, Ukraine .....	420,780

#### Sec. 7047. War Crimes Tribunals.

Subsection (b) provides that funds may be made available for assistance to support international judicial investigations and prosecutions of genocide, crimes against humanity, and war crimes. The Committee intends such efforts to be focused on Joseph Kony, Omar al-Bashir, Bashir al-Assad, and other high profile foreign nationals who are accused of such crimes.

#### Sec. 7048. United Nations.

*National Security Interest Withholding.*—Subsection (j) provides a withholding of 5 percent of the funds appropriated by the act under the CIO heading if the Secretary of State determines and reports to the Committee that a U.N. specialized agency or other entity has taken an official action that is against the national security interest of the United States or a U.S. ally, including Israel. Withheld funds can either be released if the Secretary determines and reports to the Committee that such agency or entity is taking steps to address the action, or reprogrammed for activities under the CIO heading.

*Report on Anti-Israel Bias at the United Nations.*—Not later than 90 days after enactment of the act, the U.S. Ambassador to the United Nations shall submit a report to the Committee describing instances of anti-Israel bias at the United Nations, including an identification of the agencies and entities where such bias has been demonstrated in the past.

*Report on Arrears.*—The Secretary of State shall update the report on arrears required by section 7048(j) of division J of Public Law 115–31.

*United Nations Capital Projects.*—Operating plans submitted for United Nations capital projects shall include the information described under this section in the Joint Explanatory Statement accompanying division J of Public Law 115–31.



Sec. 7049. Community-Based Police Assistance.

Sec. 7050. Prohibition on Publicity or Propaganda.

Sec. 7051. International Conferences.

Sec. 7052. Aircraft Transfer, Coordination, and Use.

Sec. 7053. Parking Fines and Real Property Taxes Owed By Foreign Governments.

Sec. 7054. Landmines and Cluster Munitions.

Sec. 7055. Continuous Supervision and General Direction of Economic and Military Assistance.

Sec. 7056. International Family Planning and Reproductive Health.

Sec. 7057. United States Agency for International Development Management.

Sec. 7058. Global Health Activities.

Subsection (c)(1) provides authority to use \$250,000,000 in unobligated balances of funds made available to address the Ebola crisis in title IX of division J of Public Law 113–235 as follows: (1) \$130,000,000 for programs to prevent, prepare for, and respond to unanticipated and emerging health threats only if the Secretary of State determines and reports to the Committee that it is in the national interest to respond to such threats; (2) \$100,000,000 for programs to combat malaria; and (3) \$20,000,000 for programs to combat tuberculosis.

Sec. 7059. Gender Equality.

*Gender Equality.*—The Committee directs that funds be made available for gender programs, including to implement a multiyear strategy to respond to gender-based violence.

*Combating Child Marriage.*—The Committee recommends not less than \$11,000,000 for programs to reduce the incidence of child marriage and address the needs of married girls consistent with section 1207 of the Violence Against Women Reauthorization Act of 2013 (Public Law 113–4). The USAID Administrator shall consult with the Committee prior to the obligation of funds.

*Female Genital Mutilation/Cutting.*—The Committee recommends not less than \$5,000,000 under title V of the act and prior acts making appropriations for the Department of State, foreign operations, and related programs for UNICEF to support the Joint Program on Female Genital Mutilation/Cutting.

*Political Participation.*—Subsection (b) recommends not less than \$50,000,000 under title III for programs to increase women’s participation in the political process, including political parties, elections, and leadership positions in local and national governments. Funds should be awarded on an open and competitive basis.

*Report on Integration of Women into Security Forces.*—Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the Committee detailing the amount of funding, on a country-by-country basis, provided in prior acts making appropriations for the Department of State, foreign operations, and related programs to promote the integration of women into security forces, consistent with section 7059(c)(1)(B) of division J of Public Law 115–31 and similar provisions of law in prior fiscal years.

Sec. 7060. Sector Allocations.

*Basic, Secondary, and Higher Education.*—The Committee recommends up to \$500,000,000 for assistance for basic education, which shall include secondary education.

The obligated but unexpended funds appropriated for basic education from fiscal years 2007 through 2017 total \$1,383,866,415. The unobligated balances from fiscal years 2016 and 2017 total \$911,624,228. The combined basic education pipeline totals \$2,295,490,643.

Funds made available pursuant to subsection (a)(1) should be used to implement the objectives of basic education programs for each Country Development Strategy or similar strategy regarding basic education established by USAID.

Not later than 30 days after enactment of the act, the Secretary of State shall update the report required by subsection (a)(1)(B) of division J of Public Law 115–31. Such report shall be updated on a quarterly basis until September 30, 2019.

Subsection (a)(1)(A) clarifies that funds made available for basic education programs may also be made available for secondary education programs. The Committee supports greater use of funds for secondary education, with a particular emphasis on adolescent girls.

Funds made available pursuant to subsection (a)(2) shall be made available for programs to rescue scholars from Iraq, Syria, and other countries where their lives are threatened on account of their academic pursuits.

Funds made available pursuant to subsection (a)(2) shall be made available for new partnerships between higher education institutions in the United States and developing countries, and shall be for human and institutional capacity building and awarded on an open and competitive basis, including through a new competition during fiscal year 2018.

*Combating Wildlife Trafficking.*—Subsection (c)(2)(B) provides not less than \$90,664,000 to combat wildlife poaching and trafficking, of which not less than \$10,000,000 shall be made available for programs to combat rhinoceros poaching, to be used primarily for site-based, anti-poaching activities.

#### SECTOR ALLOCATIONS

[Budget authority in thousands of dollars]

Sector	Committee recommendation
Basic Education .....	500,000
Environment Programs .....	893,063
Higher Education .....	235,000
Local Sustainability Awards Program .....	47,000
Food Security and Agricultural Development .....	1,000,600
Microenterprise and Microfinance .....	265,000
Reconciliation Programs .....	26,000
Trafficking in Persons .....	65,000
Anti-Slavery .....	25,000
Water and Sanitation .....	400,000
Wildlife Trafficking .....	90,664

Sec. 7061. Overseas Private Investment Corporation.

Sec. 7062. Arms Trade Treaty.

Sec. 7063. Inspectors General.

Sec. 7064. Reporting Requirements Concerning Individuals Detained at Naval Station, Guantánamo Bay, Cuba.

Sec. 7065. Multi-Year Pledges.

Sec. 7066. Prohibition on Use of Torture.

Sec. 7067. Extradition.

Sec. 7068. Commercial Leasing of Defense Articles.

Sec. 7069. Strategy, Review and Country Transition Plan.

*National Diplomacy and Development Strategy.*—In addition to other relevant information, the National Diplomacy and Development Strategy [NDDS] required by subsection (a)(2) and (3) shall include a description of the following: (1) the leading worldwide interests and objectives of the United States, categorized as vital, highly important, or important, in accordance with the categories defined by the Secretary of State, in order to delineate a clear prioritization of interests and objectives; (2) the leading threats, challenges, and opportunities associated with such interests and objectives; (3) an overview of the diplomatic and development tools and sources of leverage necessary to address or minimize the leading threats and challenges or maximize opportunities; (4) a plan to utilize available diplomatic and development tools, sources of leverage, and resources to address or minimize the leading threats and challenges or maximize opportunities; (5) an identification of resources (operational and programmatic) or statutory authorizations necessary to implement the NDDS, including on a multi-year basis; (6) a description of how regional and functional bureaus will support the NDDS; (7) a description of the relationship with, and contributions of, other Federal departments and agencies in executing the NDDS; (8) an identification of the desired role of allies, partners, international organizations, and NGOs in furthering the NDDS and a coherent plan to encourage their cooperation; and (9) an identification of the sources of strategic, institutional, programmatic, fiscal, and technological risks associated with the NDDS and a plan to mitigate such risks. The NDDS shall be transmitted in classified form, and may include an unclassified summary.

Sec. 7070. Countering Russian Influence and Aggression.

*Countering Russian Influence Fund.*—Subsection (d)(1) continues the Countering Russian Influence Fund, and the requirement for the submission of a spend plan within 45 days of enactment of the act.

#### COUNTERING RUSSIAN INFLUENCE FUND

[Budget authority in thousands of dollars]

Account	Committee recommendation
Assistance for Europe, Eurasia and Central Asia .....	35,000
International Narcotics and Law Enforcement .....	20,000
Foreign Military Financing Program .....	65,000
Total, Countering Russian Influence Fund .....	120,000

*Occupation of Georgia Reporting Requirement.*—Not later than 90 days after enactment of the act, the Secretary of State shall submit an update to the report required by section 7070(c)(4) of division J of Public Law 115–31.

*Reports on Promotion of Rule of Law.*—The Secretary of State shall submit the reports required by section 202(a) of the Russia and Moldova Jackson-Vanik Repeal and Sergei Magnitsky Rule of Law Accountability Act of 2012 (Public Law 112–208) to the appropriate congressional committees in the manner described, except such reports shall include an analysis of whether actions taken to promote the claims of U.S. investors in Yukos Oil Company should be more aggressively pursued.

*Russia Reporting Requirements.*—Not later than 45 days after enactment of the act, the Secretary of State shall update the reports required by section 7071(b)(2), (c), and (e) of division K of Public Law 113–76.

Sec. 7071. International Monetary Fund.

Sec. 7072. Special Defense Acquisition Fund.

Sec. 7073. Stability and Development in Regions Impacted by Extremism and Conflict.

*Comprehensive Plan Implementation.*—Subsection (c) requires that funds appropriated by the act be made available to implement the comprehensive plan required by section 7080 of division J of Public Law 115–31. The Department of State and USIP shall consult with the Committee on appropriate candidate countries.

*Counter Extremism Report.*—Not later than September 30, 2018, the Secretary of State, in consultation with the heads of other relevant Federal departments and agencies, shall submit to the Committee, in classified form if necessary, a report describing the activities of the administration to counter extremism in fiscal years 2016 and 2017, the amounts and sources of funds dedicated to such purposes, and a description of mechanisms to coordinate such programs among and between such departments and agencies. The report shall also include an assessment of the effectiveness of such efforts.

Sec. 7074. Enterprise Funds.

Sec. 7075. Use of Funds in Contravention of this Act.

Sec. 7076. Budget Documents.

*Regional Security Initiatives.*—Pursuant to subsection (b)(1)(C), the Secretary of State shall submit spend plans for the following regional security initiatives: Caribbean Basin Security Initiative; Central America Regional Security Initiative; the Trans-Sahara Counterterrorism Partnership; the Partnership for Regional East Africa Counterterrorism; the Global Peace Operations Initiative, including Africa Contingency Operations Training and Assistance; the Africa Conflict Stabilization and Border Security program; the African Military Education Program; the Africa Maritime Security Initiative; the Africa Regional Counterterrorism program; the Counterterrorism Partnerships Fund; and the Countering Russian Influence Fund.

Sec. 7077. Reports and Records Management.

*Email Records Management and Cybersecurity Requirements.*—Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing steps taken to implement the recommendations of the Office of Inspector General Report “Office of the Secretary: Evaluation of Email Records Management and Cybersecurity Requirements” (May 2017) (ESP–16–03).

Sec. 7078. Global Internet Freedom.

*Broadcasting Board of Governors.*—The Committee recognizes that BBG language services create programs for the Internet and social media platforms, and work with local audiences, journalists, and broadcasters to circumvent Internet censorship through the production and distribution of guides on circumvention techniques, Quick Response codes to directly link to blocked Web sites, and training journalists on circumvention tools.

The Committee recommends \$71,477,000 for BBG program delivery costs (including shortwave, mediumwave, FM, satellite, Internet freedom and affiliates), which is 9.1 percent of the total amount recommended for IBO. The Committee recommendation for the Internet freedom program is \$13,800,000, which is 19.3 percent of the program delivery budget.

The Committee intends that funds recommended for the BBG Internet freedom program are in addition to funds for International Broadcasting Bureau [IBB] and Radio Free Asia [RFA] employees overseeing such program. The Committee recommends not less than the fiscal year 2017 level for such personnel expenses.

The BBG Chief Executive Officer [CEO] shall include in the operating plan required by section 7076(a) of the act total BBG resources, including funds and employees, supporting digital programs available on the Internet, including language service staff, digital teams, and technical support, and \$13,800,000 for the Internet freedom program. The BBG CEO shall consult with the Committee prior to providing this information.

*Evaluation.*—Not later than 90 days after enactment of the act, the Secretary of State and the BBG CEO shall jointly provide the Committee an evaluation of the effectiveness of Internet freedom programs in the PRC supported by the Department of State and BBG, including an estimate of the number of individuals using tools developed through such programs, and an analysis of the challenges presented by the PRC's continued efforts through laws and regulations to restrict access to information on the Internet.

*Peer Review.*—The Department of State and BBG shall make any new Internet freedom tool or technique funded in fiscal years 2017 and 2018 available for peer review by an independent organization to evaluate the comparative value of such tool or technique over others previously developed.

*Prioritization.*—The Department of State, USAID, and the BBG shall prioritize Internet freedom programs funded by the act to countries which obstruct Internet access, through legislation, regulation, and firewalls.

*Strategic Focus.*—Effective Internet freedom programs must support the goals and objectives of clear and comprehensive strategies, including the President's International Strategy for Cyberspace (May 2011) and the Department of State International Cyberspace Policy Strategy (March 2017). Such programs are comprised of interdependent components, including the provision of tools and techniques that enable individuals to use circumvention technology to access and disseminate information; training for activists on protection and detection avoidance; and coordinated civil society efforts to challenge legislation, regulations, and laws that seek to re-

strict Internet freedom. The Committee encourages the Secretary of State to review and update such strategies.

#### GLOBAL INTERNET FREEDOM

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund .....	14,275
of which, Near East Regional Democracy Program .....	9,000
Democracy Fund (Department of State) .....	13,000
Democracy Fund (USAID) .....	3,500
Assistance for Europe, Eurasia and Central Asia .....	4,725
International Broadcasting Operations .....	15,000
of which, programs .....	13,800
of which, Radio Free Asia personnel costs .....	1,200
Total, Global Internet Freedom .....	50,500

Sec. 7079. Impact on Jobs in the United States.

Sec. 7080. Quorum Requirement.

Sec. 7081. Disability Programs.

Sec. 7082. Assistance for United States Citizens and Nationals Unlawfully or Wrongfully Detained Abroad.

Sec. 7083. Reorganization or Redesign of the Department of State and the United States Agency for International Development.

*Notification, Report, and Review.*—Pursuant to subsection (b)(1), any proposal or plan for the reorganization or redesign of any department, agency, or organization funded by the act is subject to prior consultation with, and the regular notification procedures of, the Committee, except a detailed report justifying such proposal and plan shall be submitted concurrently with the notification.

Pursuant to subsection (b)(2), prior to the submission of the notification required in subsection (b)(1), the Comptroller General shall review any reorganization or redesign proposal or plan, which shall be submitted to the Committee.

*Reviews.*—The Department of State and USAID OIGs shall review the process by which any reorganization or redesign plan submitted by Federal departments and agencies to OMB pursuant to the March 31, 2017 Executive Order [EO] 13781 on a Comprehensive Plan for Reorganizing the Executive Branch was formulated, or other reorganizations taken by departments and agencies outside of the EO since January 23, 2017, including the extent to which recommendations in such plans were proposed by career employees of such departments or agencies, contractors, and Federal employees outside such departments or agencies; and compliance with the requirements of the act and any other act.

Sec. 7084. North American Development Bank.

Sec. 7085. Multilateral Development Bank Replenishments.

Sec. 7086. Designation Requirement.

Sec. 7087. Strengthening Diplomacy and Development.

Sec. 7088. Consular Notification Compliance.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE  
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment, with particularity, which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

The Committee is filing an original bill, which is not covered under this rule, but reports this information in the spirit of full disclosure.

Items providing funding for fiscal year 2018 which lack authorization are as follows:

- Administration of Foreign Affairs;
- International Organizations;
- International Commissions;
- Department of State and Related Agency;
- Broadcasting Board of Governors;
- United States Institute of Peace;
- USAID Operating Expenses;
- USAID Capital Investment Fund;
- USAID Inspector General Operating Expenses;
- Global Health Programs;
- Development Assistance;
- International Disaster Assistance;
- Transition Initiatives;
- Complex Crises Fund;
- Development Credit Authority;
- Economic Support Fund;
- Democracy Fund;
- Assistance for Europe, Eurasia and Central Asia;
- Migration and Refugee Assistance;
- United States Emergency Refugee and Migration Assistance Fund;
- Peace Corps;
- Millennium Challenge Corporation;
- Inter-American Foundation;
- United States African Development Foundation;
- Department of the Treasury, International Affairs Technical Assistance;
- International Narcotics Control and Law Enforcement;
- Nonproliferation, Anti-terrorism, Demining and Related Programs;
- Peacekeeping Operations;
- International Military Education and Training;
- Foreign Military Financing Program;
- Global Security Contingency Fund;

International Organizations and Programs;  
 International Financial Institutions;  
 Overseas Private Investment Corporation, Administrative Expenses; and  
 Overseas Private Investment Corporation, Program Account.

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE  
 STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on September 7, 2017, the Committee ordered favorably reported an original bill (S. 1780) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2018, and for other purposes, provided that the bill be subject to amendment and that the bill be consistent with its subcommittee funding guidance, and provided that the Chairman of the Committee or his designee be authorized to offer the substance of the original bill as a Committee amendment in the nature of a substitute to the House companion measure, by a recorded vote of 31–0, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Cochran	
Mr. McConnell	
Mr. Shelby	
Mr. Alexander	
Ms. Collins	
Ms. Murkowski	
Mr. Graham	
Mr. Blunt	
Mr. Moran	
Mr. Hoeven	
Mr. Boozman	
Mrs. Capito	
Mr. Lankford	
Mr. Daines	
Mr. Kennedy	
Mr. Rubio	
Mr. Leahy	
Mrs. Murray	
Mrs. Feinstein	
Mr. Durbin	
Mr. Reed	
Mr. Tester	
Mr. Udall	
Mrs. Shaheen	
Mr. Merkley	
Mr. Coons	
Mr. Schatz	
Ms. Baldwin	
Mr. Murphy	
Mr. Manchin	
Mr. Van Hollen	



**COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE  
STANDING RULES OF THE SENATE**

Paragraph 12 of rule XXVI requires that the Committee report on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

In compliance with this rule, changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

**TITLE 22—FOREIGN RELATIONS AND INTERCOURSE**

**CHAPTER 7—INTERNATIONAL BUREAUS, CONGRESSES, ETC.**

**SUBCHAPTER XIII—INTERNATIONAL DEVELOPMENT ASSOCIATION**

**SEC. 29. MULTILATERAL DEBT RELIEF.**

\* \* \* \* \*

**SEC. 30. EIGHTEENTH REPLENISHMENT.**

*(a) The United States Governor of the International Development Association is authorized to contribute on behalf of the united states \$3,291,030,000 to the eighteenth replenishment of the resources of the association, subject to obtaining the necessary appropriations.*

*(b) In order to pay for the United States contribution provided for in subsection (a), there are authorized to be appropriated, without fiscal year limitation, \$3,291,030,000 for payment by the Secretary of the Treasury.*

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**SUBCHAPTER XIV—ASIAN DEVELOPMENT BANK**

**SEC. 35. TENTH REPLENISHMENT.**

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**SEC. 36. ELEVENTH REPLENISHMENT.**

*(a) The United States Governor of the Bank is authorized to contribute, on behalf of the United States, \$189,580,000 to the eleventh replenishment of the resources of the Fund, subject to obtaining the necessary appropriations.*

*(b) In order to pay for the United States contribution provided for in subsection (a), there are authorized to be appropriated, without fiscal year limitation, \$189,580,000 for payment by the Secretary of the Treasury.*

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## SUBCHAPTER XXII—AFRICAN DEVELOPMENT FUND

## SEC. 224. MULTILATERAL DEBT RELIEF.

\* \* \* \* \*

## SEC. 225. FOURTEENTH REPLENISHMENT.

(a) *The United States Governor of the Fund is authorized to contribute on behalf of the United States \$513,900,000 to the fourteenth replenishment of the resources of the Fund, subject to obtaining the necessary appropriations.*

(b) *In order to pay for the United States contribution provided for in subsection (a), there are authorized to be appropriated, without fiscal year limitation, \$513,900,000 for payment by the Secretary of the Treasury.*

\* \* \* \* \*

## CHAPTER 32—FOREIGN ASSISTANCE

## SUBCHAPTER II—MILITARY ASSISTANCE AND SALES

## PART II—MILITARY ASSISTANCE

## § 2321h. Stockpiling of defense articles for foreign countries

## (b) Fiscal year limits on new stockpiles or additions to existing stockpiles located in foreign countries

(1) \* \* \*

(2)(A) The value of such additions to stockpiles of defense articles in foreign countries shall not exceed \$200,000,000 for each of fiscal years 2013, 2014, 2015, 2016, [and 2018] 2018, and 2019.

\* \* \* \* \*

## CHAPTER 38—DEPARTMENT OF STATE

## (c) Assistant Secretaries

## (2) Assistant Secretary of State for Democracy, Human Rights, and Labor

\* \* \* \* \*

(iv) Performing other responsibilities which serve to promote increased observance of internationally recognized human rights by all countries.

(3) ASSISTANT SECRETARY OF STATE FOR POPULATION, REFUGEES, AND MIGRATION.—

(A) *There shall be in the Department of State an Assistant Secretary of State for the Bureau of Population, Refugees, and Migration (PRM) who shall be responsible to the Secretary of State for matters pertaining to population, refugees, and migration in the conduct of foreign policy and such other related duties as the Secretary may from time to time designate.*

(B) *The Assistant Secretary for Population, Refugees, and Migration shall maintain responsibility and continuous observation and review of all matters pertaining to*

*population, refugees, and migration in the conduct of foreign policy, including the following:*

*(i) Directing the Department of State's population, refugee, and migration policy development.*

*(ii) Providing protection, easing suffering, and resolving the plight of persecuted and uprooted people around the world by providing life-sustaining assistance, working through multilateral systems to build global partnerships, promoting best practices in humanitarian response, and ensuring that humanitarian principles are thoroughly integrated into United States foreign and national security policy.*

*(iii) Determining the level of United States contributions to international organizations for humanitarian assistance and protection-related programs and participating in governing bodies of international organizations to ensure effective use of United States funds.*

*(iv) Working through multilateral systems to build global partnerships promoting best practices in humanitarian response, and ensuring that humanitarian principles are thoroughly integrated into United States policies toward refugees, asylum seekers, internally displaced persons, stateless persons, and other forced migrants.*

*(v) Seeking and promoting durable solutions for refugees, including—*

*(I) voluntary repatriation in safety and dignity for people who no longer face a well-founded fear of persecution on account of their religion, race, political opinion, or social or ethnic group;*

*(II) local integration of refugees in countries of first asylum; and*

*(III) voluntary resettlement of refugees in a third country.*

*(vi) Developing and implementing refugee resettlement policies for the United States and to promote durable solutions for, and the protection of, refugees.*

*(vii) Recommending to the President the number of refugees to be admitted annually to the United States and directing programs for selection, processing, and transportation of refugees to be admitted to the United States.*

*(viii) Overseeing efforts to encourage greater participation in refugee assistance and resettlement on the part of foreign governments.*

*(ix) Promoting healthy and educated populations.*

*(x) Guiding the activities of refugee assistance offices at United States diplomatic missions and of United States missions to international organizations concerned with refugee assistance, protection, and resettlement.*

(xi) *Using humanitarian diplomacy to increase access and assistance to those in need in the absence of political solutions, highlighting the humanitarian impact of military and political action, and working with partners to ensure transition from relief to development.*

(xii) *Promoting humane and effective migration policies and multilateral migration efforts that advance United States foreign policy.*

**[(3)] (4) Nomination of Assistant Secretaries**

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**CHAPTER 52—FOREIGN SERVICE**

**SUBCHAPTER II—MANAGEMENT OF SERVICE**

**§ 3929. Inspector General**

**(g) Review of activities and operations of chiefs of mission**

Under the general supervision of the Secretary of State, the Inspector General may review activities and operations performed under the direction, coordination, and supervision of chiefs of mission for the purpose of ascertaining their consonance with the foreign policy of the United States and their consistency with the responsibilities of the Secretary of State and the chief of mission.

(h) *WAIVER OF ANNUITY LIMITATIONS FOR CERTAIN REHIRED FOREIGN SERVICE ANNUITANTS.*—

(1) *The Inspector General shall have the authority to waive the provisions of subsections (a) through (d) of section 824(a) (22 U.S.C. 4064(a)) on a case-by-case basis for an annuitant reemployed by the Inspector General on a temporary basis—*

*(A) if, and for so long as, such waiver is necessary due to an emergency involving a direct threat to life or property or other unusual circumstances; or*

*(B) if the annuitant is employed in a position for which there is exceptional difficulty in recruiting or retaining a qualified employee.*

(2) *The Inspector General should prescribe procedures for the exercise of any authority under paragraph (1)(B), including criteria for any exercise of authority and procedures for a delegation of authority.*

(3) *A reemployed annuitant as to whom a waiver under this subsection is in effect shall not be considered a participant for the purposes of subchapter I or II of chapter 8 of the Foreign Service Act of 1980 (22 U.S.C. 4041 et seq., 4071 et seq.), or an employee for purposes of chapter 83 or 84 of title 5.*

**FOREIGN ASSISTANCE ACT OF 1961,  
PUBLIC LAW 87-195**

**SEC. 104C. ASSISTANCE TO COMBAT MALARIA.**

\* \* \* \* \*

**SEC. 104D. ELIGIBILITY FOR ASSISTANCE.**

*Notwithstanding any other provision of law, regulation, or policy, in determining eligibility for assistance under sections 104, 104A, 104B, and 104C, a foreign nongovernmental organization—*

*(1) shall not be ineligible for such assistance solely on the basis of health or medical services, including counseling and referral services, provided by such organization with non-United States Government funds if such services—*

*(A) are permitted in the country in which they are being provided; and*

*(B) would not violate United States law if provided in the United States; and*

*(2) shall not be subject to requirements relating to the use of non-United States Government funds for advocacy and lobbying activities other than those that apply to United States nongovernmental organizations receiving assistance under this part.*

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**FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 1990, PUBLIC LAW 101-167**

**SEC. 599D. (a) IN GENERAL. —\* \* \***

\* \* \* \* \*

**(b) ESTABLISHMENT OF CATEGORIES.—**

**(1) \* \* \***

\* \* \* \* \*

**(3)** Within the number of admissions of refugees allocated for for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, **[and 2017]** 2017, and 2018 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

\* \* \* \* \*

**(e) PERIOD OF APPLICATION.—**

**(1)** Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, **[2017]** 2018.

**(2)** Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, **[2017]** 2018.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, **[2017]** 2018.

\* \* \* \* \*

SEC. 599E. (a) IN GENERAL. —\* \* \*

\* \* \* \* \*

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—\* \* \*

(1) \* \* \*

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, **[2017]** 2018, after being denied refugee status.

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## NORTH AMERICAN FREE TRADE AGREEMENT IMPLEMENTATION ACT, PUBLIC LAW 103-182

### TITLE V—NAFTA TRANSITIONAL ADJUSTMENT ASSISTANCE AND OTHER PROVISIONS

#### SUBTITLE D—IMPLEMENTATION OF NAFTA SUPPLEMENTAL AGREEMENTS

#### PART 2—NORTH AMERICAN DEVELOPMENT BANK AND RELATED PROVISIONS

#### SEC. 546. GRANTS OUT OF PAID-IN CAPITAL RESOURCES

\* \* \* \* \*

#### SEC. 547. *FIRST CAPITAL INCREASE.*

##### (a) *SUBSCRIPTION AUTHORIZED.—*

(1) *The Secretary of the Treasury may subscribe on behalf of the United States to 150,000 additional shares of the capital stock of the Bank.*

(2) *Any subscription by the United States to the capital stock of the Bank shall be effective only to such extent and in such amounts as are provided in advance in appropriations Act.*

##### (b) *LIMITATIONS ON AUTHORIZATION OF APPROPRIATIONS.—*

(1) *In order to pay for the increase in the United States subscription to the Bank under subsection (a), there are authorized to be appropriated, without fiscal year limitation, \$1,500,000,000 for payment by the Secretary of the Treasury.*

(2) *Of the amount authorized to be appropriated under paragraph (1)—*

(A) *\$225,000,000 shall be for paid in shares of the Bank; and*

(B) *\$1,275,000,000 shall be callable shares of the Bank.*

**PUBLIC LAW 106–46****SECTION 1. CLARIFICATION OF QUORUM REQUIREMENT FOR THE EXPORT-IMPORT BANK OF THE UNITED STATES.**

(b) Notwithstanding section 3(c)(6) of the Export-Import Bank Act of 1945, if, during the period that begins on **July 21, 1999**, and ends on **December 2, 1999** *October 1, 2017, and ends on September 30, 2019*, there are fewer than three persons holding office on the Board of Directors of the Export-Import Bank of the United States, the entire membership of such Board of Directors shall constitute a quorum until the end of such period.

**DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, 2005,  
PUBLIC LAW 108–287****TITLE X—OTHER MATTERS****CHAPTER 2****BILATERAL ECONOMIC ASSISTANCE FUNDS  
APPROPRIATED TO THE PRESIDENT****GENERAL PROVISIONS, THIS CHAPTER**

SEC. 12001. (a)(1) \* \* \*

\* \* \* \* \*

(d) No transfer may be made under the authority of this section after September 30, **2018** *2019*.

**COUNTERING AMERICA’S ADVERSARIES THROUGH  
SANCTIONS ACT, 2017, PUBLIC LAW 115–44****TITLE II—SANCTIONS WITH RESPECT TO THE RUSSIAN  
FEDERATION AND COMBATING TERRORISM AND ILLICIT  
FINANCING****SUBTITLE A—SANCTIONS AND OTHER MEASURES WITH RESPECT TO  
THE RUSSIAN FEDERATION****PART I—CONGRESSIONAL REVIEW OF SANCTIONS IMPOSED WITH  
RESPECT TO THE RUSSIAN FEDERATION****SEC. 216. CONGRESSIONAL REVIEW OF CERTAIN ACTIONS RELATING  
TO SANCTIONS IMPOSED WITH RESPECT TO THE RUSSIAN  
FEDERATION.**

(a) SUBMISSION TO CONGRESS OF PROPOSED ACTION.—

\* \* \* \* \*

(2) ACTIONS DESCRIBED.—

\* \* \* \* \*

(B) SANCTIONS DESCRIBED.—The sanctions described in this subparagraph are—

(i) sanctions provided for under—

\* \* \* \* \*

(III) the Ukraine Freedom Support Act of 2014 (22 U.S.C. 8921 et seq.)**[; and]** ;

(IV) the Sergei Magnitsky Rule of Law Accountability Act of 2012 (title IV of Public Law 112–208; 22 U.S.C. 5811 note); and

### BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(A), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee guidance <sup>1</sup>	Amount in bill	Committee guidance <sup>1</sup>	Amount in bill
Comparison of amounts in the bill with Committee guidance to its subcommittees of amounts for 2018: Subcommittee on State, Foreign Operations, and Related Programs:				
Mandatory .....	159	159	159	<sup>2</sup> 159
Discretionary .....	30,410	51,195	42,323	<sup>2</sup> 50,652
Security .....				
Nonsecurity .....	30,410	51,195	NA	NA
Projections of outlays associated with the recommendation:				
2018 .....				<sup>3</sup> 19,008
2019 .....				12,987
2020 .....				8,585
2021 .....				5,035
2022 and future years .....				5,938
Financial assistance to State and local governments for 2018 .....	NA		NA	

<sup>1</sup> There is no section 302(a) allocation to the Committee on Appropriations for fiscal year 2018.

<sup>2</sup> Includes outlays from prior-year budget authority.

<sup>3</sup> Excludes outlays from prior-year budget authority.

NA: Not applicable.

NOTE.—Consistent with the funding recommended in the bill for overseas contingency operations and in accordance with subparagraph (A)(ii) of section 251(b)(2) of the BBEDCA of 1985, the Committee anticipates that the Budget Committee will provide, at the appropriate time, a 302(a) allocation for the Committee on Appropriations reflecting an upward adjustment of \$20,785,000,000 in budget authority plus the associated outlays.



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY					
Department of State					
Administration of Foreign Affairs					
Diplomatic and consular programs .....	4,247,775	3,903,034	4,223,975	— 23,800	+ 320,941
Overseas contingency operations .....	2,410,386	2,975,971	2,975,971	+ 565,585	.....
Subtotal .....	6,658,161	6,879,005	7,199,946	+ 541,785	+ 320,941
Worldwide security protection .....	1,899,479	1,380,752	1,380,752	— 518,727	.....
Overseas contingency operations .....	(1,815,210)	(2,376,122)	(2,376,122)	( + 560,912)	.....
Overseas contingency operations (transfer to other agencies) .....	(— 5,000)	(— 5,000)	(— 5,000)	.....	.....
Subtotal .....	1,899,479	1,380,752	1,380,752	— 518,727	.....
Total, Diplomatic and consular programs .....	8,557,640	8,259,757	8,580,698	+ 23,058	+ 320,941
Capital investment fund .....					
Office of Inspector General .....	12,600	15,000	15,000	+ 2,400	.....
Overseas contingency operations .....	87,069	72,562	77,629	— 9,440	+ 5,067
.....	54,900	68,100	68,100	+ 13,200	.....
Subtotal .....	141,969	140,662	145,729	+ 3,760	+ 5,067
Educational and cultural exchange programs .....	634,143	285,000	634,143	.....	+ 349,143
Representation expenses .....	8,030	7,000	8,030	.....	+ 1,030
Protection of foreign missions and officials .....	30,344	30,890	30,890	+ 546	.....
Embassy security, construction, and maintenance .....	759,161	754,459	754,459	— 4,702	.....
Worldwide security upgrades .....	358,698	387,741	1,144,023	+ 785,325	+ 756,282
Overseas contingency operations .....	1,238,800	.....	158,818	— 1,079,982	+ 158,818

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018—Continued  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
Subtotal .....	1,597,498	387,741	1,302,841	-294,657	+915,100
Total, Embassy security .....	2,356,659	1,142,200	2,057,300	-299,359	+915,100
Emergencies in the diplomatic and consular service .....	7,900	7,885	7,885	-15	.....
Repatriation Loans Program Account:					
Direct loans subsidy .....	1,300	1,300	1,300	.....	.....
Payment to the American Institute in Taiwan .....	31,963	26,312	31,963	.....	+5,651
International Chancery Center, Washington, District of Columbia .....	1,320	743	743	-577	.....
Payment to the Foreign Service Retirement and Disability Fund .....	158,900	158,900	158,900	.....	.....
Total, Administration of Foreign Affairs .....	11,942,768	10,075,649	11,672,581	-270,187	+1,596,932
International Organizations					
Contributions to international organizations .....	1,262,966	900,195	1,352,760	+89,794	+452,565
Overseas contingency operations .....	96,240	96,240	96,240	.....	.....
Subtotal .....	1,359,206	996,435	1,449,000	+89,794	+452,565
Contributions for international peacekeeping Activities, current year assessment .....	552,904	268,886	779,761	+226,857	+510,875
Overseas contingency operations .....	1,354,660	927,224	602,339	-752,321	-324,885
Subtotal .....	1,907,564	1,196,110	1,382,100	-525,464	+185,990
Total, International Organizations .....	3,266,770	2,192,545	2,831,100	-435,670	+638,555

International Commissions				
International Boundary and Water Commission, United States and Mexico:				
Salaries and expenses .....	48,134	44,748	48,134	.....
Construction .....	29,400	27,900	29,400	.....
Total, Boundary and Water Commission .....	77,534	72,648	77,534	.....
American sections, international commissions .....				
International fisheries commissions .....	12,258	12,184	13,258	+ 1,000
.....	37,502	33,871	44,997	+ 7,495
Total, International commissions .....	127,294	118,703	135,789	+ 8,495
Related Agency				
Broadcasting Board of Governors				
International broadcasting operations .....	772,108	680,363	783,353	+ 11,245
Overseas contingency operations .....	4,800	.....	4,800	.....
Subtotal .....	776,908	680,363	788,153	+ 11,245
Reappropriation of surge capacity funds .....	.....	3,000	.....	.....
Broadcasting capital improvements .....	9,700	4,791	9,700	.....
Total, Broadcasting Board of Governors .....	786,608	688,154	797,853	+ 11,245
Related Programs				
The Asia Foundation .....	17,000	.....	17,000	+ 17,000
United States Institute of Peace, Operating expenses .....	37,884	19,117	37,884	+ 18,767
Center for Middle Eastern-Western dialogue .....	122	140	140	.....
Eisenhower Exchange Fellowship program .....	350	158	158	.....
Israeli Arab scholarship program .....	47	65	65	.....
East-West Center .....	16,700	.....	16,700	+ 16,700
National Endowment for Democracy .....	170,000	103,500	170,000	+ 66,500
Total, Related programs .....	242,103	122,980	241,947	- 156

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018—Continued  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
Other Commissions					
Commission for the Preservation of America's Heritage					
Abroad					
Salaries and expenses	888	675	675	-213	
Commission on International Religious Freedom					
Salaries and expenses	3,500	4,500	4,500	+ 1,000	
Commission on Security and Cooperation in Europe					
Salaries and expenses	2,579	2,579	2,579		
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses	2,000	2,000	2,000		
United States-China Economic and Security Review Commission					
Salaries and expenses	3,500	3,500	3,500		
Total, title I, Department of State and Related Agency	16,378,010	13,211,285	15,692,524	-685,486	+ 2,481,239
TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT ADMINISTRATION OF FOREIGN ASSISTANCE					
Funds Appropriated to the President					
Operating expenses, USAID	1,204,609	1,045,797	1,189,609	- 15,000	+ 143,812
Overseas contingency operations	152,080	136,555	158,067	+ 5,987	+ 21,512
Subtotal	1,356,689	1,182,352	1,347,676	- 9,013	+ 165,324

Capital Investment Fund .....	174,985	157,980	183,380	+ 8,395	+ 25,400
Office of Inspector General, USAID .....	67,600	69,000	69,000	+ 1,400	.....
Overseas contingency operations .....	.....	2,500	2,500	+ 2,500	.....
Subtotal .....	67,600	71,500	71,500	+ 3,900	.....
Total, title II, Administration of Foreign Assistance .....	1,599,274	1,411,832	1,602,556	+ 3,282	+ 190,724
TITLE III—BILATERAL ECONOMIC ASSISTANCE					
Funds Appropriated to the President					
Global Health Programs:					
U.S. Agency for International Development .....	3,054,950	1,505,500	2,920,000	— 134,950	+ 1,414,500
Department of State .....	5,670,000	4,975,000	5,670,000	.....	+ 695,000
(Global fund contribution) <sup>1</sup> .....	(1,350,000)	(1,125,000)	(1,350,000)	.....	(+ 225,000)
Total, Global Health Programs .....	8,724,950	6,480,500	8,590,000	— 134,950	+ 2,109,500
Development assistance .....	2,995,465	.....	2,890,000	— 105,465	+ 2,890,000
Total, Development Assistance .....	2,995,465	.....	2,890,000	— 105,465	+ 2,890,000
International disaster assistance .....	498,483	690,259	.....	— 498,483	— 690,259
International Disaster Assistance (overseas contingency operations) .....	3,313,203	1,817,941	3,133,210	— 179,993	+ 1,315,269
Overseas contingency operations (famine prevention, relief, and mitigation) .....	(990,000)	.....	.....	(— 990,000)	.....
Subtotal .....	3,811,686	2,508,200	3,133,210	— 678,476	+ 625,010
Transition initiatives .....	35,600	30,000	30,000	— 5,600	.....
Overseas contingency operations .....	37,000	62,043	37,000	.....	— 25,043
Subtotal .....	72,600	92,043	67,000	— 5,600	— 25,043
Complex Crises fund .....	10,000	.....	10,000	.....	+ 10,000
Overseas contingency operations .....	20,000	.....	20,000	.....	+ 20,000
Subtotal .....	30,000	.....	30,000	.....	+ 30,000
Development Credit Authority:					
(By transfer) .....	(50,000)	(60,000)	(60,000)	(+ 10,000)	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018—Continued  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
Administrative expenses .....	10,000	9,120	10,000	.....	+ 880
Economic Support Fund .....	1,041,761	.....	912,577	-129,184	+ 912,577
Overseas contingency operations .....	2,609,242	.....	3,047,119	+ 437,877	+ 3,047,119
Subtotal .....	3,651,003	.....	3,959,696	+ 308,693	+ 3,959,696
Economic Support and Development Fund .....	.....	2,229,350	.....	.....	- 2,229,350
Overseas contingency operations .....	.....	2,708,800	.....	.....	- 2,708,800
Subtotal .....	.....	4,938,150	.....	.....	- 4,938,150
Democracy Fund:	.....	.....	.....	.....	.....
Human Rights and Democracy Fund, Department of State .....	145,375	.....	145,375	.....	+ 145,375
Bureau of Democracy, Conflict, and Humanitarian Assistance, USAID .....	65,125	.....	65,125	.....	+ 65,125
Total, Democracy Fund .....	210,500	.....	210,500	.....	+ 210,500
Assistance for Europe, Eurasia and Central Asia .....	291,638	.....	269,412	- 22,226	+ 269,412
Overseas contingency operations .....	453,696	.....	480,922	+ 27,226	+ 480,922
Subtotal .....	745,334	.....	750,334	+ 5,000	+ 750,334
Department of State	.....	.....	.....	.....	.....
Migration and refugee assistance .....	912,802	715,241	1,443,280	+ 530,478	+ 728,039
Overseas contingency operations .....	2,146,198	2,030,900	1,667,007	- 479,191	- 363,893
Subtotal .....	3,059,000	2,746,141	3,110,287	+ 51,287	+ 364,146
United States Emergency Refugee and Migration Assistance Fund .....	10,000	.....	10,000	.....	+ 10,000

Overseas contingency operations .....	40,000	.....	40,000	.....	+ 40,000
Subtotal .....	50,000	.....	50,000	.....	+ 50,000
Total, Department of State .....	3,109,000	2,746,141	3,160,287	+ 51,287	+ 414,146
Independent Agencies					
Peace Corps .....	410,000	398,221	410,000	.....	+ 11,779
Millennium Challenge Corporation .....	905,000	800,000	905,000	.....	+ 105,000
Inter-American Foundation .....	22,500	4,565	22,500	.....	+ 17,935
United States African Development Foundation .....	30,000	8,332	30,000	.....	+ 21,668
Total, Independent Agencies .....	1,367,500	1,211,118	1,367,500	.....	+ 156,382
Department of the Treasury					
International Affairs Technical Assistance .....	30,000	25,455	30,000	.....	+ 4,545
Total, title III, Bilateral economic assistance .....	24,758,038	18,010,727	24,198,527	- 559,511	+ 6,187,800
Appropriations .....	(16,138,699)	(11,391,043)	(15,773,269)	( - 365,430)	( + 4,382,226)
Overseas contingency operations .....	(8,619,339)	(6,619,684)	(8,425,258)	( - 194,081)	( + 1,805,574)
(By transfer) .....	(50,000)	(60,000)	(60,000)	( + 10,000)	.....
TITLE IV—INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
International narcotics control and law enforcement .....	889,664	695,550	.....	- 889,664	- 695,550
Overseas contingency operations .....	412,260	196,250	1,275,094	+ 862,834	+ 1,078,844
Subtotal .....	1,301,924	891,800	1,275,094	- 26,830	+ 383,294
Nonproliferation, anti-terrorism, demining and related programs .....	500,696	312,766	.....	- 500,696	- 312,766
Overseas contingency operations .....	341,754	365,840	789,950	+ 448,196	+ 424,110
Subtotal .....	842,450	678,606	789,950	- 52,500	+ 111,344
Peacekeeping operations .....	135,041	122,300	.....	- 135,041	- 122,300
Overseas contingency operations .....	473,973	179,100	497,350	+ 23,377	+ 318,250
Subtotal .....	609,014	301,400	497,350	- 111,664	+ 195,950

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018—Continued  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
Funds Appropriated to the President					
International Military Education and Training .....	110,300	100,160	.....	-110,300	-100,160
Overseas contingency operations .....	.....	.....	110,300	+110,300	+110,300
Subtotal .....	110,300	100,160	110,300	.....	+10,140
Foreign Military Financing Program .....	4,785,805	4,670,713	.....	-4,785,805	-4,670,713
Overseas contingency operations .....	1,325,808	450,000	5,620,213	+4,294,405	+5,170,213
Subtotal .....	6,111,613	5,120,713	5,620,213	-491,400	+499,500
Grants:					
Israel .....	(3,100,000)	(3,100,000)	(3,100,000)	.....	.....
Egypt .....	(1,300,000)	(1,300,000)	(1,000,000)	(-300,000)	(-300,000)
Other .....	(385,805)	(270,713)	(1,452,713)	(+1,066,908)	(+1,182,000)
Limitation on Administrative Expenses .....	(80,000)	(70,000)	(67,500)	(-12,500)	(-2,500)
Total, Foreign Military Financing Program .....	6,111,613	5,120,713	5,620,213	-491,400	+499,500
Total, title IV, Security assistance .....	8,975,301	7,092,679	8,292,907	-682,394	+1,200,228
TITLE V—MULTILATERAL ASSISTANCE					
Multilateral Assistance					
Funds Appropriated to the President					
International Organizations and Programs .....	339,000	.....	363,000	+24,000	+363,000



International Financial Institutions					
World Bank Group					
Global Environment Facility .....	146,563	102,375	136,563	— 10,000	+ 34,188
International Development Association .....	1,197,128	1,097,010	1,097,010	— 100,118	.....
The International Bank for Reconstruction and Development (IBRD):					
IBRD paid in capital .....	5,963	.....	.....	— 5,963	.....
Subtotal, IBRD .....	5,963	.....	.....	— 5,963	.....
Global agriculture and food security program .....	23,000	.....	.....	— 23,000	.....
Total, World Bank Group .....	1,372,654	1,199,385	1,233,573	— 139,081	+ 34,188
Inter-American Development Bank Group					
Inter-American Development Bank paid in capital .....	21,940	.....	.....	— 21,940	.....
Total, Inter-American Development Bank .....	21,940	.....	.....	— 21,940	.....
Asian Development Bank Group (ADB)					
Asian Development Fund .....	99,233	47,395	47,395	— 51,838	.....
Total, Asian Development Bank .....	99,233	47,395	47,395	— 51,838	.....
African Development Bank Group					
African Development Bank Paid in capital .....	32,418	32,418	32,418	.....	.....
(Limitation on callable capital) .....	(507,861)	(507,861)	(507,861)	.....	.....
African Development Fund .....	214,332	171,300	171,300	— 43,032	.....
Total, African Development Bank .....	246,750	203,718	203,718	— 43,032	.....
International Fund for Agricultural Development					
International Fund for Agricultural Development .....	30,000	30,000	30,000	.....	.....
Total, International Financial Institutions .....	1,770,577	1,480,498	1,514,686	— 255,891	+ 34,188
Total, title V, Multilateral assistance .....	2,109,577	1,480,498	1,877,686	— 231,891	+ 397,188
(Limitation on callable capital) .....	(507,861)	(507,861)	(507,861)	.....	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018—Continued  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
<b>TITLE VI—EXPORT AND INVESTMENT ASSISTANCE</b>					
Export-Import Bank of the United States					
Administrative expenses .....	110,000	95,500	110,000		+ 14,500
Inspector General .....	5,700	5,000	5,700		+ 700
Offsetting collections .....	—530,000	—264,700	—254,700	+ 275,300	+ 10,000
Total, Export-Import Bank of the United States .....	—414,300	—164,200	—139,000	+ 275,300	+ 25,200
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses .....	70,000	60,800	79,200	+ 9,200	+ 18,400
Insurance fees and other offsetting collections .....	—341,000	—270,000	—350,000	—9,000	—80,000
Subtotal .....	—271,000	—209,200	—270,800	+ 200	—61,600
Program account .....	20,000		20,000		+ 20,000
Total, Overseas Private Investment Corporation .....	—251,000	—209,200	—250,800	+ 200	—41,600
Funds Appropriated to the President					
Trade and Development Agency .....	75,000	12,105	79,500	+ 4,500	+ 67,395
Total, title VI, Export and investment assistance .....	—590,300	—361,295	—310,300	+ 280,000	+ 50,995
<b>TITLE VII—GENERAL PROVISIONS</b>					
ESF rescission of funds .....	—6,000			+ 6,000	

North American Development Bank Rescission .....	.....	.....	.....	.....	.....	.....
Total, title VII. General Provisions .....	— 6,000	— 165,000	.....	.....	+ 6,000	+ 165,000
OTHER APPROPRIATIONS						
Department of State						
Administration of Foreign Affairs						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	1,052,400	.....	.....	.....	— 1,052,400	.....
(Worldwide security protection) (OCO/GWOT) .....	(927,189)	.....	.....	.....	( — 927,189)	.....
Office of Inspector General:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	2,500	.....	.....	.....	— 2,500	.....
Embassy security, construction, and maintenance:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	654,411	.....	.....	.....	— 654,411	.....
United States Agency for International Development						
Funds Appropriated to the President						
Operating expenses of USAID:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	5,000	.....	.....	.....	— 5,000	.....
Capital Investment Fund, USAID:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	25,000	.....	.....	.....	— 25,000	.....
USAID Office of Inspector General:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	2,500	.....	.....	.....	— 2,500	.....
Bilateral Economic Assistance						
Funds Appropriated to the President						
International Disaster Assistance:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	616,100	.....	.....	.....	— 616,100	.....
Transition Initiatives:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	50,234	.....	.....	.....	— 50,234	.....
Economic Support Fund:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	1,030,555	.....	.....	.....	— 1,030,555	.....
Assistance for Europe, Eurasia and Central Asia:						
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	157,000	.....	.....	.....	— 157,000	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2017 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL  
FOR FISCAL YEAR 2018—Continued  
[In thousands of dollars]

Item	2017 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with ( + or - )	
				2017 appropriation	Budget estimate
Migration and Refugee assistance (MRA):					
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	300,000	.....	.....	— 300,000	.....
International narcotics control and law enforcement:					
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	26,300	.....	.....	— 26,300	.....
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR):					
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	128,000	.....	.....	— 128,000	.....
Peacekeeping Operations (PKO):					
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	50,000	.....	.....	— 50,000	.....
Foreign Military Financing program:					
Security Assistance Act (Public Law 114–254) (OCO/GWOT) .....	200,000	.....	.....	— 200,000	.....
Total, Other Appropriations .....	4,300,000	.....	.....	— 4,300,000	.....
Grand Total .....	57,523,900	40,680,726	51,353,900	— 6,170,000	+ 10,673,174
Appropriations .....	(36,744,900)	(28,825,262)	(30,568,900)	(— 6,176,000)	(+ 1,743,638)
Overseas contingency operations, This bill .....	(16,485,000)	(12,017,464)	(20,785,000)	(+ 4,300,000)	(+ 8,767,536)
Overseas contingency operations, Security Assistance Act (Public Law 114–254) .....	(4,300,000)	.....	.....	(— 4,300,000)	.....
Rescissions .....	(— 6,000)	(— 165,000)	.....	(+ 6,000)	(+ 165,000)
(By transfer) .....	(50,000)	(60,000)	(60,000)	(+ 10,000)	.....
(Limitation on administrative expenses) .....	(80,000)	(70,000)	(67,500)	(— 12,500)	(— 2,500)
(Limitation on callable capital) .....	(507,861)	(507,861)	(507,861)	.....	.....

<sup>1</sup> The Bill includes authority for a Global Fund contribution and the accompanying report recommends up to \$1,350,000 for such a contribution.

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