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A Computer Model to Determine Low Cost Techniques to Comply with the Privacy Act of 1974

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February 1976

Final

Prepared for the

Systems and Software Division
Institute for Computer Sciences and Technology
National Bureau of Standards



A COMPUTER MODEL TO DETERMINE LOW COST TECHNIQUES TO COMPLY WITH THE PRIVACY ACT OF 1974

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James A. Baker, III, Under Secretary

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NATIONAL BUREAU OF STANDARDS, Ernest Ambler, Acting Director



Preface

The work presented on these pages represents, to our knowledge, a uniquely concrete and objective approach to evaluating some of the economic considerations resulting from the Privacy Act of 1974 (PL 93-579). By using a computer model to simulate the cost impact of the Act's requirements, one can determine the differences resulting from alternative approaches to implementing the mandated safeguards.

The computer model and the methodology it represents can be altered and modified to reflect changing circumstances and different record keeping systems. The publication of this work reflects our desire to improve the model by soliciting comments and suggestions from those involved in dealing with the task of complying with the law. By acting as a central collection point for these comments, NBS can provide a pool of knowledge that will aid all agencies.



Table of Contents

Sec	tion		Page
1.	Intr	oduction	1
2.	2.1 2.2 2.3 2.4	ram Documentation Program Execution The Input Format Statements Data Input The Output	3 3 3 4 7
Арр	endix	1 Computer Program Listing	16
Арр	endix	2 Glossary	27
Арре	endix	3 Patterned Interview Format for Data Gathering	42
FIG FIG FIG	URE 1 URE 2 URE 3 URE 4 URE 5 URE 6	Combined Output Report Example of Output Section #1	4 7 10 11 12 15



1.0 INTRODUCTION

This document contains a complete description of the steps necessary to run the DPM Cost of Privacy Model along with a description of the computer program. The computer model has been developed for the National Bureau of Standards by the D. P. Management Corporation of Lexington, Massachusetts, and is made available for federal agency use. In a companion NBS document, entitled Methodology for Evaluating Alternative Technical and Information Management Approaches to Privacy Requirements, the algorithms contained in this model are explained. The interested reader is advised to review this document.

The document is divided into three sections. The first describes general system requirements for running the program. The second describes how to input information to the model. And the third describes the output and how to interpret it.

In reading the output, the user should be aware that computer output run on "batch" processing with output on high speed printers is usually limited to 132 characters of printing across a page.

This is the form of output familiar to most people. For many terminals, on the other hand, the number of characters is usually limited to 72 characters per line. Such output looks very similar to a typed page of information. The output of this model may be adapted quite easily to either form of processing.

An important aspect of any model is its ability to be used for comparing numerous results based on various assumptions. Although the Cost of Privacy Model is not unique in this aspect, it is extremely

important for the user to be aware of this capability, because of the very obvious subjective aspects of some of the input. As the user becomes familiar with the input and output from the model, specific attention should be placed on how to manipulate the data and thus how to achieve reliable results.

The model is not overly complex and the input and output are fairly simple to understand. Because the 1974 Privacy Act is new, however, certain input values are difficult to determine. Examples are:

- The number of data subjects who will make inquiries.
- The amount of executive time necessary to handle data disputes.
- Programming time to develop software to handle Privacy Act requirements.

Undoubtedly, as experience with the law and information interchange between affected agencies grows, additional precision can be gained.

2.0 PROGRAM DOCUMENTATION

2.1 PROGRAM EXECUTION

Because there is so much variation between different computer facilities, no attempt will be made at explaining exactly how to make the model operational on a specific processor. A skilled programmer familiar with a unique computer facility having the minimal equipment and the basic capabilities described below should have no trouble getting the model to execute.

Language - ANSI Fortran Length - 531 Records

Core Requirements - Less than 35K Bytes

The program listing has been included as Appendix 1.

2.2 THE INPUT

2.2.1 General Comments

The data for this model is put on 36 successive cards, each of which is a maximum of 80 characters. This section will explain what is found on each of the records, how each one is formatted, and how this data is "read" into the program.

2.2.2 Types of Input

To make the program as generally useful as possible, it was written to accept input from standard 80 column cards. Installations with online computing capability may wish to change the input and output unit specifications to enable terminal or file-oriented input and output.

2.3 FORMAT STATEMENTS IN THE PROGRAM

There are six different input formats within the model. Format .
8005 is used for reading, in succession, the abbreviations for each of

the presently programmed twenty compliance steps*. Three formats (8001-8003) are used to read in various information about the system under study. 8004 and 8005 are used to read several additional parameters into the model. Format 8006 is used to input data concerning number of runs, copies, and whether a summary output is desired. Figure 1 is a list of these six formats as they appear in the program.

Figure 1 - Program Format Statements

8001 Format (8G10.0)

8002 Format (2G10.0, L10, G10.0, 2L10, G10.0, L10)

8003 Format (4G10.0, L10, G10.0, 2L10)

8004 Format (25L1)

8005 Format (80Al)

8006 Format (2I5, L5)

2.4 DATA INPUT

2.4.1 Compliance Step Names (8005 Format, Records #1-20)

Presently, there are twenty different compliance steps (or techniques) analyzed by the model. Since any or all of these can occur in the output, abbreviated names for each must be supplied. Normally, these names would be written directly into the program. However, since ANSI Fortran does not include a convenient mechanism for specifying alphabetic constants, these names are included as part of the program's input. Also, they are left as input so the analyst may vary them to

^{*}Compliance steps are steps an agency must take to comply with the 1974 Privacy Act. (See NBS Technical Note, A Methodology for Evaluating Alternative Technical and Information Management Approaches to Privacy Requirements, August 1975, for discussion of specific steps.

identify alternative techniques. Once they are set up, they remain constant for all runs of the program. Each name can contain letters, numbers, periods, or any other appropriate symbol. The following names are currently in the input:

- 1. Data supply obligation notification
- 2. Consent for additional use
- 3. Check usage authorization
- 4. Usage log maintenance
- 5. Record existence notification
- 6. Record existence inquiry
- 7. Record uses inquiry
- 8. Data accuracy
- 9. Additional data
- 10. Data accuracy inquiry
- 11. Subject claim storage
- 12. Subject claim dissemination
- 13. Retroactive claim dissemination
- 14. Record transmission
- 15. Consent to transfer data
- 16. Legal process notification
- 17. Physical security
- 18. User training
- 19. System assurance
- 20. Public notice

Remember, although not all twenty compliance steps need be assessed, twenty names must still be in the input.

2.4.2 Execution Instructions (8006 Format, Record #21)

The execution instruction card contains three instructions which dictate how many iterations of the model will be made, how many copies of the output will be printed, and whether a summary output will be produced. The number of iterations should be in the first five spaces, the number of outputs should be in the next five spaces. A "T" (true) should be placed in column 15 if a summary output is desired.

2.4.3 Date of Computer Run (8005 Format, Record #22)

The date of the computer run or some other run identification is put on the next (22nd) record. It must be less than 21 characters long and start in column 1.

2.4.4 Title of Computer Run (8005 Format, Record #23)

An identification title is put on the next (23rd) record. It has a maximum length of 80 characters. This identifier can be used to keep successive runs of the model separately identified.

2.4.5 Logic Gates (8004 Format, Record #24)

The next record (24th) contains 20 logical true (T) or false (F) gates. These gates should be set to "true" (T) if the compliance technique is to be analyzed or "false" (F) if it is not. They are in sequential order, as listed on page 5, in fixed format in columns 1 through 20 of the record.

2.4.6 System Attributes (Formats 8001-3, Records #25-36)

The last 12 records contain 75 separate pieces of information pertinent to the computer system under study for compliance with the Privacy Act. Each of the 12 records contains specific information, which must be placed in specific locations on the record. Each of the 12 records is listed in Figure 2, in order, showing the exact location for each piece of data. The acronyms used in this figure are explained in Appendix 2, the glossary, and/or Appendix 3, the patterned interview.

FIGURE 2 - INPUT RECORD LAYOUTS

Input			Recor	d Column	s			
Record #	1-10	11-20	21-30	31-40	41-50	51-60	61-70	71-80
25	NSUB	NREC	TRRT	TVAL	NCHK	SREC	NUSR	
26	NUST	NCLK	CLINT	NTRN	ONLINE	ISTR	NRPR	DMS
27	SANS	NFRM	QFRM	NLPN	ISRC	TCPU	XG	XS
28	SMRS	FMRS	SCPR	RTPR	SDTR	FDTR	SYSP	APPP
29	EXEC	CLER	AUDT					
30	SADD	SCLM	SLOG	IWUL	IINT	TADT		
31	HADT	HFRM	HSPL	HJDG	HPCL	HGSN	HINQ	HGRD
32	HUID	HCAD	HVER	HTRC	HTRU			
33	PADT	PUID	PNOT	PACC	PCVD	PDCL	PLOG	PRET
34	PINT	PWAC						
35	NNUS	FRPT	KLOG	KSEC	PRGMNT	FOBJ	FREI	FRUI
36	FDAI	FRDS						

2.5 THE OUTPUT

2.5.1 General Comment

This section explains how to read the model's two outputs. Samples of the two output reports have been included in Figure 4 and Figure 5. Figure 3 illustrates the method of combining the two reports for analysis.

2.5.2 Definition of Terms Used on the Output

TOTAL EXPENSES - The section of the report which lists total conversion (CONV) and total annual (ANNUAL) costs.

CONVERSION EXPENSES - The section of the report which lists conversion costs by resource.

ONGOING EXPENSES-The section of the report which lists annual costs by resource.

COMP. TECH. - Compliance Technique

CONV. TOTALS - Conversion Totals

PROG M-HR - Programming - Manhours - Programming effort in dollars and hours is displayed for each compliance technique.

EXEC M-HR - Executive - Manhours - Executive effort in dollars and hours is displayed for each compliance technique.

CLER M-HR - Clerical - Manhours - Clerical effort in dollars and hours is displayed for each compliance technique.

AUDIT M-HR - Audit manhours - Auditing effort in dollars and hours is displayed for each compliance technique.

CAP \$ - Capital Expenditure Dollars - Dollars in thousands required for equipment are displayed for each compliance technique.

STORAGE - The number of characters and costs in dollars for two kinds of storage are displayed, offline and online.

SLOW M-R CHAR - Slow machine readable storage-characters, offline storage.

FAST M-R CHAR - Fast machine readable storage - characters, online storage.

PROCESSING - The number of seconds and costs in dollars for two types of processing are displayed; schedulable (batch) and real time (online)

SCHED - Schedulable, batch processing

RL-TM - Real Time, online processing

DATA TRANSMISSION-The costs for two types of data transmission are displayed; slow (U. S. mail) and fast (telecommunications)

SLOW DOC - Slow, Document transmission via mail.

FAST CHAR - Fast, Characters via telecommunications.

2.5.3 Full Output Report

2.5.3.1 General Comment

The full output is divided into two sections and should be obtained from a 132 character output device. The first section contains compliance technique cost totals and a breakout of the conversion (nonrecurring) expenses. The second section contains the ongoing (recurring) expenses. The most efficient way to read the report is to place the two sections side by side (See Figure 3).

Figure 3. Combined Output Report

	CAP- ITAL	\$	
	ADMINISTRATION	AUDIT M-HR	
	INISTR	CLER M-HR	
SH	DATA TRANS MISSION	CHAR	on #2
EXPENSES		DOC DOC	Output Section #2
ONGOING E	PROCESSING	SCHED RL-TM	ıtput
ONGC	PROCE	SCHEI	000
	STORAGE	FASTM-R CHAR	
		SLOWM-R CHAR	
	PRO- GRAMS	PROG M-HR	
	CAP- ITAL	ÇAP	
ENSES	NO	AUDIT M-HR	
CONVERSION EXPENSES	ADMINISTRATION	CLER M-HR	
VERSIC	DMINI	EXEC M-HR	n #1
CON	А	PROG	ectio
	۵	ANNUAL TOTALS	Output Section #1
TOTAL	EAFENSES	CONV	0
		COMP TECH 1 2 3 4 4 5 6 6	

Figure 4. Example of Output Section #1

				-	•	CONVERSION	SION EXPENSES		•
AGENCY X FRANSACTIONS CUT	CUT TO 800000	00000				A	ADMI-JISTHATION		
COMPLIANCE IECHNIQUE		CONV	4.5	TOTALS	PROG (M•HR)	EXEC (MeHP)	CLER (4-HR)	AUDIT (3-rr)	CAPITE
DATA SUPPLY OBLIG, NOTIF	**	111,(15%)	40	0.(0%)	00.00	870.00	0.00	C . O	\$ 54.
USAGE AUTHORIZATION	**	14.(18)	90	95.(5%)	700,00	0000	0.00	90.0	6.0°
USAGE LOG MAINTENANCE	80	90.(10%)	•	37.(2%)	4000.000 8 8u.	00°0 8	ပ္ (၁) (၁) (၁) (8)	30.5	.0°0
RECORD EXISTENCE ING.	en en	2.(0%)	40	383.(24%)	100,00	0°00°0	0 0 0	0°0°0	20°0 8
RECORD USAGE INQUIRIES	60	(%0)*0	1 1	118.(7%)	0.00	0.00	0°0°0	6.00 8	.0.0
DATA ACCURACY	•	1.(0%)	40	480.(30%)	34.00	0.00	8 6 6 8	0.00	7 ° 5 ° 5 ° 5 ° 5 ° 5 ° 5 ° 5 ° 5 ° 5 °
ADDITIONAL DATA	40)	0.(0%)	•	5.(0%)	0000	0.00	.0 .0 .0 .8	0.00	6.0 %
DATA ACCURACY INQUIRIES	**	(%0)*0	40	270,(16%)	0000	0.00	00.0	\$ C • O	9 0 8
SUBJECT CLAIM STORAGE	92	0.(0%)	40	3,(0%)	0°00°	0000	0 0 0 s	0000	0.06
SUBJECT CLAIM DISSEM.	••	68.(9%)	90	17.(18)	3400.00 8 68.	0°00 8	0.00	90.0	6.06
RETRO, CLAIM DISSEM,	80	0.(0%)	•	12.(0%)	°0 °0 °0	0000	0°0°	0°°0 °0°°	ပ် ပီ င စ
LEGAL PROCESS NOTIF.	43	0.(0%)	40	0.(0%)	0000	0 . 0	0.00	0°0°6	
PHYSICAL SECUPITY	qi)	124.(16%)	40	78.(4%)	0000	300,00 8	0°00 8	00000000000000000000000000000000000000	104010.07 8 100.
USER TRAINING	•	312.(42%)	40	62.(3%)	00.00	12900.00 8 258.	9000.cn s 54.	0.00 0.00	\$ 6.9°
SYSTEM ASSUPANCE	60	20.(2%)	90	29.(18)	900,00 8 18,	0.00	8 0.00	100.00	() • () • () • () • () • () • () • () •
PUBLIC NOTICE	•	(%0)*0	40	1.(0%)	00.0	00.0	0.00 8	00°0 0°0 8	
*** 101×10	un.	732.	60	1590.	\$ \$130 (244)	\$ 781°	94.	8 20° (28)	(254)

0	,	CAPITAL (\$)	0.00	99.0	0.19E+65	r.90	0.00 8 0.	v.200	0 60	7.99 8 6.	00.00	9.96	°6 00°7	6.00 °°°	00.00	. 06.00	0.00	0 ° 0 ° 0	15.
•	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	AUDIT (Z=4R)	°0 50°0	0.00	°0 00°0	00°0	00.00	00°0°0°0°0°0°0°0°0°0°0°0°0°0°0°0°0°0°0	0°00 8	00.00	°0 00°0	00.00	00.00	0000	0.02 8	° 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	9.12E+04	00.0	25.
•	MINISTRATION	CU5R (M⇒nk)	00.00	0.402+04	\$ 0°	0.55E+05 8 33A.	0.17E+05 \$ 101.	0.758+05 8 450.	0.75E+n3	9,00	0.17E+03 8 1.	00.00	0.185+04	35.	3.13E+05 6 78.	9.18E.64 8 11.	0.00	0.00	6 1018 (AAA)
0	A	EXEC (MehR)	0000	00.00	00.00	0.00	0000	00.00	00.00	0.13E+05 8 270.	00.00	0.00	0.00	00.00	0,00 8 0.	0.26E+04 8 52.	0000	4 m	\$ 322° (20%)
ONGOING EXPENSES (ANNUALIZED)	SMISSION	FAST (CHAR)	0000	00.0	0 ° 0 0 ° 0	0000	0000	00.00	.00.0	0.00	00.00	0.22E+06 8 0.	00.00	00.00	00.00	00.00	00000	00.00	0 0 0
	DATA TPANSMISSION	SLOW (DOG)	0.000	0.00	0.00	0.22E+06 s 45.	0.67E+05 8 13.	00.00	00.00	0 00 0	0000	00.00	0.36E+04 s 1.	30° 0° 0°	9 0.00	0.00	0.00	0000	80 60 60 60 60 60 60 60 60 60 60 60 60 60
	P P O C E S S I N G	PL.TM (SEC)	0 00 0	0.11E+06 8 23.	0.40E+03	00.00	00 00 00 00 00 00 00 00 00 00 00 00 00	° 0 0 ° 0	0.00	00°00 8	0°00 8	17°	0°00°0	0000	0.00	0000	0000	00000	\$ 23.
		SCHED (SEC)	0000	0000	0.35E+03 s 0.	0.12E+04 5 0.	0.325+05	0.00	0.00	0°00 \$ 0°	0.00	0000	0.32E+04	00000	0°00)	0.00	0.10E+03	0000	\$ (\$0.0)
0 0 0	STORAGE	FAST MeR	0000	0.45E+UB 8 45.	0°00°0	00.00	0.00	0.3UE+08 8 30.	0.15E+06 s 0.	0,00	0.20E+07 s 2.	00.00	00000	0.00	0.00	0.00	00.00	0.00	3 77.
0	STORA	SCOW W.R (CHAP)	0000		0.80E+08	00.00	00.00	0°00 \$	0.00	00.00	0.00	00.00	0000	00.00	0.000	00.00	00.00	0000	8 C 8 C C
•		PROG (MeHR)	0000	0.17E+03	0.10F+04 8 20.	8 25 s	0.00	9.5	0.00 8	0000	0.00	0.85E+03 8 17.	0.00	00.00	00.00	0000	0.22E+03	° ° °	\$ 46.

2.5.3.2 Headers

At the top of the "combined output" report, each of the required resources necessary to be expended in complying with the Privacy Act is printed. They are divided into six basic categories: Programming, Storage, Processing, Data Transmission, Administration, and Capital. Some of these (Storage, for example) are further divided into subcategories. In total, there are five columns for the conversion expenses and eleven for the ongoing expenses. Below each of the category headings is printed the units which are used in calculating that resource costs.

2.5.3.3 Conversion Expenses

Looking at the "Conversion Expenses" portion of the output, it should be apparent that there are two lines for each compliance technique (or step). The top line represents the quantity of resource units expended, and the bottom line represents the cost for those units. The user should note these costs are rounded to thousands of dollars. At the bottom of each column of resource, the costs have been totalled. The percentage of this cost to the total conversion expense is also shown in parenthesis below the cost. No calculation of total units required is made.

2.5.3.4 Ongoing Expenses

As with the conversion expense portion of the output, the ongoing expenses portion contains two lines for each requirement. The top line represents the quantity of resource units printed with an "E". They are decimal exponents and should be read as follows:

.15E + 03 = .15 X
$$10^3$$
 = 150 or
.27E + 08 = .27 X 10^8 = 27,000,000.

The bottom line represents the cost for the units. These costs are rounded to thousands of dollars. At the bottom of each column of resources the costs have been summed. The percentage that this cost represents of the total annualized ongoing expenses is shown in parenthesis. No calculation of total units required is made.

2.5.3.5 Left-Hand Totals

The left hand portion of the output report contains the total conversion and annual ongoing expense for each compliance technique. "Conversion Totals," for example, is the total of the five columns of conversion expenses located to the right. These numbers are printed in thousands of dollars. The conversion and annual expenses are summed vertically to obtain total conversion costs. Each compliance technique cost is then compared to the two totals and a percentage of total cost is shown. These are printed in parenthesis to the right of the cost value.

2.5.4 Summary Output Report

Obtaining the summary report is useful when the program is used in a time sharing mode and output is printed at the operator's terminal. It fits the 72 column teletype requirement quite well. It is also useful when performing sensitivity analysis since the analyst can see the effect of data changes quickly without waiting for a complete batch output.

As previously explained (see page 5g, Record #21 Input Format), to obtain the summary report, a switch must be placed in the program to allow the summary columns to be printed without the detail.

The summary output contains the conversion and annual costs associated with each of the compliance techniques. These costs are described in thousands of dollars. The conversion and annual expenses are summed to give total costs for each. The percentage which each compliance technique contributes to the total cost is printed in parentheses to the right of each cost element. A sample Output Report is shown in Figure 6.

Figure 6 - Summary Output Report

COMPLIANCE TECHNIQUE		CONV TOTALS		ANNUAL TOTALS
DATA SUPPLY OBLIG. NOTIF	\$	109. (16%)	\$	0. (0%)
CHECK USAGE AUTH.	\$	9. (1%)	\$	140. (14%)
USAGE LOG MAINTENANCE	\$	72. (11%)	 ≸	16. (1%)
RECORD EXISTENCE INQ.	*	0. (0%)	\$	383. (38%)
RECORD USAGE INQUIRIES	\$	0. (0%)	\$	121. (12%)
DATA ACCURACY	<u>*</u>	0. (0%)	\$	30. (3%)
ADDITIONAL DATA	\$	0. (0%)	\$	0. (0%)
DATA ACCURACY INQUIRIES	\$	0. (0%)	\$	61. (6%)
SUBJECT CLAIM STORAGE	*	0. (0%)	\$	3. (0%)
SUBJECT CLAIM DISSEM.	\$	18. (2%)	\$	4. (0%)
RETRO, CLAIM DISSEM.	\$	0. (0%)	\$	24. (2%)
LEGAL PROCESS NOTIF.	\$	0. (0%)	\$	0. (0%)
PHYSICAL SECURITY	\$	122. (18%)	\$	126. (12%)
USER TRAINING	\$	286. (43%)	\$	57. (5%)
SYSTEM ASSURANCE	\$	36. (5%)	\$. 29. (2%)
PUBLIC NOTICE	\$	0. (0%)	\$	1. (0%)
**** TOTALS ****	\$ _	652.	\$	994.

NOTE- ALL MONEY AMOUNTS ARE IN 1000'S OF DOLLARS.

Appendix 1

COMPUTER PROGRAM LISTING

THIS PROGRAM IS WRITTEN IN ANSI STARDAPO FURTPAN

IT IMPLEMENTS A MODEL FOR ESTIMATING THE IMPACT OF THE 1974 FEDERAL PRIVACY ACT ON A PURSONAL DATA SYSTEM.

THE ALGORITHMS USED IN THE MODEL ARE DESCRIBED IN DETAIL IN MIHE COST OF PRIVACY"
BY ROBERT C. GOLDSTEIN PUBLISHED BY HONEYWELL INFORMATION SYSTEMS, INC. (1975)

A METHODOLOGY FOR EVALUATING ALTERNATIVE APPROACHES TO PRIVACY REQUIPEMENTS

RY

PORERT C. GOLDSTEIN PICHARD I. NOLAN HEDRY H. SEWARD

D, P. MANAGEMENT COPPURATION

1 MILITIA DRIVE
LEXINGION , MASSACHUSETTS
617-862-8820

FUNCTION GET(N. R. L.Q)

FUNCTION DEFINITION

TIME TO PETRIEVE A RECORD FROM A FILE

N - "I" IF ONLINE

P - NO. OF RECORDS IN FILE

L . IFNGTH OF A RECURD

Q . LC. OF PECORDS TO BE PETRIEVED

PEAL T

FF (N.E.G.1) GO 10 1

GET = P ≠ U + 0.000004167

FF (G.UF.1.) RETURN

GET = N + D + 0.000008333 / Q

FFTTER

FRTDE:

END

THE FOLLOWING ARRAY SIZES ARE FOR 25 REQUIREMENTS AND 16 FUNCTIONAL ELEMENTS. THE ARRAYS ARE DEFINED AS FOLLOWS-

QUANTITY OF JTH FE NEEDED FOR ITH REQT
COST OF JTH FF NEEDED FOR ITH REQT
UCST UNIT COST OF JTH FE
FECST TOTAL COST FOR JTH FE
ACSIC CONVERSION COST FOR ITH REQI

FCSTA AND DEL COST FOR ITH PEQT
FQNAM FEQUIREMENT NAMES = OWE CHAP PER WORD
FOR "THOS" IF ITH PEQT IS TO BE INCLUDED
DATE OF COMPUTER PUN = OWE CHAP PER WORD
TITLE FUN LORNTIFICATION = UP TO BO CHARACTERS

REAL CHAN(25,16), COST(25,16), UCST(16), FECST(16), RCSTC(25)

REAL CCSTA(25)

INTEGER RECTC(25), RECTA(25), FEPCT(16), ONLN

INTEGER RECTC(25), RECTA(25), FEPCT(16), ONLN

INTEGER RECTC(25), RECTA(25), FEPCT(16), ONLN

INTEGER RECTC(25), RECTA(25), TITLE(80)

LOGICAL FOT(25)

REAL RERM, NSUB, ISCN, IFRM, L, NEEC, IWAC, NNUS, HDRP, NRPR, NRLC, NUST, KLOG

REAL RERM, ICACL, NREI, NRUI, NDAI, NUDS, NADY, NLGS, NRTR, NLPN, KSEC

REAL RERM, ICACL, NREI, NCHK, NNSB, IWUL, NCPU

LOGICAL HREINE, DMS, CLINT, XG, XS, ISTR, SUMM

PARAMETER ASSIGNMENTS

NO. OF REGITS IN THE MODEL MROT NO. OF FE'S IN THE MUDEL MEE AVG. NO. OF ACCESS CONTROL ENTRIES PER RECORD NRLC NO. OF TIMES PER YEAR USAGE LOG IS SEARCHED NLGS FFACTION OF RECORDS TO WHICH "ADDITIONAL DATA" FADY IS ADDED (PER YEAR) SIZE OF USER/OPERATOR TRAINING CLASSES SCIC ANNUAL TRAINING VOLUME AS FRACTION OF INITIAL ETR PRGMBT ANNUAL PROGRAM MAINTENANCE EFFORT AS FRACTION OF INITIAL DEVELOPMENT EFFORT IRHN FUN COUNTER

THE NUMBER OF CPU INSTRUCTIONS EXECUTED TO-ISCN SCAN A FILE (PER RECORD)
IFRM FORMAT A SIMPLE REQUEST TO A DATA SUBJECT
TOACL CHECK AN ACCESS CONTROL BIST
INAC WEITE AN ACCESS CONTROL ENTRY

DATA NEOT, NEE, NELC, NLGS, FADY, SCLS, ETR, PEGMNT, IRUN
1 /26,16,0,5,52.0,0.0001,10.0,0.2,0.2,0/
DATA ISCN, TERM, JCACL, TWAC
1 /2000,,1000,,1000,,500./

STATEMENT FUNCTION DEFINITION

TIME TO SORT R RECORDS OF LENGTH L

 $SORT(F, f_0) = R + L + 0.000021R$

THEUT FURMATS

8001 FORMAT(PG10.0) 8002 FORMAT(2G10.0,110,G10.0,2L10,G10.0,L10) 8003 FORMAT(4G10.0,L10,G10.0,2L10) 8064 FORMAT(2511) 8005 FORMAT(80A1)

```
8006 FURMAT(215, 15)
C
C
             READ REQUIREMENT NAMES
C
C
       DO 400 T=1.NRQT
  400 READ(5,8005) (RONAM(1,J),J=1,24)
C
C
             HEAD RUN DESCRIPTORS
C
             MARINE - NO. OF RUMS (SETS OF IMPUT)
CCC
             NCOPS - NO. OF OUTPUT COPIES TO HE PRINTED
             SHAM - "IPUE" IF ONLY SUMMARY OUTPUT
                     IS TO BE PRINTED
C
       READ(5, POO6) NRUNS, NCOPS, SUMM
  800 READ(5, RU05) (DATE(K), K=1,20)
       RFAU(5,8005) (TITLE(K),K=1,80)
       FEAD(5,8004) (RQT(1), I=1, NRQT)
C
C
             SYSIFM ATTRIBUTES
       READ(5, ROOL) NSUB, NREC, TRRT, TVAL, NCHK, SREC, NUSR
       READ(5,8002) MUSI, NCUK, CLINT, NTRN, ONLINE, ISTR, NRPR, DMS
       PEAD(5,4003) SANS,NFRM,QFRM,NLPN,ISRC,TCPU,XG,XS
C
C
             FE COSTS
       READ(5,8001) SMPS, FMRS, SCPR, RTPR, SDTR, FDTR, SYSP, APPP
       READ(5,8001) FXEC, CLER, AUDI
C
C
             SIZES
       READ(5, 8001) SADD, SCLM, SLOG, INUL, IINT, TADE
C
C
             MAN-HOURS
       READ(5,8501) HADT, HERM, HSPL, HJDG, HPCL, HGSN, HING, HGRD
       PEAD(5,9001) HUID, HCAD, HVER, HTRC, HTRU
C
C
             PENGRAMMING
       READ(5,8001) PADT, PUID, PNOT, PACC, PCVD, PDCL, PLOG, PRET
       READ(5, SOUL) PINT, PWAC
C
C
             MISCFLLANFOUS
       READ(5,8001) MNUS, FPPT, KLOG, KSEC, PRGMNT, FOBJ, FRE1, FRUI
       READ(5, AGO1) FDAT, FRDS
0000
             SET UP PARAMETERS
CC
             HEAGE TOG PETENTION TIME
C
       ILGR = TRPT
       IF (TIGH.LT.5.) TIGH = 5.
C
Ç
C
             SIZE OF SUBJECT'S CLAIM
C
       IF (SCLM.LT.600) SCLM = 600.
C
```

- 19 -

```
CHILINE FLAG
C
C
       0%LR = 0
       IF CONCINE) ONENEI
CCC
             SIZE OF USAGE LUG ENTRY
C
       1F (SLOG. LT. 20.) SLOG=20.
CCCC
             FRACTION OF EXPIRING RECORDS CHECKED PER YEAR
       EVER = NCHK/(NREC/TVAL)
C
CCC
             TUQUIFIES AND COMPLAINTS
C
       MPET = FRET#NREC
       WEUL = FRUI#NREI
       NDAL = FUATHNREI
       DUDS = (1.-FRDS) *NDAI
0000
             ADDITIONAL DATA INCIDENTS
      DERMAYDA = FADY#NREC
0000
             CLEAR ACCUMULATURS
      09 200 I=1, NROT
       RCSTC(1) = 0.
       ECSIA(I) = 0
      00 200 J=1.NFE
  200 GUAR(T,J) =0.
      00 201 J=1, NEF
  201 \text{ FFCST(J)} = 0.
      10810 = 0.
      TOSTA = 0.
0000000
             STAFT OF IMPACT MODEL
             DATA SUPPLY OBLIG, NOTIF, (E)(3)
    1 1F ( . NOT . ROT(1)) GO TO 2
       IF (AG) GD TU 2
      U^{(1)} \wedge (1,2) = HFFM*(1.+0.2*(NFRM+).)
      QUAT (1,5) = MERM+QERM+0.015
0000
             CONSENT FOR ADD'L USE (B)
    2 JF (.MOT.RGT(2)) GO TO 3
      QUAN(2,1) = PNUT+PWAC
      UUAN(2,6) = PRGMNT*QUAN(2,1)
      JUAN (2,9) = MSUB*((1.+FRPT)*(TCPU*(ISCN+IFRM))+FOBJ*
```

- 20 -

```
(0.5*GET(ONLN, NREC, SREC, FOBJanREC) + TCPU* IWAC) ) #NNUS
       UUA''(2,11) = NSUB*(1,+FRPT+FUBJ)
0000
             USAGE AUTHOPIZATION (B)
     3 )F (. hnr. ROT(3)) GO TO 4
       HDPP = 1.+0.1*(NRPR=1.)
       IF (DMS) NORP = 1.
       GUAF (3,1) = PUID+PACC+NDRP
       UUAU(3,6) = PRGMNT*QUAN(3,1)
       SACIR = 12.* (MUST+NREC#NRLC)
       IF (OULTNE) QUAN(3,8)=SACTR
      IF (. MOT. ONLINE) QUAN(3,7) = SACTR
      PROC = NTFN*(GET(1, NUST, 12., 1.)+2.*ICACL*TCPU)
      IF (UPLINE) QUAN(3,10)=PROC
      TE ( MOT DOLLINE) QUAN(3,9) PROC
      IF (CLITAT) QUAN (3,14) = TTPN #HUID
0000
             USAGE LOG MAINTENANCE (C)(1)
    4 1F (, MOT, RQT(4)) GO TO 5
      GUAN(4.1) = PLOG
      UUAH(4,6) = PRGMNT*QUAN(4,1)
      QUAM (4,7) = SLOG*NTRN*TLGR
      PRUC = MIRNATCPU+INUL
      IF (ONLINE) QUAN(4,10)=PROC
      IF (.MOT.OMEINE) GUAN(4,9) = PROC
      O(A^{(4,4)} = O(A)(4,9) + 365 * SOFT(NTR4/365 * SLOG)
      WUAM(4,16) = KLOG
000
            FRECORD EXISTENCE NOTIF.
C
            - (THIS REQT NOT INCLUDED IN P.L. 93-579)
    5 FOT(5) = .FAUSE.
      GH 10 6
000
             PECDED EXISTENCE INQUIRIES (D)(1)
Ç
    6 IF (.HOT.RGI(6)) GU TO 7
      IF (XG,OR,XS) GO IO 8
      THIS = (1,d) PAUL
      IF (.MOT.DMS) QUAN(6,1)=QUAN(6,1)+PRET
      GPA^{N}(6.6) = PRGMNI*QUAN(6.1)
      GUAL(6,14) = HIRQ*NREL
      UUAN(6,9) = 250.*GET(ONLN,NREC,SREC,(0.004*NRET))+NREI*TCPU*IINT
      QUAN(6,11) = NEFT
000
             RECOED USAGE INQUIRRIES (C) (3)
C
    7 IF (.ROT.RUT(7)) GO TO R
      "QUAN(7,14) =HINGWHRUI
      QUAM(7,9) = WPUI*GET(0, MREC, (20, *MTRN*TLGR/WREC), (MRUI+MDAI)/NLGS)
      GUAG (7,11) = MRUI
C
C
             DATA ACCUPACY (E)(5)
C
                                    - 21 -
```

```
R JE (. DI.FOT(R)) GO TO 9
   SEPP = SEEC#(1.=FVER)*(HEEC/(2.#TVAL))
   JF (TERT IN TVAT) SRPH=0
   SIDE = 4. MAREC - SRPR
   IF (ONLINE) QUAN(8,8)=STOR
   IF (. NOT. ONLINE) QUAN(8,7)=STUR
   UUA4(2,1) # FCVD*(1,+0,1*(NRPR-1))
   UUAU(8,6) = PRGMNT#QUAN(8,1)
   GUAG(8,14)= HVEF+FVER+0.5+NPEC/TVAL
         ADDITIONAL DATA (E)(S)
 9 IF (.50T.PQT(9)) GO TO 10
   SIDE = NADY*TPRT*SADD
   IF (UMBINE) QUAR(9,8)=STOR
   IF (. MOT. UNLINE) QUAN(9.7)=STOR
   CHAD (9,14) = NADY*HCAD
         DATA ACCURACY INQUIRTES (D)(2)
10 IF (. FOT . POT (10)) GO TO 11
   IF (AG, NR, XS) GN 10 14
   9HAF(10.13) = NDAI*HJDG
         SUBJECT CLAIM STORAGE (D)(3)
11 IF (.MOT.ROT(11)) GO TO 12
   QHAM (11,14) = HECL+NUDS
   SIDE = ! UDS*TRET*SCLM
   1^{\mu} (OMBINE) QUAN(11,8) = STOR
   TH (. OUT. OULIER) QUAN(11,7)=STUR
         SUBJECT CLAIM DISSEMINATION (D)(4)
12 IF (. GOT. FQT(12)) GO TO 13
   G^{\dagger\dagger}Af_{\bullet}(12,1) = PUCL*(1.+0.1*(NRPR=1.))
   QUAL (12,6) = PEGMNT*QUAR(12,1)
   GPS = 300.
   IF (ISTR) OPS=100.
   TIEL = HPS#SAMS#TCPU
   PRUC = ATREAK(WUDS#TRRT/FREC)#(SCHM/SREC)#11R9
   IF (GLITHE) QUAR (12,10) = PROC
   IF ( L DT L DNLL PROC
   IF (PUBLINE) QUAN(12,12) = (WUDS#TRRT/UREC)#NTRN#SCLM
         RETPOACTOVE CHAIM DISSERINATION (C)(4)
13 IF (. Ont. ROT(13)) GO TO 14
  UPAB(13,9)= bDAI*GET(0, MREC, (20, *NTRB*TLGR/IREC), (BRUI*BDAI)/NLGS)
   UHAM (13,14) = HGSN#UDAT#UJRN#TLGR/NREC
   WHA (13,11) = MDAT*NTRN*TEGR/NREC
         RECURD TRANSMISSION
         (NOT INCLUDED IN P.L. 93-579)
                                 - 22 -
```

000

C

CCC

C

0000

CCC

CCC

CCC

C

```
14 FOT(14) = .FATSF.
       GO 111 15
0000
              COMSENT TO TRANSFER DATA (B)
    15 FGT(15) = .FAUSF.
       GO 111 16
0000
              LEGAL PROCESS NOTIFICATION (E)(8)
    16 1F (.60T.RGT(16)) GO TO 17
       JF (XG) GO TO 17
       OUAT(16,14) = NI,PN*HGSN
       ul Λ ( (15, 11) = NIPN
0000
              PHYSICAL SECURITY (E)(10)
    17 IF (.507.801(17)) GO TO 18
       QHAI-(17,2) = 0.25*HSPL
       0.04 \times (17.4) = 0.75 * HSPL
       WHAS (17,5) = FSEC
       WHAT (17,14) = HGRD
000
              USER TRAINING (E)(9)
C
    18 IF (.50T. EQT(18)) GO TO 19
       40A^*(18,3) = 4CLK*HIRC
       OHAN(18,2) = (MCLK*HTRC+NUSR*HTRU)/SCLS
       G^{(1)} \wedge (18, 14) = FTR + QUAN(18, 3)
       44A* (18,13) = FTR#GUAN(18,2)
000
              SYSTEM ASSURANCE
   19 LE (.MOI. RQT(19)) GO TO 20
       0^{1/A} (19,1) = 0.9*PADT
       45A' (19,1) = 0.1*PADT
       CHAP(19,6) = PFGMNT*QUAG(19,1)
       W^{A'} (19,15) = FRGMNT*QUA'(19,4)+HADT
       COAG(19,9) = TADT
C
C
C
             PUBLIC POTICE (E)(4)
C
   20 1F (, "nd , ROT(20)) GO In 99
       QUA (20,13) = 40.
C
C
C
C
   99 CHITTISHE
0000
              THIS SECTION PRINTS THE IMPACT MODEL RESULTS
```

- 23 -

Ļ

```
FIRST, COMPUTE COST MATRIX AND THTALS
C
C
       UCSI(1) = SYSF
       HUSTE 21 = EXEC
       UCS'((3) = CLHF
       LICSTI 4) = AUDI
       UCS1(5) = 1.0
       UCSI(6) = SYSP
       UCS1(7) = SMFS
       UCST( R) = FMFS
       UCSI(9) = SCPR
       UCST(10) = RTPF
       UCST(11) = SDTF
       UCSI(12) = FUTR
       UCS1(13) = EXFC
      UCS(14) = CEFR
       (1087(15) = AHDT
       \text{PCST(16)} = 1.0
     . DO 111 1=1,PRGT
       IF (, POT, POT(I)) GO TO 111
       DO 100 Jal, NEE
       COST(1,J) = QUAN(1,J)*UCST(J)/1000.
       FECST(J) = FECST(J) + COST(I,J)
             SEPARATE CONVERSION FROM ANNUAL COSTS
C
       15 (J.GT.5) GO TO 101
C
             CONVERSION COSTS
       RCSTC(1) = RCSTC(1) + COST(1,J)
       ICSIC = TCSIC + COST(I,J)
       GO 10 160
C
             ABBUAL COSTS
  101 \text{ PCSTA(I)} = \text{RCSTA(I)} + \text{CUST(I,J)}
       ICSTA = ICSTA + COST(I,J)
  THE CONTINUE
  111 COMPISHE
\mathbb{C}
C
¢
             COMPHIE PERCENTAGE DISTRIBUTIOUS
C
      DD 300 1=1,0PQT
      RPCIC(I) = 100.*PCSTC(J)/TCSTC
  BOO PECTA(1) = 100.*RCSTA(1)/TCSTA
      DO 301 J=1, MER
       TF (d.Gr.5) GC TO 302
      FEPCI(J) = 100.*FECST(J)/TCSTC
      GD 10 301
  362 FEFCI(J) = 100. *FFCST(A)/TCSTA
  301 CONTINUE
C
\mathbb{C}
C
             SUMBARY OR FULL HUTPHT
C
  900 IF (.'0), SUMM) GU 10 9000
\mathbb{C}
C
             PRINT SUMMARY ONLY
C
       \text{WRIJE}(6,9101) (TITLE(K), K=1,60), (DATE(K), K=1,20)
 9101 FURNAT (181, 10X, 1941
     11 1 X, b 0 A1 / 11 X, 20 A1 / / / / 45 X, 4 HCORV, 8 X, 6 HARMUAL/
      344X,6HTOTAUS,7X,6HTOTALS/10X,21H CUMPDIANCE TECHNIQUE/
```

- 24 -

```
411x,24(1001)
\mathsf{C}
CCC
             THEF OF REQUIRENENTS
C
      00 1110 1=1, NOT
      1F (.001.FQT(1)) GO [O 1110
      vhllt(6,9102) (RQWAM(I,K),k=1,24),PCSCC(1),PPCTC(T),
     1 hCSIA(T), FPCTA(T)
9102 FOE AL (140,10X,24A1,4X,2(2X,1Hs,F6,0,1)(,12,24%)))
 1110 CONTLINE
C
000
             CHIMA THTALS
      FITH (6,9101) TOSIC, TOSTA
 9164 FIFTAT (180710X, 15H *** TUTALS ***, 9X, 2(7X, 1H$, F6.0))
      + R] [FIA, 9005)
      # FIIF (6,9105)
 9105 EDRHAT( )
      GO 10 1120
C
C
C
             PULLET DEET BADE FIRST
C
                PEADINGS
 9000 26116 (6,2001)
 9001 PICHAT (181, 35), 25H
                                               1111657,
     21 JHCH -VELSION EXPENSES/70X, 18(3H= ), 1H=//
     19 x, 1347 0 10 18 18 18 1 1 10 10 18 2 X, 30 (1H=) //35 X, 4 HCON V, RX, 6 HANNUAL, 18X,
     Q DIPPOG, MX, 4HEXEC, 8X, 4HCTEP, 7X, 5HAUDIT, 7X, 7HCAPITAL/34X, 6HTOTALS,
     372,61 107215,17%,64(M∞HR),6%,6H(N∞HR),6%,6U(M∞HR),6%,6H(M∞HR),8%,
     434(E)/17,20HCHMPLTANCE TECHNIQUE/1X,20(1H=))
C
000
             LOUT TO PRIOT OUTPUT
Ç
      (*) 110 1=1, * LGT
      IF (, OI, FOT(J)) GO TO 110
      9012 F it TAI (160, 2441, 40x, 5(3X, F4, 2))
       -11+(h,4-03)+CSTC(I),RPCTC(I),FCSIA(I),FPCTA(I),
     1(CUSI(1,1),J=1,5)
 9007 F 16461 (101,277) 18, F6.0, 18(, T2,28%), 61,5(51,18,F6.0))
  110 Charles to the
C
C
\mathsf{C}
             CHILLER TOTALS
C
       FILE (6,4004) TCSTC, TCSTA, (FECST(J), J=1,5)
 9004 FOF"& 1 (140/15H *** TOTALS ***, 9X,2(7X,1Hs, Fh. 1),14X,
     15(5X,145,86,0))
      abiltio, 9044) (FETCT(J), J=1,5)
 9044 FOF "AI (F5X,5(7X,1H(,12,2H2)))
      APTIF (6,9005)
 9005 FOR CICIED//10%,
     15 H FORE ALL MONEY ACOUSTS ARE IN 1000'S OF DOLLARS.)
C
```

- 25 -

```
C
C.
             NOW PRINT RIGHT HALF
CCC
                READINGS FIRST
      *FITE(6,9006) (DATE(K),K=1,20),(TITLE(K),K=1,80)
 9006 FORMAT (1H1, 20A1, 80A1///
     11HO,52X,29HONGOING EXPENSES (ANNUALIZED)/4X,42(3H= ),1H=//
     223X,7hstorage,45X,10HPROCESSING,10X,17HDATA TRANSMISSION,15X,
     314HAPMTMISTRATION/16X,21(1H-),4X,17(1H-),7X,17(1H-),7X,29(1H-)//
     45X, 4HPROG, 7X, 8HSLOW MER, 5X, 8HFAST MER, 4X, 5HSCHED, 7X, 5HRL-TM, 8X,
     54HSLOW.ex.4HFAST.8X.4HFXEC.8X.4HCLER.7X.5HAUDIT.6X.7HCAPITAL/
     64X,6H(F=HF),7X,6H(CHAR),6X,6H(CHAR),6X,5H(SEC),7X,5H(SEC),7X,
     75 H (DUC), 7X, 6H (CHAR), 3 (6X, 6H (M=HR)), 7X, 3H (S)//)
CCCC
             LOOP TO PRINT OUTPUT
C
      DO 120 1=1, NROT
      IF (, : 07, FQI(1)) GU TO 120
      wRITF(6,9007) (QUAN(1,J),J=6,16)
 90(7 FORMAT(1H0,2X,G9,2,10(3X,G9,2))
      ARITE(6,9908) (COST(I,J),J=6,16)
 9008 FORMAL(+1(5X,1Hs,F6,0))
  120 COUTTAIN.
Ç
CC
             COLUMN TOTALS
C
C
      +PIJE(6,9009) (FECST(J),J=6,16)
 9009 FURMAT (140/11(5X,14s,F6.0))
      #EITE(6,9099) (FEPCT(J).J=6.16)
 9099 FORMAT(EX,1H(,I2,2H%),10(7X,1H(,I2,2H%))/1H1)
C
CC
             EDD OF REPORT - CHECK FOR MORE
C
 1120 ICOP = ICOP+1
      TE (TOUP, FT. NOUPS) GO TO 900
      JEUG = TRUMAT
      IF (TELELLI, NEUNS) GO TO ROO
C
             FINISHED
C
C
```

STOP EUD APPENDIX 2

GLOSSARY

- APPP Cost of applications programming.
- AUDT Cost of auditor time.
- CLAS Characterization of system.
- CLER Cost of clerical time.
- CLINT If there is a clerical intermediary in obtaining personal data, CLINT=T, if not CLINT=F.
- DMS A logical variable DMS=1 if a DBMS exists, 0 if it does not. A DBMS negates the requirements for PRET.
- EXEC Executive costs.
- FADY The percentage of records to which additional data will be added each year.
- FDAI The percentage of individuals making a record existence inquiry who challenge something in their record.
- FDTR Cost of fast data transmission (Telecommunication).
- FOBJ The percentage of data subjects who may be expected to object to a proposed new use for their information. If a subject objects, his record must be so annotated and blocked from use.
- FMRS Cost of fast (Online) machine readable storage.
- FRDS Frequency of data accuracy disputes resolved in agency's favor.
- FREI The percentage of records in the system that will be subject to record existence inquiries per year.
- FRPT The percentage of NSUB which will require follow-up letters to obtain consent.
- FRUI Frequency of record usage inquiry.
- FVER The percentage of records expiring each year that are reverified.
- GET GET is a function used by several of the algorithms to determine the time necessary to get a record from the file. There are four items used by the GET function (N,R,L,Q).
 - N = T is the data base is online. If this is true, GET = .14. This parameter may be varied when it is necessary.

N = 0 if offline

R = Number of records in file

L = Length of a record

Q = Number of records to be retrieved

If Q is less than or equal to one, one half the file must be read and access equals

GET = R*L*1/120,000/2

If Q is greater than 1 and N = 0, the entire file must be read and

GET = R*L*1/120,000/0

The GET function is based on the following assumptions about file organization and usage:

Online data bases are assumed to be organized using the <u>Indexed Sequential</u> or equivalent method. Access to a single record, at random, will then require, on average, four disc accesses. A time of 35 milliseconds per access is used as being reasonably typical of today's high performance disc systems.

Offline files are assumed to be stored on tape using technology that permits reading the tape at a rate of 120,000 characters per second. If only one record is to be retrieved, one half the file must be read, on the average. If more than one record is to be retrieved during a single search, it is assumed that the entire file will be read and the total time allocated equally among all the records retrieved. 1/120,000 is the amount of time to read one character in the file.

- HADT Manhours per year of audit time to assure compliance with the Privacy Act.
- HCAD Clerical hours to obtain and enter one item of additional data.
- HFRM Manhours required to redesign a form.
- HGRD Manhours required to guard equipment, check identification, etc.
- HGSN Clerical hours to process a legal response.
- HINQ Clerical hours required to process an inquiry and subsequent clerical tasks.

- HJDG The number of hours required to receive and act on one data accuracy inquiry.
- HPCL The hours needed to prepare and enter one subject's claim.
- HTRC Number of class hours necessary to train clerical personnel.
- HSPL Hours required to develop a physical security plan and audit procedures.
- HUID The number of hours of clerical time required to confirm the identity of a person submitting an inquiry.
- HTRC Hours required to train operators in security and privacy.
- HTRU Hours required to train users other than agency personnel.

 It is assumed that the agency maintaining the data base will train other agency users.
- HVER Clerical hours to reverify one expiring record.
- IFRM The number of CPU instructions to format a request to data subjects.
- IINT Number of instructions to generate a comprehensive hardcopy or records.
- ISCN Instructions to read next record.
- ISRC Personal data from subject.
- ISTR A logical variable whose value is true if the system primarily processes structured inquiries and false if inquiries are primarily unstructured. Unstructured inquiries require greater amounts of transaction processing time.
- IWAC The number of CPU instructions to write control access information.
- IWUL Number of CPU instructions to write data in usage log.
- KLOG The annual dollar cost of additional equipment needed to maintain the usage log.
- KSEC The dollar value of additional equipment needed to achieve an appropriate level of security.
- NADY The number of additional data fields added to the system per year.

NADY=FADY*NREC

- NCHK Number of existing ("Old") records checked each year.
- NCLK The number of clerical personnel associated with operation of the system.
- NDAI Number of data accuracy inquiries per year.
- NDRP The number of application programs which directly access the data base. NDRP=1 if a general data management system is used to handle all requests for data by applications programs.
- NFRM The number of distinct data collection forms used by the personal data system.
- NLGS The frequency of searching the usage log per year.
- NLPN The number of legally enforceable requests for data received per year.
- NNSB Number of new subjects added to file per year.
- NNUS Number of new uses for the data base each year.
- NREC Total number of data subject records. It may be greater than NSUB as one individual may have more than one record in the data base.
- NREI Number of record existence inquiries received per year.

NREI=FREI*NREC

- NRLC The number of record level access control fields per record.
- NRPR The number of record retrieval programs utilizing the data base.
- NRUI Number of record usage inquiries per year.
- NSUB The number of individuals about whom identifiable personal data is stored in the system.
- NTRN The average number of transactions processed by the system per year.
- NUDS The number of data accuracy inquiries that are not settled and must be added to the data base per year.

NUDS=(1-FRDS)*NDAI

NUSR - Number of potential users of the system.

- NUST The number of sets into which all users can be lumped for access control purposes.
- ONLINE ONLN
- ONLN If the data base is online, ONLN=1. If the data base is offline, ONLN=0.
- OPS Variable which = 300 if system inquiries are unstructured and 100 if inquiries are structured. Used with ISTR. Unstructured inquiries are assumed to require three times as much processing time as structured inquiries.
- PACC Programming hours to implement record level access control.
- PADT Programming hours needed to prepare all the programs required by system auditors.
- PCVD The amount of programming hours to implement the verification date check in one record retrieval program.
- PDCL The programming hours to modify a record retrieval program to include the claim field in its response to all inquiries.
- 0.1* (PDCL) The additional hours necessary to modify subsequent retrieval programs after the first program has been modified.
- PINT Programming hours to produce a copy of all the information relating to a specified individual in comprehensible form.
- PLOG The amount of programming hours required to implement the usage log capability.
- PNOT The amount of programming hours necessary to generate a program for writing form letters to all data subjects.
- PRET Programming hours to permit retrieval of all the data on a specified individual if no data base management system (DBMS) is used.
- PRGMNT The percentage of initial programming hours required annually for program maintenance.
- PRSB Print subject's file in "comprehensible" form.
- PUID The programming hours required to add a user identification to the system.
- PWAC The amount of programming hours necessary to generate a program to permit the recording of all access control information within the data base and within each subject's record.

- QFRM Inventory level of each form on hand.
- QUAN(i,j) An array used for programming and convenience. The i subscript relates to the compliance step. The j subscript relates to the type of resource.

i Values

- 1. Data Supply Obligation Notification
- 2. Consent for Additional Use
- 3. Check Usage Authorization
- 4. Usage Log Maintenance
- 5. Record Existence Notification (not required by 1974 Privacy Act)
- 6. Record Existence Inquiries
- 7. Record Usage Inquiries
- 8. Data Accuracy
- 9. Additional Data
- 10. Data Accuracy Inquiries
- 11. Subject Claim Storage
- 12. Subject Claim Dissemination
- 13. Retroactive Claim Dissemination
- 14. Record Transmission (not required by 1974 Privacy Act)
- 15. Consent to Transfer Date (not required by 1974 Privacy Act)
- 16. Legal Process Notification
- 17. Physical Security
- 18. User Training
- 19. System Assurance
- 20. Public Notice

j Values

- 1. Programming (Conversion)
- 2. Executive Time (Conversion)
- 3. Clerical Time (Conversion)
- 4. Auditor Time (Conversion)
- 5. Capital Expenditure (Conversion)
- 6. Programming (Annual)
- 7. Offline Machine Readable Storage (Annual)
- 8. Online Machine Readable Storage (Annual)
- 9. Schedulable Computer Processing (Annual)
- 10. Real Time, Online Computer Processing (Annual)
- 11. Slow Data Transmission (Annual)
- 12. Fast Data Transmission (Annual)
- 13. Executive Time (Annual)
- 14. Clerical Time (Annual)
- 15. Auditor Time (Annual)
- 16. Capital Expenditure (Annual)

RTPR - Cost of instantanous processing.

- SADD The amount of storage space in characters that would have to be allocated for each occurrence of an additional data field.
- SANS Size of average inquiry answer in characters.
- SCLM Characters needed to express one subject's claim.
- SCPR Cost of schedulable processing.
- SDTR Cost of slow data transmission (U.S. Mail).
- SLOG Size of log entry.
- SMRS Cost of slow (Batch) machine readable storage.
- SYSP Cost of systems programming.
- TADT The amount of computer hours required, per year, to support the system auditor.
- TCPU Time in seconds required to execute 1 instruction.
- TLGR Length of time an entry is maintained in the usage log in years.
- TTRN The computer time in seconds needed to process one transaction.

TTRN=OPS*SANS*TCPU

- TRRT Number of years a record is retained.
- TVAL The number of years that information can be considered valid.
- XG If agency is exempt due to law enforcement XG=T, if not, XG=F.
- XS If agency is exempt for other reason XS=T, if not, XS=F.

Appendix 3

Patterned Interview Format for Data Gathering

- 1. This appendix contains the questions used to obtain the data base input necessary to use the privacy model. The specific datum is listed below the question.
- 2. Questions without a specific datum are general in nature and are used to get general information concerning the data base.

Data Collection

Section I: System Attributes

1.	Which of the following application areas best characterizes your
	system? (If more than one applies, please indicate the most important
	one, and answer all remaining questions with respect to just that
	part of your total system.)

.... Credit
.... Education
.... Employee (Not a program input)
.... Health
.... Insurance
.... Law Enforcement
.... Welfare
.... Other (Please specify:....CLAS....)

2. How many individuals are subjects of identifiable information in your system?

NSUB

Number of individuals

3. How many separate records does the system contain? (Some systems may be organized with more than one record per individual.)

NREC

Number of records

4. How many new individuals are added to the system in an average year?

NNSB (Not a program input)

Number of individuals

5.	For how long are records retained within the system?TRRT
	Number of Years
6.	For how long (on the average) is data about an individual valid for its intended use?
	TVAL
	Number of Years
7.	Is there a regular program of periodically revalidating information
	Yes or No (Not a program input)
8.	If so, how many "old" records are re-checked each year?
	Number of Records
9.	What is the average size of a record (in characters)? SREC
	Number of Characters
10.	How many individuals are potential users of your system; that is, how many may initiate transactions?
	NUSR
	Number of Individuals
11.	If these users can be lumped into sets for access authorization purposes, how many such sets are there?
	NUST

Number of Sets

12.	How many	individuals	are	involved in the operation of your	system
	including	data entry	and	other clerical tasks?	

NCLK

Number of Individuals

13. Are inquiries made:

CLINT=T by a clerical intermediary?

14. How many transactions are processed per year (on the average)?

NTRN

Number Transactions/Year

15. Are transactions processed:

ONLINE=T interactively, or

ONLINE=T using online batch techniques, or

ONLINE=F offline?

16. Does your system permit:

ISTR=F only specific, highly structured queries, or
ISTR=T unstructured browsing?

17. How many transaction processing programs exist in your system?

Number of Programs

18.	Do transaction processing programs access the data base:
	.DMS. directly, or
	through a general purpose data management program? If so, which one?
19.	What is the average size (in characters) of the answer your system provides to a query?
	SANS
	Characters
20.	How many different data collection forms do you use? NFRM
	Number of Forms
21.	How many copies of each data collection form are normally on hand?
	QFRM
	Number in Stock
0.0	
22.	How many times per year do you receive a legally enforceable request to supply data about an identifiable individual?
	NLPN
00	
23.	Does most personal data in your system come from:
	ISRC=T the subject, himself, or
	ISRC=E someone else?

24. What computer model(s) is (are) used to run this system?

List Computers

(Not a Program Input)

25. Is your system accurately described by the following:

> "a system of records maintained by an agency or component thereof which performs as its principal function any activity pertaining to the enforcement of criminal laws."

$$Yes = T$$

$$No = F$$

Is your system accurately described by the following: 26.

"a system of records--

- (1) of investigatory material compiled for law enforcement purposes (other than those described in the preceding question);
- (2) maintained in connection with providing protecting services to the President;
- (3) used solely as statistical records;
- (4) compiled solely for the purpose of determining eligibility for Federal civilian employment, military service, Federal contracts, or access to classified information;
- (5) of testing or examination material used solely to determine individual qualifications for appointment or promotion in the Federal service:
- (6) evaluation material used to determine potential for promotion in the armed services.

$$Yes = T$$

Section II: Resource Prices

This section asks you to estimate the unit costs to your organization of various information processing resources. Please include in your estimates any overheads or other indirect costs that may be associated with each item. DON'T FORGET TO STATE YOUR UNITS FOR EACH ANSWER. If costs are difficult to determine, can you supply numbers of people involved or other indicators of cost.

27.	Sequential-access,	machine-readable	storage	-	i.e.,	magnetic	tape
	or punched cards:						

SMRS

\$/Character/Yr.

28. Random-access, machine-readable storage - i.e., magnetic disks or drums, or bulk core:

FMRS

\$/Character/Yr.

29. Schedulable computer processing - that is, processing which may be preplanned for convenient times:

SCPR

\$/Sec.

About what percentage of total computer processing is schedulable?

(Not a Program Input)

30. Non-schedulable computer processing - that is, processing which must be performed instantly when demanded:

RTPR

\$/Sec.

Percentage of total processing non-schedulable:

..... (Not a Program Input)

31.	Slow data transmission - i.e., U. S. Mail:
	SDTR
	\$/Doc.
32.	Fast data transmission - via communications lines: FDTR
	\$/Character
33.	Systems programming - including related computer time and other support
	SYSP
	\$/Hour
	How many people?
	(Not a Program Input)
34.	Applications programming - including computer and other support:
	APPP
	\$/Hour
	How many people?
	(Not a Program Input)
35.	Administration - policy creation and review, training, enforcement of regulations:
	EXEC\$/Hour How many people?
	(Not a Program Input)

36.	Clerical processing	 data entry, filing, handling inquiries:
	ÇĻĘŖ	
	\$/Hour	
	How many people?	
		(Not a Program Input)
37.	Audit - system perfor	mance monitoring - quality control
	AUDT	
	\$/Hour	
	How many people?	
		(Not a Drognam Innut)

Section III: Sizes

These questions refer to the amount of computer storage space that would be required to hold various items of information.

38. The size of the field that would be required to hold one item of "additional data". "Additional data" is information that is not currently part of a record but which may be considered necessary to a proper interpretation of the record. Examples would include the ultimate disposition of an arrest or the fact that an unpaid bill is disputed.

...SADD ...

Number of Characters

39. How many times per year would you expect to add such an item of "additional information" to a record?

NADY

Times/Yr.

(Cross Check Only, NADY Computed By Program)

40. The number of characters of storage that would be allotted to store the dissenting opinion of a data subject:

SCLM

Number of Characters

41. The size of an entry in the record usage log. This entry must contain the date and purpose of the access and the identity of the individual and organization making the inquiry:

...SLOG...

Number of Characters

42.	What retention time do you think is appropriate for <u>record</u> usage information?
	(Not a Program Input)
43.	The number of computer instructions that would be executed to generate a usage log entry is:
	IWUL
	Number of Instructions
44.	The number of computer instructions that would be executed to reference the "next" record in a sequential scan of the entire file is:
	[ŞÇN (Already in Program)
	Number of Instructions
45.	The number of computer instructions that would be executed to generate a hardcopy of all the information relevant to a specific individual is (not counting the time needed to locate and access the information):
	IINT
	Number of Instructions
46.	The amount of computer time required for auditing and program verification purposes is:
	TADT
	Number of Hours

Section V: Man-hours

These questions deal with the amount of human time, administrative or clerical, required to perform the specified functions.

47. How many man-hours of auditing time per year would be required to assure that the system was in compliance with the Privacy Act?

HADT

Number Hours/Yr.

48. How many man-hours of administrative time would be required to redesign each data collection form to include the appropriate notices to potential data subejets?

HFRM

Hours/Form

49. How many man-hours of administrative time would be needed to develop an appropriate set of security policies?

...HSPL...

Hours

50. How many man-hours of administrative time would be needed to evaluate and reach a decision on a data subject's complaint about the validity of his record?

HJDG

Hours

51. How many man-hours of clerical time would be needed to prepare and enter a subject's claim concerning his record?

HPCL

Hours

52. How many man-hours of clerical time would be required to generate a notification to a data subject?

HGSN

Hours

53.	How many man-hours of clerical time would be needed to accept and process a subject's inquiry concerning his record?
	HINQ
	Hours
54.	How many man-hours per year would have to be devoted to security related tasks such as guarding equipment and data, and checking personnel identification? (see additional checklist)
	. HGRD
	Hours
55.	How long would it take to manually verify the identity of an individual submitting a transaction offline?
	Hours
56.	How many man-hours would be required (on the average) to collect a required item of "additional data"?
	HCAD
	Hours
57.	How many man-hours would be required to reverify the accuracy and timeliness of an old record?
	HVER
	Hours
58.	How many hours of training in security and privacy policies and procedures would be required for each person involved in the operation of your system?
	HTRC
59.	Hours How many hours of training in security and privacy policies and prosecure would be required for each user of the system?
	HTRU Hours Are you responsible for this training?
	The you responsible for this training:

Section VI: Programming Time

A number of proposed privacy regulations would appear to require the modification of existing data handling programs, and in some cases, the creation of entirely new ones. These questions are designed to get at the amount of work required to accomplish this. If your system already includes a capability listed below, please so indicate.

How many man-hours of programming time (including program design, coding, testing and documentation) would be required to:

resti	ng and documentation) would be require	ed to.
60.	Support the system auditing function	:
	PADT	

Total Hours

61. Enable the operating system to check and confirm the identity of a user:

PUID

Total Hours

62. Enable the generation of a notice to each data subject:

PNOT

Total Hours

63. Permit checking the authorization of each access on the basis of user identification and stated purpose:

PWAC

Total Hours

64. Include the capability for checking the "verification date" field each time a record is retrieved, and keeping a list of records older than a specified date:

PCVD

Total Hours

65.	Provide for the "subject's claim" field in each record and ensure that it is included with all responses from an individual's record PDCL
	Total Hours
66.	Implement the usage log, including the creation, storage, and retrieval of usage records:
	PLOG
	Total Hours
67.	Retrieve all of the data relevant to a particular individual: PRET
	Total Hours
68.	Print an individual's record in "comprehensible" form: PINT Total Hours
69.	Provide for the adding or removal of entries in a record's access control field? PACC Total Hours

Section VII: Counts

This section asks for estimates of a few miscellaneous numbers.

70. The number of times per year that a new application might be expected to be added to the system is:

NNUS

New Applications/Yr.

71. The fraction of mailed requests to data subjects that would have to be repeated because the subject failed to respond the first time is:

FRPT

Percent

72. The dollar value of additional hardware required to maintain the usage log is:

KLOG

Total Dollars

73. The dollar value of additional hardware needed to provide system and data security is:

KSEC

Total Dollars

74. Does your organization send a regular mailing (at least once a year) to all data subjects?

Yes or No (Not a Program Input)

75. What is your estimate of the fraction of the initial programming cost of a system that is expended annually for ongoing maintenance of that system?

FMNT PRGMNT

Percent

76.	What fraction of the data subjects of this system would you expect to refuse permission to have their records used for some new purpose
	FOBJ
	Percent
77.	What fraction of the data subjects of this system would you expect to enquire (per year) about the existence and content of their records? FREI
	Percent
78.	Of those data subjects enquiring about the contents of their record, what fraction would you expect to enquire about the usage made of the record?
	. FRUI
	Percent
79.	Of those data subjects enquiring about the contents of their record, what fraction would you expect to dispute some aspect of the record?
	F.QA.L
	Percent
80.	What fraction of the disputes concerning an individual's record would you expect to be settled through a review procedure?
	FRDS
	Percent

Comments, suggestions, and questions should be addressed to:

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