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SENATE

{ REPORT
115-224

ABRAHAM LINCOLN NATIONAL HERITAGE AREA AMENDMENT ACT

APRIL 11, 2018.—Ordered to be printed

Ms. MURKOWSKI, from the Committee on Energy and Natural
Resources, submitted the following

R E P O R T

[To accompany S. 1160]

[Including cost estimate of the Congressional Budget Office]

The Committee on Energy and Natural Resources, to which was referred the bill (S. 1160) to include Livingston County, the city of Jonesboro in Union County, and the city of Freeport in Stephenson County, Illinois, to the Lincoln National Heritage Area, and for other purposes, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE

The purpose of S. 1160 is to include Livingston County, the City of Jonesboro in Union County, and the city of Freeport in Stephenson County, Illinois, in the Lincoln National Heritage Area (NHA).

BACKGROUND AND NEED

The Abraham Lincoln NHA was established in 2008 and preserves the rich legacy of Abraham Lincoln, the 16th President of the United States. The region includes 42 counties across central Illinois, stretching from the Indiana border to the Mississippi River, and is one of the largest heritage areas in the nation. President Lincoln spent 30 years of his life in central Illinois (1831–1861), accomplishing a body of work that still resonates today in the state's historic sites, artifacts, landscapes, buildings, and folklore.

While the 42 counties that make up the NHA provide opportunities for all people to explore Lincoln's history in Illinois, there are

three additional areas (one county and two cities) that are currently not among this network that are key to the Lincoln heritage. Livingston County, the city of Jonesboro in Union County, and the city of Freeport in Stephenson County are pivotal to his legacy, as these areas are where Lincoln developed his legal career within the Eighth Judicial District. These areas also served as the sites of the historic Lincoln-Douglas debates. This boundary expansion to include these counties will increase opportunities for Illinois visitors and residents alike to experience the full measure of Lincoln's legacy.

LEGISLATIVE HISTORY

Senators Duckworth and Durbin introduced S. 1160 on May 17, 2017. On February 14, 2018, the Subcommittee on National Parks held a legislative hearing on S. 1160. Similar language is also included in S. 1460, the Energy and Natural Resources Act of 2017, which is on the Senate Calendar (Cal. 162).

Companion legislation, H.R. 1161, was introduced in the House of Representatives on February 16, 2017, and referred to the Committee on Natural Resources.

In the 114th Congress, similar legislation, S. 1662 was introduced by Senators Kirk and Durbin on June 24, 2015. The Subcommittee on National Parks held a hearing on the bill on June 15, 2016. At its business meeting on July 13, 2016, the Committee on Energy and Natural Resources ordered S. 1662 favorably reported (S. Rept. 114–316).

The Committee on Energy and Natural Resources met in open business session on March 8, 2018, and ordered S. 1160 favorably reported.

COMMITTEE RECOMMENDATION

The Senate Committee on Energy and Natural Resources, in open business session on March 8, 2018, by a majority voice vote of a quorum present, recommends that the Senate pass S. 1160. Senator Lee asked to be recorded as voting no.

SECTION-BY-SECTION ANALYSIS

Section 1. Short title

Section 1 contains the short title.

Section 2. Adjustment of boundaries of Lincoln National Heritage Area

Section 2(a) amends section 443(b)(1) of the Consolidated Natural Resources Act of 2008 (Public Law 110–229) to adjust the boundary of the Lincoln NHA to include Livingston County, the city of Jonesboro in Union County, and the city of Freeport in Stephenson County.

Subsection (b) requires the Secretary to update the map to reflect the boundary adjustment.

COST AND BUDGETARY CONSIDERATIONS

The following estimate of the costs of this measure has been provided by the Congressional Budget Office:

S. 1160 would modify the boundary of the Abraham Lincoln National Heritage Area in Illinois to include an additional county and two cities.

The boundary adjustment may require the National Park Service to update maps, handouts, and signage. Based on the costs of similar activities, CBO estimates that those costs would be insignificant; such spending would be subject to the availability of appropriated funds.

Enacting S. 1160 would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply.

CBO estimates that enacting S. 1160 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

S. 1160 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act.

The CBO staff contact for this estimate is Janani Shankaran. The estimate was approved by H. Samuel Papenfuss, Deputy Assistant Director for Budget Analysis.

REGULATORY IMPACT EVALUATION

In compliance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the Committee makes the following evaluation of the regulatory impact which would be incurred in carrying out S. 1160. The bill is not a regulatory measure in the sense of imposing Government-established standards or significant economic responsibilities on private individuals and businesses.

No personal information would be collected in administering the program. Therefore, there would be no impact on personal privacy.

Little, if any, additional paperwork would result from the enactment of S. 1160, as ordered reported.

CONGRESSIONAL DIRECTED SPENDING

S. 1160, as ordered reported, does not contain any congressionally directed spending items, limited tax benefits, or limited tariff benefits as defined in rule XLIV of the Standing Rules of the Senate.

EXECUTIVE COMMUNICATIONS

The testimony provided by the Department of the Interior at the February 14, 2018, hearing on S. 1160 follows:

STATEMENT OF P. DANIEL SMITH, DEPUTY DIRECTOR, EXERCISING THE AUTHORITY OF THE DIRECTOR OF THE NATIONAL PARK SERVICE, DEPARTMENT OF THE INTERIOR, BEFORE THE SENATE ENERGY AND NATURAL RESOURCES SUBCOMMITTEE ON NATIONAL PARKS, CONCERNING S. 1160, S. 1472, S. 2225 AND S. 2238, BILLS PROVIDING REVISED AUTHORITIES FOR THE LINCOLN NATIONAL HERITAGE AREA, THE TENNESSEE CIVIL WAR HERITAGE AREA, THE BLUE RIDGE NATIONAL HERITAGE AREA, AND THE OHIO AND ERIE NATIONAL HERITAGE CANALWAY

Chairman Daines, Ranking Member King, and members of the Subcommittee, thank you for the opportunity to

present the Department of the Interior's views on S. 1160, S. 1472, S. 2225 and S. 2238, bills providing revised authorities for the Lincoln National Heritage Area, the Tennessee Civil War Heritage Area, the Blue Ridge National Heritage Area, and the Ohio and Erie National Heritage Canalway, respectively.

The Department recognizes that each of these entities serves an important role in preserving, interpreting, and promoting the unique natural and cultural characteristics that led to their designation as national heritage areas by Congress. However, in order to focus resources on reducing the National Park Service's \$11.6 billion deferred maintenance backlog and addressing other critical national park needs, funding for national heritage areas is not a priority in the Administration's FY 2018 or FY 2019 budget. Under these circumstances, we believe it would be unwise to extend the authorization of funding, remove funding limitations, or expand the boundaries of national heritage areas at this time.

S. 1160 would add Livingston County, the city Jonesboro in Union County and the city Freeport in Stephenson County to the Lincoln National Heritage Area, which was established in 2008 in the State of Illinois. These areas help tell the stories of the places that President Abraham Lincoln lived for almost 30 years.

S. 1472 would extend the authorization for funding for the Tennessee Civil War Heritage Area for fiscal years 2018 to 2021. This national heritage area tells the story of how warfare, occupation, emancipation, and Reconstruction impacted the State of Tennessee.

S. 2225 would extend the authorization for funding for the Blue Ridge National Heritage Area for fiscal years 2019 to 2022. The national heritage area consists of 25 counties in Western North Carolina encompassing cultural and natural assets.

S. 2238 would eliminate the \$17 million funding ceiling for the Ohio & Erie National Heritage Canalway. This heritage area includes the 110-mile long Ohio & Erie Canal, from Cleveland to New Philadelphia, Ohio.

Mr. Chairman, this concludes my statement. I would be pleased to answer any questions you or other members of the Subcommittee may have.

CHANGES IN EXISTING LAW

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, changes in existing law made by the original bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

THE CONSOLIDATED NATURAL RESOURCES ACT OF 2008

Public Law 110–229

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SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Consolidated Natural Resources Act of 2008”.

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

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TITLE IV—NATIONAL HERITAGE AREAS

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Subtitle C—Abraham Lincoln National Heritage Area

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SEC. 443. DESIGNATION OF ABRAHAM LINCOLN NATIONAL HERITAGE AREA.

(a) ESTABLISHMENT.—There is hereby established the Abraham Lincoln National Heritage Area.

(b) BOUNDARIES.—

(1) IN GENERAL.—The National Heritage Area shall consist of sites as designated by the management plan within a core area located in Central Illinois, consisting of Adams, Brown, Calhoun, Cass, Champaign, Christian, Clark, Coles, Cumberland, Dewitt, Douglas, Edgar, Fayette, Fulton, Greene, Hancock, Henderson, Jersey, Knox, LaSalle, *Livingston*, Logan, Macon, Macoupin, Madison, Mason, McDonough, McLean, Menard, Montgomery, Morgan, Moultrie, Peoria, Piatt, Pike, Sangamon, Schuyler, Scott, Shelby, Tazewell, Vermillion, Warren and Woodford counties, *the city of Jonesboro in Union County, and the city of Freeport in Stephenson County.*

(2) MAP.—The boundaries of the National Heritage Area shall be as generally depicted on the map titled “Proposed Abraham Lincoln National Heritage Area”, and numbered 338/80,000, and dated July 2007. The map shall be on file and available to the public in the appropriate offices of the National Park Service and the local coordinating entity.

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